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7	MEETING OF THE SUPREME COURT ADVISORY COMMITTEE
8	April 26, 2013
9	(FRIDAY SESSION)
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19	Taken before D'Lois L. Jones, Certified
20	Shorthand Reporter in and for the State of Texas, reported
21	by machine shorthand method, on the 26th day of April,
22	2013, between the hours of 9:08 a.m. and 5:00 p.m., at the
23	Texas Association of Broadcasters, 502 East 11th Street,
24	Suite 200, Austin, Texas 78701.
25	

INDEX OF VOTES Votes taken by the Supreme Court Advisory Committee during this session are reflected on the following pages: Vote on Page Proposed appellate e-filing Rule 4(b) **Documents referenced in this session** 13-01 Proposed Statewide e-filing Appellate Rules 14 13-02 Proposed Statewide e-filing Trial Court Rules 15 13-03 E-mail from Fort Bend County Clerk, 4-24-13 16 13-04 E-mail from Dallas County Clerk, 4-25-13

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CHAIRMAN BABCOCK: Blake, since you're going to be on deck, why don't you come up here, and Chris. We're on the record, and welcome, everybody. Thanks for coming. As usual, we will start with a report from Justice Hecht.

HONORABLE NATHAN HECHT: Good morning. The Court in February approved the final dismissal and expedited actions rules that we wrote in accordance with 10 House Bill 274 from the last Legislature. I have visited with some of the principals in the Legislature about the rules, and they seemed to think that they were what the Legislature had in mind and were glad that we wrote them the way we did. So they're out there, and we will, of course, continue to monitor both of them, but the expedited rules, expedited actions rules particularly, because there really is no other jurisdiction we know of in the country that has a similar procedure that takes cases of a certain size and automatically moves them over into an expedited process.

So we'll be continuing to look at that, and also in response to the 82nd Legislature we rewrote the rules, as you know, for JP courts, abolishing the small claims court and revising rules having to do with the foreclosure and eviction as well as new debt claim rules;

and the committee's vetting of all of those issues were
very helpful in coming up with a final product. The
justices of the peace have had a good look at them in the
last stages of their finalization; and they asked the
Legislature for a few more months to prepare to implement
them, so the Legislature agreed with that; and now instead
of being effective May 1st, they'll be effective September
lst as the small claims court is abolished, effective
August 31st.

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So I spoke at a gathering of justices of the peace in Tyler a couple of months ago, and the general reaction was positive of the justices, and several members of the bar who do a lot of that kind of work in justice courts thought they would be a big help. So my only regret in that process was that we did not have time to write them in our plain English format that we try to use for the standard jury instructions. It just takes a lot It turns out that no one in the bar can speak plain English, so we have to go outside the bar; and we just were not able to get that done; but we can continue, I hope, to work on that, because those courts, the justice courts, handle the same number of civil cases that the courts of -- the trial courts of record do, which is close to 500,000 cases, so they have quite a bit of traffic, and those rules need to work smoothly. In addition to the

civil docket, the justices of the peace handle about one and a half million criminal cases, so altogether they handle about 2 million cases a year, which of 815 of them all but 60 are nonlawyers, so a lot of work gets done in the justice of the peace courts.

Then in March we made some minor corrections to the word limit amendments to the Rules of Appellate Procedure. We also made minor changes in the medical records form that was Rule of Evidence 902 attached to the -- as part of the dismissal rules?

MS. SECCO: Expedited actions.

HONORABLE NATHAN HECHT: Expedited actions rules. The Legislature, as you know, is in session; and every report I have gotten from legislators of all stripes has been that they have a lot of confidence in this process and are pleased at the way it works, so that's not always been true, has it, Richard?

MR. ORSINGER: Right. True.

HONORABLE NATHAN HECHT: And we're glad that it is true at this point. The downside to that is that they seem to want to use it more, so we expect that there will be several rules directives in this legislative session, some of them kind of rifle shots like we got last time, but some of them may be very significant. So we won't know for a few more weeks exactly what that will

look like. The one aspect of this that we have not been successful in persuading the Legislature to relax is the deadlines for completion. They still just sort of instinctively pick September the 1st or January the 1st as the completion dates, so we may have to have another session this summer if that -- if we get deadlines like that, but we have met them in the past, and we will make every effort to do that in the future.

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On April 18th Andrew Jackson Pope was a hundred years old, and we had a wonderful celebration for him over in the House of Representatives. We got congratulatory letters from all five presidents who have agreed on it being a great thing that Jack Pope is a hundred and it's a nice thing that the Bush library is standing in Dallas, and I don't know what else they've agreed on in the last few years. So that was great, and the U.S. Supreme Court wrote a nice congratulatory letter to the Chief that is a little paragraph on the Court's letterhead, and then it's just all nine justices just scribbled their names on it. There's no signature lines or anything, so it kind of looks like a birthday card except for the letterhead says, "Supreme Court of the United States"; and we don't know that they've ever done that before, so it was nice of them to do; and we're indebted to Justice Scalia for talking them into that; and as well all of the appellate judges in Texas, all 98 of us, signed a letter to Chief Justice Pope; and that was a feat that Blake helped us accomplish; and it was very touching and Jack was very moved.

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I had lunch with him about six or eight weeks ago; and he said that -- as soon as I sat down, I couldn't even get my napkin in my lap, and he said, "Well, I'm sorry," he said, "My mind's just gone, and I know it's embarrassing and it's very awkward and I know it is for you and it certainly is for me, but that's the truth" in his own inimical style, and then for the next hour and a half he proceeded to remember how he went out to Coke Stevenson's farm to get -- to talk to a hired man there, whose name he believed was such-and-such and then he went to the LBJ side, and that's how he got appointed; and also he remembered Allene and he went to the nickel movies back in the Thirties, which was a splurge but turned out all right in the end and basically remembered everything there was for the last 90 years; and every once in a while he would stumble on some immaterial particular and look over at me and say, "See, my mind's just gone." So I assured him by that test mine was, too, and we could commiserate, but it was a beautiful day for the Chief and several -most of the Court was there, the Court of Criminal Appeals, Federal judges, and I know some of the courts of

appeals judges attended, and so it was a great thing. 1 2 And finally, we welcomed Jeff Boyd, of 3 course, to the Court, and he's been a great hand already, and the Chief has asked him to take Justice Medina's place 5 as deputy liaison to this august group, so we're happy to have him in that capacity, and we look forward to the 6 e-filing today. The Legislature has -- well, the House of Representatives has remarkably looked favorably on a 9 e-filing -- on e-filing legislation that will we hope in broad terms make it possible for us to have like a PACER 10 system for the state courts if we provide the money to 11 provide the infrastructure for the e-filing system so that we don't have to charge for every document that's filed, 13 14 and that's a great thing, and I think it -- the benefits are just overwhelming, but the -- there is a lot of 15 16 antipathy in the Legislature to any kinds of taxes or 17 fees, and they typically view fees as taxes, so to have a fee bill for this initiative is really quite extraordinary 19 and a tribute to Casey and David Slayton and others at OCA who have worked on it, and so we -- and the Chief, of 20 21 course, to whom we owe a lot on this. So I think that's all of it. 22 23 CHAIRMAN BABCOCK: All right. Thank you, Justice Hecht, and I note that Justice Boyd in a break

from protocol is not sitting up here at the head table,

but rather in his old 'hood where he always used to hang out, and I notice that Justice Peeples has left his old 2 3 'hood to go over to the right side of the room, and I don't know if they're related in any way, the change of 5 places, but we'll have to explore that at the break. have Justice Simmons down at the end of the table; and we 6 have Casey and Blake Hawthorne, the clerk of the Supreme Court, which all of you know, here to help us with these 9 electronic rules; and, Blake, I think you're going to take the court of appeals and the Supreme Court? 10 11 MR. HAWTHORNE: Yes, sir. 12 CHAIRMAN BABCOCK: And Justice Simmons is going to take us through the trial court rules. 14 So why don't you -- you said you Okay. 15 have four points to make, but I suspect that this group 16 will have more points than that. Justice Peeples. 17 HONORABLE DAVID PEEPLES: If there's going to be a summer meeting, I for one would rather get it on my calendar now and then have to scratch it later if it's not necessary than to wait until the last minute and try 20 21 to --22 CHAIRMAN BABCOCK: There is one summer 23 meeting that is currently on the calendar. HONORABLE DAVID PEEPLES: But I thought he 24 25 mentioned a possible additional one.

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CHAIRMAN BABCOCK: That's right, and what
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  you're saying is if we need one, we should put it on the
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   calendar now and then cancel if we don't need it?
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                 HONORABLE DAVID PEEPLES: Not knowing right
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   now whether we need it or not, I'd rather get it on my
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   calendar. That's just me.
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                 CHAIRMAN BABCOCK: Yeah. Okay. We'll --
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   we'll do that, that's a good idea.
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                 PROFESSOR HOFFMAN:
                                     Chip?
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                 CHAIRMAN BABCOCK: Yeah, Lonny.
                 PROFESSOR HOFFMAN: If I could before we
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   start, I have a question, if I could, going back
   to Justice Hecht's comments in the very beginning.
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  were talking about we're going to kind of monitor what the
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   effect of the expedited rule may be. I'm wondering has
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   there been any conversations with the Legislature, since
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   it's their creation, whether there's any money that they
   might allocate to OCA to actually track and see whether or
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   not the law they passed is having the effect they hope it
  will have.
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                 HONORABLE NATHAN HECHT:
                                          I don't think so,
   but I don't know for sure. But we'll talk -- we should
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  talk with David and see if -- even if it's too late is
   there a possibility that we could move some money around
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   in his budget. That's a good point.
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CHAIRMAN BABCOCK: Yeah, and talking about 1 those expedited rules, I had a lawyer come up to me and 2 with a conspiracy theory, which may be true for all I know, and he was taking the new civil cover sheet that has 5 -- you know, it says, "Is your case 100,000 or 200,000 or 300,000," and said that this was a stealth effort on the 6 part of the Supreme Court to expand the expedited rules from cases of 100,000 and less to 200,000 and all the 9 information would be there for them to do that, and I said that maybe so, but I'd never heard anything like that. 10 11 didn't think they were connected. So, anyway, people are 12 watching what we're doing. I think that's good. 13 So, Blake, do you want to -- do you want to take us through the court of appeals and Supreme Court 14 15 electronic filing rules? 16 MR. HAWTHORNE: Yes, I would be happy to. Ι 17 suppose I should begin with why we're considering this. After all, as probably most of you know, the Supreme Court 19 and the courts of appeals already -- most of the courts of appeals already have electronic filing in place, and they 20 have local rules for electronic filing, but what's 21 happened is, is we will have a new e-filing vendor that 22 will be called TexFile as opposed to Texas.gov. be under the auspices of the Office of Court 25 Administration instead of being run through the Department

of Information Resources. So rather than going through 1 and changing all of our local rules it was thought that we 2 3 should have one set of uniform rules for all of the appellate courts, so I was tasked with this; and what I've 5 done is I have -- my starting place was the local rules for the Fourteenth Court of Appeals, which Chris Prine, 6 who is here next to my right, is the clerk of. I chose the Fourteenth because Chris has been with us since the beginning with electronic filing in our effort to 9 establish the TAMES system, and although the Supreme Court 10 has kept the changes to the local rules to a minimum, 11 12 there has been -- there have been some changes put in place, and I felt that Chris' were the most, shall we say, 13 advanced of the local rules out there, so that was the 14 15 starting place. I would start -- I said I had four points to 16 17 The first point is that you'll notice Rule 1 make. requires an electronic clerk's record. It does permit a 19 clerk to file a paper record upon leave of court, but it would require clerks to file paper records with the 20 21 appellate court. The next thing you will notice about the rules is that in Rule 2 it requires reporters to provide 22 electronic records. Chris can tell you more about --Chris had a lot to do really I think with moving the ball 25 on having electronic reporter's records. I know that

initially we thought we would get quite a bit of pushback on those, but I think Chris' experience has been positive in that regard, and his court does require electronic reporter's records as do some of the other courts of appeals.

Next you'll notice in Rule 3 that electronic filing is required. Of course, the Supreme Court has issued an order requiring electronic filing in all civil cases. This kicks in at the courts of appeals on January 1st, 2014, so all courts of appeals will have to begin electronic filing on that date, as will the largest of our counties, so any county with a population of over 500,000, by order on January 1st requires electronic filing in those counties and then as the population gets smaller there is a progressive schedule roll out for that. So we would require all attorneys to file electronically in compliance with that order.

One key change here, this was Chris' addition which I think is a good one, is we have changed it to require electronic filing in criminal cases as well. We will, of course, have to work with the Court of Criminal Appeals on that, but Chris and I both agree that that's -- that's a good thing to do. I should point out here on that note that one of the reasons that hasn't been mandated before is that there has been a fee associated

with each document filed, even in criminal cases, but with the new e-filing system indigent parties will not have to pay, so we felt that it would be appropriate to go ahead and require electronic filing of criminal cases in the courts of appeals.

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Last, this is somewhat of a minor change, but we have already amended -- as you know, clerks, when we issue final orders in cases at the appellate courts, we have to send notices to the clerks of the trial courts and, of course, at the Supreme Court to the court of appeals and also to the judges that were involved in the case and to the presiding judge as well, and one change that we have made is that those notices will be sent by e-mail rather than having to send paper notices. getting ready to transition off of paper notices to The changes have already been made to the attorneys. TRAPs that permitted that. The language was changed from "mail" to "send," and so we've already begun transitioning off of that, but we would go ahead and make it clear here that we don't have to send paper to the clerks and to the This will require some effort working with Casey judges. and the Office of Court Administration, of course, to get e-mail addresses for all of our clerks, and I understand that not necessarily all of our clerks have e-mail, which is somewhat surprising in this day and age, but I think we

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can get that done. So those are my major talking points.
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                 CHAIRMAN BABCOCK:
                                    Okay. Great. Frank.
                 MR. GILSTRAP: Up until now we've been
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   operating under a series of miscellaneous orders issued by
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   the Supreme Court, which have been a kind of a supplement
  to the rule book which deal only with electronic filing,
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   and I think everybody's been comfortable with that. These
   rules, when you first look at the title, appear to be the
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   same thing. Electronic filing rules. Well, they're not.
  They're filing rules for all cases. All cases are
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   supposed to be electronically filed, but to the extent you
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   have paper filing, they're included in this rule, and what
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   this is, is looks like it's going to be a supplement to
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  Rule 34 dealing with clerk's record, Rule 35 dealing with
   the reporter's record, and Rule 9 dealing with filing.
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   Now, are we going to go on and just have a permanent
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   supplement to the rule book, or is the goal to integrate
   these rules into Rule 34, 35, and 9?
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                 MR. HAWTHORNE: Shall I respond?
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                 CHAIRMAN BABCOCK: Yeah. Yeah, you're going
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   to respond to all of these things. Because I have no
   idea.
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                 HONORABLE TOM GRAY:
                                      It's nothing personal,
   Blake, it really isn't, but you're going to be grilled.
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                 MR. HAWTHORNE: I've observed before, so I
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would expect it. I have nothing against integrating these rules into the Rules of Appellate Procedure. I think the 2 first time I was here talking about electronic filing 3 rules was with the trial court rules back when Kennon 5 Peterson was our rules attorney, and we had attempted at that point to integrate the rules into the Rules of Civil 6 Procedure, and the comments that we got back from the advisory committee at that time were that the rules were 9 more technical in nature and that they didn't -- they weren't basically very rule-like, and so based on that 10 11 feedback we went back and went with these local rules, 12 these templates for electronic filing, so I -- I would certainly support that effort. I have always felt like 13 it's confusing for attorneys to have to go look somewhere 14 else to find the rules, and I'll tell you, frankly, they 15 16 don't read them anyway, but so I don't have any problem 17 with that approach. I would say it would take quite a bit 18 of effort, I think, and we do have a January 1st deadline 19 that we're trying to meet to get all of this integrated back into the rules themselves. 20 21 We have -- I would say that the technology -- that one advantage to this, technology 22 23 changes rapidly sometimes, and we have made quite a few revisions to these templates, especially at the Supreme 25 Court. I mean, a lot of this we have learned as we've

gone along, and the fact that they have been separate and freestanding has made it I think much easier to make changes.

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Well, I understand, and these MR. GILSTRAP: are certainly more detailed, and obviously there's some things that could change very quickly when the underlying system changes, but at some point we're going to have to confront the idea are we going to have a permanent supplement to the rule book or are we going to integrate, and I think we need to bear that in mind as we proceed. understand the deadline, and maybe this is the way we have to go for now.

CHAIRMAN BABCOCK: Justice Hecht, do you 14 have any thought about that?

HONORABLE NATHAN HECHT: No, we've thought about the problem for a long time, and I think the issues are clear, do we want to put this kind of detail in the rules, do we -- should we make it like the -- I don't remember the rule on exhibits, how they're kept, but I think the rule says they'll be kept in accordance with a Supreme Court order, and then that's published separately. The Court of Criminal Appeals I think has their own order. The standard jury instructions say that the jury will be instructed as directed by order of the Supreme Court, and the idea has been that could change more quickly, it was a

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more flexible approach; but I think, you know, if
   everything is moving to e-filing, at some point the rules
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  need to be written with that contemplation.
                 On the other hand, the changes in the
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   Federal rules have been small, and the Federal rules still
   contemplate sort of -- I mean, their mindset is paper
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   filing even though it accommodates electronic filing, so
   it's just something we have to keep in mind.
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                 CHAIRMAN BABCOCK: Okay. Any other general
             Yeah.
                     Nina.
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  comments?
                 MS. CORTELL:
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                               I'm sorry, is the intent that
   this will supplant local rules?
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                 MR. HAWTHORNE: Yes, that's the intent.
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                 CHAIRMAN BABCOCK: Okay. Any other general
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  comments or questions?
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                 HONORABLE NATHAN HECHT:
                                          Another reason for
   the local rule approach was to let the appellate courts
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   experiment within the parameters with certain aspects of
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   e-filing so that if one or more courts found a better way
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   to do it, they could try that and then we could work that
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   into the general template, but now that they've been out
   there for a while, we feel like pretty much what's going
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   to be discovered had been discovered.
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                 MR. GILSTRAP: One more.
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                 CHAIRMAN BABCOCK: Frank.
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MR. GILSTRAP: This doesn't deal with
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  mandamus or original proceedings. Is the plan to keep
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  paper filing for now?
                 MR. HAWTHORNE: Well, I think that it would
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  cover mandamus and original proceedings because it
  requires attorneys to file electronically everything; and,
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   as you know, in original proceedings attorneys are
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   responsible for filing the record, so currently attorneys
   do have to file the record electronically and then they
10 file their mandamus petitions electronically.
                 MR. GILSTRAP: Well, we're talking about
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   clerk's record, and that's not the mandamus record.
   I read it, it didn't jump out at me that this is also
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  going to apply to mandamus, so maybe you might need to
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  make that clear.
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                 CHAIRMAN BABCOCK: Well, the first two rules
   talk about the clerk's record and the reporter's record,
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  but --
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                 MR. PRINE:
                             If you look at Rule 3 --
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                 CHAIRMAN BABCOCK: I was going to say when
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   you get to Rule 3 --
                 MR. PRINE: And we've had it in both the
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  First and the Fourteenth, the mandamus in the rule, and no
   one has ever questioned that, and then 3(d) talks about --
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   3(d)(3), records filed in original proceedings and
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appendix of materials. 1 2 MR. GILSTRAP: There you go. Okay. HONORABLE NATHAN HECHT: 3 And on that note, too, in the long run these would obviate the need for 4 5 clerk's record and reporter's record because the record would consist of everything that was filed in the trial 6 court, which would be as readily available to the court of appeals and the Supreme Court and the Court of Criminal 9 Appeals as it would be to the trial court, which is the way it is already in the Federal system. The Federal 10 court -- the Federal appellate courts can access the 11 filings in the trial court as readily as the trial court 12 can, and so the record is really -- I'm speaking broadly 13 here. The record is really whatever is filed in the -- at 14 any point in the proceeding, although there are appellate 15 16 rules requiring that an appendix be filed and that certain 17 documents be specifically presented to the appellate 18 court, but if a circuit judge wants to see what was --19 some motion that was filed in the district court, she just 20 pushes a button. 21 MR. GILSTRAP: Okay. 22 CHAIRMAN BABCOCK: Okay. Any more general 23 comments? Yeah, Roger. 24 MR. HUGHES: I notice that there's very 25 specific requirements about what's -- what software format

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you're going to use for the clerk's record and the
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   documents, but no specific format ordered for the
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  reporter's record. There is a reason for that, or is that
   already specified somewhere else?
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                 MR. HAWTHORNE: Good question, Chris.
                             They have in their uniform
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                 MR. PRINE:
   manual, Rule 8 deals with electronic reporter's records,
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   and so they have their requirements set forth there.
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                 CHAIRMAN BABCOCK: They being the reporters?
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                 MR. PRINE: Pardon? The reporters, court
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   reporters.
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                 MR. HUGHES: Well, I mean, is it text
   format, or is it Word or PDF?
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                 MR. HAWTHORNE:
                                 PDF.
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                 MR. PRINE: PDF.
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                 MR. JACKSON: Searchable PDF.
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                 CHAIRMAN BABCOCK: What, David?
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                 MR. JACKSON:
                               Searchable PDF.
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                 CHAIRMAN BABCOCK: Searchable PDF.
                                                     All
20
   right. Any other general comments? Okay. Let's just go
21
   through these rules. Yes.
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                 HONORABLE NATHAN HECHT: Let me ask David,
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  has that replaced the proprietary systems that reporters
   have used in the past?
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                 MR. JACKSON: No, all of our proprietary
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systems have already gotten on board and allow us to 1 create PDF files. 2 3 CHAIRMAN BABCOCK: Okay. Let's go through these rules specifically to make sure that nobody has any 4 5 comments or catches any glitches. Anything on Rule 1.1, which is preparation of electronic or paper clerk's 6 7 record? Anybody see anything on that? Yeah, Nina. 8 MS. CORTELL: I had a question. 9 reference in the preamble paragraph that says "prepare only one record in a case." I was a little concerned that 10 could be construed not to allow later supplementation. 11 know there's a reference later to supplemental, but I was 12 a little concerned that someone could take that phrase to 13 14 mean this preempts the right to supplement. 15 CHAIRMAN BABCOCK: Nina, could you say that 16 again and speak up a little bit? 17 Sorry. I'm referring to the MS. CORTELL: preamble under 1.1, line three, where there's a reference 19 to "only one record in a case," and my concern just on first blush of reading it was that it seems to preempt or 20 21 negate the right to supplement the record later, which, of course, is usually routinely done. I think later in the 22

CHAIRMAN BABCOCK: Great. Justice Gaultney.

rules there is a reference to supplementation, but I was

concerned that that phrase right here could be misread.

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HONORABLE DAVID GAULTNEY: Would it help if
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   it said instead of "only one" if it said "one consolidated
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             I mean, I think what you're trying to say is you
   don't want -- if you've got two notices or two requests
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  you don't want two different sets of records initially.
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                 MR. HAWTHORNE: Chris makes a good point
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   here.
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                 MR. PRINE:
                             This was really just lifted from
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   Appendix C of the Rules of Procedure. That same language
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  has been there forever, and I guess the clerks have all
   understood that you just -- you know, you don't -- because
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   there's an appeal and a cross-appeal you don't have to
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   send up the same record to us twice, and but that language
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   is -- when we did this rule we just lifted it straight out
15
   of the Appendix C on how to prepare the clerk's record.
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                 MS. CORTELL: So I'm estopped to make my
17
   comment.
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                             No, no, but we haven't had --
                 MR. PRINE:
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   you know, no one's --
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                               I understand. I understand.
                 MS. CORTELL:
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                 MR. PRINE: No one's made that argument.
                 CHAIRMAN BABCOCK: Justice Gray.
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                 HONORABLE TOM GRAY: We do have a problem
   from time to time with appellants wanting to avoid the
25
   cost of the clerk's record to move it from one proceeding
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to another, and I don't know how that would impact either
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  a first appeal is -- we don't have jurisdiction of and
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  they get us jurisdiction, so they want to move it, or
   there's an interlocutory appeal. So I think Nina's point
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  is a fair comment on a need to clarify what is a case.
                                                           Ι
  mean, we have a recurring problem with a case, a
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   proceeding, an appeal, suit, claim. You know, those are
   words that permeate our rules, and there's no real
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   definition that we can go to each time they're used, so --
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                 CHAIRMAN BABCOCK: Okay. Great. Yeah,
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   Scott.
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                 MR. STOLLEY:
                               This is sort of pertinent to
   Nina's point. Under 1.1(a) it says "gather the documents
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  required by rule 34.5 and those requested by the party
   under 35.4" -- "34.5(b)." You might think about adding
15
   35.5(c), which is the supplementation paragraph.
16
17
                 CHAIRMAN BABCOCK: 34.5(c)?
18
                 MR. STOLLEY:
                               Yeah, 34.5(c).
19
                 CHAIRMAN BABCOCK: Okay. Any other
20
   comments? Yeah.
21
                 MR. ORSINGER: On 1.1(q), "as far as
   practicable include the date of signing by the judge on
22
23
   each order and judgment, " I assume that means in the table
   of contents, that the table of contents is supposed to
24
25
   list each document separately; and where it's a court
```

order, would the table of contents state the date or are you saying that somehow in addition to whatever the order itself shows there must be another page that has the date of signing? That -- you know, this whole MR. PRINE:

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first section was listed straight from Appendix C that's been there forever, so when y'all approved Appendix C I don't know what y'all meant when y'all did that.

MR. ORSINGER: Let me make a suggestion 10 because I have not found a lot of regularity in the way -in the way that these things are handled. It would seem to me to be most convenient if in the table of contents where there's a court order that the date of signing be listed in the table of contents, because an extra page associated with the order itself that has the date of signing is -- is pretty much useless because usually you can see that yourself or it's automatically stamped originally when it was first done; whereas it would be very helpful in the table of contents, so I'm wondering if maybe we should move that requirement over to the table of contents rule or the portion of the rule dealing with the table of contents.

MR. HAWTHORNE: Or should we add clarifying language there to that part of it perhaps, saying include --

MR. ORSINGER: Maybe some other 1 practitioners here find it useful to have a separate page 2 3 showing the date of signing or judges. CHAIRMAN BABCOCK: Yeah, Justice Jennings. 4 5 HONORABLE TERRY JENNINGS: I think Richard's question brings up a practical problem that may arise in 6 that clerks may start -- stop looking at the Rules of Civil Procedure and start looking at this as their 9 quideline, and when you're lifting language from the Rules of Civil Procedure and putting them in here, for example, 10 you know, a clerk may look at this and say, "Well, I don't 11 have to draft a table of contents anymore because it's not 12 provided for in the electronic filing rules, " when, of 13 course, we do need to have that table of contents because 14 we find valuable information in there. So I think that 15 raises a practical concern that maybe somewhere up front 16 17 -- and I think I've seen it in some filings in our court where people aren't doing things that they should be doing 19 under the Rules of Civil Procedure. They're just not including certain information, and maybe it might be 20 21 helpful to spell out up front that the Rules of Civil Procedure control and still should be followed somewhere, 22 because I do think people are going to look at this and stop -- and they're going to start ignoring the rules. 25 That's my concern. If that makes any sense.

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MR. HAWTHORNE: That make sense.
                                                   I wonder
1
  to what extent -- you know, we've had this sort of
 2
3
  two-prong approach where we do have this separate Appendix
   C because there were courts still permitting paper
5
   records, and I wonder to what extent now if it's all
   electronic we need to then bring it all --
6
 7
                 HONORABLE TERRY JENNINGS: Right.
8
                 MR. HAWTHORNE: -- into this one rule.
9
                 HONORABLE TERRY JENNINGS: Or at least have
   that reference there so that they understand, hey, those
10
   rules still exist and they're still controlling.
11
12
                 CHAIRMAN BABCOCK:
                 MR. GILSTRAP: Parts (e) and (h) and also
13
14
  the cover sheet on the next page talk about volumes.
   mean, are we going to have volumes on electronic records,
15
16
   or is that just only for paper records?
17
                 MR. PRINE: Yeah, because of the size
   limitation. You know, we've had clerks try to put four
   volumes in one upload, and it's so big you could wait all
19
20
   day to open it, or it won't make it through the size
21
   limitations that OCA has set, so there is a limitation of
22
   a hundred megabytes per volume, so it does require usually
   more than one on a lot of civil cases especially.
                 CHAIRMAN BABCOCK: Good point. Sarah.
24
25
                 HONORABLE SARAH DUNCAN: In 1.1(e) it's
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talking about page numbers, but it doesn't give a position
 2
  for the page numbers. I think it would be helpful if we
  said where that page number needs to be. It's a lot
   easier to find the page you're looking for if it's always
5
   in the same place.
                 MR. HAWTHORNE: So "centered at the bottom"
6
7
   or some language like that?
8
                 HONORABLE SARAH DUNCAN: I prefer the bottom
9
   righthand corner, but I'm not saying that's where it has
10
  to be.
           It just need to be a consistent place where
11
  someone needs to --
12
                 CHAIRMAN BABCOCK: I think we should have a
13
  vote on that.
14
                 HONORABLE SARAH DUNCAN: I do, too. I think
15
  we should have several, and then we can revisit it June
16 the 7th.
17
                 CHAIRMAN BABCOCK: Yeah, right. Let's have
18
  a Saturday session so we can revote.
19
                 MR. HAWTHORNE: Chris points out that the
20
   last part of it says, "and place each page number at the
21
   bottom of each page."
22
                 HONORABLE SARAH DUNCAN:
                                          I'm talking about
23 position not -- position on the line.
24
                 MR. PRINE: I think most of them try to
25
  avoid the center because so many pleadings are numbered.
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I think they're almost always at the bottom right, for the
1
 2
  most part.
 3
                 MS. BARON:
                             They are, and that's how Bates
 4
   stamps usually works.
5
                             Now, a lot of them they're doing
                 MR. PRINE:
   electronically. Adobe has its own Bates stamping process,
6
   so you can kind of put it wherever you want.
8
                 MS. BARON:
                             Yeah, you can.
9
                 CHAIRMAN BABCOCK: So should we specify
10 bottom right or not?
11
                 HONORABLE SARAH DUNCAN: I've just had a lot
   of records where I couldn't see the clerk's page number.
13
   I could see the party's number on the document, but not
14 the page of the records.
15
                 CHAIRMAN BABCOCK: Yeah, David.
16
                 MR. JACKSON:
                               I mean, we're not talking
17
   about the court reporter's record I hope, because ours has
18
   always been top right, always.
19
                 MR. PRINE:
                             This is on the clerk's.
20
                 CHAIRMAN BABCOCK: We're still on Rule 1.
21
                 MR. JACKSON:
                               Yeah.
22
                 CHAIRMAN BABCOCK: We'll get to you.
23
                 MR. JACKSON:
                               You just make me nervous.
24
                 CHAIRMAN BABCOCK: Okay. Good point.
25
  Anything else on 1.1?
```

MR. ORSINGER: As a follow-up to my previous 1 comment about the date of the order signed, if you look at 2 3 1.1(j) it requires in the table of contents the date each document was filed, and it's been my experience that the 5 clerks don't have a filing date for an order. They have a signing date. So I think that the filing date probably 6 refers to documents that the parties file, and the orders are dated on the date they're signed, and what we really 9 want, I think, is to consolidate that concept so that the table of contents shows either the date filed by a party 10 11 or the date signed by a judge, and all of that ought to be 12 consolidated into the table of contents where it's real easy to find the document based on a time sequence. So my 13 specific suggestion is to take (q) out of where it is and 14 fold it into (j) so it's clear that filed documents will 15 have -- will be in -- according to the date filed and 16 17 intermingled between the court orders on the date signed. 18 CHAIRMAN BABCOCK: Sarah. 19 HONORABLE SARAH DUNCAN: But a document 20 could not -- it is possible that a document would not be 21 filed, an order, for instance, for months and months and months because it got lost in a little cubbyhole 22 somewhere, and it seems to me we would want it by the date -- orders by the date signed. 25 CHAIRMAN BABCOCK: Carl.

MR. HAMILTON: (j) talks about if the 1 clerk's record is filed in electronic form the clerk has 2 3 to use bookmarks to link each document, except descriptions of sealed documents, so it almost sounds like 5 you e-file sealed documents, but over in Rule 3 it says you don't e-file sealed documents. 6 7 MR. PRINE: 3 is the attorney rule where we didn't want them -- however we got started -- and I don't 9 remember the genesis of why, but we didn't want the attorneys to e-file sealed documents. 10 11 MR. HAWTHORNE: That was my fault. 12 MR. PRINE: And this is dealing -- but the clerks do file sealed documents, and so, you know, they -a lot of times in the middle of a record it will say 14 whatever was given to the judge for in camera review, 15 16 "sealed," and if that's the only thing there, if there's 17 no other -- if there's not a big description, if it just says "sealed," where we would actually prefer them not to 19 do that and just file a completely separate sealed record 20 volume. So those are two different things. The clerks do 21 file sealed records, and so far the attorneys have not filed electronically sealed records. 22 23 CHAIRMAN BABCOCK: Okay. Justice Gaultney. HONORABLE DAVID GAULTNEY: 24 Is there any 25 concern with the requirement that they identify each

```
document in the sealed record?
1
 2
                 MR. PRINE:
                             Which one are you looking at?
 3
                 HONORABLE DAVID GAULTNEY:
                                            This is under
 4
   (j).
5
                             Like I said, you know, they
                 MR. PRINE:
   usually put pretty generic -- it usually just says,
6
7
   "sealed documents," doesn't even tell us what it is.
8
                 HONORABLE DAVID GAULTNEY: Would there be
9
   any problem with having a sealed table of contents for
  sealed documents?
10
11
                             No, that's what we prefer at the
                 MR. PRINE:
   First and Fourteenth. If they're going to -- we don't
   want them intermixed, an index with sealed, is to file the
13
14
  whole separate sealed record. That's what we would prefer
   if they're going to do it that way, and I think there's a
15
16
   flexibility in the rule, and they've done it that way when
17
   we've asked them. We haven't had much pushback from the
18
   clerks.
19
                 CHAIRMAN BABCOCK:
                                    Okay. Yeah, Sarah.
20
                 HONORABLE SARAH DUNCAN:
                                          If we're writing a
21
   rule, if that's the way you prefer it, let's just say
          I agree with David. I think sometimes to reveal
22
   that.
  the title of a document is to reveal the contents of the
   document; and if we prefer it in a separate file, all the
25
   sealed documents with a separate table of contents for the
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document, for the sealed documents, why don't we just say
 2
   that?
 3
                             That's fine.
                 MR. PRINE:
 4
                                    Okay. Yeah, Richard.
                 CHAIRMAN BABCOCK:
5
                 MR. ORSINGER: Can I ask a procedural
   question?
              When a sealed document or set of documents is
6
   filed, the sealing order of the trial court, is that
   always implemented automatically by the appellate court
9
   clerk?
                             It would be nice if we had the
10
                 MR. PRINE:
11
   sealing order, and so if we get a sealed document without
   a sealing order then it's our policy not to let anybody
12
   look at it until we either get an order from the trial
13
14
   court and supplemental order or if they move and ask our
   court to make an order on it. So it would be nice if they
15
   included it all the time, but they don't.
16
17
                 MR. ORSINGER: And when you receive a sealed
18
   document, who do you allow to look at it?
19
                 MR. PRINE: No one until we get some
20
   clarifying order either from the trial court or if a party
21
   files a motion in our court to get our court to let them
   look at it.
22
23
                 MR. ORSINGER: So a party to an appeal is
  not automatically entitled to see the sealant?
25
   you sort through who's allowed to know what's inside that
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filing?
1
 2
                 MR. PRINE: Correct.
 3
                 MR. ORSINGER:
                                Okay.
                 CHAIRMAN BABCOCK:
 4
                                    Sarah.
5
                 HONORABLE SARAH DUNCAN: Now that Richard
  and I are talking about sealed records again, we might say
6
   that there are at least two views at this table of whether
  a trial court's sealing order binds the appellate court
   and whether the documents are still sealed on appeal.
   am firmly of the view -- and may be in a minority, but I
10
   am firmly of the view that the trial court's order stands
11
12
   on appeal.
13
                 CHAIRMAN BABCOCK: I'm sorry, Sarah, you
  said it stands?
14
15
                 HONORABLE SARAH DUNCAN: Yes, that the trial
16
  court's order continues to be effective on appeal.
17
                 CHAIRMAN BABCOCK:
                                    Okay.
18
                 HONORABLE SARAH DUNCAN: But I know there's
19
   at least one person here who disagrees with that, but why
   don't we use this opportunity to say what it is one way or
20
   the other?
21
22
                 CHAIRMAN BABCOCK: And when you say it
23
  stands on appeal, what you mean is that --
24
                 HONORABLE SARAH DUNCAN: I think it's like
25
   any other trial court order. It continues until it's
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nullified, reversed --
1
 2
                 HONORABLE JAMES MOSELEY: Vacated by us.
 3
                 HONORABLE SARAH DUNCAN: -- vacated, vacated
 4
  by Justice Moseley, whatever. But I know that there is a
   different view that the trial court sealing order is
5
   effective only in the trial court.
6
 7
                 CHAIRMAN BABCOCK: Huh.
                                          Okav.
8
                 MR. PRINE: And I'm just speaking for the
   First and Fourteenth.
9
                 HONORABLE SARAH DUNCAN: I got bit by this
10
  once, badly.
11
12
                 CHAIRMAN BABCOCK: Does anybody in this room
13 have a different view of that?
14
                 MR. ORSINGER: Oh, I have that view, and
15
  I've had that experience in different courts as well, that
16
  some clerks of appellate courts take the position that
   only the sealing order of their court is binding on them,
17
   or at least that's the way it used to be unless it's
19
   changed recently.
20
                 CHAIRMAN BABCOCK: So tell me how that would
21
   work. You got a sealing order in the trial court, and
   that order goes up with the clerk's record to the
22
23
   appellate court, so the appellate court is aware --
24
                 HONORABLE SARAH DUNCAN:
                                          Not necessarily.
25
                 CHAIRMAN BABCOCK: Huh?
```

HONORABLE SARAH DUNCAN: Not necessarily. 1 That's how I was bitten, is neither of the parties deemed 2 the sealing order sufficiently relevant to the appeal to include it in the record, so I wrote an opinion and 5 released it, not knowing there had ever been a sealing 6 order. 7 CHAIRMAN BABCOCK: Okay. 8 HONORABLE SARAH DUNCAN: And then I got a 9 motion for rehearing. 10 MR. ORSINGER: I was the appellee in that case, so I'm not going to accept any blame. I was not the 11 appellant. 12 13 CHAIRMAN BABCOCK: This is not a place for 14 settling old scores. 15 HONORABLE SARAH DUNCAN: I'm just saying as 16 long as we're talking about it here, let's say if the 17 sealing order has to go up in the record, if it's 18 mandatory, and if it continues in effect. 19 MR. HAWTHORNE: I guess my comment about 20 that would be that I think this is dealing with the 21 electronic filing of the document as opposed to the issues about when to seal and what the effect of sealing orders 22 23 are. CHAIRMAN BABCOCK: So we're off track? 24 25 won't be the last time today that we get off track, but,

```
no, that's a great point.
1
 2
                 MR. HAWTHORNE: But, I mean, I know
  personally I would welcome, you know, direction in the
 3
   Rules of Appellate Procedure about sealed records because
5
  we have no reference that I know of to sealed records, but
   I do think that's, you know, more contentious and
6
   difficult conversation.
8
                 MR. MUNZINGER: When you're down at that end
   of the table talking to someone at that table, none of us
9
10
  can hear up here.
11
                                 I'm sorry, sir.
                 MR. HAWTHORNE:
12
                 MR. MUNZINGER: You're speaking to all of
13
        Thank you.
   us.
14
                 MR. HAWTHORNE: Yes, sir. I will just say,
15
   like I said, I think this has to do with filing of the
16
   record and not the effect of the sealing order, and while
17
   I would welcome direction as a clerk on -- in the Rules of
   Appellate Procedure about how to treat sealed records, I
19
   think that really we should in this order just deal with
   electronic filing.
20
21
                             And then making sealed orders
                 MR. PRINE:
   come up -- put that under one of the mandatory items under
22
23
   34.5 that should be included in the clerk's record, sealed
   orders if any, sealing orders if any.
25
                 CHAIRMAN BABCOCK: Yeah, good point.
```

Justice Gaultney, and then Roger. 1 HONORABLE DAVID GAULTNEY: So what I hear 2 3 you saying is the appellate rules could direct the appellate clerk to treat it as a sealed record until 5 otherwise directed by the appellate court. We could have a rule, a separate rule, that did that to clarify what I 6 7 think --8 MR. HAWTHORNE: Yes. HONORABLE DAVID GAULTNEY: -- is the law, 9 but you could clarify it in the rules. 10 11 CHAIRMAN BABCOCK: Yeah. Okay. Roger. 12 MR. HUGHES: Well, perhaps at this point a compromise might be -- rather than cross the rubicon on whether it's to remained sealed or not, just in 1.2, 14 modify it to say that documents sealed in the trial court 15 have to be filed as sealed, marked as sealed, because you 16 17 have a labeling format for the parts of the clerk's records that were treated as under seal in the trial 19 court, and they're to be labeled that way, but it doesn't 20 say "must," and so perhaps one way to solve the problem 21 for now is to label the documents clearly -- or the file clearly as sealed so that you know when you're going into 22 23 it that at least it was sealed in the trial court and you can argue about it in the court of appeals, but you 24 25 wouldn't have the problem where nobody knows that, you

```
1 know, pages 200 through 250 were actually a sealed
   document in the trial court.
 2
 3
                 MR. HAWTHORNE: I think if you look at
   1.2(q) you'll see it says, "If filing a sealed document,
 4
5
   include a hyphen, number of the sealed document, and the
   term 'sealed' after the term 'CLR' in the computer file
6
   name."
8
                 CHAIRMAN BABCOCK: Well, that's a good
   segue. Let's talk about 1.2. Any other comments about
9
10
  1.2?
11
                 MS. CORTELL: Going back to the mandamus
   issue, so it won't always come up just in the context of
12
   the clerk's record, so do we want to make sure that that
  is clear in other contexts?
14
15
                 MR. HAWTHORNE: Well, so, and as Chris
16
   alluded to in Rule 3, we don't permit attorneys to
17
   electronically file sealed documents, so they would have
18
  to file it on paper.
                 MS. CORTELL: Well, why is that?
19
   recently did that in Dallas, and we coordinated with the
20
21
   clerk. We wrote it in the comment box, and it was not
   posted with the case.
22
23
                 MR. HAWTHORNE: That's entirely my fault.
  It's entirely my fault that the rule was written that way.
24
25
  My concern was that we default to post documents to the
```

web, and I was very concerned that a busy deputy clerk that's on the phone, doing data entry, would forget to 2 3 uncheck that box to post the document to the web; and, of course, we put this rule in place two years ago. Maybe --5 maybe it's time to revisit that. I will tell you I was definitely in the minority viewpoint on that. I think the 6 other appellate clerks felt like we ought to be able to electronically file sealed records, but to me I didn't 9 want to be responsible for accidentally putting someone's trade secrets out on the web because once it's out there 10 11 you cannot get it back. 12 I appreciate that, and I would MS. CORTELL: just say that's something we maybe want to continue to evaluate. Point well-taken. I will confess in that case 14 the other side cared more about the sealing order than we 15 16 did, but they were the first to file, and that's how they 17 did it, and we felt we could follow the same example they did, and it worked in that case. It was not posted. 19 just think if we're going to go electronic, you know, I think we have to think seriously about trying to consider 20 allowing electronic in this situation as well. 21 22 MR. HAWTHORNE: Can I get a release? 23 CHAIRMAN BABCOCK: No, but you can get immunity. Justice Jennings, did you have your --24 25 HONORABLE TERRY JENNINGS: Well, I certainly

see Blake's point because you would think that in a sealed document situation it's going to be a limited -- something 2 3 like a mandamus or something like that where the other side's arguing about the trial court's ruling, the 5 documents have been sealed for the appellate court to consider the trial court's ruling. Maybe that might be 6 one exception where it should be paper, and I do have a question about ultimately if it's -- what's going to 9 happen with the electronic records? Are they going to be there forever? Are they going to be purged from the 10 system after a period of time? Because that would bring 11 up a concern about, well, is this sealed record going to 12 be available somewhere electronically forever, or how's 13 that going to work? 14

MR. HAWTHORNE: We handled those issues by our retention schedules and the retention schedules vary depending on whether it's a civil or criminal case that, you know, if there's a specific need to have a different retention period for sealed records I think we would probably handle it through the retention schedule, and right now I think that my answer to that would be if someone came to me and said, "We have these sealed electronic records in this case," I would say, "What's the retention period for the case?" There is no separate retention period for sealed records.

15

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HONORABLE TERRY JENNINGS: And that's not
1
 2
  going to be governed by these rules that we're
 3
   considering?
 4
                 MR. HAWTHORNE:
                                 No.
 5
                 HONORABLE TERRY JENNINGS: That's a separate
6
 7
                 MR. HAWTHORNE: Yes. We're required by
8
   statute to have retention schedules.
                 MR. PRINE: And for the civil cases it's six
9
10
  years.
11
                 HONORABLE TERRY JENNINGS: So it applies to
   electronic and paper all across the board.
13
                 MR. PRINE: We haven't got to the point of
14 how -- what we're going to do to purge all of our -- or if
15
  the court decides -- you know, because we get requests for
16
  cases that are real old on paper, we've destroyed them,
   they're gone, they're not there anymore. Whether the
17
   courts are going to want to due to capacity per -- under
19
   the retention rules by the state archives we should
20
   destroy those electronic records just as we would a paper
21
   record, but no one's gotten to that point where now that
   we have two or three years of electronic, is there -- are
22
   they going to want to archive that electronic somewhere to
   make it available?
25
                 MR. GILSTRAP: You covered my point.
```

1 CHAIRMAN BABCOCK: You're okay. Okay. 2 Skip. 3 MR. WATSON: Blake, is there a procedure in 4 place where --5 CHAIRMAN BABCOCK: Be sure that Munzinger 6 can hear you. 7 MR. WATSON: Well, I'm speaking into the 8 good ear here. Is there a procedure in place for Supreme Court cases to preserve the record by archiving it? 10 mean, for example, now I can go over to the state archives and pull -- you know, blow the dust off, but pull a 11 50-year-old case and read the amicus briefs that were 12 filed that resulted in an opinion on motion for rehearing, and I just want to be sure I can still do that and indeed 14 look back at the records cites that those amicus briefs 15 cite to see what that document looked like or see what the 16 17 language was. 18 MR. HAWTHORNE: That's a great question. 19 are very fortunate that we have an archivist on staff that advises us about these issues. There are some serious 20 21 issues in preserving for the long term electronic records, and they're easily solved I think with money, so -- but in 22 terms of -- let me -- as you know, we still get paper courtesy copies, and one of those copies is going into a 25 control folder at the Supreme Court, and I would say that

than at the courts of appeals because all of our cases are permanent records, and that's our retention schedule, is we have to keep everything forever. So we do hand them over to the state archives. One of those paper courtesy copies that we're getting is now going into the file, and those will be handed over to the state archives, but with regard to the record, you're right, there's an issue there in terms of it being electronic.

The state archives has not -- has asked for many years for money to put into place a -- an electronic records preservation program, and they've never gotten it, so they don't currently have the ability to accept electronic records from us, which means that by statute then the clerk is responsible for retaining those records. We've had a lot of discussions with Office of Court Administration about who's going to be responsible in case PDF goes away and we would have to do some sort of mass conversion of those documents over. As you know -- anyway, I could go on a very long time with that, Skip, but it's --

MR. WATSON: I'm just concerned if Justice Hecht ever leaves the Court its institutional memory will be gone.

CHAIRMAN BABCOCK: Not likely, though.

MR. WATSON: We'll have to go back and look 1 2 at those records. 3 MR. HAWTHORNE: Yes, and, Casey, do you want 4 to jump in here? 5 MR. KENNEDY: I was going to say, at the Office of Court Administration we've got a program in 6 place to where, you know, the way their documents are backed up, everyday there's a realtime backup between here 9 in Austin and our data recovery site, which is up 35 a little bit, and so whenever those records come in, we've 10 got them, so that if a disaster were to strike that 11 nothing would happen to those records. As far as long time preservation goes, the reason they're in PDF is 13 14 because PDF is now an open standard that's an ISO standard that keeps getting updated, and then as that changes we 15 can acquire software that can bulk take those files and 16 keep them rolling through, much like a text file goes 17 18 through. 19 MR. HAWTHORNE: But I do have a statutory 20 obligation to migrate all of those documents. If PDF were 21 to become obsolete then there is a statutory obligation on the clerk to make sure that those records are migrated 22 23 over to another standard. Thank you, Blake. 24 MR. WATSON: 25 CHAIRMAN BABCOCK: Yeah, Justice Gray.

```
HONORABLE TOM GRAY: The short answer is
1
  that as long as their document retention schedule is
 2
 3
  permanent you will be able to see those. Not at the court
   of appeals.
 4
5
                 MR. WATSON:
                              I know that.
                 HONORABLE TOM GRAY: They're six years at
6
7
   the courts of appeals, and they're gone.
8
                 MR. WATSON: Yeah, I know. We get those
9
   letters, do you want it back or can we toss it?
10
                 CHAIRMAN BABCOCK: Okay. Anything more on
11
   1.2? How about 1.3? Filing of paper clerk's record.
12
                 HONORABLE TOM GRAY: Chip, there was one
13
   other, I'm sorry, on 1.2(a).
14
                 CHAIRMAN BABCOCK: Yeah.
15
                 HONORABLE TOM GRAY: Why are we specifying
16 black and white?
17
                 MR. PRINE: Because of the file size.
18
                 HONORABLE TOM GRAY: File size is file size,
19
   Casey just needs more --
20
                 MR. KENNEDY:
                               We get more volume, but I
21
   think the other issue there is that you get a lot of
   clerks that will turn the scanner on and put full color
22
  and then they'll scan a bunch of pages that are black and
   white, and so I think if color was needed and it was
25
  relevant to what they're doing, then yes, I would be okay
```

```
with color, but what happens is, is we get files that come
   in that are huge, and even though it's a black and white
 2
 3
   file it's because they had it set to color rather than to
   black and white.
 4
5
                 HONORABLE TOM GRAY: But you're mandating it
  be in black and white, and I'm just saying we're seeing
6
   more color, especially with the embedded links and on the
   orders and sometimes in the documents themselves. They're
   difficult to read if they are not in their sort of
9
   original where they've been scribbled on or highlighted,
10
11
   which sometimes can be important. If there's a way that
  you could say in their --
12
                 MR. HAWTHORNE: How about "unless the
13
14
   original is in color"?
15
                 HONORABLE TOM GRAY:
                                      Something like that.
                 MR. WATSON: Or "has color on it."
16
17
                 HONORABLE TOM GRAY:
                                      It gets much more
   important when we get over to the reporter's record that
19
   has the exhibits in it because we are constantly having to
20
   send back to the reporters to get us color copies, as they
   were in the record, particularly in criminal cases where
21
   the kind of the subject matter is different, so --
22
23
                 MR. WATSON:
                              Chip.
24
                 CHAIRMAN BABCOCK: Yeah, Skip.
25
                 MR. WATSON:
                              I mean, part of that problem
```

is, is that if you think of it, when you have a PDF of a highlighted deed where the key language in the deed is 2 highlighted, unfortunately in the record the key language is obliterated. It's got to be a copy with the colored 5 parts copied. I just can't tell you how frustrating that is that the trial lawyers have gone to the trouble of 6 isolating the two sentences in a 40-page document that are 8 -- that the case turns on and in the record they're black. 9 MR. PRINE: We had that same problem with 10 our paper record because they're always coming --11 CHAIRMAN BABCOCK: Sure, yeah. 12 MR. PRINE: -- in black and white. 13 MR. WATSON: True. So it really just kind of 14 MR. PRINE: 15 carried over what they were doing and a lot of these 16 clerks -- the big problem is if they do one like that, they'll set it to color, and you can get four pages in the 17 clerk's record and it will be a hundred megabytes because 19 they scan it in color. It makes that big of a difference. 20 You scan even a black and white page in that color setting 21 it makes the size triple, and so -- and a lot of them now are fine with us, but it's the clerks that are going to 22 have the bigger issue with it. I know we do order at times -- we'll order the original up from the clerk's 25 office or a color, you know, color copy, both from the

reporters and the clerks if there's something in the record that we find that we need in the original format. 2 3 CHAIRMAN BABCOCK: Of course, if we wait 15 minutes technology will fix all of that, right? 4 5 MR. PRINE: Right. 6 CHAIRMAN BABCOCK: Okay. Anything else? 7 Yeah, Roger. 8 MR. HUGHES: Two things. Going along with 9 what you just said, one of the things we're talking about is electronic filing in the trial court, in which case 10 you'll be able to file a document in PDF with it already 11 highlighted using the PDF format. Is the ultimate intent is simply that the clerk's not going to be running 13 anything through the scanner, they're just going to be 14 transferring documents into a larger document? 15 other words, it will be just taking one electronic file 16 17 and attaching it to another electronic file, and that becomes the record, in which case I think your 19 highlighting problem is over. MR. HAWTHORNE: Chris and I were just 20 21 discussing the fact that I think we do need to do some clarification here because it does direct that they scan 22 23 the record, and of course, this was written when we weren't getting any electronic records, and now that it's 24 25 going to be mandatory I think we probably do need to

```
clarify if you have it electronically we want it in the
 2
   original electronic format, not for you to print it out
   and scan it, and then the point about color is well-taken,
 3
   so I think that we can probably clarify some of that
 5
   language as well.
                 MR. HUGHES: Okay. My second one was maybe
 6
   it's a matter of information, because there certainly is
   some experience here. How do you check out an electronic
 9
            I mean, now I just get the court to send me the
10
   paper file and trust me. But now with an electric file,
   what do they do, do they just copy it? In which case,
11
   aren't you buying court records?
12
13
                             We put it on a disk and send it
                 MR. PRINE:
14
   to you.
15
                 MR. ORSINGER:
                                CD.
16
                 MR. PRINE:
                             On CD and then you can download
   it, do whatever you want with it.
17
18
                 MR. ORSINGER: Print it out.
19
                 MR. PRINE:
                             Print it out if you want paper.
20
                 MR. HUGHES:
                              Okay. The reason I ask is that
21
   -- and frequently the reason that practice is done of
   checking it out is that the district clerks and the court
22
   reporters want to charge you to make a duplicate, a paper
   duplicate, and I imagine if you ask them for a -- you
25
   know, send me a copy of what you're sending to the court
```

```
of appeals, I'm going to get the same response, "Fine,
 2
   that will be a dollar a page, please, sir."
 3
                             I think you're right.
                 MR. PRINE:
 4
                 MR. ORSINGER: It's been my experience that
5
   you can get a CD with the record for like 15 bucks or some
   fairly nominal charge from the clerk of the appellate
6
   court. Do y'all have a --
8
                 MR. PRINE:
                             If you -- at our two courts, if
9
   you take the CD and send it back to us, no charge.
10
  want to keep it, we charge a dollar, just for the time and
   the CD cost, and you keep it and do what you want.
11
12
                 MR. ORSINGER: If it's an electronically
   filed reporter's record so that you have it in electronic
14
   form, I have been able to order it from the Houston courts
15
   of appeals, and they'll send me a CD. Is that --
16
                 MR. PRINE:
                             All the whole record, even if
   it's not electronic, we scan it and make it electronic.
17
18
                 MR. ORSINGER:
                                Yeah.
19
                 MR. PRINE: We have no paper files in our
20
   shucks anymore, and then so what we would send you is the
   electronic.
21
                 MR. ORSINGER: And that's -- is there either
22
23
  no charge or a nominal charge for that CD?
24
                 MR. PRINE:
                             If you want it and send it back,
25
   there's no charge. If you want to keep it, we charge you
```

```
1
   a dollar.
 2
                                There you go. That's the
                 MR. ORSINGER:
 3
   answer to your problem.
                 MR. HUGHES: Well, but that's a practice in
 4
5
                I assume there's not going to be a rule --
  your court.
6
                 MR. PRINE: Well, some folks don't charge a
7
   dollar.
8
                 MR. HAWTHORNE: We're talking about the
9
   appellate courts here, and I think you're right, the trial
  courts take a very different view of that.
10
11
                 MR. HUGHES: And I know the court -- part of
   the reason I ask is, is I see here that you've changed the
   rules about binding and I can tell you that at least in my
  area the reason for seals on the clerk's record and
14
   reporters doing all sorts of very interesting things about
15
16
   binding is that they want to discourage people from
17
   checking the record out and making a copy and thereby
   depriving them of a fee for making the attorney a copy.
19
                 MR. HAWTHORNE: And to keep us from scanning
20
   it.
21
                 MR. ORSINGER:
                                Yeah.
22
                 MR. HAWTHORNE: Yeah.
23
                 MR. PRINE:
                             I cut the ribbon, and I scan.
                 CHAIRMAN BABCOCK: Justice Jennings.
24
25
                 HONORABLE TOM GRAY: And you throw away the
```

```
ribbon, hand everything else --
1
                             I have a collection of ribbons
 2
                 MR. PRINE:
3
   in my office.
                 HONORABLE TERRY JENNINGS: Just a quick
 4
5
   question on 1.2(a) again, the black and white.
   somebody files a motion for summary judgment and they
6
   attach an affidavit and attached to that affidavit are
   color photographs and so forth, this rule requires that
9
   those color photographs or those charts and graphs be
  scanned in black and white.
10
11
                 MR. HAWTHORNE: Yeah.
                                        That's correct.
12
                 MR. PRINE: But they have been.
                 MR. HAWTHORNE: And I agree with the
13
  comments earlier that I think we need to clarify that.
14
15
                 HONORABLE TERRY JENNINGS: And one other
16
   question, so and you're concerned about this -- going back
17
   to the sealed records for a second, you're concerned about
18
   those getting out. If a clerk accidentally puts a sealed
19
   record onto one of these CDs and it gets out there and the
   information is leaked, it can't be traced back to where
20
21
   the leak was. Is that a legitimate concern?
                             Well, we have it set up -- we
22
                 MR. PRINE:
23 have in our folders, we have the clerk's record folder and
   we have a sealed folder that they all know not to put on
25
  the disk.
```

```
HONORABLE TERRY JENNINGS: But human beings
1
 2
  being human beings, that's a possibility that that might
 3
   accidentally get out there.
                 MR. HAWTHORNE: You asked is it an area of
 4
5
   concern, absolutely, and I would say with our paper sealed
   records they're behind three locked doors and behind, you
6
   know, another cabinet that's locked. So, yes, it's a
8
   concern. And I -- I think, you know, the idea, again,
9
   with lawyers not being able to file sealed records, others
   may not agree with it, but the idea was to make it as
10
   difficult as possible to end up putting it on the web.
11
12
                 HONORABLE TERRY JENNINGS:
                                            Right.
                 CHAIRMAN BABCOCK: Did you get that, David?
13
14
                 MR. JACKSON: I'm having a hard time
15
   hearing.
16
                 HONORABLE TERRY JENNINGS:
                                             Sorry.
17
                 CHAIRMAN BABCOCK: No, it wasn't you.
                                                         Ιt
18
   was Blake.
               If you could just speak up a little bit and
19
   actually route it around Munzinger so it bounces back off
20
   of --
21
                                 I will speak up.
                 MR. HAWTHORNE:
22
   apologize. The idea behind Rule 3 requiring -- saying
  that lawyers can't file electronically sealed records was
   to make it as difficult as possible for someone to
25
   accidentally put that record out on the internet through
```

```
1
   our case management system.
 2
                 CHAIRMAN BABCOCK:
                                    Richard.
 3
                                In any area besides the law
                 MR. ORSINGER:
   this probably would have been solved by requiring that the
5
  files be encrypted; and if the files are encrypted you can
  put them anywhere and they're probably still encrypted,
6
   depending on the degree of sophistication. Maybe you
   should consider a requirement that documents under seal be
9
   filed with encrypted and the key be personally delivered
  to the court or separately delivered to the court, and
10
11
   then if you find an inadvertent posting, except for
   sophisticated hacker types you may be able to pull it back
12
   down and you won't have released it to the world, and they
13
   do this all the time in other industries, but law is 50
14
  years behind, right?
15
16
                 CHAIRMAN BABCOCK: Now we're catching up
17
   quickly. Justice Gray.
18
                 HONORABLE TOM GRAY:
                                      Sub (i), if you've got
19
   four -- excuse me, 16 websites that you're going to be
   posting instructions to, it would be kind of nice since
20
21
   we're doing uniform rules to maybe have a uniform
   instruction posted in one location.
22
23
                 CHAIRMAN BABCOCK: And you're saying this
   subsection doesn't accomplish that?
25
                 HONORABLE TOM GRAY: No, it actually
```

```
1 requires that there be 16 different websites, and we may
  or may not all be using the same set of instructions, and
 2
  maybe there's a way to compel a certain instruction, but I
   would rather it specify -- Blake, you understand what I'm
5
   saying?
6
                 MR. HAWTHORNE: Yes, sir.
 7
                 MR. PRINE:
                             And OCA does have the ability to
8
   -- when you pull up each court's website there's links on
   the right side that they can make standard on every
  court's website.
10
                               I think to kind of reword what
11
                 MR. KENNEDY:
   Chief Gray is saying is that we may be able to change that
   phrasing to say, "Instructions provided on the web
   portal," because those instructions exist on that one
15
   portal and all the appellate courts use that same portal.
16
                 CHAIRMAN BABCOCK: Any more comments on 1.2?
17
   1.3. We've already talked about it a little bit.
   Anything else on 1.3? Yeah, Justice Gaultney.
19
                 HONORABLE DAVID GAULTNEY:
                                            Is this the
20
   existing language, or have there been any changes to this?
21
                 MR. HAWTHORNE:
                                 No.
                             No, I think it's the --
22
                 MR. PRINE:
23
                 CHAIRMAN BABCOCK: 1.3 does not change
   existing language. That's right?
25
                 MR. HAWTHORNE: That's correct. We did not
```

```
change the existing language that's in the Fourteenth
   Court's local rules.
 2
 3
                 CHAIRMAN BABCOCK: Okay. Justice Gray.
 4
                 HONORABLE TOM GRAY:
                                      I put the proposed
5
   rules out to the chiefs yesterday, and I got a comment
  back from one of the chiefs, and right now -- I was about
6
   to quickly try to look it up, but there's a prior
   instruction out from the Supreme Court about the standard
   to require or allow a paper copy to be filed, and I
9
10
  understand that it is more stringent than what is required
   here, just the court's prior approval. I didn't quite get
11
  the link in time to work it into this comment, but I want
   to make sure that -- this just says "Court's prior
13
14
   approval." It may actually be in connection with Rule 6,
   but the -- the standard for allowing paper copies, I
15
16
   understand the Court previously specified that standard,
17
   and the standard that is in Rule 6 and may inadvertently
   be in 1.3 is very lax, and I think it needs to be -- if
   we're going to require it, it needs to be strong, and it
   needs to be standard across the board that it has to be
20
21
   for exceptional circumstances or something of that nature,
   consistent with the prior order of the Supreme Court.
22
23
                 CHAIRMAN BABCOCK:
                                    Thank you. Yeah, Marisa.
                             I would just mention that in
24
                 MS. SECCO:
25
  Rule 1.2 --
```

```
CHAIRMAN BABCOCK: Speak up.
1
                             I'm sorry, in Rule 1.2 it
 2
                 MS. SECCO:
 3
   specifies that unless otherwise approved by the Court for
   exceptional circumstances the clerk's record must be filed
5
  in electronic form, and so maybe we should just repeat
  that language in Rule 1.3.
6
7
                 CHAIRMAN BABCOCK: Okay. Yeah, Justice
8
   Boyd.
9
                 HONORABLE JEFF BOYD: Does 1.3(q) -- is that
10 intended to govern only paper filings under 1.3, or is
  that intended to govern all of Rule 1?
11
12
                 MR. PRINE: It probably should be like a
  1.4.
13
14
                 MR. HAWTHORNE: I think that's a good point.
15
                 CHAIRMAN BABCOCK: Okay. Any other comments
   about 1.3?
16
17
                 HONORABLE SARAH DUNCAN:
                                          Wait.
18
                 CHAIRMAN BABCOCK: Yeah, Sarah.
19
                 HONORABLE SARAH DUNCAN: Well, now I'm
   confused about 1.3(g). Does that not apply to an
20
   electronic record?
21
22
                 MR. PRINE: It does. That's why we say it
   should probably be separated out into its own separate
24
   1.4.
25
                 HONORABLE SARAH DUNCAN: Oh, 1.4. Sorry, I
```

missed that because I can't hear you.

CHAIRMAN BABCOCK: Rule 2, the electronic reporter's record. David, you can go first if you want.

MR. JACKSON: Well, I'm just going to hold you guys to that being -- 2 being only us. The only problem that I have in all of this is that limitation of 100 megabytes, and it's not in 2, so that's fine. The complaints I've heard are that sometimes exhibits exceed that 100 megabyte and court reporters having to go to the expense of converting mp3 files or whatever files they wind up getting as exhibits to something that comports with this rule, and I don't think they should have to do that.

CHAIRMAN BABCOCK: Okay.

MR. HAWTHORNE: Casey, why don't you tell them about some of the problems we have with files that are that large?

MR. KENNEDY: Yeah, so with the Judicial Committee on Information Technology we had an interesting presentation that was talking about some of the rules specifically of requiring all the court reporters to convert everything to mp4, and the example we were shown was a video of I believe it was a -- like a robbery, a convenience store robbery, and we were shown the original in its native format, what it came from the convenience

store, and then we were shown what gets filed after it gets converted to mp4, and you can -- one you can see there's a convenience store being robbed. The next one you see a bunch of black boxes moving around the screen because it's been converted.

What the Judicial Committee on Information Technology has done is adopted a set of technology standards that talk about not only documents but they talk about audio and video files as well, and that's where, you know, OCA is working with the Court Reporters

Certification Board to look at the Uniform Format Manual to see if we can change that to make it to where you don't have to convert everything to mp4, that if it can be played on either the Windows Media Player, VLC, or Apple QuickTime then you can submit it in its native format, which I think would alleviate some of that concern.

MR. HAWTHORNE: I would say that the other issue that I see, though, with files as large as 100 megabytes is that we get frequent complaints from our staff that it basically grinds their computer to a halt, so they're not able to do anything else other than just look at that record; and of course, one of the advantages of trying to promote the electronic filing is this ability to multitask, right, so they have a record up and to be able to write your opinion at the same time; and with

```
files of 100 megabytes we do get complaints from our staff
 2
   that that's all they're able to do, is just look at that
 3
   record.
 4
                 HONORABLE TOM GRAY: Seems like as close as
5
  you are to OCA you ought to get better technology.
                                 I'm told that the wires in
6
                 MR. HAWTHORNE:
   between us are quite old, so it's not our computers or our
8
   servers that's the problem. It's the wires, so --
9
                 CHAIRMAN BABCOCK: All right. Anything more
   on Rule 2?
10
11
                 HONORABLE TOM GRAY: 2(a), at the end of the
   first sentence I'd like to make a pitch for the inclusion
   of the uniform lawyer language, "if any," because the
13
14
   Tenth Court of Appeals really hates local rules, and we
15
   want them all coming from the Supreme Court, and so we may
   not -- we will actively try to avoid having a local rule
16
17
   on this.
             So --
18
                 CHAIRMAN BABCOCK: Okay. Any other comments
19
              Okay, Rule 3, electronic -- electronic filing
20
   of documents. Comments on Rule 3? Roger.
21
                 MR. HUGHES: If -- the predicate of this
   entire system is that you have internet access, and quite
22
23
   frankly, if one has internet access one probably has an
24
   e-mail address, so at this stage of the game I'm wondering
25
   why we make it optional that a person can refuse to accept
```

e-service. I mean, the Federal courts, they don't permit 1 it. You will accept it. That's part of you getting to 2 practice in front of that court, is that then you will accept service through the -- by e-mail, and even I've 5 begun to trust it. So -- and if the Court is going over -- we're just going to send you an e-mail notice that 6 an opinion's been issued and you can go to the website and download it, et cetera, because the way I read 3(c) about 9 service, if the -- if the respondent to the motion or whatever has decided I don't want to accept e-service, 10 then you're going to have to mail it to them. 11 nonetheless, the rule says that if in that case you have 12 to e-mail it to them if you know their e-mail address and 13 mail it to them, sort of this belt and suspenders 14 15 approach. 16 Now, that seems to be in every rule that I 17 see and seems to be part of the system, and I'm wondering 18 is there a practical reason why we just haven't said, I'm 19 sorry, you don't get to refuse electronic service if you're going to be out -- if you're going to be 20 21 electronically filing? 22 MR. HAWTHORNE: I'm not as persuasive as 23 you, I think. I think that's why the rule is written the way it is. You're preaching to the choir. 25 MR. HUGHES: Okay.

MR. HAWTHORNE: So I would love it if we 1 2 could mandate that all attorneys sign up and agree to 3 receive electronic service or make electronic service 4 mandatory. 5 CHAIRMAN BABCOCK: David. MR. HAWTHORNE: I'm with you. 6 7 MR. JACKSON: It reminds me of the old fax debate we had about 15 years ago, that you figure out some guy's isolated fax machine somewhere in their back office, 9 and that's how you send notice to them, is by this 10 11 isolated fax; and now if you can find out an isolated e-mail that they never use, you serve them with an 12 isolated e-mail. 13 14 CHAIRMAN BABCOCK: Frank, then Pam. 15 Well, I'm one that doesn't MR. GILSTRAP: 16 find that example so funny. I'm particularly concerned 17 that these are going to apply to original proceedings, so 18 are we saying that I file my mandamus petition with the 19 court of appeals and I e-mail Joe Blow over here, who may 20 not even know the case is coming, and that's his service? 21 It even gets even worse where we're talking about 22 (c)(2)(b) where we're talking about a party not represented by counsel and you can mail it if the filer has the e-mail -- the party's e-mail address. Well, I may 25 have a 10-year-old e-mail on Gmail for this person, and I

serve him. Is that all the service you get? We don't have this in the rules for district courts. You've still got to cite them, but we're talking about beginning an original proceeding that, you know, may not have had any prior court action and serve the people with e-mail. I'm not comfortable with that.

CHAIRMAN BABCOCK: Yeah, Blake.

MR. HAWTHORNE: One thing that I would say about that is that the Office of Court Administration provides us the State Bar information about all attorneys and the address that they are by rule required to give to the State Bar and including their e-mail address, so I would also say that I think that at the appellate courts we're pretty good about hunting down attorneys and making sure that when we need to send them a request for a response in original proceeding that we find them, so maybe Chris can speak to that. I don't know if you've had issues with people not -- not being aware of original proceedings or --

MR. PRINE: No. We also send out a notice when it's filed. The rule requires us to send out a notice when an original proceeding is filed to the parties identified, of course, by the relator and --

MR. GILSTRAP: You send it electronically?

MR. PRINE: We do.

MR. GILSTRAP: Well, the problem is, it's 1 2 one thing to have -- be looking at your e-mail and know 3 that I've got a case in bankruptcy court where I'm getting 20 filings or something like that, but we're talking about 5 a case that's coming at you completely out of the blue. didn't know they were even going to file it, and it's 6 there on my e-mail, and that's my notice. 8 CHAIRMAN BABCOCK: Well, and it doesn't 9 address the second problem where it's an original 10 proceeding and the party is not represented by a lawyer, or at least you don't know that he is, so you're basically 11 serving an original proceeding by e-mail. 12 13 MR. GILSTRAP: You send it to his Facebook. CHAIRMAN BABCOCK: Yeah. 14 15 MR. GILSTRAP: I mean, you know, that's what 16 we're talking about. 17 For pro se parties we send paper MR. PRINE: 18 copies of all notices even if they send us an e-mail because the rules haven't been clear that we can send the 19 20 pro se. So -- and he's really talking about the filing 21 that the attorneys are doing on each other under the rule. MR. GILSTRAP: I'm talking about both. 22 I'm 23 talking about both. I'm talking about the person, attorney or pro se, who doesn't know that the litigation 25 is commencing and he needs to get some notice and the

```
notice is something that pops up on his e-mail.
1
 2
                             Like I said, the courts have
                 MR. PRINE:
 3
   still sent paper to the pro ses when we get -- with the
   address provided to us by the attorney, of course, that
5
  has filed the original proceeding.
                 CHAIRMAN BABCOCK: Okay. Pam.
6
 7
                 MS. BARON:
                             When you accept e-service do you
8
   accept it on a case-by-case basis, or do you accept it for
9
   all cases?
10
                 MR. HAWTHORNE:
                                 I believe you accept it for
11
   all cases.
12
                 MS. BARON:
                             So if you mandate e-service you
   would require attorneys to go on and indicate a proper
13
14
  e-mail address through Tex.gov or whatever our portal is
15
   going to be, correct, so that you know that if you serve
16
   it they should get proper notice through the system?
17
                 The other thing, I have a number of cases
   where I invite people to participate in e-service, and
19
   they ignore it, and so I have to go make copies and send
20
   it to them, and these are people at firms with e-mail
21
   addresses who really have no reason to do that in an
22
   ongoing case, so I would join your view that we should
23
   mandate e-service.
24
                 CHAIRMAN BABCOCK:
                                    Yeah, Casey.
25
                 MR. KENNEDY: Blake can see the look on my
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face. Just so that everybody knows, with TexFile, the new 2 e-filing system, attorneys can specify e-mail addresses, plural, so if you're in a large law firm and you want your legal secretary, the attorney, maybe there's a service 5 clearinghouse to where there's nothing but interns that deal with service that comes in, you can specify as many 6 e-mail addresses that you want to be served. 8 MR. PRINE: And at our level I know we can 9 do at least three per attorney, you can give us three e-mails, and you'll -- you know, if you want it to go to 10 11 an administrative assistant or your firm wants to put up an appellate e-mail where all appellate notices go to, so 12 we can do your personal one, your assistant, and a firm 13 14 generic one, too. You just have to let us know. 15 Justice Gray, and CHAIRMAN BABCOCK: Okay. 16 then Buddy. 17 HONORABLE TOM GRAY: Kind of getting off the 18 e-mail, so if Buddy's is on e-mail service --19 MR. LOW: No, it's a question, and if I knew 20 more about what we were doing I probably wouldn't ask, but 21 on 3(a), the fourth line, we've heretofore been dealing with documents that were under seal and now we're talking 22 about documents that are subject to a motion to seal. Now, I know the other was a clerk's record and this is 24 25 what the lawyer files, but what is the -- why is "subject

to a motion" included here? 1 2 MR. HAWTHORNE: The idea was, I believe, 3 that if someone may be confused and think, well, you haven't ordered this to be sealed yet, but I'm going to 5 file some documents, say in a mandamus proceeding, and I've got some discovery materials that I think should -- I 6 shouldn't have to turn over and they want that sealed, so they file both the motion to seal and the documents at the 9 same time, and they might think, "I'm going to do this electronically because the Court hasn't ordered it sealed 10 yet," so the thinking was that if you want something 11 sealed that hasn't been sealed yet, you don't file that 12 electronically either, because we have the same issue 13 again that we might accidentally put it out on the 14 15 internet before the order comes from the court sealing those records. 16 17 CHAIRMAN BABCOCK: What about the situation where there has been a proceeding in the lower court and 19 the request has been to seal the document, but the court 20 has denied the request? 21 MR. PRINE: I think that is contemplated, I mean, if you're filing your mandamus saying, "Hey, 22 he didn't seal it, and I think he should have, " you don't want to have those records everywhere until that's 25 decided.

CHAIRMAN BABCOCK: Wouldn't you have to stay 1 his order? 2 3 MR. HAWTHORNE: Well, I think in that instance wouldn't you -- you're saying they should have 4 5 been sealed but they weren't? 6 CHAIRMAN BABCOCK: Right. 7 MR. HAWTHORNE: So wouldn't you then want to 8 ask the court of appeals to seal them as well? 9 MR. PRINE: And say -- say if he said, "No, 10 there's no sealing you've got to turn them over by May 11 4th, " then you would file your mandamus asking to stay the May 4th turnover until the court had --13 CHAIRMAN BABCOCK: Right. Roger. 14 MR. HUGHES: I think the reason the language 15 is about subject to seal is -- my practice has led me to 16 conclude that I don't give sealed documents to courts of 17 appeal until I get an order allowing me to file them under seal because you then run into the conundrum, is that you 19 file the motion to seal and you give them the documents at 20 the same time and they deny the motion. Now what do you 21 The best you can do is file a motion to return the do? documents that didn't get sealed and hope nobody goes and 22 reads them in the interim, which is perhaps why someday we ought to consider a uniform rule -- amendment to TRAP to make this uniform rather than have to adopt these belt and 25

suspenders approaches. That's another way.

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CHAIRMAN BABCOCK: Justice Gray.

HONORABLE TOM GRAY: Okay. Changing the kind of focus, first sentence, I just want to be sure that I understand that mandatory e-filing is not required in the Court of Criminal Appeals. That's the way that first sentence is written.

MR. HAWTHORNE: That's correct.

HONORABLE TOM GRAY: Okay. I just want to make sure that I understood that. Under (b) my reference earlier to the uniform instructions on filing and the reference to the website is sort of -- will be taken care of in that part as well. Then at the end of (b) and part of (c)(1) -- and this may be an issue that we need to take off line out of this group, but fees and the collection of fees are a huge problem requiring lots of man hours for us nowhere in relation to the dollars involved. I mean, it's not balanced at all, and I want to make sure that either from the rules or from some other source we can really do what the rule says in if the filing fee for the EFM is part of the court costs, how are we at the courts of appeal going to know what that is and where does it go in our certified bill of costs and how is that distinguished from the e-service fees that are not court costs?

Because trying to sort this out, you -- I'm

talking to the choir, I know, but we spend an inordinate amount of time of our clerk's time and deputy clerks 2 trying to sort that out, code it to the proper account, because contrary to the litigants' perspective, we don't 5 get to keep those fees, we have to -- those fees all go somewhere else. They don't come into the court, and we 6 need to know where they go and -- I mean, the fees may -some of the fees we collect and then disburse. 9 not even that. We're just trying to account for what fees 10 are going to be part of the costs, and it needs to be very 11 clear.

MR. HAWTHORNE: I agree. I wasn't a fan of this being put in. It is I believe in the court of appeals template.

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MR. PRINE: Under the contract we have with the current -- you know, each court as they went online had to sign a contract with Texas.gov, and it sets forth that they -- it was a four-dollar fee and then it changed in September of last year to a five-dollar fee for every filing. So every filing we take in we put in a cost, and it's called the Texas.gov fee or the e-filing fee of \$5, the party who did the filing, and then when you run your cost bill that comes up and you include that in your costs. It's a set cost that we know. The other fees for their service, we have -- we don't know what those are, we

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don't deal with those currently at the court, but we just
 2
  know every time we get a filing it's $5, you just add it
  to the fee, and which party -- which party.
3
                 HONORABLE TOM GRAY: Just one of the many
 4
5
   reasons we chose not to do that early on.
                 CHAIRMAN BABCOCK: Yeah, Judge Wallace.
6
 7
                 HONORABLE R. H. WALLACE: I think I also
  have a problem with allowing people to register for
9
   electronic filing to opt out of being served
   electronically, but assuming it's allowed, as I understand
10
   this, if someone does not consent to e-service then the
11
   party filing the document must serve it by the regular
   means and also must serve it by e-mail. Well, if they
13
14 haven't consented to receive service by e-mail, what is
15
   the -- why require that you e-mail it to them?
   that going to be service then if you e-mail it to them?
16
17
   It seems to me that's --
18
                 MR. HAWTHORNE: Well, this came about --
19
   actually, mind if I give you credit for this or blame for
20
   this?
          I won't say. Anyway, an attorney contacted me and
   said, "Hey, you know, I had an oral argument at the
21
   Supreme Court and there were these amicus briefs that were
22
   filed the day before the day of the argument, and I get in
   there and the Court's already received all of this,"
25
   because, of course, we're incredibly efficient here,
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right, and we get those electronic documents to the Court
 2
   quickly, and -- but the parties had decided to put it in
 3
   snail mail, so here she is --
                 MS. BARON: Certified mail.
 4
5
                 MR. HAWTHORNE: -- arguing to the Court, and
   they're asking questions about these briefs that have been
6
   filed and she hasn't seen them, so the thought was, well,
   we need to find a way to keep people from being able to do
9
   that.
10
                                    Knowing her she had
                 CHAIRMAN BABCOCK:
11
   answers anyway. Okay. Anything more on Rule 3?
                                                     Yeah,
  who is that, Gene?
12
13
                 MR. STORIE:
                              Gene.
                 CHAIRMAN BABCOCK: Yeah.
14
15
                 MR. STORIE: Would there just be one
16
   communication for the receipt, in other words, to
17
   acknowledge receipt of an e-filed document and a
  confirmation that it's been accepted, because it seems to
19
   me the clerk is going to look at the document to see if
20
   it's acceptable, correct? So would you send an
21
   acknowledgement that I've got something from you
   immediately but then it might take a little while for the
22
23
   clerk to look at it and see if it's really okay?
                 MR. HAWTHORNE: That's correct. So you get
24
25
  basically two different notices. You'll get a notice
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basically that you have successfully delivered it to the
e-filing system and then you get another notice when your
document is accepted by the clerk. If you didn't do it
properly, you'll get a notice from the clerk that says you
did all of these things were wrong, you need to fix these
things before we will accept it.

MR. PRINE: And people do get confused and think that first acknowledgement means it's been filed. We reject it and then, you know, we send out a past due brief notice, and they say, "I filed it," you know, you'll have to go back and research it. So it is a two step process. One just says, yes, it went through -- it's in the court's portal and then the court either accepts it or rejects it and says why it rejected it.

CHAIRMAN BABCOCK: Nina.

MS. CORTELL: And what is the intent of (g)(1) where it says that "A document is e-filed when the document is transmitted to the EFSP," because it can still then be rejected by the court, so are we saying it's -- am I comfortable when I get that first acknowledgement or not until I get the second?

MR. HAWTHORNE: Well, so here's the thing.

I think, first, this language is taken from trial court

rules. That was where we began with this, and so we

wanted to be consistent with that when we drafted these,

but I do think there's an important reason to keep it this way, which is that if you have a document that has a time 2 line, and I think you should be protected as an attorney if you transmit that, basically put it in the mail so to 5 speak, and it's considered filed then when you do that, even though the clerk may then look at it and say, "Hey, 6 you didn't follow any of the e-filing rules, you need to fix this." So what we do in those instances is that we 9 manually then backdate it to the date that you first delivered it to the EFSP, even though we may have had to 10 work with you to get your document in the shape that it's 11 supposed to be in. 12

MS. CORTELL: That's fine with me. I just want to make sure I understood. So once I get that initial confirmation of receipt by the provider then I'm covered in terms of timeliness.

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MR. HAWTHORNE: That's right.

MS. CORTELL: One other question I think I already know the answer to, but is it possible that when you can't file because the provider is down that you get an automatic extra day? I mean, I've had to file a motion for one-day extension, and I know that -- not to worry about it, but is there any way to consider something like that?

CHAIRMAN BABCOCK: He's looking over at you,

Justice Hecht. 1 2 MR. PRINE: We don't get notice when a 3 provider is down, so it would -- that's probably why they ask for a motion so you could just set out the facts. 4 5 MR. HAWTHORNE: Yeah, and I know the electronic service providers will provide a certificate, 6 and perhaps you could say, you know, if you could provide a certificate or something like that that it will be 9 extended. I think we would just need some proof, right, that it was, in fact, down because they don't notify us 10 necessarily when they're down. 11 12 MS. CORTELL: Right. Maybe then, just for consideration, and I can understand why we would stay with 13 14 the current wording, it works fine, but maybe an automatic one day if you can provide the court with that 15 16 certificate, something like that, so that -- and that 17 would make it easier for the courts, too. They wouldn't 18 have to worry as much about it. 19 CHAIRMAN BABCOCK: Judge Wallace, and then 20 Frank. 21 HONORABLE R. H. WALLACE: It was pointed out to me yesterday that "legal holiday" can mean different 22 23 things depending upon which county you're in. Some --Tarrant County recognizes Cesar Chavez Day, and I'm told 24 25 it's the only county in Texas that does. I think some

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1
   counties --
 2
                 MR. RODRIGUEZ: Hidalgo County does.
 3
                 HONORABLE R. H. WALLACE:
                                           Okay.
  counties have Good Friday as a holiday, others have
5
  Columbus Day as a holiday. That's what I'm told. So when
  we say "legal holiday" we might ought to say "legal
6
  holiday in the county of filing" or something like that.
   I didn't know that. I assumed that those were all state
   holidays and they were all observed, but apparently that's
10 not the case.
11
                 MR. PRINE: And I'm not sure we could do
   county because Harris County is closed on Good Friday, but
   because we're the only occupants of the building we were
13
  open, so we're there on that day.
14
15
                 HONORABLE R. H. WALLACE: Well, I don't
16
  think they are in Tarrant County.
17
                 CHAIRMAN BABCOCK: But, wait a minute,
18 Harris County is closed but you're open?
19
                 MR. PRINE: Because we're a state agency,
20
  not a --
21
                 CHAIRMAN BABCOCK: Not a county agency.
22
                             Not a county agency.
                 MR. PRINE:
23
                 CHAIRMAN BABCOCK: Well, what about in
   Tarrant County? Is the Fort Worth Court of Appeals closed
24
25
   on Cesar Chavez Day?
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1
                 MR. PRINE: Some courts of appeal are in
 2
   county buildings. Like in Eastland I know -- I mean, the
3
  building is shut down.
 4
                 MR. GILSTRAP: Fourth Court of Appeals.
5
                 CHAIRMAN BABCOCK: Fourth Court of Appeals
   is in a county building, right?
6
7
                 MR. GILSTRAP: I think it's still open.
8
                 MR. KENNEDY:
                               They were open on Cesar Chavez
9
   Day.
                 MR. GILSTRAP: Yeah, I think so.
10
11
                 CHAIRMAN BABCOCK: Justice Gray.
12
                 HONORABLE TOM GRAY: Chip, I've struggled
  with this for 14 years. It's all over the map.
14
                 CHAIRMAN BABCOCK: It's what?
15
                 HONORABLE TOM GRAY: It's all over the map.
16 I mean, counties will be closed, the court will be open.
   There are security concerns, so some courts choose to use
17
   an emergency exception to be closed. There is no uniform
   which courts are open and which courts are closed on days
20
   when the courthouses in which they are located are open or
21
   closed. I can tell you it is not uniform across the
22
   state.
23
                 CHAIRMAN BABCOCK: Wow.
                                          Frank.
                 MR. GILSTRAP: Well, the purpose of
24
  making -- when your filing day falls on a Saturday, the
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reason that you don't have to -- it's extended until
 2
  Monday is because the courthouse is closed, but we're not
 3
  talking about that. We're talking about e-filing, which
   is automatic. I mean, there doesn't have to be a person
5
  there to take your paper. Why shouldn't it be filed -- if
   you file it on a Sunday, why shouldn't it be filed that
6
7
   day?
8
                 MR. PRINE:
                             I know part of the discussion we
9
  had is because so many things get counted from the date of
10
  filing. So you file yours on a Saturday. Well, that cuts
   out two days for your -- for someone on the other side to
11
   file their response brief because two days -- they didn't
12
   know for two days, so we moved it to the Monday of the
13
14 next business day so they get their full 30 days.
15
                 MR. GILSTRAP: They didn't know because they
   didn't check their e-mail that day.
16
17
                 CHAIRMAN BABCOCK: On Saturday. They took
18
  the day off. Professor Albright.
19
                 PROFESSOR ALBRIGHT: I was just going to
20
   say, and I was looking it up right now, I believe that
21
   there is a Supreme Court opinion that defines "legal
   holiday," so we may just not even want to go there. I
22
23
   think it says it's when the courthouse is closed.
                 HONORABLE TOM GRAY: "Court is closed."
24
25
                 PROFESSOR ALBRIGHT: "Court is closed."
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HONORABLE TOM GRAY: Because it's different.
1
 2
   Courthouse is a structure. We are a court located in the
 3
   courthouse, and we are open on days that the courthouse is
 4
   closed.
5
                 PROFESSOR ALBRIGHT: But there is an
6
   opinion.
 7
                 CHAIRMAN BABCOCK:
                                    Skip.
8
                 MR. WATSON: It depends on what you're
9
   talking about by closed or open.
10
                 MS. ADROGUE: Oh, no.
11
                 CHAIRMAN BABCOCK: Only a lawyer could add
  that extension. Richard.
                 MR. ORSINGER: As a rejoinder to Frank's
13
14
  comment that the e-filing works on Saturday and Sunday, my
15
   paralegal doesn't, and so I wouldn't want to have to file
16
   something on a Sunday myself, who is not really trained in
17
   electronic filing.
18
                 MR. GILSTRAP: No, no, I'm not saying that.
19
   The filing date is put off until Monday, but you can file
20
   on a Sunday.
21
                 MR. ORSINGER: Oh, yeah, permissive but not
   mandatory. Okay, sure, no problem.
22
23
                 CHAIRMAN BABCOCK: Yeah. Yeah.
24
   Sarah.
25
                 HONORABLE SARAH DUNCAN: I feel better.
                                                           Now
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we're getting back to where we were 15 years ago with the
   fax discussion with somebody slipping something --
 2
 3
                               Friday night fax.
                 MR. JACKSON:
 4
                 HONORABLE SARAH DUNCAN: A Friday night fax,
5
  but there does have to be something in here that does need
  to be said or what Richard just said, that you can e-file
6
   any time -- you can "e-file," quotes, but it's not filed
   with the court until the court is open.
9
                 MR. PRINE:
                             That's what (g)(2) does, right.
                 HONORABLE SARAH DUNCAN: You think?
10
11
                 CHAIRMAN BABCOCK: Okay. Any more comments
   on Rule 3? And if not, we'll take our break. Roger.
                              I'm just -- was kind of
13
                 MR. HUGHES:
14
   curious, (e)(5) says -- has to do with the certificate of
   service where the person who signs the certificate is
15
16
   different from the person who's filing. Why is that even
17
   a problem? Because usually e-service is done by the --
   some person who works for the attorney using the
   attorney's PIN number, which is what the rules provide
19
   for, so why -- where did this rule come from where -- is
20
21
   there some practical problem here I'm missing or some
22
   situation that comes up?
23
                 CHAIRMAN BABCOCK: Well, I know that a lot
   of times you'll have more than one lawyer on a brief, and
25
   so the lead lawyer signs the brief, but you tell your more
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junior lawyer, "Hey, make sure this is served" and "You do
  the certificate of conference" if it was a motion and
 2
3
  blah, blah, blah.
 4
                 MR. PRINE:
                             I don't think it contemplates
5
   that your legal assistant is using your PIN number to
  e-file it. That's a different purpose, just the situation
6
   that he was talking about where a senior partner signs up
  here and the other person signs at the bottom.
9
                 CHAIRMAN BABCOCK: Which is fairly typical.
  Okay. Let's take our morning break, 15 minutes, and we
10
  will be back at 11:09.
11
12
                 (Recess from 10:54 a.m. to 11:16 a.m.)
                 CHAIRMAN BABCOCK: Rule 4, redaction of
13
14
  information. We got a couple of e-mails on this
   yesterday, and, in fact, last night the Dallas County
15
  district clerk I think sent me one, which, Marisa, I sent
16
   to you, an e-mail last night.
17
18
                 MS. SECCO: Yes. We sent out both of those
19
  e-mails to the group, I believe.
20
                 CHAIRMAN BABCOCK: Okay. Good, and so we've
   got that, and they are available I believe at the back
21
   desk, but any comments on Rule 4, redaction of
22
23
   information? Yeah, Richard.
24
                 MR. ORSINGER: I have a question.
25
   applies to a document other than a clerk's record or
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reporter's record, and so what does it apply to?
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 2
                 MR. HAWTHORNE: Anything the attorney is
3
   filing.
 4
                 MR. ORSINGER:
                                In the appellate court?
5
                 MR. HAWTHORNE: Yes, sir.
6
                 MR. ORSINGER: And clerk's record includes
7
   exhibits, right, so you wouldn't have to redact exhibits?
   Or are exhibits not considered part of the clerk's record?
9
                 MR. HAWTHORNE: Well, I -- I think --
                             If you were filing the exhibits
10
                 MR. PRINE:
11
   as part of your appendix and it needed redacting then you
  would have to redact it. The reason is because we were
   posting things that the attorneys file under the new TAMES
14
  file, we're posting your stuff on the web. We don't post
15
   the clerk's record. We don't post the reporter's record.
16
                 MR. ORSINGER: Oh, I see.
17
                 MR. PRINE: So that data wasn't out there,
   but things the attorneys are filing we do post, so you
19
   have a duty to redact the sensitive information.
20
                 CHAIRMAN BABCOCK: What would be an example
21
   of a document that a lawyer would be filing in the court
   of appeals that would contain some of this information?
22
                                          I'm sorry, Chip,
23
                 HONORABLE SARAH DUNCAN:
24
   can't hear you.
25
                 CHAIRMAN BABCOCK: I said what would be an
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example of a document that a lawyer would be filing in the
   court of appeals or the Supreme Court that would contain
 2
  some of this information?
 3
 4
                 MR. HAWTHORNE: Family law cases are
5
  particularly problematic.
6
                 MR. PRINE: Medical records.
 7
                 HONORABLE KEM FROST: Anything with a Social
8
   Security number.
9
                 CHAIRMAN BABCOCK: So they would be -- it
10 wouldn't be pleadings so much. It would be something that
11 was attached.
12
                 MR. ORSINGER: No, it is pleading because
13 you've got children's names, and the Family Code for some
14 reason requires you to put Social Security numbers in your
15
  petition. I disregard that because I don't consider it to
16 be good law.
17
                 CHAIRMAN BABCOCK: So you break the law
18 regularly?
19
                 MR. ORSINGER: Constantly.
20
                 CHAIRMAN BABCOCK: Dee Dee, did you get
   that?
21
22
                 MR. HUGHES: To protect the innocent.
                                                        To
23 protect the innocent.
                 MR. ORSINGER: Right. We have to redact a
24
25
  lot of stuff, but what's odd is that it's not redacted in
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the underlying records, so I guess you're saying that
   anyone that wants to physically go to the court can see
 2
 3
   the unredacted information in the clerk's record or in the
              There will be tax returns that are marked.
   exhibits.
5
   It's got all kinds of data in it. You know, all the
                 The worst thing you could possibly file is a
6
   awful stuff.
   tax return, and yet, that's not protected, unless the
   lawyer makes it an exhibit to a brief, in which event then
9
   that would have to be redacted, that exhibit.
10
                 CHAIRMAN BABCOCK: Well, but wouldn't -- you
11
   know, to take your example of a tax return, wouldn't that
   be -- wouldn't there be a protective order on that in the
   trial court?
13
14
                 MR. ORSINGER:
                                No.
                                     There are very few
15
   cases, family law cases, that have protective orders.
                                                           The
16
   ones that have a lot of money and the ones that involve
17
   real sensitive business transactions might be under
   protective orders, but routinely they're not.
19
   you-all agree with that?
20
                 MR. HAWTHORNE:
                                 Yes.
21
                 MR. PRINE:
                             That's true.
22
                 MR. HAWTHORNE: One that stands out in my
   mind was one involving a Mr. CB, who was a basketball
   player for a certain basketball team in Dallas, and -- of
25
   course, you can figure out who that is, right?
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CHAIRMAN BABCOCK: Well, those are my initials, so I immediately leaned to --

MR. HAWTHORNE: All kinds of his paychecks were included in this, and his Social Security number was in there and just all sorts of information was included initially in that filing. Of course, we made them redact that because there were exhibits attached, and actually it may have been a mandamus, so maybe that's why we got all that, but that one stands out in my mind. There was a lot of information that had to be redacted.

was just fixing to mention, Chip. You have to remember that these can include original proceedings where they prepare the record and file it, and it can frequently be something that if it was over in the clerk's record, it would come up separately and could be protected or whatever, but because it's part of the mandamus, it's not and, therefore, has all of that information in it.

CHAIRMAN BABCOCK: Okay.

HONORABLE TOM GRAY: But as Richard said, we're still getting briefs in termination cases that the parties just feel obligated to use the child's entire name. I don't know why. The rules clearly specify otherwise, so we've just had to make the decision the inverse of what the Supreme Court's done, is we're going

to post nothing online until we check the box that says "post it to the web," which was very contrary to my 2 initial reaction of I only want to not post as a matter of course those items that are specifically prohibited from 5 being posted and -- but we just thought of too many nightmare scenarios of what gets out there if everything 6 is posted. So --8 CHAIRMAN BABCOCK: Okay. The example that you gave of the basketball player, CB, this Rule 4 9 10 wouldn't necessarily get -- reach the entirety of the records you've described. 11 12 MR. ORSINGER: No. The clerk's record and the reporter's record are not covered by this, only the 14 stuff that the lawyers file, like if they attach a copy to 15 their brief, but anyone can go to the courthouse and get all of that information out of the clerk's record or the 16 17 reporter's record. 18 CHAIRMAN BABCOCK: But he said as an 19 original proceeding. 20 MR. HAWTHORNE: It was an original 21 proceeding in that case, and the lawyer is responsible for filing the record in that case in an original proceeding, 22 23 so it's a lawyer filing, so they're covered by the redaction rules. 24 25 MR. ORSINGER: Maybe I could clarify that

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the clerk's record only occurs in an appeal, and the clerk
 2
   sends it up. The reporter's record occurs in an appeal,
  and the reporter sends it up. A mandamus is entirely
   driven by the petitioner's lawyer, and so it's all
5
   governed by what a lawyer files, but in the ordinary
   appeals you'll have no protection.
6
7
                 MR. HAWTHORNE: And the solution I think is
8
   in the next set of rules where we have added these
9
   redaction requirements to trial court filings.
10
                 CHAIRMAN BABCOCK: Okay. But that's still
11
   in the process.
12
                 MR. HAWTHORNE: That's still in the process.
   So, and as Chris mentioned earlier, that's why we don't
13
  post records in ordinary appeals, because it can contain
14
   those kind of information.
15
16
                 CHAIRMAN BABCOCK: What I'm struggling with
   is if these records were in the lower court, let's take
17
   your basketball example, that CB's records, his paycheck
19
   and whatever else it is, they weren't protected in the
   lower court?
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                They were part of the public record in the
   lower court?
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22
                 MR. HAWTHORNE: Yes.
23
                 MR. ORSINGER: They were probably exhibits,
24
   Chip.
25
                 CHAIRMAN BABCOCK: Well, yeah, sure.
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MR. ORSINGER: And so when you get into a 1 hearing or a trial, if you don't have a pretty 2 3 sophisticated confidentiality order, people just mark exhibits, they're offered to the trial judge, and unless 5 you withdraw them at the end of the hearing or trial, they're in the custody of the court reporter, and they're 6 not redacted. It would be -- it would be incredibly burdensome to try to redact all personal information from all of the exhibits that you're going to use in a trial. 9 Does your proposed rule require that, or is it just the 10 pleadings and motions that have to be redacted? 11 12 MR. HAWTHORNE: The -- well, the trial court rule, which we'll get to in a minute, I think, Justice 13 14 Simmons, doesn't it essentially have the same 15 requirements? 16 HONORABLE REBECCA SIMMONS: Yes, it does. It's anticipated that the same requirements regarding 17 18 sensitive data would be for pleadings filed by lawyers as 19 well as the attachments, so if you're going to do medical records and other things those would also be perhaps 20 redacted under the rules that we'll get to. 21 MR. ORSINGER: That's not so burdensome, but 22 23 also that doesn't plug one of the biggest holes, which is the exhibits that are marked and offered and then are in 24 25 the custody of the court reporter and arguably are subject

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to public examination unless they're under a
1
   confidentiality.
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 3
                 CHAIRMAN BABCOCK: Well, here's what I'm
 4
   struggling with. You have a proceeding in the lower
5
   court, which at least in one party's estimation justifies
  mandamus release, but at the trial court you have not
6
   moved under 76a for whatever reason.
                 MR. ORSINGER: Don't have to. Under the
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9
   Family Code 76a doesn't apply to any Family Code
10
  proceeding.
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                 CHAIRMAN BABCOCK: Okay, but forget about
   the Family Code. I know you've exempted everything from
   the Family Code, so we're not talking about that anymore.
13
14
                 MR. ORSINGER: Okay, good. Good.
15
                 CHAIRMAN BABCOCK: We're talking about his
16 basketball player, and so the basketball player's lawyer
17
   has not requested relief under 76a, and so the records are
  now public, and the Dallas Morning News can go down there
   and find out what CB was making last year, which may be a
19
20
   good thing, may be a bad thing.
21
                 MR. RODRIGUEZ: Depends on how good he was.
                 CHAIRMAN BABCOCK: Now, you've 76a'ed, you
22
23
   know, these documents even though nobody moved for that
   protection in the trial court. That's the issue I'm
25
  raising. Roger.
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MR. HUGHES: Well, two things, sort of related. I realize that this is a contested issue and maybe the law isn't there yet. I think it's one thing to say that a document is in a government warehouse someplace and if you want to go dig for a day you might find it.

CHAIRMAN BABCOCK: Practical obscurity is what you're talking about.

MR. HUGHES: Yes. And a document which is available on the web with a particular party's name at the top and all you've got to do is click, point, download. I think there is a difference, and a lot of people -- as they say, once it's on the web, it's forever, so I can see a difference. But the other thing I was going to say is right now it -- under 4(b) -- well, you're kind of on an honor system. Simply by signing the document they e-filed you've certified that it's been redacted in accordance with the rules.

I kind of like the Federal system where you actually have to click a box to get into the system that the -- that before you can even get to the page that starts the filing, e-filing of the document, you have to click a box that says, "I've read and redacted everything required by the rules." I've actually stopped a couple of times, go, "Did I?" I think that clicking the box to say you've done it is -- is a good reminder, because lawyers

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file a lot of stuff, it's easy to forget. Maybe it's just
 2
  a good check in the system rather than just simply say
  you're on your honor, if you've signed it you've agreed
 3
   that it's redacted. That's a suggestion.
 4
5
                 CHAIRMAN BABCOCK:
                                    Okay.
                 HONORABLE REBECCA SIMMONS: If I could
6
 7
   comment.
8
                 CHAIRMAN BABCOCK: Justice Simmons.
9
                 HONORABLE REBECCA SIMMONS: Your suggestion
  was heard, and it's already in place. There actually will
10
   be a box for e-filing at the trial court level. When you
11
   file you will check a box, "I have looked for sensitive
   information," and you check a box whether your pleading
13
  will include it or not include it, so there will be an
14
15
   electronic check box.
16
                 MR. HUGHES: Okay, good.
17
                 CHAIRMAN BABCOCK:
                                    Carl.
18
                 MR. HAMILTON: What are the consequences of
19
   not redacting, and who complains about it?
20
                 CHAIRMAN BABCOCK: Yeah.
21
                 MR. HAWTHORNE: Well, we're -- even though I
   think the rules don't really necessarily require the clerk
22
23
   to be vigilant about those, I would say that we are.
   We're very vigilant about looking for sensitive
25
   information, and we will reject documents that contain it.
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I don't -- not every clerk's office necessarily is going to do that. That's our practice.

MR. PRINE: We do try to catch it, and especially in the termination cases where they put the name, we'll reject it and make them, you know, comply with the rule. Other information we try to catch, but we do rely on the certification because of the voluminous nature of what we get filed at the lower court; and, you know, if we catch something we'll not post it to the web; and then if it's something that we don't catch, another party may complain or a judge might find it and then we can take it down; and, you know, as they say, it's hard to get anything permanently erased, but OCA will take it off the web -- we call them, they have it off within 10 minutes.

MR. HAMILTON: Should we have a procedure for waiving that? Because you may have a case that involves 2,000 checks, let's say, that a party has put into evidence and the party putting it into evidence doesn't care that the bank number is on there. Otherwise if they cared they would have redacted before they put them into evidence. Why do we need to go through and redact all of those?

MR. PRINE: What we reject most of the time is lawyers' letters to us proving they paid for the clerk's record, we've sent out a no pay or reporter's

record, and they attach a copy of their firm check with the routing number and the bank account, and so we reject 2 3 it and ask them not to put that information. 4 CHAIRMAN BABCOCK: Sarah. 5 HONORABLE SARAH DUNCAN: I didn't just turn a hundred, so I can't claim Chief Justice Pope's excuse, 6 but this is all reminding me, we actually proposed to the Supreme Court some years ago -- and somebody might 9 remember a number of years -- on a more complete sealing rule that would -- that included a procedure for getting 10 11 something sealed. Tom's remembering. 12 HONORABLE TOM GRAY: Oh, yeah. I was the one that presented it to the committee, and they didn't 13 14 like our hot pink recommendation at the trial court level for the sensitive data form, but, yeah. 15 HONORABLE SARAH DUNCAN: Because we're 16 17 raising the same issues that we have discussed previously and we thought we resolved, and it got sent to the Supreme 19 Court, but it was not adopted with the amendments to the 20 TRAP rules, but I think we are -- and we raised these same 21 issues, too, with the sensitive data discussion that went on for months and years. 22 23 CHAIRMAN BABCOCK: Yeah, Sarah, I believe there was a task force --25 HONORABLE SARAH DUNCAN: Yes, Hatchell and

me --

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2 CHAIRMAN BABCOCK: -- that was appointed.

3 HONORABLE SARAH DUNCAN: -- and Tom.

CHAIRMAN BABCOCK: And the task force had a, report, and we got a lot of input from different people, and then we spent a couple of meetings on it, and then it went to the Court, and the Court has not acted on it, and I suggest it probably won't since so much time has passed but --

HONORABLE REBECCA SIMMONS: And I hate to interrupt because I just want to update you a little bit in terms of JCIT has actually taken your advisory recommendations. Lubbock actually implemented those recommendations to see how it would work during the -with a true court and that sort of thing, and so they did that. Based on that we now have taken that, are looking at that again; and actually, Jody Hughes and Kennon Wooton are also looking at that and coming up with kind of some suggestions on those that we would like to present and provide to you again and to look at those again in the context of this access piece. These rules don't really cover that, nor do they cover what we'll be looking at later on, what the district clerk is going to do regarding public access. It really just deals with the pipeline of not putting sensitive data into the court -- into the

clerk's office to begin with, but I did want to advise you that they're very well-taken, that we are taking what the advisory committee had done before and have been tweaking and working with that.

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CHAIRMAN BABCOCK: Justice Hecht.

HONORABLE NATHAN HECHT: The Court got about two-thirds of the way through that recommendation and then, based on its own internal research, concluded that there was too much controversy around the country about what should be in, what should be out. The Feds had just adopted redaction rule for the -- for papers filed in their courts, but as you'll recall the discussion, there was concern expressed by the Catholic church and the Boy Scouts, for example, about being able to mine court documents and determine -- do background checks for people who wanted to work in their areas. The title companies expressed concern about being able to use court records to ascertain titles, and they have since gotten a statute passed that requires certain information in civil -- civil papers, and so because of all of the -- there didn't seem to be a clear path, and it involved a whole lot more than court procedure, because there were outsiders who were interested in this.

Then there's the advocates of freer information and that everything that happens in court

should be public; and the argument is made, well, you could -- even though information and documents was 2 3 practically obscure, you could go down to the courthouse and find out all this information since the beginning; and 5 for many, many years Social Security numbers, bank numbers, are in pleadings, particularly with children because child enforcement people want -- child support enforcement people want Social Security numbers to be sure 9 they have the right child and to be sure they have the right parent, how many Jane Smiths are there. 10 And so there are all of these considerations 11 that the Court on balance thought had to mature awhile before we could really say this is what we wanted to do 13 going forward. Now, the other problem was that if we 14 said, "Redact this, don't redact that," if we came up with 15 a rule and then the clerks began to implement it, 16 17 particularly the trial court clerks, and went to a great deal of trouble to do that and then we said a year or two 19 later "Oh, sorry, we changed our minds" or maybe the 20 Legislature pops up and says, "Well, we want to change the 21 policy for these reasons" then it would cost a lot of expense. So on balance we just tabled the effort, but 22 it's still -- I mean, the problem hadn't gone away, and the more e-filing there is, the bigger the problems. 25 CHAIRMAN BABCOCK: Yeah. Sarah.

HONORABLE SARAH DUNCAN: And all of those 1 considerations we certainly discussed in the sensitive 2 3 data discussions, but it's true, isn't it, that there is an order of the Supreme Court -- now I remember having a 5 brief rejected because I didn't even know the order had come out -- requiring redaction of this sensitive data, 6 but it's only in an order. It's not in the rules; isn't 8 that correct? 9 HONORABLE NATHAN HECHT: No, there's --10 MR. HAWTHORNE: The electronic filing rules 11 for the Supreme Court contain these redaction requirements, which is just an order of the Court. 12 13 HONORABLE SARAH DUNCAN: Right, but they're 14 not in the rule book as a rule of procedure. 15 They're not in the Rules of MR. HAWTHORNE: Procedure. 16 17 HONORABLE SARAH DUNCAN: Going back to the first question I think from Frank, the discussion between 19 Blake and Frank about where are these rules going to be, 20 we're getting to the point we have more and more rules 21 that are affecting lawyers and what they file in trial and appellate courts that aren't in their rule books. 22 in -- or they're in the Rules of Judicial Administration or they're in a court order, and I think to the -- I mean, 25 it's hard enough to get attorneys to follow the rules in

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the rule book, and trying to get them to comply also with
  all of these other areas of rules, I think we're really
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 3
  complicating lawyers' lives and ensuring noncompliance.
  That's with an "e."
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                 CHAIRMAN BABCOCK: The thing about the box
  that's being checked, about, "Yeah, I certify I've
6
   redacted everything, "maybe I'm showing my age, but if I
  want something filed at the courthouse, you know, I'll
   usually get, you know, a paralegal or a runner or somebody
9
10
  to go down there and file it; and I've not changed that
   practice now just because it's electronic. I tell my
11
  secretary, "Okay, here we've got this brief that's got to
12
   be filed, go file electronically." Do I -- do I have --
13
14
  do I as a lawyer now have to start checking boxes and
  doing online stuff, or is --
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16
                 HONORABLE SARAH DUNCAN: Same problem with
  the certificate of service.
17
18
                 CHAIRMAN BABCOCK:
                                    I'm sorry, what?
19
                 HONORABLE SARAH DUNCAN: With the
   certificate of service. You weren't in the habit, I don't
20
21
   think, in the last 30 years of actually performing the
   ministerial duties of addressing envelopes and getting
22
23
  postage on them --
24
                 CHAIRMAN BABCOCK:
                                    Right. Yeah.
25
                 HONORABLE SARAH DUNCAN: -- and getting them
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to the post office.
1
                 CHAIRMAN BABCOCK: I do look to make sure
 2
3
   that everybody who should be served is served.
 4
                 HONORABLE SARAH DUNCAN: Listed, but then do
5
  you sign the certificate of service as the person who did
6
   the service?
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                 CHAIRMAN BABCOCK: Usually. Or somebody
8
   younger in the firm whose got the same practice does.
9
                 MR. ORSINGER: But you signed it before it's
10 actually mailed.
11
                 CHAIRMAN BABCOCK: Well, how can you sign it
  after it's mailed?
                 MR. ORSINGER: My point is that you're
13
  certifying an event that hasn't occurred yet.
141
15
                 CHAIRMAN BABCOCK: Right, but you always do.
                 MR. ORSINGER: Right.
16
17
                 CHAIRMAN BABCOCK: Okay. Sorry, didn't mean
18
  to digress. Sorry, Blake, got off on a tangent there.
19
   Justice Gray.
20
                 HONORABLE TOM GRAY: Moving to (b), I think
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   it was Carl that asked remedy or what -- who has the
22
   liability. It might get everyone that's a practicing
  attorney's interest that all of the attorneys of record
   are making this certification that the document complies,
25 not just the lead attorney or not just the attorney that
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signs the document. So that might be something that is
 2
   intended.
              It certainly covers the waterfront, but is that
 3
   what you really want it to say?
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                 CHAIRMAN BABCOCK: Richard Munzinger.
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                 MR. MUNZINGER: I think that's an important
   commentary that Sarah just made. Good lord, here is an
6
   attorney who incurs an ethical obligation and subject
  himself to sanctions, subjects himself to all kinds of
9
   problems, making a certification in a document that he may
   never read. Somehow or another this should be
10
   incorporated in the Rules of Civil and Appellate Procedure
11
   so that attorneys know that when you do this electronic
12
   filing, stud, you've just made a promise.
13
14
                 CHAIRMAN BABCOCK: Yeah, this isn't just
15
  some ministerial. This is how you get it --
16
                 MR. MUNZINGER: Yeah, this is serious
17
   business.
18
                 CHAIRMAN BABCOCK: A how-to manual. This is
19
   something else.
                    Yeah.
                           Eduardo.
20
                 MR. RODRIGUEZ: I agree with the judge that
21
   (b), if it applies to all of the attorneys that are of
   record, I mean, a lot of cases now the lawyer that tries
22
  the case, that loses it, it gets sent over to an appellate
   lawyer and they don't have anything to do with it anymore;
25
   and if that appellate lawyer is certifying something that
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the trial lawyer is responsible for when he doesn't have any -- any idea of what's -- you know, sometimes they 2 don't even send you the briefs to read and stuff. mean, I think we need to make some kind of change there to 5 accommodate that, because that's -- that's happening more and more in trial and appellate cases. 6 7 CHAIRMAN BABCOCK: Yeah. Justice Jennings, and then Sarah, and then Richard. 8 9 HONORABLE TERRY JENNINGS: Well, my understanding is this Rule 4 -- we're talking about Rule 10 4, right? This is talking about documents that can be 11 filed with the appellate -- we're still in court of 12 appeals, the appellate court. Usually this is going to be 13 in the context of a brief where somebody's attached an 14 appendix, and they're usually attaching some exhibits for 15 16 the court's benefit so that you can go to the appendix and 17 find it. So, yeah, if a lawyer is signing a brief or a motion or a response to a motion or a reply, they should 19 have read what they've signed. 20 HONORABLE SARAH DUNCAN: What about 21 signing --HONORABLE TERRY JENNINGS: So I don't have a 22 problem holding them to it that they signed it. Now, this, of course, raises all kinds of other issues, which I 25 agree with Sarah on, on the effect of all of this on the

practice of law, but we are where we are. 1 2 CHAIRMAN BABCOCK: Sarah. 3 HONORABLE SARAH DUNCAN: And if I can point out, we're not talking about signing. We're talking about 5 if you are an attorney of record and if there are any teeth in this, it will sure cut down on the number of 6 attorneys of record in a case, because I can tell you that I've written an awful lot of briefs that everybody on that cover page shown as an attorney of record, they didn't 9 even open it, much less read it, much less look for the 10 type of information that should have been redacted or even 11 know what redacted information is -- what information is required to be redacted. 13 14 On (a), just a housekeeping thing, "the 15 court, " what court? I assume we mean the appellate court 16 in which somebody is trying to file a document, and "a 17 document, " a document somebody wants to file I assume? 18 That's just a little less than clear. 19 CHAIRMAN BABCOCK: Richard Munzinger. 20 MR. MUNZINGER: Again, Sarah hits the nail 21 on the head. I'm local counsel frequently, and a lawyer in Washington, D.C., files electronically. I'm now bound 22 by his conduct because I'm an attorney of record, if this is read literally, so there are two problems that I see 25 with this. One, you have a rule that triggers

consequences to an attorney that he may not be aware of 1 because of where it's published, and two, the breadth of 2 3 the rule is amazing. CHAIRMAN BABCOCK: Well, and if you want to 4 5 have three lawyers, just say, let's say the two people in Washington who did the brief and you as local counsel, you 6 know, client's probably going to balk a little bit at 8 three lawyers, you know, reading everything for the 9 purposes of certifying this. 10 MR. MUNZINGER: Absolutely. 11 CHAIRMAN BABCOCK: Okay. Gene. 12 MR. STORIE: Yeah, to give another example, my former boss, Greg Abbott, would have some trouble with 13 14 this potentially because his name is on a whole bunch of stuff that, of course, he's not going to personally 15 review. 16 17 CHAIRMAN BABCOCK: Yeah, Roger. 18 MR. HUGHES: Well, I guess I'll join the 19 chorus on this one because I recently had to research this in relation to a sanction motions under Rule 13, and 20 21 although there is a division of authority, the weight is that under those rules you actually have to sign the 22 pleading, only the attorney, not his law firm, not every other attorney on the pleading is liable either under the 25 statute or the rule, and this then plays back into

It may be that a court would be unwilling to 1 sanctions. sanction an attorney who didn't read it, who found out 2 3 about the motion after it got filed and his or her name just happens to be on it, but the opposing party might not 5 be so lenient, and they might cite this rule in its present form as creating a kind of vicarious liability 6 that if your co-counsel in another firm files something, you're nonetheless responsible if that motion or brief revealed confidential information. 9 10 CHAIRMAN BABCOCK: Yeah. Blake, what was 11 the thinking behind making everybody who is an attorney of 12 record --MR. HAWTHORNE: You know, I honestly don't 13 14 know. I don't recall. We drafted that a couple of years ago, and I honestly don't recall where the language came 15 16 from. 17 CHAIRMAN BABCOCK: Richard. 18 MR. ORSINGER: We don't operate by motions 19 around here, but I'm wondering if it would be helpful to anyone if we took a show of hands as to who thinks we 20 21 ought to limit this to the signing lawyers rather than 22 everyone that's an attorney of record. 23 CHAIRMAN BABCOCK: I can probably predict how that's going to come out. 25 MR. HAMILTON: You want to make a motion to

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that effect, Richard?
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                 MR. ORSINGER: Well, we don't make motions
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   on this committee.
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                 CHAIRMAN BABCOCK: No, no, you do make
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  motions. You make motions all the time, and you just get
6
  somebody to second and then we'll follow-up.
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                 MR. ORSINGER: Well, I would move that we
   limit this to the people who signed the document that's
   filed.
9
                 CHAIRMAN BABCOCK: Okay, and anybody want to
10
11
  second?
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                 MR. HUGHES: Right here.
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                 CHAIRMAN BABCOCK: Okay. So Roger seconds
14 it. So we'll have a vote on that.
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                 HONORABLE DAVID GAULTNEY: Can I have a
16
  question here?
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                 CHAIRMAN BABCOCK: Yeah. Before we vote,
18 though, we'll have a question from Justice Gaultney.
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                 HONORABLE DAVID GAULTNEY: Would that also
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  include the lead attorney? I mean the first attorney that
21
   signed it. I mean, they're in charge of the litigation,
   just because someone else signed the particular document,
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   but it doesn't let them off, does it?
                 CHAIRMAN BABCOCK: Sarah.
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25
                 HONORABLE SARAH DUNCAN: This is probably
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generally why we have a discussion before we vote.
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                 HONORABLE DAVID GAULTNEY:
                                            I was trying.
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                 HONORABLE SARAH DUNCAN: Because I would
   actually be against Richard's proposal. To me if you're
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  going to be lead counsel on appeal or in the trial court,
  if you're not going to sign the brief but you're going to
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   say, "Associate, I am willing to throw you to the wolves.
   You go sign the brief," and you don't read the brief but
   your name's on it because you're going to argue the case,
9
   I would be in favor of, you know, if you're going to be an
10
   attorney of record in this case, you're -- if anybody
11
   checks that box, you're responsible, too.
12
13
                 CHAIRMAN BABCOCK: Okay. So you're going to
14 vote "no" against his motion.
15
                 HONORABLE SARAH DUNCAN:
                                          I am.
16
                 CHAIRMAN BABCOCK: Okay. Got it. Justice
17
   Gray.
18
                 MR. RODRIGUEZ: Can I ask a question?
                 CHAIRMAN BABCOCK: Yeah, sure. Eduardo.
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                 MR. RODRIGUEZ: What about the trial
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   attorneys that are no longer involved in the appellate
   procedure?
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                                          Then I would
23
                 HONORABLE SARAH DUNCAN:
   suggest you file a motion to withdraw as attorney of
25
  record. That's just me.
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                 CHAIRMAN BABCOCK: Justice Gray, then Carl,
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   then Justice Gaultney.
 3
                                      And maybe this is a
                 HONORABLE TOM GRAY:
   proper time in the discussion and the motion to make this,
5
  but as drafted and possibly corrected by the proposal, is
  the distinction between -- which has always troubled me,
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   pro se litigants getting an advantage that represented
   litigants do not, because as drafted this does not apply
   to a pro se litigant that is filing electronically, and
9
   therefore, they're not having to make this certification;
10
   and it may be the recipient, the other side of the
11
   litigation, that they're attempting to aggravate by filing
12
   something that they shouldn't be filing.
13
14
                 CHAIRMAN BABCOCK: Yeah, so Gideon gets off
15
  the hook on this rule. Carl.
16
                 MR. HAMILTON: I'm still struggling with
   consequences. I can see that it would make a difference
17
   if somebody is going to come put you in jail if you did
19
   this, but if there are no consequences to it, what
   difference does it make? If somebody is just going to
20
21
   change it --
22
                                 Just on that point, I have
                 MR. HAWTHORNE:
23
  never seen anyone move for sanctions because the rule is
              I would say that it's fairly routine.
   violated.
25
                 MR. HAMILTON: Well, particularly --
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MR. HAWTHORNE: We have to reject --1 2 MR. HAMILTON: -- if it's your own party's 3 documents and they don't care, you know, who's going to sanction you and what difference does it make? 4 5 MR. HAWTHORNE: I would say, too, though, perhaps I was being too cynical, but in the case I was 6 discussing earlier I sort of felt like the lawyer that had 8 put in all the sensitive information maybe had an agenda 9 for doing that. I mean, it just struck me --10 MR. ORSINGER: Sure. Absolutely. 11 MR. HAWTHORNE: -- that there was no need for any of this to be put in there, so I can see a situation where a party -- sort of as Chief Gray is 13 14 discussing, where they might throw in a bunch of documents that really shouldn't be in there with the thought that 15 16 I'm going to put this stuff out on the internet now. 17 CHAIRMAN BABCOCK: Yeah, but -- I mean, not to beat the basketball player to death, but, you know, we 19 are in an adversary system; and if the basketball player's 20 opponent put in sensitive data and his lawyer didn't do 21 anything about it, you know, and now, you're saying, "Okay, son, you erred and we're going to take care of 22 you, " without knowing what the dynamics were at the trial That's where I have a problem with your basketball 25 case.

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MR. HAWTHORNE: Well, let me give you
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 2
  another example, though. We often see parental
 3
  termination cases --
 4
                 CHAIRMAN BABCOCK: No, but family law
5
  doesn't apply.
                 MR. HAWTHORNE: But this is -- that's
6
   another area where we routinely see that information isn't
  redacted and then, you know, on the subject of information
   at trial court, we'll see the trial court order in the
10
  style they have the initials but then the trial lawyer, of
   course, drafted it, but the style has initials and in the
11
  body it has the child's name.
13
                 CHAIRMAN BABCOCK: No, I can see that, sure.
14 Sarah. I'm sorry.
15
                 HONORABLE SARAH DUNCAN: I think Eduardo's
16
  convinced me very gently to amend my -- to at least be
17
   open to amending my position that it's only the attorney
   in charge as defined by the Rules of Appellate Procedure
19
   that's on the hook for the certification.
20
                 CHAIRMAN BABCOCK: Okay. Eduardo, and then
21
   Justice Gaultney.
22
                 MR. RODRIGUEZ: No, I -- that's fine.
23
                 CHAIRMAN BABCOCK: That's your point.
   Justice Gaultney.
25
                 HONORABLE DAVID GAULTNEY: I agree with
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that, in addition to any other lawyer who desires to sign
   it at that point, so lead attorney plus whoever signs it.
 2
 3
                 CHAIRMAN BABCOCK:
                                    Okay.
 4
                 HONORABLE DAVID GAULTNEY:
                                            Because we get
5
  briefs with three different law firms, and each one has
  three different names underneath it, and they're not
6
   signing anything.
8
                 CHAIRMAN BABCOCK:
                                    Gene.
9
                 MR. STORIE: Yeah, you can also possibly be
10
  dealing with confidential information of third parties or
   witnesses who are -- or people who are not actually
11
  parties to the suit, and you want to protect them as well.
13
                 CHAIRMAN BABCOCK: Yeah, Peter.
14
                 MR. KELLY: Is it worth having a separate
15
   certificate?
                 I mean, as it is, we have to certify the
16
  page count or the word count.
17
                 CHAIRMAN BABCOCK:
                                    Right.
18
                 MR. KELLY: We have to certify service.
19
                 CHAIRMAN BABCOCK: Right.
20
                 MR. KELLY: We have to certify conference.
21
                 CHAIRMAN BABCOCK: Right. Well, on some
22
   things.
23
                 MR. KELLY:
                             Why not just have a separate
  redaction certification, and whoever signs that
25
   certification is the one on the hook, whether they're
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attorney in charge, local counsel, or Chicago counsel.
1
 2
                 CHAIRMAN BABCOCK: Yeah. I'm going to sign
   Eduardo's name to all of my things. Okay. That's a good
 3
          Sarah.
 4
   idea.
5
                 MR. RODRIGUEZ: We moved behind the fence,
6
   you know.
 7
                 CHAIRMAN BABCOCK:
                                    Sarah.
8
                 HONORABLE SARAH DUNCAN: Chief Justice keeps
9
   bringing up signature blocks, says to me we're going to
10 have define "signed."
11
                 CHAIRMAN BABCOCK: Okay. Yeah, Kem.
  Justice Frost.
                 HONORABLE KEM FROST: And Peter Kelly's
13
14 comment would also take care of the party situation.
15
                 CHAIRMAN BABCOCK: Yeah. Yeah.
16 Richard, do you want to vote on your motion?
17
                 MR. ORSINGER:
                                I would.
18
                 CHAIRMAN BABCOCK: Okay. You want to state
19
   it again so we know what we're voting on? You've
20
   forgotten it, haven't you?
21
                 MR. ORSINGER: Well, I haven't thought in
  those terms. This is Rule 4. I would say that we ought
22
  to amend (b) to restrict it to the attorneys who signed
   the filing to make it similar to Rule 13 of the Rules of
  Civil Procedure.
25
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CHAIRMAN BABCOCK: Okay. So everybody who 1 2 thinks we ought to change Rule 4(b) to limit it to the attorney signing the pleading, everybody thinks that's a 3 good idea raise your hand. 4 5 MR. HAMILTON: Pleading or the certificate? CHAIRMAN BABCOCK: The pleading. 6 7 And who thinks that's a bad idea? Okav. 8 The bad idea guys don't have their hands up very high. 9 You only get one vote there in Waco. 10 The ayes have it 17 to 8. The people that want to amend the rule are 17, people who don't want to do 11 that are 8, the Chair not voting, as customary. So what 12 else do we want to talk about? Richard. 13 14 MR. ORSINGER: I think we should make it 15 clear that no one should infer that the negative votes support the current language. The debate I heard was that 16 they supported alternate language that was narrower than 17 18 "every attorney of record." 19 CHAIRMAN BABCOCK: Justice Gray is nodding 20 his head. 21 HONORABLE TOM GRAY: Because I wanted pro ses in there. I want it to be the person signing it as 22 23 opposed to the attorney. CHAIRMAN BABCOCK: And Justice Frost is 24 25 nodding her head vigorously, the record should reflect.

MR. ORSINGER: Gosh, then we should restate 1 2 that motion, and we would get more votes. 3 CHAIRMAN BABCOCK: I think the Court will be aware that there's an issue about pro ses, and we've had a 5 fulsome discussion about 4(b), so we need to move on or we'll never get done. What else about 4? Any other 6 comments on Rule 4? Justice Jennings, yeah. 8 HONORABLE TERRY JENNINGS: Just a quick 9 question on 4(a). There's the laundry list of information that should be -- or must be redacted. Of course, there's 10 all kinds of other information that probably should be 11 redacted that we haven't thought of. Should there be a 12 catch-all phrase? Because it says "or other financial 13 account information." Well, what if it's a diagram of, 14 15 you know, a trade secret? 16 CHAIRMAN BABCOCK: Okay. 17 HONORABLE TERRY JENNINGS: Or something like 18 that. 19 HONORABLE SARAH DUNCAN: Long time ago, but 20 I seem to remember -- Richard, do you remember, weren't 21 the names of the parties in that case part of what was 22 under seal, so we couldn't even use the parties -- and 23 we're not talking about minors or children or Family Code or anything of that, but we couldn't even use the names of 24 25 parties in an opinion, and they shouldn't have been used,

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in my opinion, in a brief.
1
 2
                 MR. ORSINGER: What happened in that
 3
   particular case was it was actually a third party that
   wanted their information confidential, and the husband and
5
  wife didn't care.
                 HONORABLE SARAH DUNCAN:
                                          Right.
6
                                                  That's
7
   right.
8
                 MR. ORSINGER: And then the husband took the
9
  case up on appeal, and he didn't bother to inform anybody
10 that there was an order, and I was the appellee, so I
   didn't care so I didn't inform anybody. The opinion came
11
  out and then all of the sudden the third party said, "Holy
   moly, all of this is now in the opinion, " and I apologized
14 for that although it wasn't --
15
                 HONORABLE SARAH DUNCAN: Five or six years
  later.
16
17
                 MR. ORSINGER: -- primarily my fault.
18
                 CHAIRMAN BABCOCK: Justice Jennings, my
19
   reaction to your comment is the laundry list you have here
20
   is pretty specific.
21
                 HONORABLE TERRY JENNINGS:
                                            Right.
                 CHAIRMAN BABCOCK: I know what a bank
22
   account number is, I know what a Social Security number
        If you get more -- if you say like a diagram, well,
24
25
   maybe it has a trade secret, maybe it doesn't. That gets
```

back to my point about what's going on in the trial court. 1 HONORABLE TERRY JENNINGS: 2 Right. 3 CHAIRMAN BABCOCK: Because if the parties didn't think it was sufficiently important to protect it 5 in the trial court, and now you're going to impose an obligation on me on some vague thing that I've got to 6 redact it in the court of appeals. 8 HONORABLE TERRY JENNINGS: It's certainly 9 problematic because if you try to come up with a catch-all phrase, the catch-all phrase would be too -- would be 10 11 overbroad itself, but my concern would be that there are things here we haven't thought of that probably should be 12 included, and I know the rule can't be perfect. 13 14 CHAIRMAN BABCOCK: Yeah, and again, I get 15 back to if there's really sensitive stuff, putting aside 16 the third party protection --17 HONORABLE TERRY JENNINGS: You need to 18 protect it yourself, yeah. CHAIRMAN BABCOCK: -- then the parties --19 20 you know, we're in an adversary system. We need to 21 protect ourselves in the trial court and then there are consequences that flow from the grant or denial of that 22 protection in the trial court, just as there are with all 24 things. 25 HONORABLE TERRY JENNINGS:

CHAIRMAN BABCOCK: Sarah. 1 2 HONORABLE SARAH DUNCAN: What if they did 3 protect themselves in the trial court, and there is a sealing order or protective order, and shouldn't that 5 information be covered by the redaction? CHAIRMAN BABCOCK: Yeah. Yeah. 6 I mean, you can't go -- I wouldn't think that you could go filing stuff in the public record if you're bound by a lower 9 court ruling, but I know Richard -- Richard didn't do that, but --10 11 MR. ORSINGER: I was the appellee. Ιt wasn't my fault. 12 CHAIRMAN BABCOCK: 13 Carl. 14 MR. HAMILTON: Could we have something said 15 in here that if it's not redacted in the trial court it 16 doesn't have to be redacted on appeal? 17 CHAIRMAN BABCOCK: Well, that was sort of 18 what I've been raising --19 MR. HAMILTON: Yeah. CHAIRMAN BABCOCK: -- the issue of. 20 Richard. 21 22 MR. ORSINGER: It occurs to me it might be 23 useful to everyone if we had a check box on the docketing sheet that you file in the appellate court indicating 25 whether there is a confidentiality or sealing record.

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don't think we're tipping off the appellate court yet that
  there is such a thing, and if that was checked then the
 2
  clerk's office might have a heads-up that there may be
   requirements that would be out of the ordinary.
                                                    Another
5
   thing, Chip, is that this rule would apply to family law
   cases, and --
6
 7
                 CHAIRMAN BABCOCK: Uh-oh.
8
                 MR. ORSINGER: -- children are not
9
   represented directly. They're only represented
10
   indirectly, so if their parents are neglectful, but
11
   information about a minor that could be relevant when
  they're adults, there's no one protecting their interest
12
   unless the system protects their interest, so we need to
13
14 be sensitive to that part of it.
15
                 CHAIRMAN BABCOCK: Yeah, that's a good
16
   point, because this rule, you know, would reach family law
17
   cases, and as you pointed out, there are statutes
   requiring some of this information to be a part of a
19
   pleading or a record, a court record.
20
                 MR. ORSINGER: Right. Right.
21
                 CHAIRMAN BABCOCK: And so now the Court is
   overruling by rule a statute.
22
23
                 MR. ORSINGER: Not really. The information
  that's required by the Family Code is required to be in
25
  the trial court pleading, and the appellate court is
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coming in and saying if this information is in the
 2
  pleading, you have to black it out before you file it in
  the -- before a lawyer files it in the appellate court.
   The clerk is still going to file it in the appellate court
 5
   with that information in it.
                 CHAIRMAN BABCOCK: Yeah, okay.
 6
 7
                 MR. HAWTHORNE: I would say, too, on that
 8
   point, that there is a -- in the appellate rules there is
   a provision that talks about children's initials being
10
  used.
11
                 CHAIRMAN BABCOCK: Yeah.
12
                 MR. HAWTHORNE: So I think that when it
   comes to children's names, this is consistent with what's
14
  in the appellate rules.
15
                 CHAIRMAN BABCOCK: Yeah, and I would doubt
16
  that there's much controversy about that.
17
                 HONORABLE SARAH DUNCAN: It's not followed.
18
                 CHAIRMAN BABCOCK: Sarah.
19
                 HONORABLE SARAH DUNCAN: It's not followed,
20
   but I was also going to say this -- it's not.
21
                 CHAIRMAN BABCOCK:
                                    Okay.
22
                 HONORABLE SARAH DUNCAN:
                                          I mean, in any
23
   event, this is also going to cover criminal cases, and
   there's certain information in criminal cases that's not
25
   supposed to be made public.
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CHAIRMAN BABCOCK: Okay.
1
 2
                 HONORABLE SARAH DUNCAN:
                                          That's not included
3
   in this.
                 CHAIRMAN BABCOCK: Anything else about Rule
 4
5
      Who would have thought? Okay. Let's go to Rule 5,
   4?
  communication and service of documents by the court. Not
6
   nearly long enough a rule, right, Richard? Any comments
   about Rule 5?
8
9
                 HONORABLE DAVID GAULTNEY: I'd like to
  change "via" to "by e-mail," but other than that --
10
                 CHAIRMAN BABCOCK: You don't like the word
11
   "via." All right. That would be Rule 5(b) about "a case
12
   by e-mail" as opposed to "via e-mail."
14
                 HONORABLE SARAH DUNCAN: Are these going to
15
   incorporate the definitions in the Rules of Appellate
16 Procedure?
17
                 CHAIRMAN BABCOCK: I think that was directed
18
  at you, Blake.
19
                 HONORABLE SARAH DUNCAN: You're requiring
20
   people to list the opposing party's e-mail address. What
21
   about opposing counsel? I mean, that's -- part of what's
   disconcerting to me about having these be or not be part
22
  of rules we already have is we've kind of worked some of
   these things out in the rules we already have that aren't
  worked out here.
25
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1
                 MR. HAWTHORNE: I'm sorry, so what are we
  missing here?
 2
 3
                 HONORABLE SARAH DUNCAN: Well, it says -- go
 4
   ahead.
 5
                 MS. BARON: We don't have the opposing
   party's e-mail address. We have their counsel's e-mail
 6
   address.
 8
                 MR. HAWTHORNE:
                                 Oh, okay.
 9
                 HONORABLE SARAH DUNCAN: But I think under
10
  the Rules of Appellate Procedure attorney includes the
   party, right?
11
12
                 MS. BARON:
                             Right.
13
                 HONORABLE SARAH DUNCAN: But party doesn't
14 include the attorney unless they're pro se, right?
15
                 MS. BARON:
                             I think so.
16
                 CHAIRMAN BABCOCK: Okay. Justice Gray.
17
                 HONORABLE TOM GRAY: I'm sorry I just
18 noticed this. I didn't want to delay it, but between (b)
   and (c) it's not clear that orders of the appellate courts
   are covered by either of those, although possibly orders
20
21
   is other communications. I just think the word "order"
   ought to be there somewhere in one or the other of those,
22
   and I personally wouldn't mind (b) saying, "The clerk must
   send the notices or other" -- "notices, orders or other
25
   communications about a case by e-mail unless ordered
```

```
otherwise."
1
 2
                 CHAIRMAN BABCOCK:
                                    Pam.
 3
                 MS. BARON:
                             Would the same -- suppose that
   the clerk decides to send all notices electronically and
5
  you don't receive the notice. Is that just -- it would be
   treated the same as not getting the paper notice under the
6
   appellate rules?
8
                 MR. HAWTHORNE: Under 4.5, right, I think
       You would, I think, follow the same procedure under
9
10
   4.5 if you needed more time. In fact, I've seen one
   instance of that where someone said they didn't get an
11
   e-mail notice and asked for more time under 4.5 as a pro
12
   se, for whatever difference that makes.
13
14
                             Right, because at least in the
                 MS. BARON:
15
   Supreme Court, for example, your time runs from the date
16
   of the last timely filed motion for rehearing in the court
17
   of appeals, and I would assume the court of appeals would
   probably go to electronic notice on that, and if you don't
19
   get it, of course, you're subscribed to case mail, so you
20
   should have it one way or the other, right?
21
                 MR. HAWTHORNE: Right. Right.
22
                 MS. BARON:
                             Okay.
23
                 CHAIRMAN BABCOCK:
                                    Sarah.
24
                 HONORABLE SARAH DUNCAN: Under 5(c), is the
  notice going to go to the party? It's the same problem.
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Or the attorney?
1
 2
                 MR. PRINE: (b), (b) took care of all
  notices to the -- to the parties, and then the rule --
   there was concern that the rules, current rules, didn't
5
  allow us to send our orders to -- or our opinions to the
  trial court and the trial judge, so we added that so that
6
   those under 48.1 and 2.
8
                 MR. HAWTHORNE: And I would add there maybe
   arguably maybe (c) isn't needed because the Rules of
9
10 Appellate Procedure have changed from "mail" to "send."
  Well, except for the heading.
11
12
                 MR. PRINE:
                             And our judges were concerned
   because it does say "mailing opinions," do you have to
14 mail the opinions to --
15
                 HONORABLE SARAH DUNCAN: How are you going
16
  to find out the party's addresses to mail them these
17
  notices?
                             E-mail? E-mail notices?
18
                 MR. PRINE:
19
                 MS. BARON: She's distinguishing between
20
   parties and the parties' attorneys, and this rule I guess
21
   is using the word "parties" to mean counsel --
22
                 MR. PRINE:
                             Right.
23
                 MS. BARON: -- if you're represented or the
24 party if you're not, but it could be better clarified or
25
  it could incorporate however we've addressed that in the
```

appellate rules. 1 2 CHAIRMAN BABCOCK: Richard Orsinger. 3 I hope I didn't miss the MR. ORSINGER: comment if it was made, but Justice Gray has made me think 4 5 through the pro ses, and on 5(a), if a pro se is e-filing, should they be required to meet the same procedural steps 6 that the attorney filing would? If the pro se is sophisticated enough to e-file, shouldn't they enclose the 9 same information that a lawyer would that was e-filing? 10 They should, and we had prior MR. PRINE: versions of our rule that we submitted had some 11 12 requirements for the pro se the same as attorneys, and the Supreme Court was reluctant at that time to put as much on 13 14 the pro ses as we had on the attorneys, so we had some 15 exceptions. 16 MR. ORSINGER: Well, in this instance, 17 though, it would be a fairly sophisticated pro se that was able to navigate the e-filing system, and you would think that they could include the e-mail addresses. 19 be too big a burden. I could imagine that some procedures 20 21 would be -- require so much legal knowledge or whatever that it would be a burden for a pro se, but maybe not 22 23 that. 24 MR. HAWTHORNE: We do have some that are 25 that sophisticated. In fact, sometimes I'm tempted to

```
take their briefs out as examples for lawyers to follow.
 2
  Really, it's not that difficult.
 3
                 MR. PRINE:
                             And we have some very
 4
   unsophisticated who have e-filed, so --
5
                 CHAIRMAN BABCOCK: Okay. Carl.
6
                 MR. HAMILTON: Does this also apply to
7
   mandates?
8
                 MR. HAWTHORNE: Yes.
9
                 MR. PRINE:
                             Yes.
                 MR. HAWTHORNE: It would.
10
11
                 CHAIRMAN BABCOCK: Okay. Anybody else?
   Skip, you okay?
12
13
                 MR. WATSON: Yeah.
14
                 CHAIRMAN BABCOCK: All right.
15 Peeples, any questions?
                 HONORABLE DAVID PEEPLES:
16
                                           No.
                 CHAIRMAN BABCOCK: A man of few words.
17
18
   Okay. Let's go to Rule 6.
19
                 MR. KELLY: Over here.
20
                 CHAIRMAN BABCOCK: Yeah, Peter.
21
                 MR. KELLY: I've been mulling over liberal
   construction of rules this past week, and, you know, TRCP
22
23 has Rule 1, which allows for liberal construction or
  requires liberal construction. There is no cognate in the
25
  TRAPs, although, it does allow for suspension by the
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courts of appeals at any time, but we have here -- we also have the background of Verburgt and Maxfield, which 2 3 require liberal construction or application of the Rules of Appellate Procedure, but there's no specific rule 5 requiring liberal construction, but we have under Rule 3(j), it says "Construction of rules," but then says, 6 "This rule," presumably solely Rule 3, "must be liberally 8 construed." 9 I guess my question is why aren't all the rules liberally construed, setting aside the TRAPs as a 10 whole but just these electronic filing rules? Could 3(j), 11 12 liberal construction, be made part of Rule 6 so that liberal construction applies to all of the rules that are 13 being promulgated and not just Rule 3? 14 15 MR. PRINE: I guess we didn't want to be 16 very liberal with the clerks and the court reporters. You 17 know, we wanted their records to comply with what the parties needed, and so we didn't want to give them too 19 much wiggle room to file a good record. CHAIRMAN BABCOCK: And what does -- in this 20 21 context or in the context of your comments, Peter, what does liberal construction mean? 22 23 MR. KELLY: I don't know exactly. I haven't had to litigate any of these yet. I haven't had any 25 problems arise.

CHAIRMAN BABCOCK: Well, in the context of 1 Rule 1 what does liberal construction mean? 2 3 MR. KELLY: Well, if the purpose of the rules is to ensure that justice be done, I think that 5 should apply to the filing rules overall and not just the Rules of Civil Procedure. 6 7 PROFESSOR HOFFMAN: You know, this is a 8 problem that democrats have been struggling with for 9 years, the liberal side of the --10 CHAIRMAN BABCOCK: Well, I mean, and, you 11 know, Justice Scalia would argue that the beginning and ending of a rule is the text of the rule. You read the 12 rule, and you do what it says. Not to start that debate, 14 but just a curiosity. Yeah, Sarah. 15 HONORABLE SARAH DUNCAN: And some of us 16 don't agree with that, and some of us don't agree that 17 Rule 1 doesn't apply in the appellate courts or in 18 construing appellate rules. What concerns me is not 19 giving court reporters and clerks too much wiggle room. 20 It's giving courts of appeals and the Supreme Court too 21 much wiggle room under this. There are no exceptions. They can suspend any rule, anywhere, for any reason, 22 whether it's a good, bad, indifferent, or horrible reason; and the other suspension rule in the TRAPs, we have 25 exceptions. You can't suspend rules relating to

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jurisdiction. You can't suspend rules relating to
1
   deadlines. This has no exception in it.
 2
 3
                             Well, the exception has to be in
                 MR. PRINE:
   accordance with the Texas Rules of Appellate Procedure,
5
   and it has to be for good cause shown.
                 HONORABLE SARAH DUNCAN: Well, it says
6
7
   "order a different procedure." "In accordance" modifies
   "a different procedure." It doesn't modify "a rule" at
9
   the end of the second -- middle of the second line.
                 MR. PRINE: I think that's what it was meant
10
11
   to be, is that you would still have to be within the rules
  of the TRAPs.
12.
                 HONORABLE SARAH DUNCAN: Well, then it's a
13
14
  mis --
15
                 MR. PRINE:
                             Because we were requiring
  mandatory e-filing, you know, from all of these people for
16
17
   the first time, and if an Austin county clerk who files
  two records a year decided they couldn't do it even though
19
   we had mandatory and it gave the court to say, "Okay, you
20
   can file under the old procedure of paper copies."
21
                 HONORABLE SARAH DUNCAN:
                                          But it's a really
   broad rule to achieve such a narrow purpose in my opinion,
22
23
  and I don't agree with this.
24
                 MR. HAWTHORNE: I guess I would just say
25
   that again it just deals with the electronic filing of
```

documents. 1 2 MR. GILSTRAP: But that's all the documents 3 All the documents are going to be electronically filed. It's kind of a Trojan horse. We're talking about 5 electronic documents, but we really mean everything. MR. HAWTHORNE: Well, but, I mean, I guess I 6 7 take it as to the manner in which a document is filed, not 8 so much --9 CHAIRMAN BABCOCK: And Blake is offended at 10 being compared to a Trojan horse. 11 MR. GILSTRAP: I didn't compare him. compared the rule. 12 13 CHAIRMAN BABCOCK: Ah, okay. All right. 14 long as that clarity is achieved. Yeah, Justice Gaultney. 15 HONORABLE DAVID GAULTNEY: I arque in favor 16 of Rule 6. We can't anticipate every problem that's going 17 That's how Rule 2 works. It allows you to to happen. 18 adjust in the event of a problem. 19 CHAIRMAN BABCOCK: Justice Bland. 20 HONORABLE JANE BLAND: Well, it's so that 21 when somebody needs to file something in an emergency and they can't e-file it, a judge can lift that rule and take 22 their filing, and we do that now with filings that are filed in an emergency. They may not comport in every 25 which way, but somebody at the hospital needs something

done, they need to get it filed right away on a weekend or late, they don't have time to go through the whole e-filing thing, they want to hand write out their -whatever it is, their request for emergency relief, this lets that happen, let's something get filed to get to a judge because time is of the essence or something like that, and it happens in the trial courts a lot. MR. HAWTHORNE: Another potential example that occurs to me is say someone has a particular

that occurs to me is say someone has a particular disability that would prevent them from being able to use the electronic filing system. I don't think you want to face a legal challenge to the electronic filing system because it doesn't accommodate them somehow, and I think a court ought to be able to say, "Okay, look, we recognize that it's not working here in this particular instance, so we're going to order another procedure and allow you to file the document."

CHAIRMAN BABCOCK: Rule 9.2(a)(2) of the TRAP rules says that "A document is filed in the appellate court by delivering it to a justice or judge of that court who is willing to accept delivery. A justice or judge who accepts delivery must note on the document the date and time of delivery, which will be considered the time of filing, and must promptly send it to the clerk." So that would be an example of nonelectronic filing. Frank.

MR. GILSTRAP: The problem is these cases all make sense. It would be nice to address them in the rule, but the way the rule is drawn I think they could say, "Well, the motion for rehearing was filed on day 20. We're going to suspend the rules, it's okay."

HONORABLE SARAH DUNCAN: I'm not -CHAIRMAN BABCOCK: Justice Jennings, and

8 then Sarah.

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HONORABLE TERRY JENNINGS: Well, this is a rule -- I think this is a rule that you have to have a great deal of flexibility for the court to consider, and an example of this would be we had a -- under our local rule we had a case -- I don't think you were our clerk This may have been under Corinne. We had a case where a criminal defendant had been accused of aggregate theft, and a part of the state's evidence in that case was literally thousands of checks, and we suspended our local rule to allow them to file the paper copies that were introduced in front of the jury because to make them go through and scan each check to get it in electronically would have been extremely expensive. You know, you're dealing with an indigent defendant, so courts need to have that flexibility to recognize that in some circumstances it's better just to go ahead and suspend the rule and take the paper copy; or as you pointed out, there are

```
situations where you really need an expeditious ruling,
  you know, a motion to stay, something, where they get hold
 2
  of a judge immediately because it is critical that the
   stay be issued immediately, they get hold of the judge.
5
   So you do have to have a great deal of flexibility here,
   and again, this only applies to exceptions for electronic
6
7
   filing.
8
                 CHAIRMAN BABCOCK: Yeah, Sarah.
                 HONORABLE SARAH DUNCAN: I'm feeling
9
  misunderstood. I was never arguing against a suspension
10
   rule. I was arguing in favor of a suspension rule with
11
  limits like we have in the TRAP rules.
                 CHAIRMAN BABCOCK: Pam.
13
                 MS. BARON: I think the only addition in the
14
  suspension rule in the TRAP rules is you can't modify the
15
   Code of Criminal Procedure or alter the time for
16
17
   perfecting appeal. Those are the only two exceptions in
   Rule 2, so basically all the examples that we've said
19
   would be permitted under Rule 2.
20
                 MR. GILSTRAP: Well, why doesn't this rule
   override Rule 2?
21
22
                 HONORABLE TERRY JENNINGS: Because it deals
23
   only with electronically filing.
                 MR. GILSTRAP: Which is all filings.
24
25
                 MR. HAWTHORNE: Well, not pro se, but true,
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all attorney filings.
1
 2
                 MR. GILSTRAP: Well, why don't we just carve
 3
   out, just take it and put the carve out language from Rule
   2 into this suspension rule, which is Rule 6 we're talking
5
   about?
                 MR. HAWTHORNE: Or we could say perhaps that
6
7
   Rule 2 applies to these rules or something like that.
8
                 CHAIRMAN BABCOCK:
                                    Justice Bland.
                 HONORABLE JANE BLAND: Well, this rule does
9
10
  not suspend the rules with respect to perfecting the
   appeal, other than as they might pertain to the filing of
11
   electronic documents.
13
                 HONORABLE SARAH DUNCAN:
                                          It says, "The court
14
  can suspend a rule." It doesn't say --
15
                 HONORABLE JANE BLAND:
                                        It says, "A rule
16
  pertaining to the filing of electronic documents."
17
                 HONORABLE SARAH DUNCAN:
                                          Uh-huh.
                 MR. GILSTRAP: Which like includes the
18
  motion for rehearing, because you file it electronically.
19
20
                 HONORABLE JANE BLAND: But the motion for
21
   rehearing is not a rule pertaining to electronic
   documents. It's pertaining to a motion for rehearing, not
22
  these electronic document rules.
                 MR. GILSTRAP: It is an electronic document.
24
25
  That's the problem. We're thinking that this only applies
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to certain filings. It's every filing.
1
 2
                 HONORABLE JANE BLAND:
                                        To the filing of it,
3
   not to the document.
 4
                 MR. GILSTRAP: Like when you file it.
 5
                 CHAIRMAN BABCOCK:
                                    Justice Gray.
                 HONORABLE TOM GRAY:
6
                                       I am --
 7
                 MR. GILSTRAP:
                                I get your point now.
8
                 HONORABLE TOM GRAY: -- very cautious in
9
   making this comment. It came from one of the chiefs, and
  it's about this border between the electronic documents
10
   and the filing of them versus paper documents, and I know
11
   that there are those in this room that have strong
   preferences for where footnotes go, but in an
   electronically filed document that we are trying to read
14
15
   online, it is very problematic if they're in notes.
16
   as this person and I was having the conversation, I made
17
   reference to Justice Hecht, who very much prefers citation
   of authority not be included in the body of the brief, and
   this would be something probably mostly connected with
19
20
   Rule 3 here, but when Justice Hecht is writing an opinion,
21
   it is -- he's writing the rule that we all go by.
                 At the court of appeals, when we're reading
22
23
   a brief, we need to know what authority the appellant or
   appellee, the brief writer, is relying upon and whether
25
   it's one of the rules established by the Supreme Court or
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if it was some reference to maybe some obscure dissent from the Waco court of appeals, and so I think the point 2 is well made by this fellow chief that somewhere we need 3 to address that issue. I don't know if it's in the 5 electronic rules or in the Rules of Appellate Procedure, but the positioning of some information within the briefs 6 of the parties makes it very difficult to read and work with electronically, and so I would make the pitch -- join this chief's preference for briefs with citations included 9 in the body of the brief to facilitate reading and review. 10 11 CHAIRMAN BABCOCK: Okay. Richard. 12 MR. ORSINGER: Can I just step back for a second? This entire e-filing network is going to be 13 14 operated by the State of Texas, not by each appellate 15 court, right? MR. HAWTHORNE: Well, there's a contract 16 17 between the Office of Court Administration and a private 18 company to operate the e-filing system. 19 MR. ORSINGER: So if we have -- let's say we had a local problem like a hurricane in Houston that 20 knocked out electricity for two weeks, the filing would 21 still go on for 24 hours a day, because the filing is not 22 23 at a server that's located in Houston. MR. HAWTHORNE: I think that's entirely 24 25 possible, yes.

MR. ORSINGER: Okay. Because I can foresee that this rule, exception rule, would be used if it's local and you don't have electricity, we can't require people to file everything electronically, but if it's in Austin, Texas, which hasn't been hit with a hurricane then it will be up 24 hours a day. Okay.

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CHAIRMAN BABCOCK: Okay. Good point.

Anything else on Rule 6? Okay. So we've now spent most of the morning getting through the easy stuff, let's get to the hard stuff. No? No, it's not a good time for a break.

Can I say one more thing about MR. PRINE: these rules? As I was looking at the redaction rules, and we have them under electronic and e-filing. When we first did our rules we had redaction under the attorney -- or under the e-file documents, it was part of the rule before that, so this Rule 3, and then we had a -- but, you know, where we scan everything and put it on the web, and a pro se had put her husband's Social Security number and her children's Social Security number and birth date, and we didn't post hers to the web, and she called and said, you know, you're -- "I'm not getting due process. I can't look at my own stuff on the web." I said, "Well, our redaction rules require you not to put that in there," and she was smart enough to know, no, those are redaction

rules for electronic filing, we have no redaction rules for paper filing.

So right now -- so we separated it out and put it in a rule, so ours were just local rules so it didn't just apply to electronic filing. Now, as it reads, again, it would be redaction just for electronic filing because of where it is, and, I mean, there's no good way to fix that, but that is an issue that may come up.

CHAIRMAN BABCOCK: Okay. Justice Simmons, if maybe you could give us a quick maybe seven-minute overview.

12 HONORABLE REBECCA SIMMONS: Yes.

CHAIRMAN BABCOCK: And then we'll take our lunch break, okay, Angie? Angie has to leave at noon, so that's why she's anxious.

HONORABLE REBECCA SIMMONS: That's okay. If you don't mind I'll stand up just so I can see you and so I can speak loud enough so that you all can hear, if that's okay. I'm going to talk about three things real quickly. First I'll give you a little bit about the history and background. Secondly, what I'd like to talk about are the concept and the source documents for the rules that we developed; and finally, basically I'd like to talk about a hot spot, at least for the clerks, and maybe some new concepts that we'll be introducing in this.

So as background, as you know, in the major metropolitan areas we've had e-filing for about seven or more years. Lawyers in Houston and in Bexar County and Tarrant -- not in Tarrant, but in Dallas County have been e-filing for quite sometime. They've been e-filing pursuant to local rules that the Supreme Court has approved, and these local rules are contained in a template. These templates are available to anyone on the website of JCIT and -- which is the Judicial Committee on Information Technology of which I am chair.

Let me give you an idea a little bit about the concept of these rules. We weren't starting from scratch. Basically there have been rules in place, as I just mentioned, for lawyers to e-file in our state, and let me tell you what those sources are. You have been provided with copies of them. We have the JP rules, which are statewide e-filing rules for the justices of the peace courts. Okay. So we have those e-filing rules. We have the local rules for county, local rules for district courts that have been implemented. There are slight differences, for instance, between the Harris County local district rules that have been implemented and the Dallas ones, but they're not substantial differences. So all of the district and county courts that are e-filing now have these local rules that are all fairly similar. You've

been provided a copy of those rules.

Our most recent rules that we looked to, of course, were the appellate e-filing rules and templates that were approved by the Supreme Court, so we also looked to those rules. Keeping in mind our concept was lawyers do not like change. I am sure you are probably -- that's foremost in your minds, and you're quite aware of that, so what we tried to do was to use language that lawyers would already be familiar with and would already know, so for the most part we looked through the rules, tried to find something that was most workable, but also tied to rules that were also originally outstanding. The committee that worked on this was comprised of lawyers, court clerks, judges, and attorneys, and so they all worked together to develop these rules and put them together.

Finally, let me mention a hot spot for the clerks. I think the Supreme Court has received some mail on this. Currently there is a tension between attorneys or, actually, more judges who don't like electronic filing or perhaps they don't understand the benefits of electronic documents and then the clerks who are desperate to get documents in electronically because it works well with their system, it saves them money. They don't have to store paper, and it's much more efficient for them.

All right. The clerks are very worried that unless there

is a specific rule in place there are judges out there who basically order the clerks to print out each and every document that's e-filed and keep a parallel paper file for every single case, right, and that actually is -- there are a few counties where this has happened, so the clerks want some protection on that. I don't know how much we can do about that, but that is a hot spot that you need to be aware of.

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The second thing that would be quite a change and you've addressed a little bit of it already, that is on electronic service. The rules as we have anticipated them will require e-filers to all provide a designated e-mail address and that actually e-service will be mandated for every e-filer, and that is because it's free and it goes through the system, but that's quite a change. It will also require some tweaking to Rule 21a, and so -- but that is something that we feel would be very prudent for our state. It's free. That way as soon as you e-file, service would be accomplished to the designated e-mail address of the opposing attorney. Currently pro ses are not required to e-file, and so we have to take that into account as well, but I think my seven minutes are up, so -- and everybody looks hungry, so I think I'll stop there.

CHAIRMAN BABCOCK: Okay. Thank you, Justice

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Simmons. We'll take our lunch break and be back in an
 2
  hour at 1:30. Thanks, everybody.
 3
                 (Recess from 12:27 p.m. to 1:31 p.m.)
 4
                 CHAIRMAN BABCOCK: All right. Does anybody
5
  have any general comments about the statewide rules
  concerning electronic filing and service of documents in
6
   district, county, and justice of the peace courts?
8
                 HONORABLE TOM GRAY: I will make a motion
  that they be approved as drafted.
9
                 CHAIRMAN BABCOCK: That will be denied by
10
11
  the Chair, the only person voting.
12
                 HONORABLE TOM GRAY: I got a second one,
13
  right here.
14
                 CHAIRMAN BABCOCK: Any other general
15 comments not of a frivolous nature?
16
                 MR. GILSTRAP: Could someone clarify what
   these -- when these rules are adopted, let's say they're
   adopted tomorrow, what courts they're going to apply to?
                 CHAIRMAN BABCOCK: Well, just a hunch, but
19
20
   it would be district, county, and justice of the peace
21
   courts.
22
                 MR. GILSTRAP: Well, no, it also says
23 probate courts, but also I've heard that it's not going to
   apply to all the district courts.
25
                 HONORABLE REBECCA SIMMONS: This is taken
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directly from the Supreme Court order that requires
  e-filing, and it's taken directly from the language in the
 2
 3
  order, so that's what the order states, and so that's why
   we incorporated that into the rule, because the order
5
   basically provides that it does apply to the courts that
6
   are stated there.
 7
                 MR. HAWTHORNE: Well, but a point of
8
   clarification, there is a roll out of the mandate, so it
   begins with the largest counties, so on January 1st it
  would affect the courts in counties with population of
10
   500,000 or more.
11
12
                 HONORABLE REBECCA SIMMONS:
                                              Yes.
                 MR. HAWTHORNE: Correct?
13
14
                 HONORABLE REBECCA SIMMONS: Correct.
15
                 MR. GILSTRAP: What's the next stage?
16
                 MR. KENNEDY: July the 1st for 200,000 and
17
   above.
18
                 HONORABLE REBECCA SIMMONS:
                                              If you look at
19
   the Supreme Court order that's attached to your document,
20
   order requiring electronic filing in certain courts, the
   layout is on page four of five of that order, and it kind
21
22
   of gives you the schedule.
23
                 MR. GILSTRAP:
                               Okay.
                                       Thank you.
24
                 CHAIRMAN BABCOCK: Okay. Any other general,
25
   general comments before we dig into the rules themselves?
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Yeah, Gene.
1
 2
                 MR. STORIE:
                             Maybe unnecessary, but justice
3
   courts, not all of them will use e-filing, right?
   sort of get to opt into that?
 4
5
                 CHAIRMAN BABCOCK: I don't know about that.
6
                 MR. STORIE: Is that correct?
 7
                 HONORABLE REBECCA SIMMONS:
                                             That's not
8
   correct.
             No. The JPs ultimately will be involved, but
   they'll probably be the last -- I mean, I think the JPs
9
10
  under the Supreme Court order are part of the e-filing
11
  mandate.
12
                 MR. STORIE: All of them?
                 HONORABLE REBECCA SIMMONS: Yeah.
13
14
                 MR. STORIE:
                              Okay.
15
                 HONORABLE REBECCA SIMMONS: Yeah.
16
                 CHAIRMAN BABCOCK: Carl.
17
                 MR. HAMILTON: Does this mean that by the
18 time this goes into effect that all district courts will
19
  have to have the e-filing? Because some of them don't
20 have it now.
21
                 CHAIRMAN BABCOCK: I think that's right,
22
   but --
23
                 HONORABLE REBECCA SIMMONS: Yes, it will
  apply to all courts. They will all provide for e-filing.
25
  They're all working with the vendor now to start getting
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involved, but because right now the largest counties all
  have courts that are e-filing. There are also exceptions
 2
 3
  that can be filed with the court for those counties that
   are just now implementing the infrastructure in order to
5
   e-file, but basically ultimately all courts will e-file.
   They'll just come on board at different stages.
6
 7
                 CHAIRMAN BABCOCK: Okay. Any other general
8
   questions or comments about these? Professor Hoffman, you
9
   look pensive.
                 PROFESSOR HOFFMAN: No.
10
11
                 CHAIRMAN BABCOCK: No? You look like you're
   winding up in the bullpen, warming up in the bullpen.
   Okay. Anything else? Yeah, Buddy.
13
                 MR. LOW: Will a different court be notified
14
15
  that they can get exempted from this by the Supreme Court
16
  or what notification will go out?
17
                 CHAIRMAN BABCOCK: Justice Simmons, did you
18 hear the question?
19
                 HONORABLE REBECCA SIMMONS:
20
                 CHAIRMAN BABCOCK: Buddy wants to know if a
21
   county can get out of this.
                 HONORABLE REBECCA SIMMONS:
22
                                             No.
23
                           I thought you said that the Court
                 MR. LOW:
   under circumstances could allow --
25
                 HONORABLE REBECCA SIMMONS: Oh, they could
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apply -- I'm sorry, I didn't understand your question.
 2
   Yes, they can apply for an exception. I think that the
  rules allow -- or that they can apply for exception to the
   e-filing so that they can be given more time to comply
5
   with it --
                           Okay, I understand.
6
                 MR. LOW:
 7
                 HONORABLE REBECCA SIMMONS: -- but not to
8
   completely opt out.
9
                 MR. LOW: Is that in the rules that we're
10
   going to --
11
                 HONORABLE REBECCA SIMMONS: No.
                                                  It's in the
   order, I think.
12
13
                 MR. LOW: How are they going to know they
  can do that?
14
15
                 HONORABLE REBECCA SIMMONS: Because it's in
16
   the Court's order of December, and it says, "Courts or
17
   clerks who believe they can't comply with the order by the
   date specified may petition the Supreme Court for an
19
   extension, and that's in the Supreme Court's order.
20
   ahead, Marisa. On the JP courts, you want me to -- okay,
21
   on the justice courts there's statewide rules, but they're
   not included in the -- in the e-filing mandate. Somebody
22
   asked that. I was incorrect on that. The justice courts,
   they're in these rules because there are statewide JP
25
   e-filing rules, and we wanted them to be consistent, so
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that is what the -- why they're incorporated into these 2 rules. 3 CHAIRMAN BABCOCK: Okay. Marisa. 4 MS. SECCO: I wanted to -- just on this 5 issue generally about what courts these rules apply to, the Court has mandated e-filing, as Justice Simmons said, 6 through an order. These rules will govern e-filing in the courts where e-filing is mandated, so the rules aren't meant to delineate which courts have mandatory e-filing and which don't. That's determined by the Court's 10 mandatory e-filing order, and because it's on a rolling 11 basis it's fairly complicated. So our aim with the rule, 12 I think, and I gave this feedback to Justice Simmons and 13 14 Blake, is that the rules should just govern e-filing wherever it's used, but the rules themselves do not tell 15 16 you where e-filing is mandatory and where it's not. 17 CHAIRMAN BABCOCK: Okay. Let's go through 18 these. Talk about Rule 1. 1.1, scope. Any comments or 19 questions about that? Richard. 20 MR. MUNZINGER: Not about that rule, but 21 about the title. Since in light of Maria's comments and the fact that probate courts are excluded from the title, 22 why don't you stop the title after the word "documents"? If I looked at this, I would say that this only applies to 25 district, county, and justice of the peace courts, but it

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applies to certain probate courts as well.
1
 2
                 CHAIRMAN BABCOCK: So you would say, "These
3
  rules govern the electronic filing of documents, period?
 4
                 MR. MUNZINGER: No, the title, "Statewide
5
   rules concerning electronic filing and service of
   documents, period.
6
 7
                 CHAIRMAN BABCOCK: Okay. So just put a
8
   period or stop it there.
9
                 MR. MUNZINGER: Stop it there, yeah.
                 PROFESSOR HOFFMAN: But what do we do about
10
11
   our conversation this morning about Court of Appeals and
  Supreme Court?
12
13
                 MR. ORSINGER: Maybe you should say "in
14 trial courts."
15
                 MR. HUGHES: Rule 1.1 answers that. "These
   rules govern," and they list the courts in which it
16
17
   applies. Unless you want to collapse the appellate rules
18
  into these.
19
                 HONORABLE TERRY JENNINGS: Why not just say
   "trial courts" instead of "appellate courts"?
20
21
                 CHAIRMAN BABCOCK: Yeah, Richard.
22
                 MR. MUNZINGER: We put a parenthetic
23 reference to e-filing in quotes and then the term is
  defined in subparagraph (d) of the next rule. I don't
25 know if that would cause confusion, but I think the
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parenthetic use of, quote, "e-filing," is unnecessary
  given the definition of the term.
 2
 3
                 CHAIRMAN BABCOCK: Okay. And we have lower
 4
   case "e" in one and upper case in the other. Yeah, Buddy.
5
                 MR. LOW: Chip, I notice in the appellate
   rules it includes both civil and criminal, and apparently
6
   this includes only civil and not criminal; is that
8
   correct?
9
                 HONORABLE REBECCA SIMMONS: That's --
                 MR. HAWTHORNE: That is correct.
10
11
                 HONORABLE REBECCA SIMMONS: That is correct,
   and that's because the criminal rules, we're working with
   a separate group on criminal rules. They will need a few
13
14
   different things than we need in the civil filings.
15
                 MR. LOW:
                           Okay.
16
                 CHAIRMAN BABCOCK: Okay. Anything else on
   1.1? All right. Let's go to 2, the specific terms.
17
18
   Questions or comments about 2.1? Yeah, Richard.
19
                 MR. MUNZINGER: You've got in 2.1(a) the
   word "court," it's capitalized in the definition but not
20
21
   in the text, and I wonder whether you want to have that
   capital letter "C" for Court. You know, if I write a
22
   document and I capitalize a term, if it isn't capitalized
   later I raise a question in the document did I mean the
   capital -- the definition used or just the generic use,
25
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and I think that
1
 2
                 HONORABLE REBECCA SIMMONS: You're right.
3
   That's my problem, I agree with that.
 4
                 MR. MUNZINGER: It also applies to that
5
   "e-filing," as you pointed out, Chip.
                 CHAIRMAN BABCOCK: Okay. You've beaten her
6
   down on that one. All right. Any other comments? Judge
8
   Wallace.
9
                 HONORABLE R. H. WALLACE: In part (e), the
  electronic filing manager, I assume that would be the,
10
   what, Tyler Company. Is that who that is?
11
12
                 HONORABLE REBECCA SIMMONS: Yes. It's
  TexFile.
13
14
                 HONORABLE R. H. WALLACE: And what is an
  electronic filing service provider? What would be an
15
  example of that?
16
17
                 HONORABLE REBECCA SIMMONS: That would be
  someone like Case File Express. That is the entity that
   the lawyer will actually interact with.
                                            The EFM -- can I
   -- one second and I'll kind of just structurally walk you
20
   through; and we'll analogize it if we will to a post
21
   office, okay. So the lawyer basically uses an EFSP.
22
                                                         That
   is who they have contact with. It's like in the old days
   when lawyers would get couriers to carry documents, say,
25
  to the court -- to the post office. The EFSP is the
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courier.
             That's who will transmit the document to the
1
   portal that is managed by the e-filing manager, so the EFM
 2
3
   is like the post office, all right, and then the EFM is
   the one that then shoots that on through to the clerk, so
5
   that is like the post office delivering the package on to
   the clerk of the court or the court where it is going.
6
7
                 So it is a multiple process and that is how
   the State of Texas decided to do e-filing in this state,
   by using something similar to a courier, but it's
   electronic, and that is your e-filing service provider,
10
   and, Casey, do you want to add anything else to that?
11
12
                 MR. KENNEDY:
                               I think you're absolutely
   right, and so those EFSPs have other value adds that they
13
   add on, like there are some that will tie back into the
14
   attorney billing systems. Some of them give loans to the
15
   attorneys to where they can file all they want and they --
16
   they pay the fees, and at the end of the month they send
17
   the attorney an invoice for everything that you've filed,
19
   and if that's a public -- that's a choice that the filer
   makes when they file. They can choose between today six
20
21
   of them. When we go to TexFile, the new system, they'll
   have 11 different choices to choose from.
22
23
                 CHAIRMAN BABCOCK: Okay. Yeah, Judge
   Wallace.
24
25
                 HONORABLE R. H. WALLACE: So how would an
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attorney or a law firm act as an EFSP?
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 2
                 MR. KENNEDY: What they would do is they
 3
   would contact OCA, and then we would provide them with the
  necessary specifications that would allow them to tie
5
  directly into the EFM, and we've got several groups that
  are doing that. Like Linebarger, with all the tax stuff,
6
   they're going to tie directly into the EFMs so they don't
8
   go through a service provider.
9
                 CHAIRMAN BABCOCK: Okay. Any other
  questions, comments? Okay. Rule 3.1, electronic filing
10
11
   requirements.
12
                 MR. MUNZINGER: Chip? Chip?
                 CHAIRMAN BABCOCK: Yes, sir.
13
14
                 MR. MUNZINGER:
                                 I'm sorry, I thought you
15
  were going to go through this seriatim. Look at paragraph
16
  2.2(d), as in dog.
17
                 CHAIRMAN BABCOCK:
                                    Right.
18
                 MR. MUNZINGER: "E-filing is a process by
19
   which a person or entity files a court document." What is
   a court document? Isn't the word "court" superfluous in
20
21
   that context? Wouldn't it be better if it read "files a
   document with a court or court clerk"?
22
                 HONORABLE REBECCA SIMMONS: That's just
23
   language taken from another set of rules, and so I'm
24
25
   ambivalent to -- it could be just "document."
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CHAIRMAN BABCOCK: Buddy.
1
 2
                 MR. LOW: Were many of these definitions
3
   incorporated from other definitions --
                 HONORABLE REBECCA SIMMONS:
 4
                                             Yes.
5
                 MR. LOW: -- that have been used --
6
                 HONORABLE REBECCA SIMMONS: Correct.
 7
                 MR. LOW: -- before? But not one of those
   includes all of these or vice versa?
9
                 HONORABLE REBECCA SIMMONS: Correct.
10
                 MR. LOW:
                           There are several ones that you've
11
   used.
12
                 HONORABLE REBECCA SIMMONS: Right. And so,
  for instance, I've tried to footnote through here kind of
14 different rules that more specifically apply. So I am --
15
   so you will see kind of some arcane perhaps language in
16
   some of these, but they're taken from rules that lawyers
17
  have been using.
18
                 CHAIRMAN BABCOCK:
                                    Okay.
19
                 MR. LOW: With some improved language.
20
                 HONORABLE REBECCA SIMMONS: Yes.
21
                 CHAIRMAN BABCOCK: I can go through these
22
   seriatim, but anybody got anything on (e), (f), (g), (h),
23
   (i), (j), (k), (1), (m), (n), (o), (p)? Actually, there
   is no (o) and no (p). I assume Judge Wallace got that.
25
                 HONORABLE R. H. WALLACE: All right,
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subparagraph (h), electronic orders. How would a judge
1
 2
  apply their electronic signatures to -- or is that beyond
 3
  the scope of this?
                 HONORABLE REBECCA SIMMONS:
 4
                                             There are judges
5
  that are doing electronic orders. You actually can do a
  signature pad like you use when you do a credit card.
6
   Actually, there are ways that judges are already signing
   electronic orders, and I think in Houston or in Harris
   County some of them do, and I think they just submitted a
9
10
   -- or got a bill passed or added -- there's something in
  the Legislature -- did you know this, Blake?
11
12
                 MR. HAWTHORNE:
                                 No.
                 HONORABLE REBECCA SIMMONS:
13
                                             There's
14
  something to make sure it's approved that judges can do
   electronic orders, but there are signature pads that you
15
   can use for -- so that it can be an electronic order.
16
17
                 CHAIRMAN BABCOCK:
                                    Okay.
18
                 HONORABLE JAMES MOSELEY: We do them on the
19
   Dallas Court of Appeals. It's one of my amazing special
   powers I don't understand.
20
21
                 CHAIRMAN BABCOCK:
                                           Carl.
                                    Okay.
22
                 MR. HAMILTON: This (g) where it says that
23
  registration is consent to accept e-filing, is it just in
   that case or in any other cases, too?
25
                 HONORABLE REBECCA SIMMONS: Any other case.
```

All cases is the intent. And the reason for that is you want them to register as an e-filer. They then have to provide that digital address that then everyone can use for the electronic service, and so since everybody is going to be ultimately required to e-file then we want them to register and be in the system.

CHAIRMAN BABCOCK: Richard.

MR. MUNZINGER: In subparagraph (g) we say, "E-filer means a person or entity or their authorized agent who e-files in accordance with these rules. Registration as an e-filer constitutes consent to accept electronic service of pleadings filed by other registered filers," and then I go over to Rule 4.1, and it talks about "the electronic service of other documents," which would not necessarily be pleadings, but would be, for example, discovery or something else. I think that may need to be articulated more carefully.

HONORABLE REBECCA SIMMONS: Okay. But the intent is this, that there ultimately would be two types -- there is service when you e-file something, and that will shoot through the EFM and be served, but there are lots of other things that lawyers file, such as discovery, that isn't e-filed with the court, but that the attorney can use this EFM portal to have e-served as well, so you make a good point. There will be more than just

```
pleadings that will be served.
1
 2
                 CHAIRMAN BABCOCK:
                                    Sarah.
 3
                 HONORABLE SARAH DUNCAN: What if a person or
   entity e-files but not in accordance with these rules?
5
  Are they not an e-filer?
                 HONORABLE REBECCA SIMMONS: That's a good
6
   question. They are -- they're an attempted e-filer.
   They're a wannabe e-filer. Their filing will get
   ultimately probably rejected if it's not in accordance
  with the rule, but I mean, we can make it someone who just
10
11
   e-files. That would be -- and presume it's going to be in
12
  accordance.
13
                 CHAIRMAN BABCOCK:
                                    Richard.
14
                 MR. MUNZINGER: In this same section (q),
15
  the e-filer by filing an e-file agrees to accept service
16 from other e-filers. Is it limited to that case in which
17
   the person has filed, or does it go to all activities in
   all cases? So Richard files as plaintiff in the case of
   Richard versus Chip, and Chip has answered. Now, we're
19
   both registered as e-filers, and now Buddy wants to sue
20
21
   one or the other of us or I want to sue Buddy or Chip
   does, and he's filed. Can I serve him automatically just
22
23
   e-filing --
                 HONORABLE REBECCA SIMMONS:
24
25
                 MR. MUNZINGER: -- simply because he has
```

```
filed an appearance?
1
 2
                 HONORABLE REBECCA SIMMONS:
 3
                 MR. MUNZINGER: As an attorney?
                 HONORABLE REBECCA SIMMONS:
 4
                                             Yes.
5
                 MR. MUNZINGER: But now if I'm a party to
   the case, so I'm not the lawyer now, I'm Richard, Inc.
6
   Richard, Inc., is an entity which has e-filed. It's a
   plaintiff in a case, in case number one. In a wholly
   unrelated case, the effect of (g) is to allow service by
  e-mail on Richard, Inc.
10
11
                 HONORABLE REBECCA SIMMONS: Once you become
12
   in the system you have -- once you're in the system as a
   filer, you've given a registered address, a designated
13
14
   address, and then you are considered part of the system,
15
   and, yes, you can be served.
16
                 MR. MUNZINGER:
                                 See, I think that's -- not
17
   meaning to be disrespectful towards any of you, but I
   think it's not fully considered. How do I serve a
19
   corporation? I serve a corporation by the issuance of
   citation in the state courts, summons in the Federal
20
21
   court. On whom? On an officer or registered agent for
22
   process, et cetera. The inquiry I just made and the
   answer I was given would mean that Richard, Inc., can be
   served by e-mail by anybody at any time in any case.
25
                 MR. GILSTRAP: We're not talking about
```

```
service of process.
1
 2
                 MR. MUNZINGER: But it doesn't say that.
3
   That was my question to her.
 4
                 HONORABLE REBECCA SIMMONS: I'm sorry, I
5
   thought you were talking about -- I didn't think you were
  talking about service of process.
6
 7
                 MR. MUNZINGER: Yeah, I was.
8
                 HONORABLE REBECCA SIMMONS: No.
                                                   Okay, I
9
   apologize. No, you can't be served by e-mail on --
10
                 MR. MUNZINGER: So where is the exception on
11
             I missed it.
  process?
12
                 MR. GILSTRAP: It's at page 12, like 4.1(a),
13
   that exempts out -- I'm sorry, that's not it. That's not
14
  it.
15
                 MR. MUNZINGER: Well, rather than take
16
  everybody's time, I think we are all alert to the problem
17
   that exists here, and whoever the drafters are need -- in
  my opinion need to be careful that we don't overdo the
19
   thing.
20
                 CHAIRMAN BABCOCK: The phrase, "accept
21
   electronic service of pleadings, " what if a lawsuit is
   filed by an e-filer and seeks injunctive relief and they
22
   go down and they get an ex parte TRO, and then they come
   back and they serve me electronically, and they say, "We
25
  know that you've represented this defendant from time to
```

```
time, even though we don't know if you represent him on
 2
  this case, but we know you've represented him, and so
  here's a copy of the TRO, and they're bound," and by this
   rule now I've maybe had to consent to accept service on
5
  that case.
                 MR. GILSTRAP: Chip? The rule pointed to
6
   earlier, it was the correct reference. It's on page 12,
   4.1(a), "Except for the citation to be served upon filing
9
   of the cause of action, every document is to be filed
   electronically." Now, you know, that obviously handles
10
   Richard's situation, but it doesn't handle yours because
11
   you're not being served with a citation. You're being
12
   served with notice of a temporary restraining order.
13
14
                 CHAIRMAN BABCOCK: Right.
15
                 MR. GILSTRAP: So the intent I think has got
16
   to be that the initial filing can't be served
17
   electronically. I mean, it's got to be that way. Once
   you've been served or maybe once you answer then you can
19
   be served, but it can't be the initial suit papers,
20
   whatever you call them.
21
                 HONORABLE REBECCA SIMMONS: Right, because
   you wouldn't know that that lawyer is representing that
22
23
           I agree, you're not going to know who's
   representing that party, right? I mean that's --
25
                 CHAIRMAN BABCOCK: Well, you know, it's a
```

Catch 22 for the plaintiff's lawyer, because in most 2 counties if you're getting an expert -- if you're getting a TRO and you're doing it ex parte you've got to certify 3 that you don't know who the defendant is represented by. 4 5 HONORABLE REBECCA SIMMONS: Right. CHAIRMAN BABCOCK: But then -- this actually 6 happened to me. You turn around and you say, "Well, I don't know, but I'm guessing," you know, after the ex 9 parte TRO has been issued, "I'm guessing that you're going 10 to represent these guys, and you represent them all the time, and so just be sure they know that they're 11 12 restrained." Professor Albright. PROFESSOR ALBRIGHT: How is this any 13 different from the situation where I took a piece of paper 14 and dropped it off at your office? I think what we tend 15 to do is think that sending something electronically has 16 17 some magical difference than walking it to somebody's 18 office and dropping them off. It's just a different method of service after you've appeared. 19 It's not a substitute for service of process. 20 It's not an 21 authorized -- I mean, it is an authorized method of notification when you've appeared in the lawsuit, but if 22 23 I've dropped -- if I get a TRO against your long-term client and drop it off at your office, that's the -- has the same force and effect as if I e-mail it to you. 25

```
CHAIRMAN BABCOCK: Yeah, I think that's
1
  right except this definition says that I've consented to
 2
 3
  accept electronic service.
                 PROFESSOR ALBRIGHT: Well, which part are
 4
5
  you looking at?
                 CHAIRMAN BABCOCK: It's the one that
6
7
   Richard's focusing on, (g).
8
                 HONORABLE REBECCA SIMMONS: And then -- and
   I would raise this, that section, registration, starting
9
10
  with "registration" that seems to be causing the problem,
   that probably would be better placed anyway in the section
11
   dealing with service, because all you're trying to do
12
   right here is define what an e-filer is.
13
14
                 CHAIRMAN BABCOCK: Right.
15
                 HONORABLE REBECCA SIMMONS: And that's kind
16
   of an afterthought here that probably would go better
17
   elsewhere anyway.
18
                 CHAIRMAN BABCOCK: I think that's probably a
19
   good --
20
                 PROFESSOR ALBRIGHT: Because I quess what
21
   you're just trying to say is if you are filing documents
   electronically then since our Rule of Civil Procedure
22
   still doesn't allow e-mail as effective service of notice,
   that you're putting it in here instead.
25
                 HONORABLE REBECCA SIMMONS: Right, we're
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putting it in here, but we're also -- as I mentioned to
 2
  you or I mentioned to Marisa, I've also tweaked Rule 21 to
   allow for that as well, and we'll submit a copy of that as
   well for your idea.
 4
 5
                 PROFESSOR ALBRIGHT: Because if you don't
 6
   have that --
 7
                 HONORABLE REBECCA SIMMONS: Right, I agree.
 8
                 PROFESSOR ALBRIGHT: Then you can have
 9
   faxes. We can just be faxing all of this stuff
10
   everywhere.
11
                 HONORABLE REBECCA SIMMONS: Right. Right.
12
                 CHAIRMAN BABCOCK: Judge Wallace.
13
                 HONORABLE R. H. WALLACE: Well, an original
  petition would not be e-served on anyone.
14 I
15
                 HONORABLE REBECCA SIMMONS: Correct.
16
                 HONORABLE R. H. WALLACE: Okay. All right.
17
                 CHAIRMAN BABCOCK: Richard, and then Justice
18
  Jennings.
19
                 MR. MUNZINGER: Well, my only point I guess
20
   would be that these rules ought to somehow or another
21
   alert everybody to the fact that an original petition or
   an original summons, citation, whatever it might be, may
22
   not be served through these rules, but a comment that was
   just made troubles me for a moment. I have represented
25
   Exxon in one lawsuit in my lifetime, but I suspect there
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are people in Houston who have represented Exxon 10 times,
   and their next door neighbor in a different law firm has
 2
 3
  represented Exxon 10 times and so on and so forth.
 4
                 Now, as an attorney I have an obligation to
5
   a client, and it is limited to my undertaking for that
   client in that particular matter. Now, can my obligation
6
   to Exxon, if I'm one of those Houston lawyers, be
   triggered somehow because I've entered an appearance for
9
   them electronically in another case? These rules need to
  recognize that problem, in my opinion, and differentiate
10
11
   or distinguish so that you can't serve me in something
   where I'm not attorney of record. My client can't be
12
   bound by me because I worked for them in case one. This
13
14
  is case 16.
15
                 HONORABLE REBECCA SIMMONS: It would be no
16
   different -- I absolutely agree with you because it's no
17
   different than paper. I can't go and serve you with
18
   something in paper just because you represented Exxon in
19
   another case.
                  These are meant to kind of track that same
20
   situation, and it could be clearer, so I think point
   well-taken.
21
22
                 CHAIRMAN BABCOCK: You're winning, Richard.
23
                 MR. MUNZINGER: No, I know.
                                              I'm finished.
   I can't hear real well, you know, sometimes.
25
                 CHAIRMAN BABCOCK: You're winning.
```

HONORABLE TERRY JENNINGS: I realize this is covered in Rule 4.1(a), but why not say upfront in regard to the scope of the rules, "E-filing of documents except service of citation or whatever," just so that it's clear upfront, this is -- that would make it clear upfront that this applies only to documents filed after the lawsuit's been filed.

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CHAIRMAN BABCOCK: Okay. Fair enough.

MR. KELLY: We need to expand that. With regard to Chapter 74 reports in medical malpractice cases, if you -- if the petition has been filed and you still don't have service on the defendant within 120 days, which happens sometimes, you still have to have your report served on the defendant doctor within 120 days, even if you haven't effectuated service; and the Supreme Court's actually ruled on this a couple of years ago in Stockton vs. Offenbach, so there has to be some mechanism to account for physical delivery of the expert report; and it also needs to be made to work with the e-filed service, because expert reports don't have to be filed with the court, merely served on the defendant. So once they've appeared, you can -- can you do e-filed service on the defendant, even though the document doesn't have to be served with the court or filed with the court? I mean, I'm looking --

```
HONORABLE REBECCA SIMMONS: Yes.
1
 2
                 MR. KELLY: -- at subchapter (i) in relation
 3
   to that. "E-filed service is a method of electronically
   serving any e-filed pleading, motion, or other form of
5
   request." Well, you don't file discovery requests with
   the court; you don't file expert reports with the court.
6
 7
                 HONORABLE REBECCA SIMMONS: So that's under
   (j) where it says "unfiled document e-service," so that's
8
   trying to take care of those things like your discovery
9
   and things so that you don't file with the court, but you
10
   want to use this -- the EFSP and the EFM.
11
12
                 MR. KELLY: But then under (j), "required to
   be served on all other parties." You only have to
14
   serve -- you only have to serve your expert report --
15
                 HONORABLE REBECCA SIMMONS:
                                             Right.
16
                 MR. KELLY: -- on that particular defendant.
17
                 HONORABLE REBECCA SIMMONS: Right.
18
                 MR. KELLY: So I have to serve the doctor's
19
   expert report on the doctor and the nurse's expert report
   on the nurse.
20
                 CHAIRMAN BABCOCK: I'm not sure I understand
21
   that. What do you mean?
22
23
                 MR. KELLY: Well, in many cases you have to
   have multiple expert reports.
25
                 CHAIRMAN BABCOCK:
                                    Right.
```

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MR. KELLY: And if I have -- and we're
1
 2
  waiting to see how the Potts case is going to affect that,
 3
  but if you have -- I have to serve my expert report
   detailing doctor's negligence --
5
                 CHAIRMAN BABCOCK: Right.
                 MR. KELLY: -- standard of care on the
6
   doctor.
            I don't necessarily have to serve it on the
8
   nurse.
9
                 CHAIRMAN BABCOCK: Is the doctor a
10
  defendant?
                 MR. KELLY: If the doctor is a defendant.
11
12
                 CHAIRMAN BABCOCK: How about is the nurse a
   defendant?
13
14
                             And if the nurse is a defendant.
                 MR. KELLY:
15
                 CHAIRMAN BABCOCK: Why wouldn't you have to
  serve it on the nurse?
16
17
                             Because you have to serve it on
                 MR. KELLY:
  the party against whom the allegations are being made.
19
   ends up being everybody gets the same -- I mean, the
20
   nurses gets the nurse's report if I have two different
21
   expert reports.
22
                 CHAIRMAN BABCOCK:
                                    Okay.
23
                 HONORABLE REBECCA SIMMONS: If you took out
  the "all," and you just put "required to be served on one
25
   or more other parties" or "required to be served" --
```

```
MR. KELLY:
                             That addresses that.
1
 2
                 HONORABLE REBECCA SIMMONS:
                                            -- "on other
 3
   parties, " would that take care of that?
 4
                 MR. KELLY:
                             Yes.
5
                 CHAIRMAN BABCOCK:
                                    Okay.
                                           Carl.
                 MR. HAMILTON: And you and Justice Simmons
6
   answered a moment ago. Are we now saying that once you're
   registered in the system and consenting to e-filing, it's
9
   only in that case? We're still not changing that?
                 HONORABLE REBECCA SIMMONS:
                                            What I -- the
10
11
   concept is this: Once you register in e-filing you've
   registered as an attorney in e-filing. That means in
12
   other cases where you become attorney of record that you
13
  have consented to be served electronically in those cases.
14
   It certainly doesn't do anything -- just like in paper,
15
16
   just because you've represented somebody in one case
17
   doesn't mean you represent them in the next, and it's not
18
   meant to apply that way. It's meant to only apply if you
19
   are attorney of record in a case that's being e-filed and
20
   you become attorney of record in another case that --
21
   where you're using e-filing that you consent to have
   service on your designated address by e-mail.
22
23
                 MR. HAMILTON: Is there a place where we can
   get a list of the attorneys that are registered?
25
                 HONORABLE REBECCA SIMMONS: I think that,
```

```
yes, they'll all be registered in the -- through the
  portal, the EFM. TexFile will have that registration.
 2
 3
                 MR. HAWTHORNE: So what happens is you go in
   and you want to serve somebody or send them a copy on your
5
   filing. You put the attorney's name in there, and it
  searches in the database to see if you can serve them.
6
                                                            So
   it's not like you're looking at a list and picking them
8
   out.
9
                 HONORABLE REBECCA SIMMONS: They're in
10
  there.
                 MR. HAMILTON: Because if I have a case
11
   right now --
12
13
                 MR. HAWTHORNE: Yes, sir.
                 MR. HAMILTON: -- where nobody is doing any
14
15
   -- nothing by e-mail, everything is by paper, and I find
   that attorney A is in the system then I can serve him by
16
17
   e-mail?
                 MR. HAWTHORNE: Right, if they've consented.
18
19
                 MR. HAMILTON: Even if he hasn't -- even if
20
  he hadn't consented in my case now.
21
                 MR. HAWTHORNE: Right.
22
                 CHAIRMAN BABCOCK: Under these rules you
23
  mean?
                 MR. HAMILTON: Under these rules, yeah.
24
25
                 CHAIRMAN BABCOCK:
                                    Marisa.
```

```
MS. SECCO: Well, these rules contemplate
1
 2
   that e-filing is mandatory, so all of the cases subject to
   these rules would be e-filed cases. Does that make sense?
 3
 4
                 CHAIRMAN BABCOCK:
                                    Sure.
5
                 MR. ORSINGER: So all attorneys are
   consenting by being attorneys of record.
6
 7
                 MS. SECCO: Correct.
8
                 CHAIRMAN BABCOCK: Well, but it will occur
9
   over time, though.
10
                 MR. HAWTHORNE: Right.
11
                 CHAIRMAN BABCOCK: Because like you probably
  don't have any cases that you've filed yet --
                 MR. ORSINGER: No, I have plenty.
13
14
                 CHAIRMAN BABCOCK: Well, hypothetically, you
15
  don't.
16
                 MR. ORSINGER: Oh, yeah, hypothetically I
17
   don't have any.
18
                 CHAIRMAN BABCOCK: And so next month you're
19
   going to file one, and you're going to do it by an
20
   e-filing, and by doing that, now you're part of the game.
21
                 MR. ORSINGER: Right, and you can't opt out,
   so, Carl, get ready.
22
23
                 CHAIRMAN BABCOCK: So Carl can serve it.
   Eduardo.
24
25
                 MR. RODRIGUEZ: I mean, if we just think of
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this e-filing mechanism as your -- the address of your
  office. Once you say -- tell somebody your office is at
 2
 3
  321 West Stubbs then that's your office address, and
  that's where they're going to send you mail. The fact
5
  that you -- that I sent you a letter in the case and I'm
  representing Joe Blow doesn't mean that the next time you
6
   sue Joe Blow that he's going to hire me, and you can't
   send me that letter and expect me to respond on behalf of
   Joe Blow just because you have my address.
9
10
                 CHAIRMAN BABCOCK: Right. Judge Wallace,
  then Richard.
11
12
                 HONORABLE R. H. WALLACE: Well, and that
13
   was, I think, my point. Until a lawyer enters an
  appearance on behalf of a party in the case, how can you
14
15
  serve them?
16
                 CHAIRMAN BABCOCK: Right.
17
                 HONORABLE R. H. WALLACE: Serve him with
18
  anything.
19
                 HONORABLE REBECCA SIMMONS: That's
20
  absolutely correct, and that's what this is supposed to --
21
                 CHAIRMAN BABCOCK: I think Justice Simmons
   has already conceded that point --
22
23
                 HONORABLE R. H. WALLACE: All right. I'm
24
   sorry.
25
                 CHAIRMAN BABCOCK: -- multiple times and
```

```
she's going to --
1
 2
                 HONORABLE R. H. WALLACE: I'm slow.
 3
   takes awhile.
 4
                 CHAIRMAN BABCOCK: And she's going to work
5
   on fixing that.
6
                 HONORABLE REBECCA SIMMONS: I'll clarify
   that, but, yes, no, that was absolutely always assumed
   that nobody is going to serve somebody that they don't --
9
   that hasn't appeared, so I will clarify that.
10
                 CHAIRMAN BABCOCK: Richard.
                 MR. MUNZINGER: No.
11
12
                 CHAIRMAN BABCOCK: No? Oh, come one.
                 MR. MUNZINGER: It would be repetitive.
13
14
                 CHAIRMAN BABCOCK: Okay. Justice Moseley.
15
                 MR. ORSINGER: When has that ever mattered?
                 MR. MUNZINGER: Sometimes I'm not understood
16
  the first time.
17
18
                 HONORABLE JAMES MOSELEY: Back under (q),
19
   and (q), the e-filer definition is written to be broad,
20
   "person, entity, or their authorized agent," but when we
   talk about this so far as we talk about our lawyers and
21
   maybe a pro se individual.
22
23
                 HONORABLE REBECCA SIMMONS: Right.
                 HONORABLE JAMES MOSELEY: Is that who we're
24
25 really covering here?
```

```
HONORABLE REBECCA SIMMONS: Who we're
1
 2
  covering here really is -- are really lawyers because the
 3
  pro ses aren't required to e-file. Now, they can e-file
   if they want, but they're not required to, and I don't
5
  anticipate that most pro ses will e-file, but -- so this
   is meant to really deal more with -- with lawyers, by
6
   being a person -- because pro ses are allowed to e-file,
8
   so those are people --
9
                 HONORABLE JAMES MOSELEY:
                                          So if a person,
10
  i.e., a pro se e-files then they're an e-filer.
11
                 HONORABLE REBECCA SIMMONS:
                                             Right.
12
                 HONORABLE JAMES MOSELEY:
                                           If a lawyer
   e-files, they're an e-filer. Does anyone fit within this
13
14
   entity?
15
                 HONORABLE REBECCA SIMMONS:
                                             The entity,
16
   which is -- you know, I don't know how an entity
17
   necessarily can be an e-filer because either they have to
   have a lawyer if they're a corporation or whatever to
19
   represent them, but the thought was, okay, there might be
20
   some sort of entity that can be pro se. I don't know.
   But, I mean, I'm happy to take that out, but that was a --
21
   but I agree with you that if you're a corporation you
22
23
   generally have to have a lawyer.
24
                 HONORABLE JAMES MOSELEY: Okay.
25
                 CHAIRMAN BABCOCK: Okay. Any other comments
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about Rule 2 or any of the subparts thereof? All right.
   Let's go to Rule 3.
 2
                 HONORABLE SARAH DUNCAN:
 3
                                          Chip?
 4
                 CHAIRMAN BABCOCK: Electronic filing
 5
   required.
              Sarah.
 6
                 HONORABLE SARAH DUNCAN: On subsection (n),
   definition of clerk, it's talking about -- the county
   clerk and the district clerk don't actually have
 9
   employees. They're employees of the county, so I don't
10 think this is technically correct.
                 HONORABLE REBECCA SIMMONS: That's a good
11
12
   point.
13
                 MR. ORSINGER: Could we call them
14 assistants? Are they assistant clerks?
15
                 MR. GILSTRAP: Deputy clerks.
                 HONORABLE REBECCA SIMMONS: Could we call
16
   them staff, or deputies or staff?
17
18
                 HONORABLE SARAH DUNCAN: And I have to say
19
  throughout the failure to use the serial comma makes this
  very confusing in places to me.
20
21
                 MR. KELLY: It does switch back and forth.
   I was asking Richard about this, is the house style to use
22
23
  the serial comma or to not?
24
                 MR. ORSINGER: We're inconsistent about
25
   that.
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CHAIRMAN BABCOCK: I'm not -- I don't have a
1
  view -- the Chair does not have a view on the serial
 2
 3
  comma.
 4
                 MS. ADROGUE: On the house style of the
5
  serial comma.
                 CHAIRMAN BABCOCK: But I agree consistency
6
7
   is a great.
8
                 MR. KELLY: On the very front page the title
9
   uses the serial comma. Perhaps that should set the tenor
10 for the rest of the document.
11
                 MR. ORSINGER: May I note for the record
   that the house style changes between meetings and
12
  sometimes even during meetings?
13
14
                 CHAIRMAN BABCOCK: Point well made. Yeah,
15 Richard.
                 MR. ORSINGER: I would like to ask Justice
16
17
   Simmons what the logic or principle is between the
18
   exceptions in 3.1 of the things that are not to be filed
19
   electronically.
20
                 HONORABLE REBECCA SIMMONS: All right.
21
   Okay. If you look at the other sets of rules, there were
   more things that were not filed electronically, mostly
22
  dealing with things that had verifications or oaths. All
   right. So when the committee went and looked, we looked
24
25
   at some of those to see which ones we would keep or would
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be best suited to keep. Wills came up because of probate
Judge King in Tarrant County felt very strongly that wills
actually in their original form are often required to be
filed in probate court, because the document itself
becomes part of the file, and he felt very strongly that
wills should be allowed to be not electronically filed
because even where a staple is placed apparently means a
great deal in those kind of things -
MR. ORSINGER: Sure, yeah. Absolutely.

why wills are there. The documents to be presented to a court in camera is just to make clear, often you don't file those anyway, but you may have a question or something to go before the court. Those are also excluded from Rule 76a, which is the rule on sealing. It likewise kind of excludes and says that those documents can be presented to a court without having to be filed, and so that was left in there. It's in the other rules. It was left in there.

The document sealed pursuant to 76a, for the reasons we discussed this morning, as far as making sure they were kept separate and segregated by the clerks, that was kept in paper form; and then there are documents which were otherwise restricted by law or court order that require certain kinds of confidentiality in the Family

Code in certain kind of abuse cases. I'm trying to recall them all, but that was kind of also the fall back, so that 2 was what -- what the thinking was on those. You can see as an example in the rules that are attached to your -- to 5 your copy, for instance, in some of the templates there are a number of other documents that they do have. For 6 instance, under 3.3 of the district court local rules they used to have bonds, subpoenas, and we took those out 9 because we felt that those now actually could be e-filed effectively. 10 11 MR. ORSINGER: So there's a feeling, I guess, that documents that are filed in paper form are likely going to be privileged or confidential and that by 13 14 being in paper it's less likely they'll be inadvertently 15 disclosed? 16 HONORABLE REBECCA SIMMONS: At this point, 17 yes. 18 CHAIRMAN BABCOCK: Sarah. 19 HONORABLE SARAH DUNCAN: On (c), it's not 20 just documents that have already -- that are already 21 subject to a sealing order. It's documents for which a 22 sealing order or protective order is sought, it seems to 23 Right? Right now I'm entitled to file a motion to seal these documents, and I don't have to file the 25 documents that I want to get subject to a sealing order.

CHAIRMAN BABCOCK: What if something is 1 already in the record and you -- like, for example, in a 2 3 trade secret case, the defendant files a summary judgment and in the summary judgment the plaintiff believes that 5 the trade secret is too explicitly described, and so the plaintiff files a 76a motion to have a portion of the 6 summary judgment motion put under seal. How does this rule handle that? 8 9 HONORABLE REBECCA SIMMONS: The idea then would be that the judge would make a ruling on whether 10 11 that part would be under seal or not, and then it would be either under seal -- you know, under seal and kept under 12 seal, is my thought. I mean, in the Federal rules, of the 13 14 Western District at least, you can file a motion to seal 15 electronically, and it specifically allows that, but I think for us we would want it to be in paper, but that 16 doesn't mean that a court can't come back even if 17 18 something has been electronically filed and then designate 19 as sealed and the clerk will treat it as sealed. 20 CHAIRMAN BABCOCK: Yeah. Richard. 21 MR. MUNZINGER: Subparagraph (b), as in boy, limits documents to be presented to the court only in 22 23 those instances where a ruling on discoverability is

required, and I think that's an unnecessarily restrictive

condition because there may be other occasions where a

24

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document should be presented to the court in camera, not
   limited to discovery, and so if you deleted that
 2
   restriction, I think it would cover the restriction in
   other cases that we may not have thought about.
5
                 CHAIRMAN BABCOCK: Yeah, what do you think
   about that, Justice Simmons?
6
7
                 HONORABLE REBECCA SIMMONS: Can I -- I
8
   didn't hear you completely.
9
                 CHAIRMAN BABCOCK: He's not speaking loudly
10
  enough.
11
                 MR. MUNZINGER: Right now subparagraph (b)
  limits a document that is not required to be filed
   electronically to a document only to a situation where I
13
  am concerned with the discoverability of the document, but
14
   there may be a document that I don't want to file that
15
16
   isn't part of a discovery dispute. I -- my mind is not
17
   fertile enough to come up with a valid example right now,
   but I can imagine that there are other situations.
   Perhaps I had a breach of privacy concern, and it's not
19
20
   for discovery. It has to do that I'm going to say
21
   something to a nonparty to the court. It's not a family
   case, but it's something else. There's a reason to keep
22
   this document out of the public arena, but it isn't
24
   discovery.
25
                 HONORABLE REBECCA SIMMONS: But then if you
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do that or you want to do that don't you have to file 76a
  motion to seal and go through the process of sealing?
 2
 3
   Because right now I don't think a court -- unless you use
   those procedures and there could be -- there's temporary
 5
  procedures that are provided for, but for the most part I
   think you have to go through 76a in order to seal or get
 6
   things removed from the public in a court file.
 8
                 MR. MUNZINGER: I was under the impression
 9
   Rule 76a had a subject matter limitation to those matters
  that affected public health and safety, but I have to go
10
   look at the rule.
11
12
                 CHAIRMAN BABCOCK: That's unfiled discovery.
                 HONORABLE R. H. WALLACE: Yeah, this is --
13
14
  if it's just not filed with the court --
15
                 HONORABLE REBECCA SIMMONS: Right.
                 HONORABLE R. H. WALLACE: -- it wouldn't be
16
17
   subject to 76a.
18
                 HONORABLE REBECCA SIMMONS:
                                             Right.
                                                      Right.
19
                 CHAIRMAN BABCOCK: Nina.
20
                 MS. CORTELL: To quote another article, 76a
21
   is one of those rules that gets far honored in the breach
   than any rule we have, and there's a lot of sealing that
22
   occurs outside the bounds of 76a.
23
                 PROFESSOR HOFFMAN: That's true.
24
25
                 CHAIRMAN BABCOCK: Judge Wallace.
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HONORABLE R. H. WALLACE: Does 3.1 1 anticipate that wills will not -- shall not be filed or 2 3 just they don't have to be filed? And the reason I ask that is in commercial disputes sometimes the terms of the 5 will may be at issue and people want to attach it as part of their petition or motion or whatever when there's no 6 reason really not to. 8 HONORABLE REBECCA SIMMONS: Right. I think it's anticipated that they may be filed in paper but they 9 can be e-filed. These don't preclude you from e-filing. 10 HONORABLE R. H. WALLACE: Might do well to 11 clarify that. 12 13 CHAIRMAN BABCOCK: Professor Hoffman. 14 PROFESSOR HOFFMAN: So three thoughts. The 15 first is I share that same question. I don't know how you could write it differently, but it's a little unclear 16 17 whether these others are there, so I don't know -- I don't know the answer, but I think that's also potentially a 19 question. 20 The second one is, also, you may have 21 thought about this already, but in the language of the Supreme Court order it gives an exception for cases of an 22 23 emergency. Did you-all try to draft something and just couldn't come up with it, or did you decide that it wasn't 24 25 appropriate for the rule to have that? And then my third

comment is very modest, but it relates to a, I think, 2 misplaced semicolon. In the very last dangling paragraph there under 3.1, don't you mean "counsel may file a motion in connection with a particular case requesting permission 5 to file documents in paper form" and then maybe semicolon there or maybe just period and then say, "After notice and 6 hearing, "comma, "a court may grant such motion." Is that 8 what you meant or am I missing --9 HONORABLE REBECCA SIMMONS: You know, I think I meant that. Well-taken. Yes. 10 11 CHAIRMAN BABCOCK: Roger. 12 MR. HUGHES: Notice and a hearing? I could see most courts going, "Do I really want to drag counsel 13 40 miles to the courthouse to have an oral hearing to 14 decide whether to grant leave to file paper?" 15 HONORABLE REBECCA SIMMONS: This is one of 16 the rules that the -- if you'll recall one of the hot 17 spots for the clerks is that judges will order everything 19 to be filed in paper form. This is -- this was a -- kind of stemmed from that concern, that -- that basically you 20 21 couldn't just by a standing order order everything to be paper filed, that you had to take it up on a case-by-case 22 basis, and that's what -- just to tell you where this came from and kind of the thought that kind of went into this. 25 MR. HUGHES: Well, the other thing is, is

that I know from reading summary judgment cases and others, "hearing" sometimes broadly is interpreted to be 2 3 submit your response by Wednesday and I'll rule Thursday, but don't bother coming, and I guess if you just leave it 5 as "hearing," I'm just -- I mean, I can -- I can see that the rule as drafted prohibits a standing order. Counsel 6 would have to file. I'm just not sure if it's a good idea 8 to be promoting an oral hearing over this, but, I mean, I 9 can see, yes, case-by-case basis. That's probably a good 10 idea, but whether it would require an oral hearing, I don't know. But since it says "hearing," doesn't say 11 "oral," maybe the judge can just say, "We're going to have 12 a written submission." Go ahead. 13 14 CHAIRMAN BABCOCK: Yeah, Professor Hoffman. 15 PROFESSOR HOFFMAN: So a couple of 16 follow-ups. One, if you could go back to my question about the no exception for an emergency at some point --17 18 HONORABLE REBECCA SIMMONS: 19 PROFESSOR HOFFMAN: -- so that was a 20 question I asked we didn't answer, and then another one is 21 to speak specifically to what Roger is just raising, and maybe Justice Boyd could talk to us a little bit about 22 23 this. I'm reading the Court's order. I don't see an exception that an individual judge gets to make, so in 24 25 other words, where does this last paragraph come from at

all? Doesn't the order -- so I'm reading out of paragraph 5 of the Court's order. It says, "Once a court is subject to mandatory e-filing, courts and clerks must not offer to attorneys in civil cases any alternative," et cetera, "except in a case of emergency."

MR. HAWTHORNE: Well, I think that language in that order is addressing a situation where a clerk offers an alternative to electronic filing system, and it's really aimed at not allowing an alternative e-filing system.

HONORABLE REBECCA SIMMONS: Right. Right, I don't think there was a -- I mean, I think there has to be, as we discussed earlier, ways for if there's emergencies and things like that to deal with the needs to have something filed in paper. There could be extremely large documents and things like that that might need to be filed in paper, and there are lots of other things. This was meant to give some -- basically to try and preclude a standing order but also to let there be some flexibility.

MR. HAWTHORNE: And I would say that this was hotly debated, and perhaps I should offer up a little bit of mea culpa because I did feel like we needed to have some safety valve in these rules, and there were a lot of people that did not want this in here at all because they are concerned that trial judges are just going to say,

"Well, great we don't have to do it even though the Supreme Court said we did, and just as an order I can just across the board order everybody is going to file on paper," and so I think what you're seeing is a compromise, language that's trying to make it so that it's -- it's possible but not easy. Offer an alternative.

CHAIRMAN BABCOCK: Okay. Richard.

MR. ORSINGER: This gets back to my original question, which is what is the point of listing these items, but in a typical family law matter that is not by law sealed like an adoption would be or something of that nature, there are lots of documents that get filed that are extremely confidential, like psychological evaluations, which are privileged under statute and law and everything else; tax returns, which are conditionally privileged. Generally in most counties the family lawyers solve that by getting an agreed order sealing the file. For example, in Dallas County you can get that pretty much any time that you agree on it.

There are other counties, like Bexar County, where it's extremely difficult to seal the file, and so what the lawyers frequently would do there is that they'll agree not to file certain things but they can still be used. Like a business record affidavit in a divorce case may be two years of credit card charges or it could be

five years of bank records or something. You don't want all of that information that's required to be filed in 2 3 order to use it in court, you don't want that in the public domain. So I'm seeing the -- or the concept of a 5 sealing of file is the ultimate way that you preserve confidential information. I'm seeing this distinction 6 between electronic filing and paper filing as being different from sealing the file, and whether you file it 9 by paper in an unsealed file or file it electronically in an unsealed file you're not preserving confidentiality 10 unless you seal the file. So I'm not entirely -- I don't 11 12 entirely understand the logic of having a difference between documents that are filed in paper or 13 electronically in a sealed file or documents that are 14 filed in paper or electronically in a nonsealed file. 15 I'm not sure that the filing of the electronics is really 16 17 protecting anything or weakening of protection. 18 HONORABLE REBECCA SIMMONS: And that's a 19 point well-taken. I think what was -- what this rule 20 attempts to say is that you're supposed to e-file 21 pleading, okay, so this just deals with things that you're filing with the district clerk, not your exhibits at a 22 hearing or something like that, and that if you want to file a will in paper form that you could do that. You 25 don't have to, but you could. If you want to do documents

in camera in paper form, you're permitted to do that, and you're permitted to do your documents sealed in paper form and in a seal if you want to. That was just a concept that after much discussion, those were the items that people felt should be permitted to be filed in paper form, if that is what they wanted to do, not required. So that was just -- so but your point is extremely well-taken.

The district clerks are very cognizant of sensitive data in the bigger counties and things that are sealed, and they do accommodate it electronically very well, but your point is well-taken, if we're moving into an age where if it's electronically filed and sealed, the paper is not going to help you. It's going to be electronic.

MR. ORSINGER: Well, and if I could add on to that, 76a doesn't apply to suits under the Family Code, so the only way to protect a family law case is going to be under this last paragraph, "after notice of hearing"; and I think that's probably going to be ignored and judges are going to routinely sign agreed orders; but I would echo what Roger said that we don't really want to make a husband and a wife who want to keep their financial records or their psychological profiles confidential have to file a motion to have a hearing in every one of those cases; or if we do, we ought to say that that's what we

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intend; and right now it's handled usually by agreement.
   Sometimes it's not even a court order. If this becomes
 2
  the rule, obviously the family lawyers are going to need
   to file a motion and get an order in every case, if
5
   they're going to have this confidentiality.
                 HONORABLE REBECCA SIMMONS: So do they file
6
7
   it -- and just to make sure, I'm trying to make sure I
   understand it from Bexar County, they actually file the
9
   psychological exam with the court, with the court clerk,
  the district clerk?
10
11
                 MR. ORSINGER: Well, the problem is any
   court-ordered official that's appointed is supposed to
12
13
   file their report with the court, and those are deeply
14
   secret --
15
                 HONORABLE REBECCA SIMMONS:
                                             Right.
16
                 MR. ORSINGER: -- confidential data.
                                                       We're
   talking about events that happened to people when they
17
18
   were children and things like that.
19
                 HONORABLE REBECCA SIMMONS:
                 MR. ORSINGER: Okay. And that's a problem
20
21
   because the Bexar County judges really are very reluctant
   to seal a file, and so sometimes we patch around it by
22
23
   just agreeing that we're going to waive the requirement in
   the Rules of Evidence that a business record has to be
25
   filed, and instead we get a court order where the court
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permits you to exchange business records instead of filing them. Because if your business record is all your financial stuff or your mental health records or something, you don't want to have to file them, and you don't really need to have to file them. In fact, that's an anachronism that business records have to be filed with the clerk that we probably ought to fix.

CHAIRMAN BABCOCK: Yeah, Marisa.

MS. SECCO: Oh, well, the Legislature is passing a bill probably that will affect Rule 902 and has asked the Court to make rules that will at least make confidential things like medical records, and the Court will probably bring that rule change before the committee, at which point the committee could advise the Court to expand that exemption.

MR. ORSINGER: Okay. Well, that's excellent. In the counties that seal files, if you're going to have a file that has a lot of that kind of information, generally you can go to the judge and it's sealed and nobody can get it unless you're an attorney of record, but in counties that won't seal files, the only way to keep it out of the public eye is to agree not to file it, even though rules and statutes may require that it be filed.

HONORABLE REBECCA SIMMONS: Okay. And so

what is the difference then or how do we address it between electronic and paper? Because what you're telling 2 me now is that the attorneys kind of do a work around or go before the court and get something sealed or whatever. 5 What in this rule would be different in terms of them still having -- I mean, is there some way to build 6 something in where they wouldn't have to do that? I mean, 8 I'm --9 MR. ORSINGER: No, I don't think you can fix that problem with this rule. I just -- I'm not getting 10 11 why filing something in paper makes it more confidential than filing it electronically. 12 13 HONORABLE REBECCA SIMMONS: I agree with you. Blake and I have had this disagreement, but --14 15 MR. HAWTHORNE: So there's a great deal of automation that's built in to electronic filing; and at 16 17 our Court, for example, I think with this new system it's going to be easy to sort of automatically bring documents 19 in and put it into our case management system and then voila` it's on internet, and you have to manually go in 20 21 and change the default setting for that document so that it doesn't appear on the internet. And, you know, you 22 can -- it's I think somewhat of a policy choice. People are going to make mistakes and someone is going to forget 25 to check that box. It's a lot harder for someone to mess

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this situation up if it comes in paper because now I have
 2
  to take that paper document, I'd have to make a conscious
 3
  decision to scan it and then to save it on my computer and
   then to attach it into the case management system and take
5
  further action to get it out on the web; whereas, if I'm
   just doing the inbox, I hit click, accept, boom, voila,
6
   there it is. It's in the system and out on the web.
8
                 MR. ORSINGER: Now, aren't your records,
9
   appellate records, coming to you in electronic form
10
   already?
11
                 MR. HAWTHORNE: Yes, they are, but, you
   know, we discussed earlier that we have the similar
12
13
   provision that says if it's sealed you can't e-file it.
14
                 CHAIRMAN BABCOCK: Right.
15
                 MR. ORSINGER: Okay.
16
                 MR. HAWTHORNE: So I think that's -- right,
17
   am I correct? That's what we're aiming at here, is to try
   to make it more difficult to accidentally put sealed stuff
19
   out on the internet.
20
                 HONORABLE REBECCA SIMMONS: Right, that is
21
   the policy. That's more a policy issue that --
                 MR. HAWTHORNE: Does that make sense? No?
22
23
   Yes?
24
                 HONORABLE JANE BLAND:
25
                 MR. ORSINGER: I mean, I can see at the
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trial court level you're worried about inadvertently
  making something easily available over the internet rather
 2
 3
  than most difficultly available by going to the courthouse
  and what Chip called practical obscurity. It may be
5
  public, but it's hard to do it on a mass basis, and it's
  hard to -- it takes a lot of time to go down, check the
6
   file out, photocopy it, and that's what you're trying to
8
   do.
9
                 MR. HAWTHORNE:
                                 That's what I'm trying to
10
  do.
11
                 CHAIRMAN BABCOCK:
                                    There is a paper that was
   prepared by some professors on the East Coast somewhere,
   George Washington or something, that argue that practical
13
14
  obscurity has now been overtaken by the internet and
   really where it's really obscure is on the internet
15
16
  because there's so much stuff. It's an interesting paper.
17
   Justice Gaultney.
18
                 HONORABLE DAVID GAULTNEY:
                                            But what I hear
19
   you saying is not so much practical obscurity, it's a
   mistake. In other words, the electronic record is
20
21
   supposed to be sealed --
22
                 MR. HAWTHORNE: Yes.
23
                 HONORABLE DAVID GAULTNEY: -- that portion
   of it, but it's easier to make a mistake with an
25
   electronic record that's sealed than it is with the paper
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record that's sealed in terms of getting it on the 2 internet. 3 MR. HAWTHORNE: Yes, and I think it's really 4 both. Essentially if I get something in paper then 5 presumably I'm keeping it as paper files somewhere else, hopefully somewhere secure, and we have the practical 6 obscurity. If I want to make it electronic, I'm going to have to go through some effort to do that to try to get it 9 out on the internet. So it's also this point, too, about making a mistake because I think it's much easier to make 10 a mistake with the automation that we have in some of our 11 case management systems and with electronic filing, but 12 again, I will say that there are others, clerks in 13 14 particular, that disagree with that approach, and they would just say, "I think it's fine to file those 15 16 electronically, and we can handle it." 17 CHAIRMAN BABCOCK: Okay. Sarah. I'm concerned with 18 HONORABLE SARAH DUNCAN: 19 the whole -- the structure of 3.1(a) through (d). hard for me to -- and the use of the word "may." It's --20 21 I want to say always, but for a long, long time it has been my understanding that anybody can file anything they 22 want to file in any case in the state, and the clerks don't have the discretion to refuse a filing. They can --

a judge can refuse to consider it. A judge can

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subsequently strike it, but this talks about documents
   that may be filed. Well, if I could file anything, who
 2
 3
   gets to decide what I may file?
 4
                 CHAIRMAN BABCOCK: David.
5
                 MR. JACKSON:
                               I don't think you can file
  anything, because they changed that a long time ago where
6
   we couldn't file depositions. The clerks won't take them.
   They won't accept depositions. They have to be brought in
   through the trial court. Somebody has to actually admit
9
   it into evidence. We can't go down there with a pocketful
10
11
   of depositions and file them with the clerk, I don't
12
   think.
                 HONORABLE SARAH DUNCAN: Doesn't the rule
13
14
   just say that they're not to be filed? It doesn't say you
15
   can't file them.
16
                 MR. JACKSON: Well, it's not to be filed and
   I can't means the same thing to me.
17
18
                 HONORABLE REBECCA SIMMONS:
                                             I mean, all this
19
   was meant to say is that if you can -- anything that's in
20
   paper form can be filed e-form. I mean, that's all that's
   meant to say, so that's just trying to tag on that.
21
                                                        Ιf
22
   there's a better way to say it, we can do it.
23
                 CHAIRMAN BABCOCK: Justice Jennings.
                 HONORABLE SARAH DUNCAN: Well, that's what
24
25
   I'm saying. It's just the structure; and as far as the
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(a) through (d) exceptions, is what is being said is you
1
   don't have to e-file if it's in an (a) through (d)
 2
 3
   exception and you can file it in paper, or do you have to
   file -- e-file what's in (a) through (d) and you may also
5
  file in paper?
                 HONORABLE REBECCA SIMMONS: It means that if
6
   you want to file in paper (a) through (d) you can file
8
   those in paper.
9
                 HONORABLE SARAH DUNCAN: But you don't have
  to e-file them.
10
11
                 HONORABLE REBECCA SIMMONS: And you don't
   have to e-file them.
13
                 HONORABLE SARAH DUNCAN:
                                          So in a probate
   case, I'm not going to have access to the will necessarily
14
   if it's not e-filed? Or electronic access.
15
                 HONORABLE REBECCA SIMMONS: You might not
16
   have -- you might not have electronic access, but what I
17
   would tell you is that most of the clerks will scan
19
   -- probably scan it, and it will probably be available,
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   but the will is what Judge King felt strongly should be
21
  filed in paper form.
22
                 CHAIRMAN BABCOCK: Justice Jennings.
23
                 HONORABLE TERRY JENNINGS:
                                            It seems to me
   there are two purposes to this rule. One is we want an
25
   electronic record now, and so you want everything filed
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with the court. You want it filed electronically so you have the electronic record. But we also recognize that 2 there may be certain information and certain documents that's too sensitive to be an electronic record that's 5 easily accessible on the internet and so forth. Is that correct? 6 7 HONORABLE REBECCA SIMMONS: That's correct. 8 HONORABLE TERRY JENNINGS: Why not just say, 9 "A party represented by counsel must e-file all documents with the court, " period. And then you have -- then you 10 have your list of exceptions, what you have here, and then 11 in regard to this idea of a hearing and a -- you know, a 12 court hearing and so forth, why not allow the parties' 13 14 counsel and opposing counsel to agree that there may be certain documents upon which they both agree that 15 shouldn't be in electronic form and give them that out 16 here, too? Or is that --17 18 HONORABLE REBECCA SIMMONS: That the parties 19 can agree to file paper instead of electronic? 20 HONORABLE TERRY JENNINGS: In certain 21 circumstances that they can agree. Why involve the court 22 if the parties themselves can agree, "Hey, we're going to file this motion. We want the court to have a paper copy of it, and we'll attach these documents as exhibits, but 25 when we put it on electronically we can leave those

exhibits off." 1 2 HONORABLE REBECCA SIMMONS: The concern was 3 that there are many lawyers that don't want to switch to new things and don't like new things, so they will end up 5 entering into agreement to file paper. The clerks desperately do not want a court case that has e-filing and 6 paper and they have to keep track of all of it. would like to move to as much as possible a total 9 electronic file, so that's I think probably why that was 10 part of the concern. MR. GILSTRAP: It's not about electronic 11 12 filing, it's about electronic storage. HONORABLE REBECCA SIMMONS: A lot of it is, 13 14 yeah. 15 CHAIRMAN BABCOCK: Justice Gray. HONORABLE TOM GRAY: This is the last time 16 17 I'll make this comment. Persons not represented by 18 counsel are getting a pass, and I don't think that's 19 appropriate if they are capable of using the e-filing system. The Texas Ethics Commission used to have a 20 21 specific affidavit that a person who wanted to be exempt from e-filing campaign records would have to execute, and 22 23 I think that it furthers the overall objective of the e-filing if a similar process were utilized for 24 25 self-represented individuals in the court system.

MR. HAWTHORNE: What would you do about prisoners? What would you do about prisoners?

HONORABLE TOM GRAY: They would have to sign

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the affidavit that they don't have reasonable access to electronic -- the affidavit requirement like the Texas Ethics Commission used to have.

CHAIRMAN BABCOCK: Okay. Roger.

MR. HUGHES: Well, after kind of looking at it, you're going to massage 3.1, it might be an idea to divide it into three sections, the first section saying you have to e-file, like it or not, unless there's an exception. The next section is "These are the following exceptions for which you do not need court approval, " and then a third section saying, "Otherwise, you're going to have to go to court for approval, motion and a hearing." I can understand why we want to forbid just an agreed order sent in to the judge to sign it. I don't have an opinion myself personally about pro se because I come from an area where people are, shall we say, creative in two different languages at the same time; and I'm a little concerned about forcing people to -- to e-file in which it's not just I can e-file you a document, but it's got to be e-filed in PDF format, and not just any PDF, it has to be text searchable, et cetera, et cetera, et That may be just a bit much, but I can understand

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the opposing.
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 2
                 MR. HAWTHORNE:
                                 I have to say we have enough
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   trouble with the lawyers, and I'd really rather not have
 4
   the --
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                 MR. GILSTRAP:
                                Chip?
6
                 CHAIRMAN BABCOCK: Yeah, Frank.
 7
                 MR. GILSTRAP: When someone mentioned the
   prisoner cases and, when you think about it, we might want
   to think about it a bit more. I mean, my impression is
10
  that a lot of the prisoners do have access to computers;
   and if they don't, maybe they now have a constitutional
11
   right to it; and if we do empower them to file
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   electronically, I mean, aren't there some writ writers who
13
14
   are going to really be empowered? I mean, they file a lot
   of paper, and now they can file a whole lot more.
15
16
   anybody thought about that problem?
17
                 HONORABLE TERRY JENNINGS: Let the record
18 reflect that Blake just put his head in his hands.
19
                 CHAIRMAN BABCOCK: All right. Yeah, Justice
20
  Peeples.
21
                 HONORABLE DAVID PEEPLES:
                                           Especially in
   family law there's just an increasing incidence of pro se
22
23
   litigants, and I share the concerns about, you know,
   letting them opt out of this system en masse, but I'd like
25
  to hear some discussion about how we're going to handle
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pro se people by the critics because you -- I've dealt with a lot of them, and their skills are -- most of them are at a very low level, very. I mean, some of them have trouble handwriting an answer.

MR. HAWTHORNE: Can I jump in on that?

CHAIRMAN BABCOCK: Yeah, sure.

MR. HAWTHORNE: I've heard a lot from the new e-filing vendor about these wonderful kiosks that they will set up, and some of the trial court clerks think that this sounds great, but I have a feeling that they're going to end up dedicating staff to stand there with them at the kiosk to basically do it for them, and it seems to me -- and again, some -- many of the trial court clerks disagree with me about this, but I think they're going to end up spending more time doing that than they would just simply scanning the paper, so I don't think it will end up being more efficient to make them do it.

CHAIRMAN BABCOCK: Justice Jennings.

HONORABLE TERRY JENNINGS: Just a general comment. I mean, these rules, frankly, there are certain law firms that are going to have an advantage because of these rules because there are law firms that can have an IT person. There are law firms that have the money to designate and manage service and all of that kind of stuff. Just generally speaking, a solo practitioner who

is in trial a lot is going to be at a disadvantage under these rules because they're going to be concerned about their trial and their witnesses and so forth, and then they may have more e-mail problems than a law firm that can afford to hire somebody to watch this service and so forth is not going to have.

Now, the pro se person doesn't have any of that, and not -- we've talked about a number of problems here, but the service problem with pro se people is going to be huge with, you know, switching of e-mails and internet service being down. I mean, there's all kinds of practical problems why pro se people should be treated differently.

CHAIRMAN BABCOCK: Okay. Justice Gray, would you like to rejoin to that?

appeals. They run the gamut. In direct response to Judge Peeples, the -- I think if you create the system that accommodates the lower level, that's all we'll ever have is the lower level. If we create the system that encourages them to step up, I think they will, and, you know, if we're going to -- I don't want this to be taken the wrong way, but if we're going to start doing forms for them then maybe we need to be providing a clerk to help them get the form filed.

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HONORABLE NATHAN HECHT: There's no right
1
   way to take that.
 2
 3
                 HONORABLE TOM GRAY:
                                       I'm sorry?
 4
                 HONORABLE NATHAN HECHT:
                                           There's no right
5
   way to take that.
6
                 MR. ORSINGER: You're either a cowboy or an
7
   Indian.
8
                 HONORABLE TOM GRAY:
                                      Well, I don't know
9
   which side the anti-form group is on, but whichever, if
   that's the cowboy or the Indian, that's what I am; but,
10
   you know, there are all different kind of levels of
11
   expertise out there. I recognize that. I've seen some --
12
   I mean, one of our most successful repeat parties in our
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14
   court in the period of time that I've been there was a pro
15
   se litigant and was very successful, very capable, but
16
   she's not the only one. I mean, there's been many; and,
17
   you know, you'll get cases where you can't even hardly
   read the writing; but, you know, we have to deal with it;
19
   and, you know, I think there's a lot better ways to
20
   address the issues with the increasing frequency of pro se
21
   litigation than some that have been chosen; but that's
22
   beyond the scope of this group, and so I just -- I'd set
   the rule, here's the rules, yes, all -- and this exception
   that I was talking about from the Texas Ethics Commission,
25
   I mean, if they come into the clerk's office and they
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don't know how to find the kiosk, there's the form affidavit that all they've got to do is sign that "I don't 3 have a computer, I don't know how to do this." They sign the affidavit, and they get to file it manually, and they're going to be standing there anyway. It's not going to be like they're mailing it in.

CHAIRMAN BABCOCK: Sarah.

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HONORABLE SARAH DUNCAN: Just a couple of comments about the structure. I think some part of our discussion has -- could have been obviated, the need for it could have been obviated, if there had just been a section at the beginning saying, "If a document must be e-filed under the Supreme Court's December 11th, 2012, order, "this is actually courts that are subject -- it's kind of written funny. "Once a court is subject to mandatory e-filing under this order," but if the rule were couched more in the language of the order; and regarding the kiosks, I think there's going to be a huge unauthorized practice of law from those kiosks. I mean, I couldn't even get the clerks in San Antonio to tell people when their briefs were due they were so, so afraid of practicing law without a law license. I don't know if that's still true or not, but if they're going to be telling people how to get divorced and file lawsuits and personal injury cases and divorces, you better be careful

who's standing at that kiosk. 1 2 CHAIRMAN BABCOCK: Justice Brown. 3 HONORABLE HARVEY BROWN: I just had a question. How would this work with documents that are 4 5 created spontaneously at trial? You're in a charge conference and you decide that you need an instruction you 6 didn't realize, you hand write it, you ask for in limine instruction, you want it in writing, that you tender to the court. Things like that, the pleadings that are unusual but happen sometimes by hand in trial. 10 I think it's HONORABLE REBECCA SIMMONS: 11 anticipated and what the clerks tell us now is that actually those would be scanned and put into the file 13 14 electronically that way. I think they can -- and, Casey, 15 correct me if they're wrong -- with the new vendor that's 16 coming in to -- into service in January, they will have 17 the ability to take court orders and things and also things that are filed within your courtroom and get them 19 into the case management system for the clerk, but it's anticipated right now that they would be scanned and 20 21 placed digitally into the court case. 22 HONORABLE HARVEY BROWN: Right now the party 23 has to do that, though. 24 HONORABLE REBECCA SIMMONS: Well, the 25 party e-file -- if you're filing something with the clerk

then you're e-filing that, but I think it's anticipated 2 -- and correct me if I'm wrong. No, you're right. At some 3 MR. KENNEDY: point the vendor's indicated that they will have a 5 proposed order functionality where attorneys can send proposed orders in and then they would route off to like a 6 judicial queue that the judge could go in and either make edits or print it off or whatever, and once they've been 9 signed then the judge can then route it back through to the clerk to file. 10 11 HONORABLE REBECCA SIMMONS: But you're right, these rules address starting with the simple sort 13 of, okay, I'm going to e-file. 14 HONORABLE HARVEY BROWN: Right. 15 HONORABLE REBECCA SIMMONS: They do not 16 address you're at trial, I'm going to now change the 17 charge up, and now I need to get that filed, and I'm assuming what happens now, when I talk to the district or 19 county clerks, is that they actually -- in like Travis 20 County they take that, they scan that, and it goes into 21 the record that way; but, you're right, these don't really address that situation. 22 23 CHAIRMAN BABCOCK: Richard. MR. MUNZINGER: But, Justice, you just spoke 24 25 to what the judges do. I'm trying a case and I say to the

judge, "I want to offer evidence of X not in these 1 2 pleadings, your Honor. I want to file a supplemental pleading, Judge, let me scribble it in hand, " and I hand write my scribbled pleading. How do I get that of record? 5 Next example, we're in the court's charge. "There's no pleading to support that issue, your Honor." 6 7 "Yes, there is, Judge, I'm writing out a" --8 there has to be a way for the party to supplement the 9 record --10 HONORABLE REBECCA SIMMONS: Absolutely. 11 MR. MUNZINGER: -- in these emergency situations that Justice Brown contemplated, and you're talking about allowing the judge to supplement the record 13 14 as distinct from the party. 15 HONORABLE REBECCA SIMMONS: I thought for a 16 minute we were talking about judges when they're signing 17 off on charges, and that was my mistake, and I misunderstood, but I understand now what you're talking 19 about. Right now I presume that you're giving paper, and 20 if you were in Travis County the clerk would take your 21 paper, would scan it, and that would become the official record, would be that digitized image and would get into 22 23 the file that way. These rules do not address that at this point. They presume that you're in trial, that you 24 25 are doing your trial exhibits, you're doing whatever else,

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and that you would continue to do that with paper.
  presume that some rule at some point will address that,
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 3
  but these do not.
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                 CHAIRMAN BABCOCK: Okay. Yeah, Justice
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  Gaultney.
                 HONORABLE DAVID GAULTNEY:
                                            This is just a
6
   last point on that, and that is that the rule does say
   that the e-documents must be filed. So I think we had a
9
   case once where the notice of appeal was filed on the last
   day, it was something handwritten on the back of -- got it
10
   filed, whatever, but this would indicate that a clerk
11
   might say, "We can't take that. You're an attorney, you
   must e-file. I'm not going to take your handwritten
13
14 notice." Right? So maybe there should be some type of
15
   emergency exception or something that would --
                 HONORABLE REBECCA SIMMONS: Uh-huh.
16
17
                 MR. GILSTRAP: Let me ask a question.
18
                 CHAIRMAN BABCOCK: Yeah, Frank.
19
                 MR. GILSTRAP: Is the clerk still going to
20
  have a stamp?
                 HONORABLE REBECCA SIMMONS:
21
                                             Yes.
                 MR. GILSTRAP: So if I write out my notice
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23
   of appeal on the last day, I can get it stamped, and it
   doesn't have to be digitized for it to be timely filed?
25
                 HONORABLE REBECCA SIMMONS: Right now the
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clerks have -- well, the clerk will have the electronic
           If you're required to e-file, all right, and you
 2
  go to the clerk and say, "Here's a piece of paper," and
   they say, "No, there's the kiosk, get back out there and
5
  get to your kiosk and put it through that way, " is what
   may happen. That's what the kiosk is in part there for.
6
   So you can go to the courthouse just as if you would go to
   file a paper something and you would just do it
9
   electronically.
10
                 CHAIRMAN BABCOCK: Okay. Anything else on
11
   this rule? We beat it to death? What about 3.2,
   electronic filing manager? Any comments about 3.2?
12
13
                 HONORABLE R. H. WALLACE: I've got a
14
   question.
15
                 CHAIRMAN BABCOCK: Yeah, Judge Wallace.
                 HONORABLE R. H. WALLACE: There seemed to be
16
   a couple of comments about clerks who had concerns about
17
   ending up in jail if they didn't provide paper copies.
19
   Would this be -- if we're going to submit any language on
20
   that, would this -- maybe paragraph 3.2(a) -- be a place
21
   to do it, or are we not going to worry about that or what?
22
                 HONORABLE REBECCA SIMMONS:
                                             That might be a
23
   good place to do it. I think where that was addressed
   before, there is something in here that basically dealt
25
   with it. Let me see if I can find it, that they wanted
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it -- okay, actually, it's in 3.7, and it's 3.7(f), and
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  that is really kind of the language that the clerks
 3
            If we want to put that somewhere else, that's
   fine, but that is what --
5
                 MR. GILSTRAP: Well, I think 3.7(f) is where
6
  the debate has to occur.
7
                 CHAIRMAN BABCOCK: Yeah. Let's get through
   3.2 and then have the debate when we get to 3.7. Any
   other comments on 3.2? Let's go to 3.3, multiple
10 documents. "An e-filer may e-file more than one document
   in the same case in a single transmission through the EFM.
11
  However, each e-filed document will be individually
12
   accepted or rejected by the clerk." Any comments or
13
14
  questions about that? Justice Gray.
15
                 HONORABLE TOM GRAY: Question, I think
16 primarily for Blake. Where is the bill on the status of
17
   whether or not there's going to be one turnkey fee for
  filing in a case or if each document is going to be
19
   charged? Does it look like that's going to pass, or do we
20
  know?
21
                 MR. KENNEDY: It passed the House,
  unanimously as well.
22
23
                 MR. HAWTHORNE: So it's in good shape, looks
   like.
24
25
                 HONORABLE TOM GRAY: Because obviously that
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impacts sort of this aspect of the rule of whether or not
  the filing is one filing or multiple. Under the old
 2
  system they have to pay a fee each time they file, and if
   they're trying to group several motions together, we've
5
   always had the question in our court, three motions filed
   together, is that three fees or a single fee?
6
7
                 MR. HAWTHORNE: Well, I think this language
8
   was put in, right, to accommodate the way the new system
   works, right, because something they advertised was, hey,
10
  we can give you this ability to e-file multiple documents
  at one time, correct?
11
12
                 HONORABLE REBECCA SIMMONS: Right, but that
  the clerk can then look at them individually.
14
                 HONORABLE TOM GRAY:
15
                 CHAIRMAN BABCOCK:
                                    Sarah.
                 HONORABLE SARAH DUNCAN: And is it
16
17
   understood in 3.3 that an e-filed document may be rejected
   by a clerk only if it's not in conformity with these
19
   rules, requirements of these rules?
20
                 HONORABLE REBECCA SIMMONS: And that is
21
   somewhere else, and so we can put it in there, but it is
22
   addressed, I think, in --
                 HONORABLE R. H. WALLACE: 3.7(c).
23
24
                 HONORABLE REBECCA SIMMONS: 3.7(c), (d), and
25
   (e), deal with the clerk's acceptance of filing.
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CHAIRMAN BABCOCK: Okay. Anything else on 1 Let's talk about 3.4, signatures, plural. Richard, 2 and then Frank. 3 MR. MUNZINGER: 23.4(a) talks about 4 5 notarized documents and oaths, but does not recognize the new procedure under the Civil Practice and Remedies Code 6 that allows a person to make a statement under penalty of 8 perjury and should. 9 CHAIRMAN BABCOCK: A declaration. 10 MR. MUNZINGER: That declaration, yeah, it 11 has a specific name to it, and it ought to be added there, in my opinion. 12 HONORABLE REBECCA SIMMONS: 13 Okay. it was done. If it is a declaration, wouldn't it just be 14 able then to be e-filed? This takes into account that 15 somebody else when it's notarized is filing a stamp and 16 17 signing off on it, the notary is, and so it doesn't go in as it would if it was just a signed document by the 19 attorney or by someone. That's why that's not in there. 20 If you think that would be -- and, Blake, you can help me 21 out a little bit, because these are the same things that also are involved in the appellate rules; but my thought 22

is that a declaration could be on a readable PDF and just

submitted, whereas the notarized one you have to take that

document to a notary generally and have her sign or

23

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whatever, and so it can't be submitted in the same way.
   That's why notarizations or oaths were separate.
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 3
                 MR. MUNZINGER: Well, if my client is going
   to sign a document under oath under the current rules, the
 4
5
  amendments to the Civil Practice and Remedies Code have
  made it possible for that client, rather than to file it
6
   under oath to make it a statement under penalty of
   perjury, a declaration, but the signature of the person is
9
   still required --
                 HONORABLE REBECCA SIMMONS:
10
                                             Right.
11
                 MR. MUNZINGER: -- to the declaration.
12
                 HONORABLE REBECCA SIMMONS: Right.
                 MR. MUNZINGER: And I don't know that this
13
14 recognizes that.
15
                 MR. HAWTHORNE: Well, it's a good --
                 HONORABLE REBECCA SIMMONS: Declaration to
16
   me was not under oath, it was something different, but if
17
  you think it should be included then that's fine, too.
19
                 MR. HAWTHORNE: Well, and I think what we're
20
   trying to get at here is that if you have to have a wet
21
   signature on something, you're going to have to have
22
   somebody actually apply a pen to paper, then we want you
23
  to have to scan that.
                 MR. MUNZINGER: Well, practitioners and pro
24
25
   se people are going to be reading this, and if I
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understood the amendment to the Civil Practice and
  Remedies Code, it was kind of like the Uniform Electronic
 2
 3
  Transactions Act. It said anything under oath can now be
   done with a declaration --
5
                 HONORABLE REBECCA SIMMONS:
                                             Right.
                 MR. MUNZINGER: -- under penalty of perjury.
6
   It has to be signed and the person's address and all that
   stuff has to be good, and there's a form under the
9
   statute. That ought to be recognized in this rule so that
10
   people realize that they can do that. It isn't an oath.
   It's a declaration under perjury, but it still must be
11
  signed by the person.
12
13
                 CHAIRMAN BABCOCK: If the trigger is that
14 you've got to sign it, a declaration, the witness or the
15
  party has to sign it, because they have to sign it and
   then say, "I declare under penalty of perjury of the State
16
17
   of Texas that the foregoing is true and correct." So
  that's a signature just no different than a notarized
19
   signature. It's just that after the notarized signature
20
   then you have somebody else sign it.
21
                 MR. HAWTHORNE: So you have to have a wet
   signature, or can you sign by electronic means?
22
23
                 CHAIRMAN BABCOCK: I don't believe the
24
   statute --
25
                 MR. MUNZINGER: The statute doesn't --
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CHAIRMAN BABCOCK: -- permits --1 2 MR. MUNZINGER: I don't remember that the 3 statute says it one way or another. 4 MR. HUGHES: The statute says -- it says it 5 has to be subscribed. 6 Sounds pretty wet. CHAIRMAN BABCOCK: 7 MR. HUGHES: "Subscribed by the person making the declaration is true under penalty of perjury." That was going to be my question. Is this -- would notary 9 10 or unsworn declaration, are we going to -- is this going to require a -- as you say, a wet signature? 11 I mean, if you were the DA would you want to prosecute somebody 12 because they typed "s/Roger Hughes"? 13 14 CHAIRMAN BABCOCK: Skip. 15 MR. WATSON: Well, the option that this says 16 "e-file or may electronically notarize or," is the 17 electronically notarized in the notary thing, the S slash backslash or how do you -- I missed it. How do you do 19 that? 20 HONORABLE REBECCA SIMMONS: There's actually 21 technology where you can have electronic notarization, and it's done with a certain keypad and whatnot, and it's --22 the technology is out there, and actually some magistrates do their magistration for criminals or whatever by these 25 keypads that are electronic notarizations, so it's there.

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It's out there.
1
                             So there will still be a
 2
                 MR. WATSON:
 3
            I mean, you still go to the sign that says, you
   notary.
   know, "ordained minister, notary," et cetera, and get that
5
   done. They just have to have an electronic key pad.
                 HONORABLE REBECCA SIMMONS: No, actually for
6
   the magistration it's like they have their iPad and they
8
   -- I forget how they send it through to -- or they have a
9
   special pad that the notary provides, but there's not a
10
   person there that sees them doing it because it's in their
11
   own --
12
                             So you don't have to show your
                 MR. WATSON:
   driver's license.
13
                                             No, I'm just
14
                 HONORABLE REBECCA SIMMONS:
15
   thinking about the one they use for the magistrates that
16
   do the late night magistration and their --
17
                 MR. HAWTHORNE: Casey, can you --
18
                 THE REPORTER:
                                Wait, wait, wait.
19
                 CHAIRMAN BABCOCK: Whoa, whoa, whoa.
                                                        Hold
20
        We've got too many people talking at one time.
                                                         So
21
   now Casey is going to explain something.
                               So my understanding of how it
22
                 MR. KENNEDY:
  works is it was either on the iPad or they have, you know,
   like at the bank, the little signature devices that
25
   capture the pressure points, and that that's how they used
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I'm not exactly familiar with that exact piece of
1
   it.
   software, but I imagine it's much in the same vain.
 2
 3
                              Silly me, I should have known
                 MR. WATSON:
   there was an app for that.
 4
5
                 CHAIRMAN BABCOCK: Somebody before we get
  too deeply into this probably should look at the notary
6
   statute, because I -- my fuzzy recollection is the notary
8
   statute requires the notary to get some sort of proof of
9
   who it is that they're notarizing, and you're supposed to
10
  sign a book.
                 David.
11
                 HONORABLE REBECCA SIMMONS: Yes, and I'm
   sorry. They made a presentation. There is an electronic
12
   notarization person came before JCIT, and I don't know if
13
14 you were there, Blake, that day.
15
                 MR. HAWTHORNE: Yeah, I saw that.
                 HONORABLE REBECCA SIMMONS: They did
16
   present, and they already have that information, for
17
   instance, from the magistrate, and they already have a
18
19
   recorded signature, so they know that signature by
20
   biometrics. Biometrically they know what that signature
21
   is, and that's how they're able to do it, but I can't
   remember the exact technical features.
22
                 MR. WATSON:
23
                              Whose signature?
                 CHAIRMAN BABCOCK: Whose signature do they
24
25 know biometrically?
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HONORABLE REBECCA SIMMONS: The magistrate.
1
 2
                 MR. WATSON: Well, what about my signature?
 3
                 HONORABLE REBECCA SIMMONS:
                                             They may not
 4
  know you, I don't know.
5
                 MR. WATSON: That's what I'm trying to get
6
   at is --
 7
                 HONORABLE REBECCA SIMMONS: Okay, so you
8
   could go --
9
                 MR. WATSON: -- what does electronically
10 notarization encompass?
11
                 HONORABLE REBECCA SIMMONS: Okay.
                                                    Ιt
  encompasses going and -- very good point. Maybe we need
   to be more specific, but there is an electronic
13
14 notarization process. You can have an electronic notary
15
   that actually notarizes things, and I don't know what
  statute allows that, and I will go and look at that.
16
17
                 MR. WATSON: Well, I'm sorry, I didn't mean
18 to cause you a problem --
19
                 HONORABLE REBECCA SIMMONS: No, no, no, it's
20
  a good point.
21
                 MR. WATSON: I just haven't heard that term.
22
                 HONORABLE REBECCA SIMMONS:
                                             It's a good
23
  point. Now I understand what you're asking.
24
                 CHAIRMAN BABCOCK: Hang on. David was going
25
  to answer the whole thing for us.
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MR. JACKSON: Yeah, I mean, I can sign
1
 2
   documents, but I have to be -- if I notarize someone's
 3
   signature, I have to be in the presence of that person
   signing it.
 4
5
                 MR. WATSON:
                              Yeah.
                 MR. JACKSON: And I don't know how you can
6
7
   electronically be in somebody's presence.
8
                 MR. WATSON:
                              That's what threw me.
9
                 CHAIRMAN BABCOCK: Well, well, what could
10 happen would be that I come to see you David, and I say,
11
   "Hey, I want you to notarize my signature," and you say
   "Fine," and I sign. You know, you swear me in, and I
12
   sign, and then I show you my driver's license, and I sign
13
14
  your book, and then I suppose you could electronically
   notarize after having gone through those steps and the
15
16
  magistrate somehow magically knows your digital signature.
17
                 HONORABLE REBECCA SIMMONS: You have a token
   that you put in as well and some other weird passwords,
19
   too.
20
                 CHAIRMAN BABCOCK: This sounds medieval,
21
   but --
22
                 MR. JACKSON:
                               Then you create another
23
             You've created a document that is electronically
  problem.
   signed, under the technical terms electronically signed,
25
  and can't be altered --
```

CHAIRMAN BABCOCK: Yeah. 1 2 MR. JACKSON: -- and the clerks have already 3 said they can't accept that because they have to be able to put their file stamp electronically on it. 5 changes the document and kills the signature. CHAIRMAN BABCOCK: So it sounds to me like 6 7 maybe we need to look at this a little bit. Frank. 8 MR. GILSTRAP: I think it needs to be looked 9 at further. I'm not sure that the people who are doing 10 the electronic notarization aren't the people who are also doing the red light cameras, but --11 12 CHAIRMAN BABCOCK: Whoa, man. Is this a 13 privileged --14 MR. GILSTRAP: It's a -- we can make money, 15 and we can kind of get rid of the old legal procedure, but 16 if we're going to do it here we need to do it in the appellate rules we talked about this morning on page nine, 17 Rule 3(e)(2). I mean, we do it one place, we've got to do it both. 19 20 CHAIRMAN BABCOCK: Yeah. Richard. MR. MUNZINGER: The Uniform Electronic 21 22 Transactions Act may apply to transactions between a 23 notary and a person getting the notary's signature. have not briefed the issue, but I'm looking at the 25 definition of "transaction" under that statute, and it

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involves two or more people, et cetera, et cetera, and the
 2
  rule is anything that can be done in writing can be done
 3
   electronically, so whoever answers this question needs to
   take a look at the Uniform Electronic Transactions Act,
5
   which is section 322 of the Business & Commerce Code.
                 CHAIRMAN BABCOCK: Okay. Marisa, and then
6
7
   Roger.
8
                 MS. SECCO:
                             I was just looking at the
9
   Secretary of State's website --
10
                 MR. MUNZINGER: Can't hear you.
11
                 CHAIRMAN BABCOCK: Say it louder.
12
                 MS. SECCO: I was looking at the Secretary
   of State's website, and it provides some information on
  electronic notarization, and it does state that the Texas
14
  Uniform Electronic Transaction Act applies to
15
  transactions, including notarization and acknowledgement,
16
17
   and that's section 322.011, and defines an electronic
  notarization there. It doesn't actually define it, but it
19
   kind of lays out some requirements, and the Secretary of
   State's website also says that electronic notarization
20
21
   must meet all of the requirements of any other
   notarization. So somehow it meets those requirements, and
22
   perhaps we should include a cross-reference to the
   definition in the code.
25
                 CHAIRMAN BABCOCK: Yeah, Roger.
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MR. HUGHES: Well, I think part of it is a 1 very practical problem that I didn't realize that occurred 2 3 in magistration is that frequently the magistrate does not want to be in the same room as the accused. They 5 sometimes can get abusive, and the judges deserve some protection, and so this might -- I wouldn't be surprised 6 if this is a way of solving the problem that maybe the notary doesn't want to be in exactly the same location as the person or that maybe the notary and the person are in 9 the same room but the judge is in another. 10 I could, again, see why this process was necessary. 11 12 MR. GILSTRAP: Well, excuse me. CHAIRMAN BABCOCK: 13 Frank. 14 MR. GILSTRAP: I'm troubled by that. 15 mean, I'm troubled by this whole process of I talk to a judge who was doing the hearings for magistration. 16 He was 17 doing them from a convention in San Diego by his laptop. 18 I mean, you're entitled -- I mean, at some point there's 19 supposed to be a face-to-face confrontation. 20 seems to me when someone signs a document someone's 21 supposed to see them or at least hear them say they've done it, and I'm just real concerned that we're going to 22 23 have this process where, you know, nobody sees anything. CHAIRMAN BABCOCK: Yeah. 24 Okay. Let's keep 25 moving on 3.4, signatures. Any other comments about --

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yeah, Justice Moseley.
1
 2
                 HONORABLE JAMES MOSELEY: This is -- also
 3
  may apply to some other sections, but we talked earlier
   about what the definition of an e-filer was, maybe it's
5
  the lawyer or maybe a pro se party. In this particular
  section it talks about a party, a party's agent, the
6
   counsel of record, an e-filer, counsel, attorney, and it
   may be that someone needs to walk through this and just go
   through the definition.
9
                 HONORABLE REBECCA SIMMONS: Where are you --
10
11
                 HONORABLE JAMES MOSELEY: I'm looking at
   3.4, and decide which of these, if any, could be changed
  to "e-filer," which is going to cover whoever is filing.
13
                 HONORABLE REBECCA SIMMONS:
14
15
                 CHAIRMAN BABCOCK: You're talking about
16
   3.4(d)?
17
                 HONORABLE JAMES MOSELEY: Let's see, (d)
18
   covers party, agent, counsel of record. The intro to 3.4
19
   talks about counsel, talks about attorney. I'm just
20
   saying we ought to try to synthesize those and make it
21
   -- I'm looking at 3.4.
22
                 HONORABLE REBECCA SIMMONS: Under
23
   "signatures"?
                 HONORABLE JAMES MOSELEY: Yeah.
24
25
                 HONORABLE REBECCA SIMMONS:
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HONORABLE JAMES MOSELEY: There's about four
1
   or five different nouns used for this person we're talking
 2
 3
   about.
 4
                 HONORABLE REBECCA SIMMONS:
                                             Okay.
 5
                 CHAIRMAN BABCOCK: Okay. Got it. Anything
   else about 3.4? Yeah, Richard.
6
 7
                 MR. MUNZINGER: (e), attorney in charge, "On
8
   the occasion of the party's first appearance through
9
   counsel the attorney whose signature first appears on the
10
   initial pleading, "you've got a couple of words in there
   that are unnecessary, but Chip is out of town, and he
11
  tells Jane Brown, the newest associate in the law firm who
12
   is licensed in the court, to sign the petition or the
13
  answer or whatever it might be for his firm. Because she
14
15
  signs it she is now the lead counsel.
16
                 CHAIRMAN BABCOCK: What if she signs my
17
          Is that okay?
   name?
18
                 MR. MUNZINGER: I don't know.
19
                 MR. WATSON: That's the way you do it.
20
                 MR. MUNZINGER:
                                 I assume so, but I just want
21
   to point out that problem. Maybe it's cured by
   designating lead counsel somewhere as distinct from having
22
23
  it automatic.
                 HONORABLE REBECCA SIMMONS: I think it just
24
25
   tracked the Rule of Civil Procedure 8, and I agree with
```

you, with what you're saying, but the Rule of Civil 1 2 Procedure 8 basically says that, that the person -- it basically says, "The attorney whose signature first 3 appears on the initial pleading shall be the attorney in 5 charge" --6 HONORABLE JAMES MOSELEY: Until changed. 7 HONORABLE REBECCA SIMMONS: -- "until such 8 designation is changed." So we can change that around, 9 but --CHAIRMAN BABCOCK: 10 Sarah. 11 HONORABLE SARAH DUNCAN: But why is that there? I mean, either these rules are going to be read in conjunction with the Rules of Civil Procedure and 13 14 Appellate Procedure or they're not, and if we're going to incorporate the substance of Rule 8, why are we doing that 15 16 if we're not already incorporating the subject of Rule 8? It's not selective prosecution, but it' selective 17 inclusion. 18 19 HONORABLE REBECCA SIMMONS: I think that was 20 because the clerks were having -- this was from some of 21 the clerks' concern that they didn't know exactly who to send notices to or what they were supposed to, so they 22 wanted to make sure for e-filing that it was the person who signed it as opposed to is there going to be a 24 25 signature block or who -- so I think that's why they

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wanted -- the clerks in particular wanted to have it
   confirmed for e-filing who was in charge, so that's I
 2
  think the basis, but I don't disagree with you that it's
   repetitive over what's in Rule 8.
 4
5
                 CHAIRMAN BABCOCK: Okay. Anything else?
          3.5, electronic court orders. Any comments on
6
   Okay.
7
   this? Frank.
8
                 MR. GILSTRAP: 3.5(b) has two sentences.
9
  The second sentence has to do with 3.7(f) on page 11, and
10 I won't comment on it here. The first sentence contains a
   classic dangling participle and needs to be -- the first
11
   line of 3.5(b) needs to be rewritten to say, "When an
12
   order is electronically signed, "comma, "it shall."
13
14
                 CHAIRMAN BABCOCK: Okay. Richard, and then
15
  Carl, and then Buddy. And then Gene.
16
                 MR. MUNZINGER: Does the rule automatically
17
   say when the judge signs it it's served on the lawyers?
   How do the lawyers know that an order has been signed?
19
   there any provision in the rule that the lawyer is served
20
   with a copy of the judge's order electronically, and if
   not, should there be?
21
22
                 HONORABLE REBECCA SIMMONS:
                                             No, there is
  nothing in there addressing how the lawyers learn of the
   electronic order signature, so --
25
                 MR. MUNZINGER: Well, that seems to me to be
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a problem because the judge's clerk or secretary is told
1
   to do something with the order, take it down, have it
 2
  scanned, or whatever it is that they do, but the parties
 3
   don't get the order necessarily.
5
                 CHAIRMAN BABCOCK: Carl, Buddy, Gene, and
   Judge Wallace.
6
7
                 MR. HAMILTON: Does this contemplate that
8
   the order starts out as a piece of paper? Or otherwise,
9
   what does it mean when it says judges are not required to
   sign electronic orders? Or does the order start out in
10
   the computer as an electronic order?
11
12
                 CHAIRMAN BABCOCK: It says, "Judges are not
   required to electronically sign orders."
13
14
                 MR. HAMILTON: Yeah. Does that mean they
15
   can sign them pen and ink, and how do they do that if it's
  an electronic order?
16
17
                                       We --
                 MR. GILSTRAP:
                                Okay.
18
                 HONORABLE REBECCA SIMMONS:
                                             Those are from
19
   the county court rules and from the other district court
20
   rules that basically what they did is allow judges, if the
21
   judges wanted to continue to sign in paper they could, and
   if they wanted to do an electronic order they could do it,
22
23
   and that's just taken from those rules.
24
                 CHAIRMAN BABCOCK:
                                    Buddy.
25
                 MR. LOW: Yeah, we talk about may treat this
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electronic order as an official copy of the order. I
  always thought what's filed is the -- is the official
 2
 3
  order. Why do you call it an official copy? And then
   down here the same thing, "scan a paper, court order,
5
   which may serve as the official copy." I would think that
   would serve as the official court order instead of a copy.
6
 7
                 CHAIRMAN BABCOCK: Yeah.
                                           Gene.
8
                 MR. STORIE: I have an easy one. Subsection
9
   (a), "applying his or her electronic signature."
10
                 CHAIRMAN BABCOCK: Say that again, Gene.
11
   Sorry.
12
                 MR. STORIE: Applying his or her signature
   in the first line of (a), since we have many fine female
14
   judges.
15
                 MR. KELLY: What about "the judge's"?
16
                 CHAIRMAN BABCOCK: Okay. Judge Wallace.
17
                 HONORABLE R. H. WALLACE: Wave off.
18
                 CHAIRMAN BABCOCK: Huh?
19
                 HONORABLE R. H. WALLACE: I've waved off.
20
                 CHAIRMAN BABCOCK: You're waving me off.
21
   Okay. Scott.
22
                 MR. STOLLEY:
                               The last sentence of (b), "The
   clerk may electronically scan, " "which may serve, " that
   makes it optional. Shouldn't it be mandatory?
25
                 HONORABLE REBECCA SIMMONS: I think that
```

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that is actually -- as pointed out, I think that is
  covered again in 3.7, but it is just taking -- what we did
 2
 3
  is just take the rules directly from the county court
   rules where if you have an order that's in paper, the
5
   clerk can scan that court order and make that the official
6
   сору.
7
                 MR. STOLLEY: But you would think if you
8
   want court records to be all electronic, it's got to be
   mandatory that a paper order be reduced to electronic copy
  and it becomes the official court record.
10
                 HONORABLE REBECCA SIMMONS: Sounds good.
11
   They would like that.
12
13
                 CHAIRMAN BABCOCK: Frank.
                 MR. GILSTRAP: The classic -- I mean, the
14
15
  typical practice is you send a proposed order to the
16
   judge, maybe both sides send a proposed order, they're in
17
   paper, the judge signs one, or maybe makes his own order
  and then that's the order. Now we're going to do all of
19
   this electronically. Are we going to be e-mailing
20
   proposed orders to the clerk? How are we going to do it?
                 HONORABLE REBECCA SIMMONS: You will be
21
   e-filing those proposed orders.
22
23
                 MR. GILSTRAP: But, see, you don't file --
   when you have a proposed order that's going to Judge
25
   Wallace, I don't file it. It never gets filed unless he
```

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signs it, you see. That's my point.
1
 2
                 HONORABLE REBECCA SIMMONS: I thought they
 3
   get filed.
               I think you file a motion -- don't you file a
   proposed order or something that gets filed? No?
5
                                In many cases you don't, in
                 MR. GILSTRAP:
   many cases you give it to the judge and you sign it.
6
7
                 CHAIRMAN BABCOCK:
                                    Sometimes you do,
8
   sometimes you don't. Judge Wallace.
9
                 HONORABLE R. H. WALLACE: Well, I don't know
10 how it will work here, but I think the way the Federal
   system works is you can upload your order along with your
11
   e-filing, but it doesn't get, quote, filed.
12
13
                 MR. GILSTRAP: Okay.
14
                 HONORABLE R. H. WALLACE: And maybe -- maybe
15
  this will work the same way.
16
                 MR. KENNEDY: My understanding of the
   TexFile system, the piece that they're developing with
17
   that proposed order functionality would allow you to
18
19
   submit your proposed order electronically, but you're
   right that it wouldn't get filed with the clerk's office.
20
   It would route off to the side to what they call a
21
   judicial queue to where the judge could pull that off, it
22
   may be in a Word format, and do whatever editing and sign
   it and file it back through electronically.
25
                 MR. GILSTRAP: Sounds great.
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CHAIRMAN BABCOCK: Let's talk about 3.6,
1
  format of e-filed pleading or document. Any comments
 2
 3
  about this? Yeah, Judge Wallace.
                 HONORABLE R. H. WALLACE: I don't understand
 4
5
  something in subparagraph (c), last sentence, "Whenever
  possible scanning of exhibits should be avoided." How
6
   else do you get them in electronic form? I obviously
   don't understand.
9
                 HONORABLE REBECCA SIMMONS: It depends on
10 what your exhibits are. There will be times I would
   suspect that you could have an exhibit that is one that
11
  you've created or whatever that you could have as an
   exhibit to a motion or whatever, but there are many times
13
14
  that you will have exhibits. These actually -- this was
15
   actually taken from the appellate rule.
16
                 HONORABLE R. H. WALLACE: Well, but --
17
                 CHAIRMAN BABCOCK: Go ahead.
18
                 HONORABLE R. H. WALLACE: But, okay, this
19
   piece of paper is an exhibit. How do I get that --
20
                 HONORABLE REBECCA SIMMONS: You will scan
21
   that.
22
                 HONORABLE R. H. WALLACE: It just says
23
   "scanning exhibits should be avoided."
                 HONORABLE REBECCA SIMMONS: Right, and like
24
25
  I said, it's from the -- when you -- if you have the
```

```
original document then what it's anticipating is don't
 2
  take this document that I just generated and go scan it
  and attach it when you could actually attach just the
  original native document. That's all it's addressing. If
5
  you think it's too confusing and that people will think,
   "Uh-oh, I can't scan something" then we definitely should
6
   take it off. It was just meant to keep you from
   generating a Word document, then scanning your Word
9
   document to --
                 HONORABLE R. H. WALLACE: I understand what
10
11
  you're saying, but --
12
                 CHAIRMAN BABCOCK: Okay. Anything more on
   3.6? Anything else? Going once. All right. 3.7, time
13
14
  of e-filing. There's plenty of meat on this one. Judge
15
  Wallace.
16
                 HONORABLE R. H. WALLACE: Yeah. All right.
   I met with our clerk and a couple of his staff, and they
17
18 had a concern particularly that the clerk "must accept it
19
   if it's not misdirected and complies with all e-filing
20
   requirements."
21
                 CHAIRMAN BABCOCK: Which subpart are you
  talking about?
22
23
                 HONORABLE R. H. WALLACE: Subparagraph (c),
24
   3.7(c).
25
                 CHAIRMAN BABCOCK:
                                    Thank you.
```

HONORABLE R. H. WALLACE: Now, and their 1 concern was how do we determine if it complies with all 2 3 e-filing requirements? There's e-filing requirements that -- well, they're all throughout here, but like there's one 4 5 of them pertaining to it's got to have certain signatures of opposing parties. What if it doesn't have that? 6 if it doesn't have the e-filer's designated e-mail address? What if it doesn't -- it's not in text searchable PDF format? I don't know how they would know 9 10 that. 11 HONORABLE SARAH DUNCAN: We need Bonnie or 12 Harwell. 13 HONORABLE R. H. WALLACE: Seriously, the issue is how does -- how does that deputy clerk know when 14 15 they see something we're not going to file this as opposed to just saying if it's in this court and it's got a 16 17 signature, it's filed? 18 HONORABLE REBECCA SIMMONS: And well-taken, 19 but those are the rules directly from the district court 20 rules and the county court rules that are now in place, 21 and that's where they come from, and so certainly we can modify them, but just so you know, that's actually been in 22 23 place where people have e-filing. That's what --24 CHAIRMAN BABCOCK: And, Judge, in the 25 Federal system you get notices all the time from the

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clerks saying this hadn't complied and, you know, in this
  respect or, I mean, somehow they're figuring out, you
 2
  know, whether the filing complies with the rules. I don't
 3
   know how they do it.
5
                 HONORABLE R. H. WALLACE: I think that
6
   varies.
 7
                 MR. HAWTHORNE:
                                 Is the question how do you
8
   know if it's searchable?
9
                 HONORABLE R. H. WALLACE: Pardon me?
10
                 MR. HAWTHORNE:
                                 Is the question how do know
  if it's searchable?
11
12
                 HONORABLE R. H. WALLACE: No, it's just how
   is the -- when it says "has met all e-filing
  requirements," what if they didn't -- what if they don't
15
   have -- they've got a space for a signature of opposing
16
  counsel and it's not there? What if it's not -- they can
17
   tell it's not in PDF format? I quess the main issue I
   think is does the clerk file anything that's got the court
   cause number and I quess an electronic signature and then
20
   let the judge or the court later decide?
21
                 MR. HAWTHORNE: So do you take it in and
   then strike it? Is that the question?
22
23
                 HONORABLE R. H. WALLACE: Yeah, uh-huh.
                 MR. HAWTHORNE: Well, let me talk about
24
25
   that. I personally think that it's much more efficient to
```

do it the way it's being done now, which is when documents -- and the way it's done in the Federal system that 2 when it does -- you see that a document doesn't comply with the rules, you reject it; and you get a nice message 5 back from the clerk, hopefully nice anyway, explaining what it is that is wrong with the document and then you fix it there. We find that things that are wrong with documents are oftentimes fixed right away, they get sent 9 back immediately, and then I think the other benefit of 10 this is remember if you're taking these things in, you're attaching them to a case management system, and if I have 11 to go in and attach everything -- every document that I 12 get that is done incorrectly then imagine the judge trying 13 14 to come through and go, "Okay, which one of these am I 15 supposed to read" because this person messed up six different times and then they finally got it right. 16 17 So I think that the system works well, and it's -- it's, I think, really, frankly, more user friendly to help the lawyer get it right upfront rather than having 20 to go in, take it in, strike it. Go ahead. Chip, back to 21 you. Carl. 22 CHAIRMAN BABCOCK: Okay. 23 MR. HAMILTON: If a lawyer or a law firm is its own EFSP, does it file the document with itself? 25 CHAIRMAN BABCOCK: Is that an existential

```
question?
1
 2
                 MR. HAMILTON:
                                Yeah.
 3
                 HONORABLE REBECCA SIMMONS: I'm sorry, what
   was the question? I apologize.
 4
5
                 CHAIRMAN BABCOCK: Justice Simmons didn't
  hear that, although it's worth repeating.
6
7
                 MR. HAMILTON: If a law firm or a lawyer is
   its own EFSP, that's where your filing date takes place.
   Does it file it with itself or how does it --
9
10
                 MR. KENNEDY: No. Because they're connected
11
   directly with the EFM, they would file it with the EFM and
  then they would get -- based on them transmitting, it
12
   would get a response back from EFM saying, "I got the
13
14
  document. Everything's okay, and here's the date and time
  that I received the document," and so that's the time that
15
  it's filed.
16
17
                 CHAIRMAN BABCOCK: Okay. Pam, then Sarah.
18
   Sorry.
19
                 MS. BARON:
                             I'm concerned about rejection.
20
                 CHAIRMAN BABCOCK: Yeah. We've always said
21
   that about you.
                             Generally, but also more
22
                 MS. BARON:
23
  specifically in this context. In the trial court there's
  certain deadlines that cannot be extended, like the motion
25 for new trial deadline. In the appellate court if they
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```
reject my filing I'm not concerned because I can almost --
 2
   I can always get an extension to cover anything, but what
   happens if I file my motion for new trial and then a day
   later -- I file it on the last day, and the next day the
5
   clerk rejects it. Am I out of time at that point?
6
                 MR. HAWTHORNE: May I respond?
 7
                 CHAIRMAN BABCOCK: Yeah. Yeah, absolutely.
8
                 MR. HAWTHORNE: This is my interpretation of
9
   these rules, is that you have filed it when you delivered
   it to the electronic filing server provider. Now, as to
10
   the question of -- I don't know the answer to this, if you
11
   deliver it to yourself if you filed it, but so you have
12
   filed it at that point.
13
14
                 MS. BARON:
                             Okay.
15
                 MR. HAWTHORNE: Even though the clerk may
16
   reject it later on, it was filed when you delivered it to
17
   the electronic filing service provider. That's why at our
   court when we have to reject a petition for review and it
19
   takes more than a day to get it back, we change the file
   stamp and backdate that document. We do the same thing
20
21
   with motions for rehearing because they have a time limit
   on them.
22
23
                              But is everybody going to do
                 MR. WATSON:
   that?
24
25
                 HONORABLE R. H. WALLACE:
                                           No.
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MR. HAWTHORNE: Well, and yes. I mean, no,
1
 2
   I don't know that everyone necessarily understands the
3
   rules that way, so --
                             We need to fix that.
 4
                 MS. BARON:
5
                              She's exactly right.
                 MR. WATSON:
                 CHAIRMAN BABCOCK:
                                    Sarah.
6
 7
                 HONORABLE SARAH DUNCAN:
                                          They're just -- I'm
   not disagreeing that it would be more efficient for the
   clerk to be the one accepting or rejecting or looking at
9
   to see if it meets the e-filing requirements, but, you
10
   know, I had a clerk refuse to file a supersedeas bond once
11
   that complied with the rules, and there are tremendous
12
   consequences to that. I think the confusion, at least on
13
14
   my part, is that (a) says it's timely filed once it gets
   delivered to the EFSP, but then (c) says the clerk gets to
15
16
   decide whether to accept it for filing. Well, if it's
17
   filed, the clerk doesn't have that decision to make.
   reason I asked for Bonnie to be here is if she were here
19
   she would be saying, "We don't want discretion to decide
   what's fileable and what's not because we don't want --
20
21
   we're going to be liable on our bonds if we screw this up,
   so y'all just decide what gets filed and we'll file it,
22
   but we don't want the discretion. We're happy for judges
   to have discretion, but we don't want it." And so (c)
25
   doesn't make any sense to me in light of (a).
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HONORABLE REBECCA SIMMONS: Well, the clerks
 1
 2
  are rejecting --
 3
                 MR. HAWTHORNE: Well, why wouldn't she just
  take the document, though? I mean, if she doesn't -- if
 5
   she doesn't want to make that decision, why not just take
 6
  it?
 7
                 HONORABLE SARAH DUNCAN: I'm sorry?
 8
                 MR. HAWTHORNE: Why not just take the
   document then?
 9
10
                 HONORABLE SARAH DUNCAN: She does.
11
                 MR. HAWTHORNE: I mean, is she required to
12 reject it?
13
                 HONORABLE SARAH DUNCAN: But this says that
14 they're going to have the discretion to accept the
15 document for filing --
16
                 MR. HAWTHORNE: Yes, this is to your
17
   point --
18
                 HONORABLE SARAH DUNCAN: -- after it's
19
  already been filed.
20
                 MR. HAWTHORNE: This is to your point that
21
   she doesn't want to have the discretion. I guess what I'm
   asking is does she -- is she mandated by this rule to
22
   reject a document that doesn't comply?
                 HONORABLE REBECCA SIMMONS: No.
24
25
                 MS. BARON: But she can.
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MR. WATSON: But she's allowed to.
1
 2
                 HONORABLE SARAH DUNCAN:
                                          She's allowed to
 3
  accept noncomplying --
 4
                 MR. WATSON: That's our concern. One side
5
   or the other is going after her saying, "You did it wrong,
  pay up on your bond."
6
 7
                 HONORABLE REBECCA SIMMONS: Okay.
                                                    They're
8
   doing -- this is the rule that's in place and has been in
   place for quite sometime, and as I understand it, there
10
   are clerks that reject based on money, and I think that's
   -- what is the biggest rejection? Oh, no, it's
11
   jurisdiction.
12
                               Jurisdiction, and then it's
13
                 MR. KENNEDY:
14 signature after that, right, Blake?
15
                 MR. HAWTHORNE: Jurisdiction. I think the
16
  wrong fee.
17
                 HONORABLE REBECCA SIMMONS: Right, and the
18 wrong place.
19
                 MR. HAWTHORNE: Some people will claim to be
20
   exempt when they're not exempt. I think those are
21
   probably the top two, and then other minor things after
   that. It's very different in the appellate courts where
22
  we have some more sophisticated requirements for our
   briefs, so but in the trial court that's my understanding,
25
  those are the reasons that they reject.
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CHAIRMAN BABCOCK: Roger.

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MR. HUGHES: Well, I can understand in the courts of appeals where a clerk actually has some responsibility to check to make sure there are certain procedural prerequisites before a document is eligible for filing, but there are -- those are pretty rare in the district and county courts and perhaps it might be advisable to build in some safety valve for clerks that reject things that shouldn't be rejected. We've already heard one, the supersedeas bond that was absolutely -- was absolutely correct and they wouldn't file it, which, of course, means there is a writ of execution out there which is not being recalled, but I had one case recently where I removed a case to Federal court from county court, and I filed the removal notice in the state court with the county clerk by electronically, and that's an important document because under Federal procedure until the state court is notified that the case has been removed it's free to take action, sign orders, do stuff on the case.

Well, the next day I get back a rejection from the clerk of the court. I'm going, "What? This is from your court. How can you reject it?" And in that particular county they had just decided that all county court cases of a certain amount, which involved a certain amount of money or more, would simply be kept with the

district clerk and the district clerk would take care of the files and I needed to e-file with the district clerk a 2 3 county case that had been filed in county court that had not been officially transferred, which strangely enough, 5 the district clerk accepted the filing. I'm not -- I mean, maybe there's a local rule that authorizes this sort 6 of thing, but it just seems to me there must be some safety valve involved when you're -- when you -- when a document is kicked back and it shouldn't have been kicked 9 back, or it's, you know, as they -- it may be for purely 10 procedural reasons it can get fixed, could have been fixed 11 that day. 12

MR. HAWTHORNE: Well, it strikes me that there's got to be a balance between trying to do this efficiently and protecting people's interests and rights, so I'm wondering if there isn't a way to clarify that, you know, just because a document is rejected doesn't mean that it wasn't filed.

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HONORABLE REBECCA SIMMONS: And that would be my suggestion. I think you could put something in there that if a document is improperly rejected that it will be deemed to have been filed -- you know, accepted the day it was filed or something like that, but a safety valve we can include.

MR. HAWTHORNE: And I don't know necessarily

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that it would be improperly. I think it has to be that
  when you delivered it to the electronic filing service
 2
 3 provider it was filed, and the clerks's decision later on
   to reject it and require you to resubmit it, and maybe
5
  that's what we need to get at --
                 HONORABLE REBECCA SIMMONS: Right.
6
 7
                 MR. HAWTHORNE: -- is that what we're
8
   trying -- although, I suppose if I reject something -- if
9
   I tell you, "Hey, you're in the wrong court," I mean,
10 hopefully then you go and file in the right court. I
   mean, really, I know that clerks do things they shouldn't
11
   do, but most often we're trying to help when we do those
12
   things. Yeah, sorry. Chair, there are other people
13
14 raising their hand.
15
                 CHAIRMAN BABCOCK: No, finish your thought,
16 but then Pam.
17
                                 That's enough.
                 MR. HAWTHORNE:
18
                 CHAIRMAN BABCOCK: Well, Pam can speak or
19
  she would feel rejected otherwise.
20
                 MS. BARON: How about we take out the word
21
   "rejected," which would make me feel better, and say, "The
   clerk may require the document be resubmitted to conform
22
23
   to the rules." Something more like that.
                 HONORABLE SARAH DUNCAN: So it will be filed
24
25
   one way or the other.
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MS. BARON: Yes. It just has to be
1
   resubmitted.
 2
 3
                 HONORABLE SARAH DUNCAN: It might be subject
   to resubmission.
 4
5
                 HONORABLE REBECCA SIMMONS: Okay.
                                                    Where
   would you want to put that?
6
 7
                 CHAIRMAN BABCOCK: That's an idea.
8
                 MS. BARON: Well, instead of "rejections of
9
   filing" we would rewrite (e) somehow.
10
                 HONORABLE REBECCA SIMMONS: Okay.
11
                 MS. BARON: Or "correction of filing."
12
                 CHAIRMAN BABCOCK: Did Sofia -- oh, Justice
13
  Peeples.
             Sorry.
14
                                           I'm just
                 HONORABLE DAVID PEEPLES:
15
  wondering, it says, "if it doesn't comply with all
  e-filing requirements." Why not list the things that are
16
   important enough to justify rejection?
17
18
                 HONORABLE REBECCA SIMMONS:
19
                 HONORABLE DAVID PEEPLES: Don't have your
20
   own e-mail address or something. I mean, if we're going
21
   to do that, and it bothers me that right now if they get a
   paper answer that doesn't have the State Bar number or an
22
  address or phone number, they go ahead and file that.
  They don't reject it, and your answer is not filed, and,
25
  you know, we're trying to say basically --
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HONORABLE REBECCA SIMMONS: 1 Right. 2 HONORABLE DAVID PEEPLES: -- you do it 3 electronically instead of paper, but the rules still 4 apply. 5 HONORABLE REBECCA SIMMONS: And what happens -- and let me clarify, when we talk about they file in the 6 wrong court. It's not jurisdictionally the wrong court. It's they check the wrong box, and instead of filing in, 9 you know, Harris County, they filed in Houston County, 10 because they weren't thinking about it, so it's actually geographically off in some other place, and so it gets 11 rejected at that point by the clerk because it's in the 12 wrong geographic place, so that's more the rejections 13 14 we're talking about, so we could have what you're saying a 15 list of --16 HONORABLE DAVID PEEPLES: Well, if the rule doesn't say you can -- the clerk can reject it for reasons 17 A, B, and C, they're going to have to go to seminars and 19 figure out what's important enough and when they can 20 reject if we're going to allow that. I think it would be 21 helpful and improve it. 22 MS. BARON: I'm not even sure we want to use 23 the word "accept" either. 24 MR. HAWTHORNE: Here's the thing. 25 want to take anybody's money and have to keep it because I

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couldn't reject something that I shouldn't have gotten.
 2
  And, you know, you're in the wrong place. Now I have to
  take your money, and I have to open up a case and tell
   you, "Sorry, yeah, I could have told you that upfront and
5
   saved you a lot of time and aggravation, but these rules
   don't let me do that."
6
 7
                 MS. BARON: Well, I mean, for example, it
8
   says, "if the clerk" -- in (c), "If the clerk fails to
   take action to accept or reject within the time period,
  the document is deemed to have been accepted and filed."
10
   Well, we've already said it's already filed, so that
11
   suggests that it's not filed unless there's an acceptance,
12
   and "rejection" implies it's not filed. So those two
13
14
  terms there, particularly when you couple with them with
   the word "and filed" can have pretty significant
15
  ramifications for time sensitive filings.
16
17
                 CHAIRMAN BABCOCK:
                                    Sarah.
18
                 HONORABLE SARAH DUNCAN: We had this exact
19
   same discussion on the supersedeas amendments.
20
                 CHAIRMAN BABCOCK: On the what?
                 HONORABLE SARAH DUNCAN: Amendments to the
21
   supersedeas rules about equating filing with filing --
22
23
                 CHAIRMAN BABCOCK: Right.
                 HONORABLE SARAH DUNCAN: -- as opposed to
24
25
   rejection.
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CHAIRMAN BABCOCK: And how did we resolve
1
 2
   it?
 3
                 HONORABLE SARAH DUNCAN: I don't want to
   represent that I remember, but my thought is that once it
 4
5
   is file stamped, it is deemed filed, and it would have to
   go to a judge to say that it was going to be stricken or
6
   ineffective.
8
                 MR. HAWTHORNE: It's not file stamped until
9
   we hit "accept." You don't get a file stamp until we hit
   "accept."
10
11
                 HONORABLE SARAH DUNCAN: But that's kind of
   what we're talking about is the problem.
                 CHAIRMAN BABCOCK: Okay. So I file --
13
                 MS. BARON: But that's not correct.
14
15
                 CHAIRMAN BABCOCK: I've got a motion for new
16
  trial, and I file it on the last day that I can file it,
17
   and but somebody doesn't do it right, and so that night or
  the next day I get a notice saying, "Hey, didn't do it
19
   right, resubmit it." Okay. So I resubmit it, and I do it
20
   right this time. You hit "accept," and it has a file
21
   stamp, but now I'm too late.
22
                 HONORABLE SARAH DUNCAN:
                                          Right.
23
                 MR. GILSTRAP: That can't be.
                 MR. HAWTHORNE: No.
                                      No. I don't think
24
25
  that's how it should work.
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CHAIRMAN BABCOCK: Isn't that how you
1
   described it?
 2
 3
                 MR. GILSTRAP: No, I'm saying whatever the
 4
   rule says --
5
                 THE REPORTER:
                               Wait.
6
                 MR. HAWTHORNE: You're right, in that the
   system will apply a file stamp, with that subsequent
8
   date --
9
                 CHAIRMAN BABCOCK: Right.
10
                 MR. HAWTHORNE: -- when I accepted it, but
11
   as I was explaining earlier when this happens at our
   court, we change the file stamp date to the date when you
   originally submitted it.
13
14
                 CHAIRMAN BABCOCK: You backdate it?
15
                 MR. HAWTHORNE: Yes, sir.
16
                 MR. WATSON:
                              Yeah, but that's --
17
                 CHAIRMAN BABCOCK:
                                    Skip.
18
                 MR. WATSON:
                              But the problem is -- and Blake
19
   is the model of how it should be done.
20
                 MS. ADROGUE: Right.
21
                 MR. WATSON: But that's not the way it has
22
   to be done, and what we need to write this is so that it
23 has to be done Blake's way, and to me the way to do that
   is to say that it's filed and, you know, when it's filed,
25
  but that the clerk can require it to be redrawn, but when
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it's redrawn to comply with the rules it is deemed filed
   on the date of the original filing, period.
 2
 3
                 CHAIRMAN BABCOCK:
                                    Sophia.
 4
                 MS. ADROGUE:
                               In the same vein, dealing with
5
   that a document will be considered filed -- timely filed
  if it's e-mailed, e-filed at any time before midnight,
6
   that's under 3.7, but then if you go to 4.1 and the others
   it references when the e-service is made after 5:00 the
9
   date of service is the next day. I just think it would
10
   just be good at some point that it clarifies you have up
   to midnight, but be aware if you do that, the next place
11
   says if it's after 5:00, it's deemed the next day.
12
                 HONORABLE REBECCA SIMMONS: That's for
13
14
  service.
15
                 MS. ADROGUE: It is for service, sorry, but
16
   it --
17
                 HONORABLE REBECCA SIMMONS: Yeah, it should
18 be put into service.
19
                 MS. ADROGUE: But it just may be worthwhile
  to get in there.
20
21
                 CHAIRMAN BABCOCK: Yeah, Carl, then Buddy.
                 MR. HAMILTON: If there's something
22
   electronically wrong or something with the filing, if
   it's -- if they accept it anyway, does that cause some
25
   problem with the system or --
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MR. HAWTHORNE: Well, right now it's the problem that I -- that if you go ahead and accept it, I see two problems. One is you've paid your money and you can't get it back because you have to pay to e-file; and when I reject a document, you're not charged by the electronic filing manager, okay, so I can save you some I also don't -- and if there was a filing fee associated with it, you know, there could be an issue there as well; but then the other issue is just what I was talking about earlier in that this document -- I now have to keep this document and it's going to basically make a mess of my case management system, because I'm going to -my experience is we often have to reject, reject, reject, until we get it right; and so I'm going to have to keep each one of these documents, right, it was filed with my court.

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MR. HAMILTON: Yeah, but in the trial court, I mean, my experience has been like they said before. Clerks never refuse to file anything. They file whatever you give them, and if there's something wrong with it, somebody brings it to the attention of the judge or something, and he may strike it or whatever. So in the trial court I don't see anything wrong with requiring the clerk to accept all e-mail filings, unless it technically fouls up the system some way or another.

MR. HAWTHORNE: I would add, too, I think it 1 really speeds up the process of getting things done 2 3 correctly. I mean, you get much quicker turnaround when I can electronically, you know, transmit a message back 5 saying, "Thank you, but this is what's wrong, and we need to fix this." We find that they get fixed right away, as 6 opposed to if I take a document in typically, at our court at least, and we strike it then there's -- you know, we have to issue an order striking it. So and if it's a judge, I would imagine if a judge is making the decision, 10 I don't know, is it the judge who is going to verbally 11 tell the clerk, or are we going to have to have an order 12 striking that? I mean, it's just this is really an 13 14 efficient way to do it, and I think that if we can address the concern about it having been filed but still require 15 it to be resubmitted without having to go through a formal 16 process of striking the document I think it will work much 17 18 better. 19 CHAIRMAN BABCOCK: Buddy. 20 MR. LOW: Chip, they address that issue right in the end on the sensitive documents, where they 21 say --22 23 HONORABLE REBECCA SIMMONS: Right. MR. LOW: -- that if it's filed in violation 24 of these rules and so forth, the substitute document will 25

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be deemed filed as the same day the document was struck.
   In other words, why couldn't you do the same thing here?
 2
  Like your situation, you file motion for new trial and
   it's not good and it's stricken, then under this language
5
  you refile properly, and it would be considered filed the
   day that it was struck is what it says on 5.4(a) on --
6
7
                 CHAIRMAN BABCOCK: What if I wait six months
8
   to refile?
9
                 MR. LOW: Well, I would think you would
  never do that. I don't know.
10
11
                 MR. MUNZINGER: Chip?
12
                 CHAIRMAN BABCOCK:
                                    Yes, sir.
                 MR. MUNZINGER: The clerk's refusal to
13
  accept a document for filing is based upon a failure to
14
   comply with the electronic details of the filing
15
16
  requirements --
17
                 CHAIRMAN BABCOCK:
                                    Right.
18
                 MR. MUNZINGER: -- as distinct from the
19
   substance of the document or whether it meets the
   other substantive requirements of the Rules of Civil
20
   Procedure. Am I correct in that?
21
                 HONORABLE REBECCA SIMMONS: Yes.
22
                                                    Yes.
23
                 MR. MUNZINGER: The rule ought to say
   something along those lines because -- at least it seems
25
  to me they should, because you're always worried about
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late filing a motion for new trial or a motion for whatever it might be that triggers these appellate 2 3 timetables, and the lawyers need to know that their document may be rejected by a clerk, but it has not 5 affected the substantive validity of the filing, which can only be affected by a court and not a clerk. 6 that's where a lot of the concern comes from. At least I have that concern here, and perhaps there's a way of 9 saying that in the rule and alerting the practitioners to the fact that if you file a motion for new trial which 10 meets the requirements of rule whatever it is, 327 or 11 whatever, but you didn't do whatever you're supposed to do 12 electronically, you've still filed your motion for new 13 trial on time. Somehow or another I think that if that 14 could be addressed it would give comfort and guidance to 15 the bar. 16 17 CHAIRMAN BABCOCK: Yeah. Justice Peeples. 18 HONORABLE DAVID PEEPLES: I'm going to state 19 two or three principles that I would like to suggest to your committee. Number one, I think things ought to be 20 21 filed even if they're incorrect and substantive rights shouldn't be lost because it wasn't done right. Okay. 22 Now, I think that Blake and the other clerks ought to be

able to go back to someone and say, "You know, you didn't

give us such and such an address, " and "You need to do A,

24

B, and C," and a lot of people will do that. Some of them won't, and just being realistic, and the ones who won't, let the court deal with it. They deal with it now when someone doesn't put an address or a phone number, but I think, you know, I would state it as a principle that I just think we would all agree substantive rights shouldn't be lost because you didn't do it right.

HONORABLE REBECCA SIMMONS: Right.

Just like if you mail it in or take it in, it got filed, it got there; and but the clerks, all of them ought to have the discretion and maybe be encouraged to push back and say, "We need more from you"; and a lot of people will give it to you because they're dealing with the government, but some won't; and the ones that don't, I don't think clerks ought to be asked to do that. Judges ought to have to take it up.

CHAIRMAN BABCOCK: Yeah, Blake.

MR. HAWTHORNE: Chris had I think a good suggestion, which is the appellate rules, 9.4(j), talk about nonconforming documents; and it says, "Unless every copy of a document conforms to these rules, the court may strike a document and return all nonconforming copies to the filing party. The court must identify the error to be corrected and set a deadline for the party to resubmit the

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document in a conforming format. If another nonconforming
   document is filed, the court may strike a document,
 2
  prohibit the party from filing further documents of the
   same kind." I would modify that, though -- although
5
   strike isn't defined, my concern is that it's adding some
   unnecessary formality to this, so I would say, "The clerk
6
   may require the party to resubmit the document." Does
   that make sense?
8
9
                 CHAIRMAN BABCOCK: It does, but, Blake,
  isn't -- that's a TRAP rule, and other than failure to
10
   file a timely notice of appeal, there's hardly anything in
11
   the appellate rules that can't be fixed. I mean, there's
12
   nothing jurisdictional like a motion for new trial or
13
  failing to file a notice of appeal, that type of thing.
14
15
                 MR. HAWTHORNE: Okay.
                                        So we have a section
16
   that's called "Nonconforming documents," and we say that
17
   the clerk may require it to be resubmitted if it doesn't
   comply with the rules, and then we say that requiring it
19
   to be -- the document will still be deemed to be filed on
   the date that it was transmitted to the EFSP, but it gives
20
21
   the clerk the ability to require it to be resubmitted.
                 CHAIRMAN BABCOCK: Yeah, I don't know if
22
23
  that's a problem.
                 MS. BARON: But I would object to a two
24
25
   strike rule.
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MR. HAWTHORNE: And I wasn't -- I'm sorry, I
1
   was just reading the entire rule to be fair to what it
 2
 3
   said, and I'm not suggesting that we need a two strike
 4
   rule.
5
                 MS. BARON:
                             Okay.
                 MR. HAWTHORNE: But I'm just suggesting that
6
   maybe we could look to this rule for some language that we
   could use here to allow the clerk to require documents
   that don't conform with the rules to be resubmitted.
9
10
                 MS. BARON:
                             Right.
11
                 MR. HAWTHORNE: And at the same time make it
   clear that the filing date is the date that it was
   submitted to the electronic filing service provider.
13
14
                 MS. BARON:
                             Good.
15
                 CHAIRMAN BABCOCK:
                                    Okay. Justice Moseley.
16
                 HONORABLE JAMES MOSELEY:
                                           Blake, from
   your perspective, is there something that's a problem
18
   about the word "strike"?
19
                 MR. HAWTHORNE: Well, because in our court,
   at least to me, what it connotes is that I need an order
20
21
   from the Court, and I have to do a formal order of the
           That's how we strike documents.
22
   Court.
                                            I quess we -- you
   know, I mentioned that the word "strike" isn't defined
   here, but that's certainly what it means at our Court.
25
   we could use "strike," but I'm not sure what our --
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MR. MUNZINGER: Yeah, but the distinction is 1 it's the court that's striking, not the clerk, and I think 2 that may be what's some of the concern about striking. Clerks can't strike, courts can. 5 MR. HAWTHORNE: And I think that what's -also in this rule it says that the document's being 6 returned, and so I think there is sort of an unfiling of this document when we strike it. It's like this is not 9 officially a part of our record. So we -- it's like we took it in and now we're taking it out. 10 11 HONORABLE SARAH DUNCAN: And I certainly wouldn't argue with you about the way it is in the Supreme Court, but as far as I know, it's not like that in any 13 other court I've ever been in. A document can be ordered 14 stricken, and it's still a part of the official record. 15 16 CHAIRMAN BABCOCK: Right. Anything else 17 from anybody? Pam. 18 MS. BARON: I don't know if this is jumping 19 ahead or not, but, you know, (a) does allow you to submit 20 any time before midnight. I guess my question is if I'm 21 submitting before midnight but after 5:00 o'clock, what does my certificate of service say? Because it will not 22 23 be served that day. 24 CHAIRMAN BABCOCK: Right. 25 MR. KENNEDY: From a technical standpoint it

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will be served instantaneously.
1
                             It will be?
 2
                 MS. BARON:
 3
                 HONORABLE REBECCA SIMMONS:
 4
                             It just doesn't count as
                 MS. BARON:
5
   service.
                 MR. KENNEDY: Well, it was my understanding
6
   is the e-mail would go out immediately when you hit the
   submit button, but then when it shows the time of service
9
   it would be 8:00 a.m. the next day.
                             So can I certify that it's filed
10
                 MS. BARON:
11
   on the day that I submitted -- served on the day that I
   submit it to the provider? Or I have to say it's actually
12
   served tomorrow?
13
                 HONORABLE REBECCA SIMMONS: I think it's
14
  like fax filing. It's really kind of what it is. It's
15
  more of the thought of fax filing after 5:00 o'clock, you
161
   know, if you submit it then it's considered for purposes
17
18
   -- you know, for counting after days. I think that's the
19
   thought.
20
                 CHAIRMAN BABCOCK: She files her motion for
21
   new trial Friday at 8:00 p.m. and the motion for -- and
22
   that's the last day, that Friday, and the motion for new
  trial has obviously got a certificate of service, and Pam
   wants to know, she says, "I hereby certify" -- "I certify
24
25
   that I have served the other parties on this, " whatever
```

```
the Friday date is --
1
 2
                 MS. BARON:
                             Right.
 3
                 CHAIRMAN BABCOCK: -- when, in fact, the
   rules say that it doesn't count as service on Friday.
5
   counts it as Saturday, or Monday.
                 MR. KENNEDY: Counts it as Monday at 8:00
6
7
   a.m.
8
                 CHAIRMAN BABCOCK: Monday at 8:00 a.m., and
9
   so now is her motion for new trial timely?
                 HONORABLE REBECCA SIMMONS: Yes.
10
                                                   I mean,
   the fact that you file a certificate of service to
11
   somebody else on when you serve it, does that -- how does
  that it affect --
13
14
                 CHAIRMAN BABCOCK: Well, but I'm on the
15
  other side now, and I come into court and I say, "Judge,
  the certificate of service clearly says that it wasn't
16
17
   served until Monday."
18
                 HONORABLE REBECCA SIMMONS: But does that
  not mean that it wasn't, I mean, filed? I'm just saying I
  think that's correct. I think that --
20
21
                 CHAIRMAN BABCOCK: Yeah, Skip.
                 MR. WATSON: Pam does something that I've
22
   started doing that solves that in the appellate courts, is
   that -- is just to send a courtesy PDF to opposing
25
  counsel.
```

```
CHAIRMAN BABCOCK: Yeah.
1
 2
                 MR. WATSON: Just you know, "Dear counsel,
 3
   here's what I just filed. Love and kisses, Pam."
 4
   That's --
5
                                    I've never gotten that.
                 CHAIRMAN BABCOCK:
                             No. I reserve that for a few
6
                 MS. BARON:
7
   people.
8
                 CHAIRMAN BABCOCK: Apparently you and Skip.
9
                 MS. BARON:
                             I think I would probably change
  my certificate of service to say "I provided" -- "I
10
11
   effected service by providing this to the EFSP on this
12
   date."
                 CHAIRMAN BABCOCK: Yeah.
13
14
                 MR. WATSON: That works.
15
                 MS. BARON: But I wouldn't say I served it
   on opposing counsel because I don't know if I have or not.
16
17
                 MS. CORTELL: And you can't serve by
  e-mail --
18
19
                 CHAIRMAN BABCOCK: Nina, let's take a few
20
  more comments. We've got to give Dee Dee a break here,
21
   and Justice Hecht has got to go impart wisdom to another
   group other than ourselves. Nina.
22
23
                 MS. CORTELL:
                               Okay. Two quick things.
24
  was just going to flag that later on it says you can't
25
   serve by e-mail unless it's by agreement of the parties,
```

```
1
   so that's --
 2
                 HONORABLE REBECCA SIMMONS:
                                             That's a
3
   different --
                 MS. CORTELL: That's a different thing?
 4
5
                 HONORABLE REBECCA SIMMONS: Yeah.
                                                    We'll
6
   talk about it. It's different.
7
                 MS. CORTELL:
                               Okay. Then the one other
8
   request I would make is the same I made on the appellate
   rules, and that's under (b). If we could have some sort
10 of automatic extension of one day if there's been a
   technical failure as shown by a certificate from the
11
12
  provider.
13
                 CHAIRMAN BABCOCK: Okay. Any other
14 comments? Yeah, Chris.
15
                 MR. PRINE: I think Justice Simmons had it
16
   right.
          This really just conforms to the fax rule. Fax
17
   rule says the same thing. If you served it -- if you fax
   it after 5:00 it's deemed served the next day, but I bet
19
   everybody who faxes still puts the day they faxed it on
20
   there. That's really for purposes of counting --
21
                 HONORABLE REBECCA SIMMONS:
                                             The response.
22
                 MR. PRINE: -- of when your response is due,
   so maybe it needs to be worded a little different, but
   that's exactly what the fax rules say under 21a.
25
                 HONORABLE REBECCA SIMMONS:
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MR. PRINE: -- is deemed filed the day
1
  after, and I know when I was in practice we always dated
 2
   it the day we were putting it to the court and faxing it,
 3
   so it's really not much different than that.
 4
5
                 CHAIRMAN BABCOCK: Yeah. Let's take our
   afternoon break. A little late, sorry, and maybe just
6
   keep it to 10 minutes, so we'll be back about 4:05 to try
8
   to get through the rest of this real quick.
9
                 (Recess from 3:53 p.m. to 4:10 p.m.)
10
                 CHAIRMAN BABCOCK: Do we have anything more
11
   to say about Rule 3.7? Anything left unsaid about 3.7?
12
                 MR. GILSTRAP:
                                Yes.
                 CHAIRMAN BABCOCK: All right, let's hear it.
13
14
                 MR. GILSTRAP: Have we talked about (f)?
15
                 CHAIRMAN BABCOCK: Have we talked about (f)?
16
                 MR. GILSTRAP: Yes.
17
                 CHAIRMAN BABCOCK: No.
                 MR. GILSTRAP: Well, that's kind of the
18
19
   whole crux of the thing. I mean, we are now saying that
   the clerk has an electronic record, the clerk can declare
20
   that as the official record.
21
22
                 CHAIRMAN BABCOCK:
                                    Right.
23
                 MR. GILSTRAP: And can't -- apparently can't
   declare the paper record as the official record, and the
25
   judge can't get a paper copy if the clerk doesn't want to
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```
give it to him; and, you know, I know there's a lot of
   good reasons for that and the clerks want it; but it's an
 2
   important change; and that's what we're doing here; and is
 3
   the Supreme Court of Texas going to do this by judicial
5
   action?
                 CHAIRMAN BABCOCK: Blake wants to respond to
6
7
   that.
8
                 MR. HAWTHORNE: I think what we discussed in
9
   the -- the clerks are fine with giving you the paper that
10
  you want to provide, that the lawyers want to provide to
   the judge, like we do at the Supreme Court. We have what
11
   we call paper courtesy copies. In other electronic filing
12
   rules they call them the judge's copy, and they're okay
13
14
  with that. What they don't want to have to do is to
15
   actually maintain an entire separate file and be under an
   order from a judge saying, "You must print every document
16
17
   that comes in."
18
                 MR. GILSTRAP:
                                I understand, and I
19
   understand that's the purpose of the rule. What do the
20
   judges want?
21
                 HONORABLE DAVID PEEPLES: Wouldn't I as
   judge -- I've got it on my computer and I want a copy,
22
23
   can't I hit print and print my own copy?
                 HONORABLE REBECCA SIMMONS: Absolutely, and
24
25
   the clerk would love you if you did that. This is
```

because, for instance, the clerk in Fort Bend has been 2 ordered that every single thing e-filed must be printed 3 and put in a paper file. 4 HONORABLE DAVID PEEPLES: I read the 5 e-mails, but there's an easy cure for these judges. It's learn how to print. 6 7 HONORABLE SARAH DUNCAN: I would say, 8 though --CHAIRMAN BABCOCK: Sarah. 9 10 HONORABLE SARAH DUNCAN: It's just like this paper that I printed on my computer. It's a quarter of a 11 ream of paper and probably a cartridge. You shift costs 12 when you do that, and you're shifting the cost from the 13 14 clerk, whose job it is, to the court, whose job you're 15 making it; and I'm not taking a position one way or the other, but it can add up to a very substantial cost. 16 17 MR. GILSTRAP: Including the cost of filing 18 cabinets. I mean, if I want to keep courtesy copies on a 19 number of cases I've got to put up a filing cabinet, I've 20 got to get somebody to put it in there, and it can't be 21 the clerk if the clerk doesn't want to do it, and if I'm out here in podunk and I don't have an assistant then 22 23 basically I'm my own filing clerk. If that's what we want to do, that's what we want to do, but that's what we're 25 doing, and I think we need to make no mistake that that's

what we're doing. 1 2 MR. HAMILTON: How does the clerk designate 3 the electronic version as the official document? 4 HONORABLE REBECCA SIMMONS: They feel they 5 have the power to do that under the Government Code, actually. There is a provision in the Government Code 6 that allows the public official to basically decide -- and most of the courts, like Travis County, those electronic 9 versions, when they go back and scan and then destroy the 10 paper so they don't have to store it, those are the electronic versions. So the clerks already think they 11 have that ability. 12 13 MR. HAMILTON: I know, but how do they 14 mechanically designate something as the official record? 15 HONORABLE REBECCA SIMMONS: That I don't 16 know. 17 MR. HAWTHORNE: I don't think there is any abracadabra or anything like that. They're just attaching 19 it into their case management system, and that's where 20 they keep their documents. CHAIRMAN BABCOCK: Justice Bland. 21 HONORABLE JANE BLAND: 22 I have two concerns. One is this implies that 24 hours is soon enough to get access of a record to a judge. 24 hours in some cases is 25 not soon enough. Sometimes it needs to get to a judge

immediately. The second is -- and Judge Jennings, who I wish had not departed at the break, could speak more eloquently to this because I think it's of concern to him, but I will articulate the best I can, not just to him but he speaks on this issue better, and it has to do with Frank's comment about shifting administrative tasks onto others and whether that's the best allocation of resources. So a rule that says, "A judge or the judge's staff may print as necessary" puts the task of printing on the judge or the judge's staff, but in most trial courts the judge has no staff other than clerk's office staff.

So I understand the problem that a

particular clerk is facing with a particular judge, but I worry about passing a rule that is designed solely to handle that one off, because I think in most instances the clerks will keep the electronic record electronically, the judge will hopefully only ask for a printed document if the judge absolutely needs it, and probably as time passes there will be fewer requests for printed materials, but that to try to put this in as a rule basically shoves all of that onto the judge, who then spends -- I spend a fair amount of time organizing documents, printing documents, downloading documents so that I can access them, all time that I never had to spend prior to e-filing. I don't mind doing it, but the fact is I don't get as much in terms of

paper as trial courts do, and I have probably a better ability to manage that with the clerk staff that we have, 2 because they mostly accept stuff that goes back to the 3 4 judge. 5 So those are the two concerns I have, is, one, this idea that the judge may not get something for 24 6 hours that he or she needs to see immediately, and secondly, this idea that the judge's staff is going to 9 somehow put this in readable form for the judge when I know that in the trial courts there are very few judges 10 that have staff. 11 12 HONORABLE REBECCA SIMMONS: Okay, and excellent, excellent points and this rule is generated --13 14 and really generated by the clerks in large part, because -- and if you saw -- I don't know, Blake, did you 15 16 print out the letters that they wrote to the Supreme 17 Court, some of the clerks? I've had more comments, more 18 e-mail, and everything else from court clerks who are so 19 concerned that they're going to have to keep parallel paper and electronic files, and so they said -- I mean, 20 21 the original request was put it in an order that a judge can't order a clerk to make a copy, a paper copy, and I 22 went "What?" And so I said that's -- let's talk more about what are we really talking about here. 25 So let me address, number one, the 24 hours.

Most -- most all of the clerks will tell you they get it 2 to the -- because of their case management systems, and I think in Harris County this is true, the trial judges get it like that. They get it super, super fast into their 5 This was kind of to be the outside, you know, you system. have to have it done by X amount of time so it's not five 6 days later or four days later or you let it sit in some queue somewhere. So that's kind of where that came from, and then the other part is that these documents say they come in electronically, and so the clerk is concerned 10 about just its wholesale printing of reams and reams of 11 paper and filing and whatever, but again, not -- they absolutely agree that if a judge asks, "I want this oil 13 14 and gas case copied out, " "I want things done, " that they should be done, so if there's a better way to write this 15 16 to deal with that, I think we should definitely. But that was the big concern, and lots of clerks weighed in on 17 18 that. 19 CHAIRMAN BABCOCK: Okay. Any other comments about (f)? Yeah, Justice Moseley. 20 21

HONORABLE JAMES MOSELEY: Part of this may fit here, and part of this may fit with what we talked about this morning in terms of the level of detail that we're doing through these scans, but there are some documents, maps, or -- and someone mentioned on the

22

criminal side photographs, where you really need fairly high resolution color copies in order for the court to understand on appeal what happened down at the trial court, and I'm not saying that we need to do that in every instance, but I do think that somewhere in this process there needs to be a motion, safety valve, or something, so that if you need a color copy of the map or of the exhibits from trial or a high detail resolution of a photograph of a murder scene, whatever it may be, that that can be obtained before people start throwing away original documents.

CHAIRMAN BABCOCK: Yeah, Justice Gaultney.

HONORABLE DAVID GAULTNEY: I don't know if we've abandoned the acceptance for filing concept or not, but I guess my question is if that's still in play, when is the duty to respond to a filing? Is it triggered from the deemed filing date, or there is a -- so if there's an amended pleading filed, when do you answer? Is it not until the clerk accepts it or how does it -- how is that going to work? In other words, could I -- if I file something that the clerk never ends up accepting, it's a defective filing, and I've got it, the other side's been served with it, we're rocking along getting ready for trial and it's never been accepted, what's the effect of that at trial?

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HONORABLE REBECCA SIMMONS: So it's been
 1
  rejected?
              In 24 hours it's either accepted or rejected.
 2
 3
   The default position is it's accepted unless it's
   otherwise rejected, and I think when it's rejected does
 5
   rejection notice go to all -- it goes to all counsel,
 6
   right?
 7
                 MR. KENNEDY:
                               I think so, yeah.
 8
                 HONORABLE DAVID GAULTNEY: So it's rejected
   for a technical default?
 9
                 MS. CORTELL: But it's deemed filed.
10
11
                 HONORABLE REBECCA SIMMONS: But we're going
   to -- right.
12
                 MS. CORTELL: So then I think it's still
13
14
  deemed filed, so your answer or response or anything --
15
                 HONORABLE DAVID GAULTNEY:
                                            Even though it
16 hasn't been accepted.
17
                 MS. CORTELL:
                               I think.
18
                 HONORABLE REBECCA SIMMONS: That's where
   he --
19
20
                 MS. CORTELL: I think that's where we were.
                 HONORABLE REBECCA SIMMONS: I think that's
21
   where we discuss it more.
22
23
                 MR. HAWTHORNE: I would think so, and again,
  if it's for noncompliance with the electronic filing rules
25
   then it's probably not something substantive that should
```

affect your ability to respond to it, I think, and if it's deemed filed when you deliver it to the EFSP then I would think that would trigger -- I'm sorry, that would trigger then I think the time running.

HONORABLE DAVID GAULTNEY: I mean, I understand there might be a problem with defects that prevent the clerk from doing their job. Okay. But if it's a substantive problem, maybe it ought -- or if it's something that might affect the rights of the parties, maybe it's up to the opposing party to object, and anyway that's just a thought.

CHAIRMAN BABCOCK: Okay. Marisa.

MS. SECCO: If it was rejected, however we end up structuring that, it would have to be refiled, at which point you would be responding probably to the refiled document as the opposing party, and your time would run from the date it was filed again, I would think. I don't know exactly how this will work out in the end, but I think that could address your concern possibly.

HONORABLE DAVID GAULTNEY: But, see, my concern is you've got a trial date. The judge is not going to move that trial date, and you want to get your pleadings timely filed, but you can't seem to get it past whatever technical defects there are. Substantively you're good. You've got your cause of action pled,

whatever, and the other side knows you're going, but you can't quite get it filed until time runs. I guess I'm 2 3 just wondering what the effect of that is and what the other side's -- if you're telling me I guess is that it's 5 not filed until accepted and, therefore, there is no obligation to respond even though substantively it states 6 cause of action or whatever. 8 MS. SECCO: Well, it wouldn't be an original 9 pleading because that wouldn't be served through 10 the e-file. You would serve that through a regular mechanism. 11 12 HONORABLE DAVID GAULTNEY: I'm thinking about an amended, amended pleading. 13 14 MS. SECCO: So if there's an amended pleading I would think, again, you would have to refile it 15 16 and then it would be reserved through the EFSP, and so the 17 date of service, your date of service on the official 18 amended pleading, would be when you got -- when it 19 technically complied with the -- when it both was substantively correct and complied with the technical 20 21 requirements of the e-filing rules. 22 HONORABLE REBECCA SIMMONS: Okay, so this is practically, procedurally how it works, and then you can decide what the best way to handle it. Technically what 25 would happen in that case is you filed your amended

pleading. Now, bear in mind that your courier, your EFSP, 1 has checked for PDF, checked it for sensitive information, 2 3 all kinds of things have done; but just in case the clerk rejects that, doesn't accept it, rejects it, notice goes 5 back to you immediately that it's been rejected and also goes to the other parties in the lawsuit. So they now 6 know it's been rejected as well. Then presumably you 8 attempt to refile it again and get it done correctly. You would have done an e-service on that 9 document stating that that's the day, and it would have 10 11 been immediately e-served when you filed your first amended and then when you filed your second amended. 12 Now, how you want to treat that rejection is something for this 13 committee to decide. 14 15 CHAIRMAN BABCOCK: Sarah. Okay. 16 HONORABLE SARAH DUNCAN: This again, brings up my concern about having these rules divorced from the 17 18 regular rules. I mean, just looking at 21a as an example, "Service by mail shall be complete upon deposit of 19 paper" -- you know, the litany, so I can sign a 20 21 certificate of service, even though it is an event to occur in the future, if I know I'm going to put that 22 23 document in the mail that afternoon, but we're changing everything with this. 24

We're giving -- we're making technical

compliance with the e-filing rules trump the rest of these rules that people have been living with for centuries that take a document to the courthouse, you get it filed, you mail it to opposing counsel, and you're done unless somebody takes some action to do something, like opposing counsel or a judge; and we're turning that around and we're making these technical requirements trump a century of the way we've been doing it, and I --

HONORABLE REBECCA SIMMONS: I think, though, this is no different than if I had a pleading and I'm going to go file it at the courthouse, and say there's some money associated with it, but I go ahead and sign the certificate of service, and I go ahead and put it in the mail to you. Okay. It's already gone. It's going in the mail, but then I get to the courthouse and the clerk goes, "You've got to be kidding, I need a check for 200 bucks. I'm not taking that with your one dollar or whatever you think it might be. Go get me some more money and then you can file it."

Well, technically then I go back and maybe then I have to go get and refile the document again, but you've already -- you've already got that certificate of service from the mail. This is like that in the sense that when you transmit it to the EFSP you're putting it over into the courier, into the mailbox, and it's going to

go to you; and granted, 21a needs to be amended to allow for electronic service. It doesn't have it now, but I don't think it's so far off of those rules, and, in fact, it was based kind of on those, I think, when you look at the -- the district court and county court kind of templates.

was saying earlier. Right now she can sign a certificate of service because she knows she's going to put a brief in the mail that evening, but now she doesn't even know when it' going to be served, and we're not just talking about service. We're talking about messing with the time that something is filed; and sometimes the time, within minutes that something is filed, is critical; and y'all are talking about having to refile it; and so the time that I thought that I filed it to preserve my client's rights is no longer the time that it's filed.

MR. HAWTHORNE: Well, I think we're trying to find a way to make all of this work, so let me give you an example from the paper world. Somebody walks into my office with a brief that has a black cover on it. Can't do that. I can't put my red file stamp on it. Do you want me to take this and go to the court and have an order striking it, or would you like for me to tell you now, "Hey, you know what, let me hold onto one of these. You

```
1 know, we'll put a file stamp on the inside of it. You go
  back to the office, fix this, and we'll get this taken
 2
  care of today"; and to me that's the electronic equivalent
   of me helping you get this fixed, is the electronic
5
  equivalent of saying, "Let's resubmit the document."
   long as we're saying that when you submitted it to the
6
   EFSP it was filed then you're okay. And that's what we're
8
   trying to do.
9
                 CHAIRMAN BABCOCK: Yeah.
                             I think it would help not to use
10
                 MS. BARON:
11
  the words "accepted," "rejected."
12
                 MR. HAWTHORNE: And I don't disagree with
   that.
13
                 HONORABLE REBECCA SIMMONS:
14
                                             And I agree.
15
                 MR. HAWTHORNE: And I think if -- like we
16
   talked about before, if we had -- maybe take some of that
17
   language from the nonconforming rule and the sensitive
   data or from Rule 9.4 and make it clear that if it doesn't
19
   conform you can require it to be resubmitted, make it
   clear that it was filed when it was delivered to the EFSP,
20
21
   and perhaps then we need to address Justice Gaultney's
   issue of when do you have to respond in that situation,
22
   but I think it could be worked out.
                 HONORABLE DAVID GAULTNEY: See, I just think
24
25
   that the trial courts, JP courts, county courts at law,
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are going to have -- as an appellate court, you know, the court's going to make a decision sometimes so we kind of 2 3 allow things to happen, but there's a different time constraint there, and they've got a trial date they're 5 working up against, and I think that there just -- it might be that the system needs to tolerate a little bit 6 more imperfection in the electronic matter that's 8 eventually submitted and maybe allow if there's a 9 substantive problem with that, the opposing party to object to the noncompliance, and otherwise, let the system 10 move forward. 11 12 CHAIRMAN BABCOCK: Yeah. 13 HONORABLE DAVID GAULTNEY: Unless it interferes too much with the clerk's responsibilities. 14 15 CHAIRMAN BABCOCK: A lot of the issues in 16 Rule 4 we've been talking about, but is there anything in 17 Rule 4 that we have not discussed that we need to point 18 out? Carl. 19 MR. HAMILTON: On Rule 4.2, unfiled 2.0 documents. 21 CHAIRMAN BABCOCK: Right. MR. HAMILTON: Do I understand that for 22 23 filed documents all we do is file them with the EFSP or whatever it is and then they send them on to opposing 24 25 counsel? We don't have to send anything to opposing

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1
   counsel?
 2
                 HONORABLE REBECCA SIMMONS: Right, under
3
   the -- when you e-file a document, the concept is when you
   e-file a document it goes to the EFSP, to the EFM, and
5
  that automatically service will be accomplished at the
   same time to the designated e-mail addresses of the people
6
   you want to serve. So that's for the e-filing documents,
8
   yes.
9
                 MR. HAMILTON: Okay. So if it's an unfiled
10
   document, I do it the same way, but I just tell them to
11
   serve the opposing counsel or what?
12
                 HONORABLE REBECCA SIMMONS: Yes. You can
   also do it if it's an unfiled and you want to do your
14
   discovery the same way through the EFM. You can tell them
15
   who to serve, and they will serve them.
16
                 CHAIRMAN BABCOCK: Marisa, were you -- no.
   Just doing your hair? Roger.
17
18
                 MR. HUGHES: Both in 4.1 and 4.2 it says
19
   the EFM will send you back proof of service. What does
20
   that proof of service say? Does it actually show who or,
21
   you know, that the opposing counsel actually received and
22
   opened the document and who signed -- it just says, "We
23
   sent it to them"?
24
                 MS. BARON:
                             Yep.
25
                 MR. HUGHES: So it's sort of like ordinary
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1 mail where you just trust the post office to get it there,
   but you don't get a green card saying somebody signed for
 2
 3
   it.
 4
                 MR. KENNEDY:
                               So there's a technical piece
5
  to that as well with the TexFile system. The time that
  shows of when that service was complete is when they
6
   contact that e-mail server and get a successful send, so
   if they don't get a bounce back or this e-mail address is
9
   bad, if it comes back saying, yep, I received your
  message, then it records that date and time.
10
   Additionally, in that message there's a link that says,
11
  you know, here's a document that -- and here's -- you've
   been served, here's your document. When you click on that
13
14
   link, the system then records the date and time that that
15
   person clicks on that link, and so then you can tell that
   they've actually opened a document. So you'll be able to
16
   tell, yes, I delivered this to you, and you'll also be
17
   able to tell and I can see when you opened it.
19
                 CHAIRMAN BABCOCK:
                                    Justice Gray.
20
                 HONORABLE TOM GRAY: Casey, what happens if
   the mailbox is full?
21
                               It would not be delivered
22
                 MR. KENNEDY:
   because it would come back like a bounce back saying that
   I can't deliver this message, the mailbox is full.
25
                 CHAIRMAN BABCOCK:
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MR. STORIE: Yeah, I'm assuming that if the
1
 2
  party is represented by counsel then the service has to go
 3
   to counsel.
                Yes?
                 HONORABLE REBECCA SIMMONS:
 4
                                             Yes.
5
                 MR. STORIE: But I don't think the rule
   strictly reads that way.
6
                             It just says "or."
 7
                 HONORABLE REBECCA SIMMONS:
8
                 CHAIRMAN BABCOCK:
                                    Frank.
                 MR. GILSTRAP: Rule 4.2 is about unfiled
9
10
   documents, and, you know, we have certain discovery that's
   filed with the court and certain discovery that's not
11
  filed with the court, and as I understand the reason for
   that is to save space. Now, since we're going to all
13
14
   electronic filing, why do we need that? Why don't we file
   everything? I mean, it's similar with regard to the
15
16
   clerk's record. As I understand the goal is you're not
   going to -- at some point you're not going to designate
17
   the clerk's record. You're just going to file everything.
19
   It's already there. Why do we have to worry about
20
   discovery if it's all going to be electronic? Who cares
21
   about space?
22
                 CHAIRMAN BABCOCK: Well, as I recall, the
  long ago debate about not filing interrogatories and
   depositions and everything, it was more -- space was
25
   certainly an issue, but it was more than space.
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```
were some people that didn't think all that testimony
   ought to be in the public record --
 2
 3
                 MR. GILSTRAP:
                                Okay.
 4
                 CHAIRMAN BABCOCK: -- and there was a big
5
  fight about that, so -- Justice Simmons.
                 HONORABLE REBECCA SIMMONS: And I think also
6
   it's the thought of if your -- the document response, if
   it attaches tons of documents, A, you run into your
9
   sensitive data issue, but, B, also it takes up server
   space. I mean, it will take up, you know, electronic
10
   space in that regard, so I think the thought was don't
11
   change too many things on the lawyers, if they're not used
12
   to -- they've now gotten used to not filing that with the
13
14
  court then maybe we don't change it, and I think that was
15
  one of the thoughts.
16
                 CHAIRMAN BABCOCK:
                                    Carl.
17
                 MR. HAMILTON: What happens, as Tom said, if
  the mailbox is full, and it doesn't get delivered? Then
19
   what do we do? Do we serve them under Rule 21a, or we
  notify them, or what do we do?
20
                 HONORABLE REBECCA SIMMONS: I think then
21
22
   that probably you would serve then under 21a, and I'm
23
  trying to look. We had a rule at one point.
                 MR. HAMILTON: Then this rule ought to say
24
25
   that, if --
```

```
HONORABLE REBECCA SIMMONS: Yeah, no, I
1
 2
   agree.
 3
                 MR. HAMILTON: -- they can't get served what
   the lawyer has to do to get it served.
 4
5
                 HONORABLE TOM GRAY: I mean, that seems to
  me to be a real problem. If you think you've served them,
6
   you know, on a certain date with regard to notice for a
   hearing that, you know, it's coming up, that's already
   scheduled and you're trying to get it done, and all of the
9
  sudden their mailbox is full and they didn't get notice,
10
  you can't show that you served them.
11
12
                 HONORABLE REBECCA SIMMONS: I think we can
   modify the 4.1(d) because that basically deals with if you
14 have someone who does not have a designated e-mail address
   and therefore can't be served by e-mail then you can go
15
   and use 21a, so probably we should actually use that
16
   perhaps if you get a bounce back and their mailbox is full
17
   that you then -- this is the default. That's one way of
19
   handling that.
20
                 CHAIRMAN BABCOCK: Okay. Go ahead, Peter.
21
                 MR. KELLY: Don't you have a burden to give
   them a valid e-mail address?
22
23
                 HONORABLE REBECCA SIMMONS:
24
                 MR. KELLY:
                             I mean, then you're shifting the
  burden on the person who's doing the serving, and you've
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given them an e-mail address that doesn't work, and, you
  know, why should it be the burden on the person doing the
 2
  filing to then do 21a, you know, fax or mailing when if
   the person -- when the e-mail address that's been provided
5
   for service is not accepting messages?
                 HONORABLE REBECCA SIMMONS: Good point.
6
 7
                 CHAIRMAN BABCOCK: Richard.
8
                 MR. MUNZINGER: I couldn't agree more.
9
  mean, once I've gone through what the rule says and filed
10 and sent it to the EFSM and the ESM and some bird doesn't
   read his e-mail, that's his problem. That's not mine.
11
   Why would you put the burden on the person serving? If
12
   you're going to practice law, practice law. Open your
   dadgum mail.
14
15
                 HONORABLE REBECCA SIMMONS:
                                             Good point.
16
                 HONORABLE SARAH DUNCAN: You don't have to
   open it. It just has to be put in my mailbox, properly
17
18
   addressed.
19
                 MR. STORIE: Right. It doesn't have to be
20
  received.
21
                 CHAIRMAN BABCOCK: Good point.
                                                 Roger.
22
                 MR. HUGHES: A minor point on discovery
23
            I've had experience is that I have to request the
   other side sign authorizations, and I have to insist that
25
   I get, as they say, something with a wet signature on it
```

back because I'm dealing with a provider such as a hospital or the IRS that if they get a photocopy of a 2 3 signature they won't honor it. So we have -- I suggest perhaps some means by which the person can say, "No, your 5 discovery response and your request for production, I need a wet signature on that authorization." 6 7 CHAIRMAN BABCOCK: Are we going to define 8 "wet signature"? It sounds sort of dirty to me. 9 MR. HUGHES: Well, you know, what I usually 10 get is "That's not an original signature, that's a 11 photocopy." 12 CHAIRMAN BABCOCK: Yeah. MR. HUGHES: And all they want to do is see 13 14 something that looks like that person signed that piece of 15 paper, and I know -- my experience is that there are enough hospitals that they don't like processing these 16 17 requests for records to begin with --CHAIRMAN BABCOCK: Right. 18 MR. HUGHES: -- and they will look for 19 20 any -- you know, they want their form and then they want 21 an original signature on their form, no photocopies, you It's like I've got to jump through all of these 22 know. 23 hoops, and I unfortunately have to insist on this, and the same thing goes for some banks when you sign the 24 25 authorization to get records. They want to see an

original signature. 1 2 CHAIRMAN BABCOCK: Yep. Yep. Good point. 3 On Rule 5 we've also talked about a lot of these issues in the context of the appellate rules, but is there anything 5 about the way it's been written here that needs comment or questioning or illumination? One question I had that I 6 didn't ask this morning, and that is, Justice Simmons, was the list taken from the task force report or the Supreme 9 Court Advisory or consultation with the Court or what? HONORABLE REBECCA SIMMONS: Oh, the list of 10 what the sensitive data is? 11 12 CHAIRMAN BABCOCK: Yes, 5.2. HONORABLE REBECCA SIMMONS: Okay. 13 was taken not only from the -- it was taken from the 14 appellate rules, and it was also taken in consultation 15 16 with the committee that also included Jody Hughes and 17 Kennon Peterson, or Kennon Wooten now, that is a little side committee that's also working on sensitive data and access to the court. So that's kind of where that came 19 20 from, but it's basically more or less the same things that 21 are also in the appellate rules. It just may be formatted a little differently. 22 23 CHAIRMAN BABCOCK: Okay. 24 HONORABLE REBECCA SIMMONS: And it just 25 makes a note, the footnote's a note to that Government

```
Code that does require in pleadings certain digits of the
   driver's license number and the Social Security number, so
 2
 3
   that's what that footnote is, just letting people know
 4
   that's why.
5
                 CHAIRMAN BABCOCK: Justice Hecht alluded to
   a statute this morning that the -- I think it was the
6
   Catholic church and some investigators, and there was
8
   another interest group.
9
                 MS. CORTELL:
                               The Boy Scouts.
                 CHAIRMAN BABCOCK:
10
                                    Huh?
11
                 MS. SECCO: Title lawyers.
12
                 CHAIRMAN BABCOCK: Title lawyers, and was
   that statute taken into consideration?
13
14
                 HONORABLE REBECCA SIMMONS: Yes. Part of
15
  that statute I think is that 30.014. That was by the
16
  title or the real estate people. They wanted to have the
   ability to track down people and track down things by
17
  using the last three digits of the driver's license number
19
   and the Social Security number, so instead of not ever
20
   putting any of it in, you have to let there be three
21
   digits.
22
                 CHAIRMAN BABCOCK: Okay. Do you know,
23
   Marisa, if that was satisfactory to everybody who was a
   stakeholder in that?
24
25
                 MS. SECCO: I don't know. I do know
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originally as that bill was filed it required the entire
  number and then there was some negotiation that knocked it
 2
   down to this last few digits, and I do know the title
   attorneys were involved, but I don't know about the other
5
   interest groups, so --
                 CHAIRMAN BABCOCK: Yeah, we had -- I
6
   remember we had one guy -- we had this, you know, one of
   these, you know, real life stories about how they tried to
   find a guy and he turned out to be a Boy Scout leader and
  then he molested all the little boys, and if they had some
10
   more data they would have found him and all that stuff.
11
   But that was then, this is now. Any other -- any other
12
   thoughts about this rule? Okay.
13
14
                 MR. HAMILTON: Yeah, I have another problem.
15
                 CHAIRMAN BABCOCK: Yeah, Carl.
16
                 MR. HAMILTON: I'm still bothered by the
17
   fact that -- let's just take a bank account number.
   may be dealing with a bank account number and hundreds or
   thousands of checks that the bank account number no longer
19
20
   means anything, it may not even be open, so if the client
21
   that provides the documents doesn't care if that number is
   there, why should we have to redact it? Because there
22
23
   ought to be some kind of waiver or something.
                 CHAIRMAN BABCOCK: Yeah. So your point is
24
25
  if it's your client's documents --
```

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MR. HAMILTON: Right.
1
 2
                 CHAIRMAN BABCOCK: -- and your client says
 3
  to you, "Look, we're going to have to put in 5,000 pages
   of checks that have a stale bank account number, and I
5
  don't want you having some young lawyer at, you know,
   whatever, $200 an hour sitting there redacting things, so
6
   just go ahead and file it."
8
                 MR. HAMILTON:
                                Yeah.
9
                 CHAIRMAN BABCOCK: And no big deal. And so
  what if you follow your client's wishes and do that?
10
   clerk is going to bounce that back at you, I guess.
11
12
                 MR. HAMILTON: That's what it says here.
                 MR. GILSTRAP: Okay, draw a rule.
13
14
                 CHAIRMAN BABCOCK: Huh?
15
                 MR. GILSTRAP: Okay, draw a rule. How do
16
  you draw a rule to let people do it?
17
                 CHAIRMAN BABCOCK: I don't know. I'm just
18 trying to flesh out his hypothetical.
19
                 MR. HAMILTON: You just file a paper with it
20
   saying that the client doesn't need these redacted anymore
21
   or something.
22
                 CHAIRMAN BABCOCK: Maybe if you had a wet
23
   signature of the client.
                 MR. HAMILTON: Yeah, in blue.
24
25
                 HONORABLE REBECCA SIMMONS: Well, except it
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looks like if you want to get rid of the sensitive data, you file a motion with the clerk to strike it or if it's 2 your own data you're not going to file -- I mean, who's going to file a motion to strike it, I guess is kind of 5 what the thought is. If you decide your client doesn't want to pay the money to redact it all and you file it, is 6 the other side going to move to strike that? I don't 8 know. 9 CHAIRMAN BABCOCK: Probably not. Roger. Ι wouldn't think. 10 11 MR. HUGHES: I mean, there is a tension here, because 5.3 says, "You may not file," which is mandatory the way I read the Government Code. 13 CHAIRMAN BABCOCK: Yeah. 14 15 MR. HUGHES: But then 5.4 says, "The court 16 may strike, " and I guess this may have reflect a 17 philosophical issue as to who is responsible for keeping this data out of the public domain; and if you're going to 19 put the burden on the filer to eliminate it, then I don't see that the court has a duty to police the document to 20 strike it. That is -- the burden should be on the other 21 side or somebody other than the clerk. On the other hand, 22 it is the court's rule, and you would like clerks to enforce rules that judges create in judge's life. 25 All I know is that in -- I've been in the

Federal system, and I have gotten orders to strike, but I've never had a case where they just flat refused because somebody messed up, didn't redact everything. Instead what happens, because the judges there read everything -- I'm just saying I think you have to make a philosophical decision, is do you want the clerks to enforce this rule and possibly kick stuff back, or do you want to put the risk on the party saying it's your job to police this rule.

CHAIRMAN BABCOCK: Yeah. Carl.

MR. HAMILTON: Well, I was just going to say that the only one to complain would be the one filing it; and if they file it without redacting it that may be some kind of implied waiver anyway; but if the clerk has to have something, maybe whatever pleading goes along with the filing they could just put a statement in there that the party doesn't care to have to redact everything or something.

CHAIRMAN BABCOCK: Yeah. Justice Simmons.

HONORABLE REBECCA SIMMONS: I want to make it clear there was almost a provision put in here. The clerks do not want to be responsible for policing this, for redacting anything, or anything else; and they made it very clear; and we also almost put a provision in there saying nothing in here puts the burden on the clerk to do

```
any of that because they don't want -- they don't want
  that responsibility. There's no way for them to really
 2
  know does a party want it, not want it, is it necessary
  for the case or not. So the clerks don't want anything to
5
  do with it, which is why it kind of went to, okay, so if
   somebody really doesn't want it, we'll let our adversarial
6
   system go to play and move the court to strike it, but the
   clerk's not going to be -- doesn't want this
9
   responsibility. I'll just let the committee know.
                             Well, perhaps then the tweak is
10
                 MR. HUGHES:
11
   to make it clear that 5.3 is that the party filing the
   document may not file it.
12
13
                 HONORABLE REBECCA SIMMONS:
                                             Okay.
14
                 MR. HUGHES: And that way that doesn't imply
15
   the clerk is supposed to be the cop.
16
                 HONORABLE REBECCA SIMMONS:
                                             Okay.
17
                 CHAIRMAN BABCOCK: Sarah, then Peter.
18
                 HONORABLE SARAH DUNCAN:
                                          See, in our
19
   adversary system of justice, I'm not saying I would ever
20
   do this, I want your client to have to pay $200 an hour
21
   for the associate to redact all of this stuff. So if --
22
   I'm serious. I mean, we all know people who --
23
                 CHAIRMAN BABCOCK: And why do you want that?
                 HONORABLE SARAH DUNCAN: -- realize that
24
25
   time is money, and money wins lawsuits.
```

```
MR. GILSTRAP: How about this, maybe I'm
1
  your client's former business partner and I don't think
 2
   that data ought to go out. It's not clear who owns the
 4
   account.
5
                 HONORABLE SARAH DUNCAN: Or a successor
   corporation who does own that account.
6
7
                 MR. GILSTRAP: I mean, I could see them do
8
   it by agreement, but, you know --
9
                 CHAIRMAN BABCOCK: But you're the former
10
  partner and you're not a party to the case?
11
                 MR. GILSTRAP: No, I'm a former partner, and
12
  I am a party to the case.
13
                 CHAIRMAN BABCOCK:
                                    Oh, you are a party.
14
                 MR. GILSTRAP: And I don't think Carl ought
15
  to put this in the public record. It doesn't bother him,
  it bothers me.
16
17
                 CHAIRMAN BABCOCK: Well, but Carl's the
18
   lawyer, he doesn't care. He's not your partner.
19
                 MR. GILSTRAP: I understand. His client --
20
                 CHAIRMAN BABCOCK: Your partner is Skip, so
21
   the complaint is between you and Skip.
                 MR. GILSTRAP: Yeah, I understand that.
22
23
                              Oh, heaven help us.
                 MR. WATSON:
                 CHAIRMAN BABCOCK: And Skip doesn't want to
24
25
  pay $200 an hour to Carl's, you know, measly associate.
```

MR. GILSTRAP: I understand, but it's my 1 2 bank account, too, and I don't want the records out in the 3 public, in public. 4 CHAIRMAN BABCOCK: You and Skip take this 5 outside. David. MR. JACKSON: I think we're missing a little 6 bit of a point here, that what's going to happen is somebody in Afghanistan is going to mine all of this 9 information and steal your identity, and it's not going to be important to anyone until their identity gets stolen, 10 and then they're going to go back on their lawyer that let 11 all of this stuff out, and I think that's going to be the issue, when you start having people being able to mine 13 court documents and steal identities and steal money, and 14 it's the lawyer's fault for not having redacted it. 15 16 CHAIRMAN BABCOCK: And Carl being the careful lawyer that he is has got an e-mail from Skip 17 18 saying, you know, "I don't want this stuff redacted. 19 too expensive." 20 HONORABLE TOM GRAY: No, it wasn't an 21 e-mail. It was a wet signature. 22 CHAIRMAN BABCOCK: Oh, sorry, a wet 23 signature, even better. In blue. In blue. 24 MR. HAMILTON: 25 CHAIRMAN BABCOCK: In blue.

HONORABLE REBECCA SIMMONS: As a note of 1 hesitation, I think there is some people from Tarrant 2 3 County that, of course, they ran into this problem of data mining and basically creating all kinds of false 5 identities based on the documents that were on the internet that had this kind of information, so it may be 6 that you just really don't want this information in the 8 system. 9 CHAIRMAN BABCOCK: Yeah. Well, that is for sure the concern. I mean, we heard that -- and I want to 10 think it was like four or five years ago, Sarah, wasn't 11 it, that we had that whole --12 HONORABLE SARAH DUNCAN: It could be now. 13 14 CHAIRMAN BABCOCK: Huh? 15 HONORABLE SARAH DUNCAN: I still get tired 16 thinking about those conference calls, but, yes, it could 17 be that long ago. 18 CHAIRMAN BABCOCK: Yeah. And that was the 19 big thing about, you know, identity theft and everything. 20 HONORABLE SARAH DUNCAN: And there are 21 articles on data miners like everyday; and I keep thinking I'll send them to all of y'all; and I think, no, let's 22 23 just put that to bed. 24 CHAIRMAN BABCOCK: Yeah. 25 HONORABLE SARAH DUNCAN: But I have to say

```
that a third party, not a party to the litigation, is who
  was so upset about my opinion in Richard's case where I
 2
 3
  didn't know that there was the confidentiality agreement
   on these business records and sensitive data.
                                                  It could
5
  easily be someone who is not a party to the case, who is
  the successor corporation who has inherited this bank
6
   account; and Carl's client doesn't care because he doesn't
8
   have any shares in that corporation; but Skip, who is now
   the sole shareholder, cares a lot if that's released.
9
10
                 CHAIRMAN BABCOCK:
                                    Right.
11
                 HONORABLE SARAH DUNCAN: So I think these
   might need a little bit of tweaking.
13
                 CHAIRMAN BABCOCK: Yeah. Yeah.
                                                  Okay.
14 Anybody else?
15
                             I wanted to touch back on --
                 MR. KELLY:
16
                 CHAIRMAN BABCOCK: Oh, yeah. Peter, I'm
17
   sorry.
18
                 MR. KELLY:
                             No problem.
                                          I wanted to go back
19
   out of order to 4.1(a). I was looking at the designated
   e-mail address, about the full mailbox issue. It seems to
20
21
   suggest that e-mailing it to the designated e-mail address
   would be sufficient, but it might help to have that
22
23
   actually clarified.
24
                 HONORABLE REBECCA SIMMONS: Which one, I'm
25
   sorry?
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```
MR. KELLY: 4.1, electronic service of
1
 2
   documents.
 3
                 HONORABLE REBECCA SIMMONS:
 4
                             It might help if there was a
                 MR. KELLY:
5
   more clear and direct statement that e-mail to the
   designated e-mail address shall constitute service or
6
7
   something like that.
8
                 HONORABLE REBECCA SIMMONS:
9
                 MR. KELLY: And then I was reading (b), and
  the second sentence of (b) is "When e-service is completed
10
11
   after 5:00 p.m. recipient's time." Who is the recipient,
   and if it's the opposing counsel, why is the recipient's
   clock governing rather than the person who is actually
14
  doing the serving? I guess I'm asking on behalf of the
15 people in El Paso.
16
                 HONORABLE REBECCA SIMMONS: Right. No, you
   know, I'm trying right now -- I actually looked at that
17
   again, and I'm trying to remember where -- where it came
19
   from.
20
                 MR. KELLY:
                             I guess part of --
21
                 HONORABLE REBECCA SIMMONS: It came from
22
   Rule 21, actually. If you go look at the fax filing rule,
23
   it says it's "documents after 5:00 o'clock p.m. local time
   of the recipient shall be deemed served the following
25
   day." That's just --
```

```
MR. KELLY:
                             But here we have the middle man.
1
   We have the service who is to be constituted -- to be
 2
3
   considered a recipient --
 4
                 HONORABLE REBECCA SIMMONS:
                                             Good point.
5
                 MR. KELLY: -- and then the party receiving
   could be the recipient, the served party, but in faxes
6
7
   it's just --
8
                 MS. BARON:
                             But the question is, is it
   before or after 5:00 o'clock if you are in Austin serving
9
  it at -- submitting it at 5:00 o'clock.
10
                                            I don't know, if
   you're in El Paso submitting it at 4:55, that's past 5:00
11
   o'clock to me in Austin as the recipient.
12
13
                 MR. KELLY:
                             Right.
14
                 MS. BARON:
                             So when does my three days
15
          So you base it on the recipient's time, I think is
16
   why the rule was written that way.
17
                             What if you have, say, a pro hac
                 MR. KELLY:
  vice in New York, which I actually have in a case right
19
   now? So I have to serve things according -- by 5:00
  o'clock New York time?
20
21
                 MS. BARON:
                             Right.
                             Just because he's in New York?
22
                 MR. KELLY:
  Or what if he has local and -- you know, lead counsel is
   in New York, local is in Houston. When does the clock
25
   start running?
```

```
1
                 MS. BARON:
                             Well, you have that problem
   right now, but --
 2
 3
                             With faxes, but --
                 MR. KELLY:
 4
                 HONORABLE REBECCA SIMMONS:
                                             Right.
5
                 CHAIRMAN BABCOCK: Yeah, Judge Peeples.
                             I think the idea is you can't
6
                 MS. BARON:
   send it after office hours to sandbag people, was the
8
   point of the rule.
9
                 CHAIRMAN BABCOCK: Judge Peeples.
10
                 HONORABLE DAVID PEEPLES: I want to go back
11
   to the data mining issue. I think we need to think very
   carefully about unintended consequences here; and, you
12
   know, tradeoffs will need to be made; but to the extent
13
14 that we're encouraging a bunch of sensitive information
   that might not get redacted, especially third parties,
15
16
   witnesses, and so forth, we ought to be sure we've thought
17
   about what do we gain by putting that on the internet and
   what are the risks, unintended risks if we do it. Does it
19
   matter, Rebecca, for example, if exhibits are not
   searchable? In other words, these data miners, do they
20
   search for things or they just get on and go page after
21
22
   page?
23
                 HONORABLE REBECCA SIMMONS: Oh, no.
                                                       They
            It's electronic. It's automated.
24
   search.
25
                 HONORABLE DAVID PEEPLES: Well, I would ask
```

```
then that we ought to weigh what do we gain by making all
   of this be searchable, which is -- I can't remember if
 2
 3
   that was this morning or this afternoon that that's a
   requirement.
 4
5
                 HONORABLE REBECCA SIMMONS: Yeah.
                                                     It's for
   -- that probably is much more important for the appellate
6
   rules, because they desperately want it searchable.
   the trial court it's just for the ease ultimately of the
   lawyers who will have access to the court filings and that
9
   sort of thing. They'll be able to search them as well,
10
   and that's all it's -- it's a matter of convenience for
11
  the lawyers that want to look at the documents, so --
12
13
                 MR. KENNEDY: And to add to that, though, if
   you have a case at the trial court level, and it goes up
14
15
   onto --
16
                 HONORABLE REBECCA SIMMONS: Right.
                                                     That's
17
   right.
18
                 MR. KENNEDY: -- appeal, you're going to
19
   want the record to be essentially searchable.
                 HONORABLE REBECCA SIMMONS: So it has to be
20
21
   what was filed, yeah.
22
                 HONORABLE DAVID PEEPLES: But can't we trust
23
  the lawyers to do the searching? Do we need to let the
  public be able to search it? I think that's a question
25
  that should be asked and pursued.
```

```
HONORABLE REBECCA SIMMONS: Okay.
1
                                                    In terms
  of the access, the ultimate public access and stuff that
 2
 3
  goes on the internet?
                 HONORABLE DAVID PEEPLES: Yeah.
 4
5
                 HONORABLE REBECCA SIMMONS: That's what
   you're talking about. Yeah. Okay.
6
 7
                 HONORABLE DAVID PEEPLES: And it seems to me
8
   to -- we're putting a lot of weight on the idea of
   redaction to protect people. Another thing to do is to
10 minimize the searchability, minimize the occasions the --
  the documents that are opened up. I mean --
11
12
                 HONORABLE REBECCA SIMMONS: And I will tell
13
  you --
                 HONORABLE DAVID PEEPLES: -- this is a
14
15
  serious, serious thing --
                 HONORABLE REBECCA SIMMONS: It is.
16
17
                 HONORABLE DAVID PEEPLES: -- and I think we
18 need to weigh the benefits that we get from -- I'm not
19
   talking about the briefs and pleadings search --
20
                 HONORABLE REBECCA SIMMONS: Right.
21
                 HONORABLE DAVID PEEPLES: -- and accessible,
22
   but weigh the benefits against the potential costs and
23
   risks, and I'm not sure we've done that.
                 HONORABLE REBECCA SIMMONS: But I will tell
24
25
   you this, and this is one of the things that's entering
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into the sensitive data, is that some of the clerks in the larger counties have a very, very impressive redaction software that actually runs through documents that were previously filed, hard copy, they then scan them and they want to put them on the internet. They run them through a basically a type of software that was evolved from facial recognition software, and it looks for Social Security numbers and all of this sensitive data, and it has a very high percentage of successful redaction on 10 these things, and the clerks are already doing that. Also, if you ever have used or gotten a

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document through something -- a company called iDocket, which is a private company which actually is contracting with the district clerks. They upload all of the district clerk's documents every night and then they put them on the internet. Well, they're using redaction software to get rid of all the -- you know, anything that might be filed. So they're trying to kind of start by definitely putting in redaction software to try and avoid what you're talking about, but I agree, it's a serious problem.

HONORABLE DAVID PEEPLES: But we're making it possible for perverts in their office, leaning back, you know, at their computer with nothing but time to just dig and probe.

> HONORABLE REBECCA SIMMONS: Yeah.

HONORABLE DAVID PEEPLES: That's a serious 1 2 matter. 3 CHAIRMAN BABCOCK: Sarah. Well, and it's 4 HONORABLE SARAH DUNCAN: 5 compounded by giving the clerk the authority or discretion to decide whether the digital record will be the only 6 record, because with practical obscurity there was some 8 protection for some of this information by virtue of 9 proximity, ease of accessibility, but if the digital 10 record is the only record and we are not giving the public access to that record, there's substantial problems with 11 12 that. 13 CHAIRMAN BABCOCK: David, is the perversion 14 you're talking about, sitting back in your office looking 15 at legal documents? Is that -- just to clarify. 16 All right. Well, Blake left before I could thank him for everything he's done and for hanging with us 17 until almost the end, but, Justice Simmons, thank you. It's a terrific work product, and you may think we've been 19 20 hard on you, but this is nothing --21 HONORABLE REBECCA SIMMONS: Oh, no. 22 CHAIRMAN BABCOCK: -- compared to what we 23 usually do, and, Casey, thank you for your help, and we can report to the Court that we've gotten through these 25 rules, and we'll have a record created that they can

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consider, and they may ask for further work from us or
  maybe they may not. But no meeting tomorrow obviously,
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  and if everybody could be sure to pick up their cans and
  glasses and stuff and put them in the trash, that would be
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  great, and thanks until our next meeting.
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                 And, Judge Peeples, we will get a date out,
   a tentative date for the summer. We've got to check with
  the hotel, and we've got to check with, you know, other
   people before we can get a date.
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                 HONORABLE SARAH DUNCAN: We have two dates
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  scheduled, I think.
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                 CHAIRMAN BABCOCK: Do we? In June and
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   August?
                 HONORABLE SARAH DUNCAN: 7th of June and the
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  23rd of August.
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                 CHAIRMAN BABCOCK: Okay. So it would be a
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   July meeting if we have one.
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                 (Adjourned at 5:00 p.m.)
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1	* * * * * * * * * * * * * * * * * * * *
2	REPORTER'S CERTIFICATION
3	MEETING OF THE SUPREME COURT ADVISORY COMMITTEE
4	
5	* * * * * * * * * * * * * * * * * * * *
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7	
8	I, D'LOIS L. JONES, Certified Shorthand
9	Reporter, State of Texas, hereby certify that I reported
10	the above meeting of the Supreme Court Advisory Committee
11	on the 26th day of April, 2013, and the same was
12	thereafter reduced to computer transcription by me.
13	I further certify that the costs for my
14	services in the matter are \$
15	Charged to: The State Bar of Texas.
16	Given under my hand and seal of office on
17	this the, 2013.
18	
19	D'LOIS L. JONES, CSR
20	Certification No. 4546 Certificate Expires 12/31/2014
21	3215 F.M. 1339 Kingsbury, Texas 78638
22	(512) 751-2618
23	
24	#DJ-340
25	