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         MEETING OF THE SUPREME COURT ADVISORY COMMITTEE
                           JUNE 9, 2017
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                         (FRIDAY SESSION)
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                 Taken before D'Lois L. Jones, Certified
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   Shorthand Reporter in and for the State of Texas, reported
21
   by machine shorthand method, on the 9th day of June, 2017,
22
   between the hours of 9:00 a.m. and 12:54 p.m., at the
23 Texas Association of Broadcasters, 502 East 11th Street,
   Suite 200, Austin, Texas 78701.
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INDEX OF VOTES 1 2 Votes taken by the Supreme Court Advisory Committee during this session are reflected on the following pages: 4 Vote on Page 5 6 Rule 204.1(a)(1) 28,412 Rule 204.1(a)(1) 28,413 8 Proposed TRAP 4.6 28,519 9 Proposed TRAP 4.6 28,519 10 Proposed TRAP 4.6 28,520 11 Proposed TRAP 4.6 28,521 12 Proposed TRAP 4.6 28,522 13 14 **Documents referenced in this session** 15 16 17-02 Discovery Subcommittee Proposed Amendments, January 2017 17 17-11 Proposed Amendment to Code of Judicial Conduct 18 17-12 June 8, 2017 Report of Appellate Rules Subcommittee *_*_* 19 20 21 22 23 24 25

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2 CHAIRMAN BABCOCK: Welcome, everybody. 3 Thank you for being here. We start out today on a sad Many of you know that Judge Estevez' husband died note. 5 on May 19th in Amarillo, actually in Dallas in a hospital, but I don't know how many people knew Roger Williams. probably did and may want to say something, but I didn't know him, but from everything I've heard about him, he was 9 a terrific guy. He came to Amarillo and was one of the first people that started the Bell Helicopter facility 10 there and sort of became known as the face of Bell 11 Helicopter in the community. He was a terrific giver 12 backer to the community. He was a cochair of the United 13 14 He drove refugees to church for classes. He got involved with refugees from Haiti and the Haitian problem, 15 and just all in all a wonderful guy. 16 So we want to remember -- we want to 17

remember Roger today, and I know the Judge is appreciative of all the prayers that were said for him by people who knew him and people in this room that knew of his circumstances before his passing. Tom, I don't know if you want to say anything, but --

MR. RINEY: I think you've said it well. He was known for Bell Helicopter, but I think the thing I admired the most about him is what he did for the

community, and I had the pleasure of serving with him on a 2 board for several years. Great guy, and he was a great 3 advisor. I was president of this group for a while, and he took me aside and gave me some valuable advice from 5 time to time, and he was just a very enjoyable person to be around, and certainly Amarillo will miss him. 6 7 CHAIRMAN BABCOCK: Well, in his honor let's 8 have a moment of silence. Okay. (Moment of silence) 9 10 CHAIRMAN BABCOCK: Thank you, everyone. 11 We'll get -- and, Judge, so sorry for your loss. So we'll get to our status report from the Chief, followed by Justice Boyd if he has any words of wisdom, and we'll go from there. 14 15 CHIEF JUSTICE HECHT: I'll just tell you a bit about what came out of the session, regular session, 17 that was particularly important to the Court. Legislature expanded quardianship case monitoring around 19 the state and gave the Office of Court Administration a large part of what they asked for, about 80 percent, to 20 21 fund all of that; and I think David Slayton, who is the director over there, thinks that that will be enough to 22 make it possible for them to effectively expand their monitoring to statewide, to all courts in Texas. So we're 25 pleased by that.

We had asked for the same general revenue for Access to Justice that we've gotten the last three sessions, but the wrinkle this time was that the Access to Justice also gets part of the state settlements of some lawsuits, basically consumer lawsuits; and the Access to Justice's share of the Volkswagen settlement that the state got was about \$43 million, and together with other settlements that came in during the last biennium it got up to about \$50 million, which is the cap. So the Legislature preferred that we spend that money rather than have more general revenue, but we argued that we needed to keep the general revenue component to Access to Justice funding so that we wouldn't have to rejustify in future sessions. And Governor Patrick agreed with that and the House did as well, and so we got about a fourth of the general revenue that we have been getting, which is about four and a half million dollars, but it does not hurt the mission.

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In fact, because of the \$50 million that we've gotten from the case settlements, we have more than we've had in a long time, and I think going forward there is complete understanding and sympathy in the Legislature for the mission of Access to Justice, so I think we're in good shape going forward.

The Children's Commission has been in

existence for about 14, 13, 14 years, and the Court oversees it, and its purpose is to develop better 2 3 practices and procedures in cases involving children. It's been federally funded since the beginning, but by a 5 quirk most of that funding was lost in differences between continuing resolutions last fall. It was recently 6 restored in the latest continuing resolution, but who knows what it will be going forward. We argued to the 9 Legislature that the loss of that federal funding really necessitated the state making up that because the 10 11 Children's Commission does such valuable work. And they 12 agreed and provided full funding for the Children's Commission. So if we get the federal funding after all, 13 we'll have to decide what to do about -- about how to 14 15 spend that. 16 The Court and the Judicial Council was 17 supportive of legislation that would reform the collection of fines and fees in essentially traffic cases, Class C 19 misdemeanors in the municipal and justice of the peace courts. That legislation passed with the agreement of the 20 21 municipal judges association and the justices of the peace and the council of -- local council of county governments, 22 so I think we'll see some changes there. The judges are very anxious to avoid the indigent going to jail problem 25 that exists in so many other contexts.

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We would have done more about that with the
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  bail reform legislation, but it did not pass at the last
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            It passed the Senate, but it didn't pass the
  House. But the federal courts may have overtaken that
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  issue; and, you know, you may have seen yesterday that
  Justice Thomas denied a stay of Judge Rosenthal's order in
   Houston, and Dallas County has already contacted the
   Office of Court Administration about making the same
   changes in Dallas County's bail system. Travis County
9
  already does it mostly. If we can get Bexar County on
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11
  board, we may not be --
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                 CHAIRMAN BABCOCK: Yelenosky is giving a
13
  thumbs up.
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                 HONORABLE STEPHEN YELENOSKY: I just love it
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  whenever Travis County is recognized for its
16 progressiveness.
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                 CHIEF JUSTICE HECHT:
                                       The straight ticket
  voting ended. It started out as a way to improve judicial
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   selection, and then it ended up being across the board.
   Nobody knows exactly how that's going to affect things,
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   but we'll see. It doesn't kick in until 2020, which is
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   the next time I'm on the ballot, so --
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                 CHAIRMAN BABCOCK: And Justice Boyd.
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                 CHIEF JUSTICE HECHT: So we'll report back
25
   on that.
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CHAIRMAN BABCOCK: Or not. 1 2 HONORABLE JEFF BOYD: If you have any 3 insights let us know. 4 CHIEF JUSTICE HECHT: Legislation that would 5 have originally done a lot to curtail access of electronically filed documents in the courts did not pass, 6 and so the JCIT, the Judicial Committee on Information Technology, which Justice Boyd is the liaison, will continue moving ahead with some kind of PACER-like system 9 to provide access to those documents, so that's good. 10 The restrictions, various restrictions on 11 the Supreme Court's jurisdiction were removed, thereby simplifying the Court's jurisdiction. There was a quirk 13 14 that came up in the middle of the session, a change in the definition of county courts in the Government Code some 15 16 years ago, meant to simplify those statutes, I'm sure, had 17 the effect, according to the Court of Criminal Appeals of making -- removing the Supreme Court and the Court of 19 Criminal Appeals mandamus jurisdiction over the statutory county courts, and that -- that was inadvertent and has 20 21 been cured. So that little problem was removed, and I don't know what else -- there were lots of things. 22 23 HONORABLE JEFF BOYD: Conflicts jurisdiction. 24 25 CHIEF JUSTICE HECHT: Yeah, conflicts

jurisdiction is gone. 1 2 HONORABLE JEFF BOYD: Dissent jurisdiction. 3 CHIEF JUSTICE HECHT: Yeah, dissent 4 jurisdiction, election contest cases, all of those little 5 restrictions that were in section 22.001 and 22.225 of the Government Code. 6 So --7 HONORABLE JEFF BOYD: So you no longer get 8 to bill your clients for all of that research and writing 9 to convince us that we have jurisdiction. CHIEF JUSTICE HECHT: It's going to be 10 11 harder and harder to justify a 15-page statement of 12 jurisdiction. We got some rules assignments as a result of the session, and the Court met on those on Tuesday. 14 Martha presented them to us, and we have a plan for addressing them going forward, and Martha has worked hard 15 16 on all of that, so she's going to give you the details on 17 that. 18 CHAIRMAN BABCOCK: Okay. 19 MS. NEWTON: So the Court has decided 20 already to send three of the rule-making projects to this 21 committee, so these will be coming to you very soon in a referral letter. The first is by January 1st of 2018 the 22 Court has to adopt Rules of Evidence and Procedure to ensure that the enforcement of a foreign judgment or 25 arbitration award in a family law case complies with the

Constitution and public policy. So this is HB 45, and the deadline is January 1, but the statute lays out what has 3 to be in the rules, and it looks pretty straightforward, at least as far as I can tell. So there has to be a provision for timely notice by a party who wants to enforce a foreign judgment or award or oppose a judgment There has to be a hearing on the record, and the trial court has to issue a written order with findings and conclusions.

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Next, by May 1st, 2018, the Court has to amend the Rules of Appellate Procedure to permit a state actor appellant the right to supersede a judgment on appeal in a case that's not for money. So this is a response to the Court's 2014 decision in In Re: State Board of Educator Certification in which the Court held that the trial court has discretion to deny a governmental appellant the right to suspend a nonmoney judgment if the appellee posts security. So this legislation reverses or abrogates the Court's holding, and we will have to amend the TRAP accordingly.

And then the third is SB 179, known as David's Law. So this is a law that addresses cyberbullying, and it's named after a young man in San Antonio, a teenager who committed suicide after being cyberbullied. And this law creates a new chapter in the 1 CPRC that authorizes a victim of cyberbullying to obtain
2 injunctive relief against the bully. And so what the
3 Legislature directed the Court to do is to make forms for
4 the victim or the victim's family to use for an
5 application for injunctive relief and instructions for the
6 forms.

So those three the Court will be asking this committee to work on. There are other rule-making projects that came out of this session that other groups will be doing the initial drafting and study work, but the committee may see some of this later down the road.

So the biggest of these I think is HB 7, which will require some rule making in parental rights termination cases and the appeal of those cases, and so this bill -- there are two specific things it does. It directs the Children's Commission, DFPS, and other interested stakeholders to make a recommendation to the Legislature by the end of this year whether broad form submission of jury questions in parental rights termination cases should continue to be the law. So back in 1990 I think the Court held that broad form submission should be used in PT cases as in other cases. In an early stage of this bill the bill actually amended the Family Code to prohibit the use of broad form submission, and then as it was amended it ended up with this provision

directing the Children's Commission and DFPS to study the issue and make a recommendation to the Legislature.

And then second, it directs the Court to make two specific kinds of rules, rules addressing conflicts between the filing of a motion for new trial and the filing of an appeal of a final order, and then also the period for a court reporter to submit the reporter's record in a SAPCR case.

So kind of separately from this legislation, Judge Dean Rucker, who chaired a previous task force appointed by the Court to make rules to expedite parental rights termination cases, approached the Court and said that they had heard from the courts of appeals that the 180-day deadline was difficult to meet and that other things could be improved in the appeal of these cases and asked the Court to reconstitute the task force to take a broader look at how to expedite and improve the appeal of these cases. And so the Court has decided to reconstitute the task force and will get that order out in the next few weeks and ask the task force to draft the rules required by the legislation, but also to make broader recommendations as it deems appropriate to expedite these cases.

And then HB 1020 amends the State Bar app to authorize inactive members to practice law under rules

promulgated by the Supreme Court. So what this is -- even though that language is broad, what it's intended to do is 2 3 to allow retired lawyers or lawyers who have taken inactive status for other reasons to do pro bono work, and 5 so this is a project that the Access to Justice Commission worked with the bar on. They started working on it before 6 this section, kind of ran into the statutory language prohibiting inactive members from practicing law. 9 legislation, really the purpose was to get that changed to pave the way for this pro bono program. 10 So the bar has already been working on a draft of that rule. I believe 11 12 they're going to -- the bar board is going to kind of considerate it at a meeting later this month, and then we 13 should get it over the summer and then we'll decide how to 14 15 proceed with it. 16 And then, of course, the State Bar and the

And then, of course, the State Bar and the Board of Law Examiners were under Sunset. SB 302 is the State Bar Sunset bill. You've probably heard by now that it makes big changes to the way that disciplinary rules will be adopted and amended going forward. It creates a new committee on disciplinary rules and referenda. It will be nine members, and the bill sets forth very specific time lines and procedures for the committee to do its work. So under the statute the Court will appoint five of the members, the bar president will appoint four

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members, and those appointments have to be done by January 1.

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And then the bill also makes some changes to the State Bar Act that will require amendments to the 5 Rules of Disciplinary Procedure, but the good news is that the bill says that those changes don't have to go through the new committee or the referenda process since they're just to implement statutory changes. And those have to be done by March 1st, and the statute directs the Chief Disciplinary Council and the bar to propose the rules to the Court.

And then the Board of Law Examiners is also extended for several more years, and the Sunset bill makes some changes to the deadline for a prospective applicant to file an application to take the bar, and that will require some pretty -- I think minor and straightforward changes to rules governing admission to the bar, the Board of Law Examiners is already working on those and should approve them and get them to the Court in the next few weeks.

CHAIRMAN BABCOCK: Great. Thanks very much, Justice Boyd, any words of wisdom? Martha.

HONORABLE JEFF BOYD: Brief update to follow up on what the Chief mentioned about electronic filing and electronic access. So electronic filing, as you know, is

fully implemented statewide in civil cases. We're still on the calendar -- on the calendar schedule for roll out 2 3 in criminal cases. Electronic access was -- I won't say delayed, but things started moving more slowly while we 5 waited for the Legislature to consider the bills that were filed by the district clerks who had concerns about the 6 That bill did not pass, so I think things will pick up more quickly now to implement electronic access as we overcome the issues that have been identified. 9 On the electronic filing side, one area 10 that's sort of left untouched is administrative law cases, 11 because SOAH and the administrative agencies are still 12 doing pretty much everything in paper, and what that means 14 is when the administrative record gets filed in Travis County, it's a bunch of boxes, as Judge Yelenosky can tell 15 16 you. 17 HONORABLE STEPHEN YELENOSKY: Which you can 18 never find. HONORABLE JEFF BOYD: Which affects how it 19 goes then to the Third Court and so on. So I suspect that 20 21 as JCIT continues focusing on electronic access sometime probably this fall, I've identified a list of key players 22 in the main agencies, SOAH, PUC, Railroad Commission, others that we're going to -- there are a whole new set of

obstacles that come into play when you're dealing at the

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administrative level, but we do want to start looking at that and how to implement -- how to get the executive branch agencies to start looking at e-filing at the administrative level, which will then assist the Courts that are dealing with those cases as well.

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CHAIRMAN BABCOCK: Thank you.

CHIEF JUSTICE HECHT: And I'll say one more thing about Access to Justice. You know that the office of management and budget has recommended that the Legal Services Corporation, which provides federal funding to legal service providers in all 50 states that the LSC be zeroed out and go out of existence. Lawyers across the country have written in support of continued funding for LSC. Many of your law firms joined a letter that Harriet Miers and Harry Reasoner asked you to join that asked for the same thing, and in April Eduardo and Harriet and Harry and Justice Guzman and I and several others met with all the members of our congressional delegation, and my sense is that they're about 80 percent supportive of LSC's funding. So all of these letters and calls make a difference. And Wednesday Justice Guzman and I met with the vice-president's council and counsel -- other people in the White House about LSC funding. We took Chief Justice Rush from Indiana with us, just to provide Indiana's perspective.

CHAIRMAN BABCOCK: Just a random --1 2 CHIEF JUSTICE HECHT: Well, you know, 3 heartland. And we were very well received. So this -it's not always as bleak as it looks sometimes in a news 5 report. We think we're in a stronger position going forward. 6 7 CHAIRMAN BABCOCK: Oh, great. The Governor 8 has called a special session. I should know this, but is 9 there anything in on the call that impacts rule making? CHIEF JUSTICE HECHT: We don't think so. 10 11 CHAIRMAN BABCOCK: Okay. Great. Well, when we last left the discovery rules we had gotten to Rule 200 on page 53, but I know that Bobby and his subcommittee 13 14 have been hard at work and had a session yesterday afternoon here in Austin, I believe. My spies tell me, 15 and so Bobby may want to readjust how we're going to 16 proceed, but, Bobby, what do you think? What do you want 17 18 to do? 19 MR. MEADOWS: We did meet yesterday in 20 connection with remaining work for our subcommittee, which 21 was largely a question of spoliation and a new assignment as whether or not the rule of exclusion should apply to 22 23 depositions as well as court proceedings and trials, and so we would like to get to those items today. We're close 24 25 enough to the end of our proposed changes from January

that we would like to go ahead and march through that. don't think it will take very long. You will remember --2 3 CHAIRMAN BABCOCK: Famous last words. MR. MEADOWS: Well, we have not -- really 4 5 it's not that much in front of us, and I think we can get through it pretty quickly; but just for context, let me 6 just remind everyone that our assignment once we introduced our proposed set of rules changes in January, 9 what we did in February and April and now today is just march through that with the subcommittee taking in the 10 votes, the better thinking around some of our recommended 11 changes, with the idea that when we finally marched 12 through the entire set of proposed changes we'll go back 13 and rework it, submit a full new draft to this committee 14 for consideration, hopefully reflecting the discussions 15 and thinking that we obtained here. And so with that what 16 17 I'd like to do is -- I think we have one last item around depositions that Jane can introduce. It will take very 19 little time and lead into physical examinations and then I think that will take us directly to spoliation, and I'll 20 frame that issue. We can talk about it at any level of 21 depth that this committee thinks is appropriate and then 22 we'll look -- have a discussion around the rule in this application. 24 25 CHAIRMAN BABCOCK: Okay. So you want to

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start with --
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                 MR. MEADOWS: Finishing the deposition
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  proposed changes, and there's one, and Jane will do that.
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                 CHAIRMAN BABCOCK: Okay. What page and what
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  rule?
                 MR. MEADOWS:
                               It is --
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                 HONORABLE JANE BLAND: It's page 61, Rule
   203.1(b), and the only -- the only change is to change the
   time for returning a signature page in connection with a
10 deposition transcript, the witness' signature page, from
11
   20 days to 30 days, and that was only to conform the time
   period to the federal court time period.
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                 CHAIRMAN BABCOCK: Okay. Let me just catch
14 up with you.
                It's 203.1(c)? Is that what you said?
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                 HONORABLE JANE BLAND: (b). 203.1(b), and
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   if you've got the draft from January 2017 that has the
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   subcommittee's report with the redlined version --
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                 CHAIRMAN BABCOCK:
                                    Yeah.
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                 HONORABLE JANE BLAND: -- it's page 61 of
  that draft.
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                 CHAIRMAN BABCOCK: 61, sorry. Okay.
                                                       I'm
   with you.
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                 HONORABLE JANE BLAND: This was really just
24 a nonsubstantive change to conform the state signature
25 time frame to the federal signature time frame.
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Okay. Anybody have any 1 CHAIRMAN BABCOCK: 2 comment about that? All right. So I think you're getting 3 off easy, Jane. See, I was right about the 4 MR. MEADOWS: 5 level of interest. So our next rule to consider is Rule 204, physical and mental examination. The underlying work on this rule was done by Harvey Brown, so it's unfortunate that he can't be here to guide us through it, but I 9 believe I can accomplish that. If everyone is with me on 10 page 65 of the January proposed rule changes, we can look at what we have in front of us, which is primarily a 11 change to Rule 204.1(a) to broaden those who can conduct 12 examinations under the rule. It simply says that a 13 14 physical and mental examination by a suitably licensed or certified examiner is authorized by the rule and extending 15 the scope of examination rule beyond physicians and 16 17 qualified psychologists. 18 CHAIRMAN BABCOCK: Okay. Richard Munzinger. 19 MR. MUNZINGER: What does "certified 20 examiner" mean, and why is there a distinction between someone who is licensed and someone who is certified? 21 This is why we would like to 22 MR. MEADOWS: 23 have Harvey here, but the -- and maybe others on our committee can remember exactly why, but this was -- he 25 felt strongly that the issue was coming up in litigation

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where the nature of the examination could be -- should be
   conducted by someone other than a physician or
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  psychologist, that there would be like vocational
   specialists and so forth. The term "certified" as opposed
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  to "licensed," I'm not sure. We can take that into, you
  know, consideration, examine it more closely in terms of
   whether it ought to be one or the other, but the idea here
   I think for our purposes today is whether or not this
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   committee thinks we should expand this rule to permit
   examinations by others than were originally listed.
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                 CHAIRMAN BABCOCK: Yeah, Jim.
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                 MR. PERDUE: So would this let a defense
  medical examination be done by just a therapist?
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                 MR. MEADOWS:
                              I personally don't think so,
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   but as I say, whatever -- and again, we can explore the
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   contours of this, but, you know, obviously the language
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   that is being introduced is, you know, "suitably licensed
   or certified," and the, you know, precise meaning of that
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   in terms of when Harvey wrote this, I'm not sure, but
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   again, as I say for today --
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                 MR. PERDUE: Well, I don't mean to put you
   on the spot, but that's exactly what my observation is.
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                                                             Ι
   don't know what that means, and I can see from my
   perspective at least in my practice a lot of breadth in
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   allowing some new -- new folks to conduct, quote,
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examinations for all variety of purposes. And, you know,
  the joke in the personal injury world is it's pretty easy
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  to find somebody with a license.
                 MR. MEADOWS: Yeah. So I think what would
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  be useful to us would be maybe to hear some conversation
  or some discussion around what would be tolerated or
6
   acceptable if we were to expand the rule beyond physicians
8
   and psychologists.
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                 CHAIRMAN BABCOCK: Peter has got some
10
  thoughts.
11
                             I think it's not just expanding
                 MR. KELLY:
  beyond physicians, but it has to be the right type of
   physician, and that's why I like the word "qualified."
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14 You don't want a neuropsych talking about back injuries,
   examining for back injuries. If they're just suitably
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16
   licensed then that's not specific enough, and you need
17
   some further qualifications so you have the right -- the
18
   right specialty in there for the physician.
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                 CHAIRMAN BABCOCK: Yeah.
                                           The note, Bobby,
20
   says this would permit vocational examinations. Jim, is
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   that a phrase that you know about or --
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                 MR. PERDUE:
                             Well, sure, I mean, there
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  are -- there are -- you know, it's like biomechanics.
   There are people who are vocational rehabilitation people
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25
   that, I mean, what that is, what that study is, what that
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involves to get that, quote, license, I mean, that's a
  pretty broad world.
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                 CHAIRMAN BABCOCK:
                                    Yeah.
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                 MR. MEADOWS: But this is not just, you
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   know, pulled out of the air, and I don't mean to put
  Harvey unfairly in spite of his absence because we all
6
   considered it.
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                 CHAIRMAN BABCOCK: Well, why not? He's not
  here. That'll teach him.
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                 MR. MEADOWS: Well, I mean, in the culture
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  of the committee I suppose it's okay. But the -- this is
12 language lifted from the federal rule, for what that may
   be worth to you. I mean, we didn't just make it up. It's
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14 the idea that this rule should allow others beyond those
   currently designated to conduct the examinations, and the
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16 federal rule uses the language "suitably licensed or
17
   certified."
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                 CHAIRMAN BABCOCK: Has anybody studied
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  whether there's experience under the federal rule
  regarding this? And I'm sure I'm right about this, that
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   the level of personal injury work in federal court is a
   tiny percentage of what you get in state court. Wouldn't
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23
  that be right, Jim?
                 MR. PERDUE: I would -- absolutely.
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   things that would lead to a DME in federal court are
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1 pretty rare. 2 CHAIRMAN BABCOCK: Yeah. 3 MR. PERDUE: I mean, Riney is over there 4 just going "This is beautiful," I'm sure. 5 MR. RINEY: You know, I don't do much personal injury anymore, but I never used this rule ever. 6 Now, the presence of the rule probably in a few circumstances has led to an agreement about an independent 9 examination, but it's just not something I ever really -any time I ever got an independent examination it was a 10 catastrophe, so I couldn't do anything with it. 11 12 MR. PERDUE: So let me give you a concrete example, right. I just had a birth trauma case with a 13 14 brain-damaged baby. Pediatric neurologist does the defense medical examination for purposes of the defense 15 examination of the child. 16 17 CHAIRMAN BABCOCK: Right. 18 MR. PERDUE: This language would suggest to 19 me that you could have a physical therapist then do a defense medical examination on behalf of the defendant, 20 21 which leads to their calculation of the impairment. Now, that's -- without more contours in the rule, and I don't 22 know what the federal law is, but, you know, that is subject to substantial question about whether that person is truly qualified. But this would mandate that or allow 25

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it in concept, which you wouldn't be able to do now.
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                 MR. LEVY:
                            Chip?
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                 CHAIRMAN BABCOCK: Yeah, Judge Estevez.
                 HONORABLE ANA ESTEVEZ: You know, it just
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  reads to me like the examinations that are the written
  exams that they do to see how you're focusing, how you --
6
  you know, how you mentally process. So it's not -- I
   don't know why if it's -- I guess I'm just not reading it
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   as broad as everyone else is. It doesn't offend me.
                                                         Ιt
10 makes me think of the people that are certified
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   examination givers, and so that without being a
  psychologist or without being a doctor that they can come
   and testify regarding the tests they just gave. A
13
14 polygrapher, you know.
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                 CHAIRMAN BABCOCK: Okay. Buddy, and then
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   Judge Busby.
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                           The question I have is it says
                 MR. LOW:
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   "licensed." By whom and certified by whom? Different
   groups get together and they give you their certification,
   and I mean, you know, and licensed by Tijuana, Mexico.
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   Now, maybe the word "suitably" takes care of that.
21
   don't know. But I raise by whom?
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                 CHAIRMAN BABCOCK: Yeah.
                                           Judge Busby.
                 HONORABLE BRETT BUSBY: I think Peter's
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   suggestion of bringing back the word "qualified" may help
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solve a lot of the concerns. I can see the reason why you might not want to limit it to doctors, but you do want to 3 be sure, as Jim said, that it's somebody who is qualified on the particular issue that's being investigated; and 5 just having the stamp of approval, as Buddy said, of any old certifying organization is not the only thing that you Probably the reason it says "certified or licensed" is that some organizations do one and some do the other as 9 we were discussing in the interpreter context. Some are licensed and some are certified, but I think either 10 11 licensed or certified doesn't necessarily mean that they're qualified to opine on the issue in the case. 12 So bringing that word back I think would be helpful. 13 14 MR. MEADOWS: Well, can I just say for purposes of guidance here and discussion, I don't know 15 that I see any real distinction between the word 16 17 "suitable" and "qualified." I mean, that's the place where the court gets to make a judgment about whether or not someone who is licensed or certified is appropriate for the examination. So I don't think that -- I would 20 21 just be interested to hear whether or not there is a view that a standard of being qualified is stricter or less so 22 23 than the standard of whether or not someone is suitable. CHAIRMAN BABCOCK: What's the interplay of 24 25 this if the amendment is adopted so that the exam takes

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1 place in front of, you know, Joe, the physical therapist?
  What's the interplay between that happening and then the
 2
 3 Robinson/Daubert issue?
 4
                 MR. MEADOWS: I think they would be -- I
 5
  think they would be significant. I think this is part
  of -- I mean, I think that whole issue under Daubert would
   be -- you know, raises the -- it places the whole issue of
 8
   suitability, whether or not the person, the expert, is
 9
   appropriate --
10
                 CHAIRMAN BABCOCK: Yeah.
                 MR. MEADOWS: -- to be offering the
11
   testimony.
12
13
                 CHAIRMAN BABCOCK: Richard Munzinger, and
14 then Justice Christopher.
15
                 MR. MUNZINGER: That brings into play also
16 the question of who gets to choose the examiner. Is it
17
   the court? Is it the parties? And that can be a very
  serious issue. I recently had a case where the issue
19
   comes up whether this person had or had not been using
   drugs at material times, which were in the past as well as
20
21
   in the present; and so, you know, there's hair samples and
   this and that and so forth that can be done and different
22
   disciplines that can look into that question with
   different degrees of certitude; and so if I'm the party
25
   and I'm seeking the exam, that's one issue. If I'm the
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party who is going to be examined or his counsel, that's
  another issue. If it's a court-appointed doctor, there's
 2
 3
  an aura of authenticity and approval by the court that
   this person was chosen by the court to do the examination
5
  as distinct from being chosen by a party.
                 I may want -- if I'm the guy's lawyer, I may
6
   want to be in a position to call my own competing expert
   on the same subject matter. You know, I mean, we all
   remember the days of Dr. Death when he was the
9
  psychiatrist in the capital murder cases. He was going
10
   all over the state, and he was testifying about the
11
  propensity to do the same thing in the future, and those
   of us who had faced the guy were in a problem, and so you
14 had to -- then the question was do you have your own
   competing psychiatrist. So those are issues that I see
15
16
   that come up here that we may or may not have discussed.
17
                 CHAIRMAN BABCOCK: His name was Dr. James
18
  Grigson.
19
                 MR. MUNZINGER:
                                 I'm sorry?
20
                 CHAIRMAN BABCOCK: Dr. Death's name was
21
   Dr. James Grigson.
22
                 MR. MUNZINGER:
                                 Dr. Grigson.
                                               I told my
  fellow don't let him see the back of your ears because
   he'll diagnose you from the back of your ears.
25
                 CHAIRMAN BABCOCK: And his practice was
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found unconstitutional in the case of Ernest Benjamin
   Smith vs. Estelle by the United States Supreme Court.
 2
                                                           So
 3
  there. Judge Christopher.
                 MR. MEADOWS: Well, there's nothing about
 4
5
  this rule that changes --
6
                 CHAIRMAN BABCOCK: Or Bobby.
 7
                 MR. MEADOWS:
                               I'm sorry?
8
                 CHAIRMAN BABCOCK: Justice Christopher was
9
   recognized.
10
                 MR. MEADOWS: Oh, excuse me.
                 HONORABLE TRACY CHRISTOPHER:
11
   particular language has been in the federal rules since
   the 1991 amendments, and it was designed to capture people
13
  such as dentists or occupational therapists who are not
14
   physicians or clinical psychologists, but who may be
15
16
   well-qualified to give valuable testimony. "The
17
   requirement that the examiner be suitably licensed was
  new, and the court was, thus, expressly authorized to
19
   assess the credentials of the examiner to assure that no
   person is subjected to a court-ordered exam by an examiner
20
21
   whose testimony would be of such limited value that it
   would be unjust." This is the comments to that change, so
22
  this authority is not new under the federal rules.
   court always retained the discretion to refuse to order an
25
  exam or to restrict an exam. This provision was intended
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to encourage the exercise of the discretion, especially 2 with respect to exams by persons having narrow 3 qualifications." CHAIRMAN BABCOCK: Richard Munzinger. 4 5 MR. MUNZINGER: I didn't realize it was federal in origin, which makes it immediately suspect. 6 We have an adversary system, and the idea that a court intervenes in the lawsuit and orders someone to be 9 examined and the jury is then told "This examination was 10 conducted by a court-appointed expert, " that is going to end the question to the jury, and I'm not sure that that's 11 12 what any of us want. 13 CHAIRMAN BABCOCK: Robert, then Skip. MR. LEVY: Well, I think, though, that this 14 15 provision is at the request of a party to get a physical examination. The court has to make the determination. 16 17 will balance the factors. It's going to look at whether the testimony or the examination will lead to an expert 19 report, whether -- I think Daubert will come into play, and I think that's within the court's purview to make that 20 21 judgment as to whether it's appropriate. MR. MUNZINGER: Well, but that's my whole 22 23 point. What is the -- in an adversary system why is the judge taking over this issue? This rule is silent as to 25 who chooses the expert. If the judge chooses the expert,

1 he becomes the court's expert. The court is interested in My poor client is getting screwed because the 2 3 judge is choosing his expert. It's an adversary system, and so it's one thing for me to say to the judge, "Your 5 Honor, I want this fellow to be examined by my doctor, ABC"; and then the defendant or the other party can say, "No, ABC is a shill. He's out there to do the work of the insurance company" or whoever it might be. This is very 9 concerning to me. I've been in federal court, and I'm not happy when I'm there. I've been in the Western District 10 11 of Texas over the last 30 or 40 years where there was -by God, you got justice, and you got it in two days. MR. LEVY: Richard, you have that problem 13 14 with the way the rule is drafted now. This change isn't going to affect that. 15 MR. MUNZINGER: I understand that. 16 It's a 17 problem. 18 CHAIRMAN BABCOCK: I haven't done a lot of 19 these, but the way it usually goes I think is that the 20 defendant will propose a doctor and say he's going to do 21 this and that and the other thing, and then the plaintiff will say "no" for whatever reason and then you go to the 22 judge and the judge decides; but at least in my experience it hadn't been a court-appointed doctor. It's my doctor. 25 I'm just trying to get approval for the exam. Is that how

```
it works, Jim, or not?
1
 2
                 MR. PERDUE:
                              Yes.
 3
                 CHAIRMAN BABCOCK: Yeah. Judge Busby.
 4
   Justice Busby.
 5
                 HONORABLE BRETT BUSBY:
                                         It seems like we've
   got two different issues here. One is can somebody other
6
   than a doctor, a physician or psychologist, do these
   examinations, and the rule is intended to answer that yes,
9
   and I agree with that. I think that's appropriate, and
  then the other one is how do you require whoever this
10
   person is to be linked up to the testimony that's being
11
   given. Should we use "qualified," "certified,"
12
   "licensed," "suitably"? What's the best linking word
13
  there? And I guess my question in trying to answer that
14
   is where is the burden of proof here? Because it seems
15
16
   like we haven't heard any suggestion that the word
   "qualified" that's in the rule now is not working to do
17
   what we want it to do, and so is there really a need to
19
   make a change to "suitably licensed or certified" if there
   are concerns about which one is narrower or broader? And
20
   "qualified" seems to be doing the work that we want it to
21
   do. You know, I don't -- I know there's a lot of history
22
  on the committee about if it's the federal rule we like it
   or we don't like it, but if our rule seems to be working
   okay I don't know that we need to change the words just to
25
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follow the federal rule. 1 2 Well --MR. MEADOWS: 3 CHAIRMAN BABCOCK: Go ahead. Then Ken. MR. MEADOWS: Well, on the burden, if it's 4 5 -- the party seeking the discovery has to move for it, so typically the movant has the burden. 6 7 HONORABLE BRETT BUSBY: Just I wasn't 8 talking about the movant's burden. I was talking about the burden of proposing a change to the rules, should we 9 10 go with the change just because it's the federal rule or 11 should we -- should this -- where should this body put the 12 burden on making a change? Should we require that there be a demonstrated value to the new word over the old word, 13 14 or should we go with the new word just because it's the 15 federal rule? And I was suggesting that we should -- if 16 "qualified" seems to be working, well, then there doesn't 17 really -- you know, I think the burden should be to show that "qualified" is not working well in order to change to 19 the word "licensed or certified." 20 MR. MEADOWS: I think that's fair. T would 21 say that the word "qualified" would need to mean something more and different to us than the word "suitable" to have 22 rules that are inconsistent. I mean, there is some value in having the federal rule be consistent with the state 25 rule if they essentially mean the same thing. Because

otherwise, wouldn't someone be in a position to argue, 1 "Well, qualified means something different in Texas than 2 suitable means in federal court"? And then all of the 3 sudden you've got this issue, this discovery issue that 5 might be avoided if, in fact, there is no real difference between them. 6 7 CHAIRMAN BABCOCK: I missed Skip a minute 8 ago, Kent. Sorry. So Skip and then Kent and then Roger. 9 MR. WATSON: I don't think it's a huge difference, but I think it may be a material difference. 10 11 I think this is a case where the federal rule may not have changed to adjust the de facto common law. If the federal 12 language came in in '91, Daubert came in in '93 and 13 changed the world, and the de facto standard under the 14 common law has been qualified since Daubert, and it's our 15 standard, and changing from "qualified" to "suitable" 16 17 connotes a reason for a change. And I would just respectfully suggest that the standard is "qualified," and 19 we should stick with that and recognize that the federal rule is just out of date with the common law. 20 21 CHAIRMAN BABCOCK: Kent. 22 HONORABLE KENT SULLIVAN: Obviously one of 23 the things that we are doing I think in this project is in many cases adopting, where appropriate, federal language; 25 and there's a value to that in terms of consistency and

perhaps being able to draw on a larger body of law in interpreting of rules and getting people used to a more common practice, but I'm sensitive to the point that Jim raised, because I do think that when we look at specific instances of adopting federal language, the language in the federal rules, particularly the discovery rules, are almost always intended to facilitate very broad discretion by a federal district judge, and I think it's also no coincidence that there is essentially no federal discovery mandamus practice. None.

And so I think it's something that we need to think about in the sense that as we look at every particular case, where we're looking at adopting federal language potentially, you are looking at making a policy choice about providing very broad discretion to a trial judge generally by way of the federal language versus opting for something that's going to provide more bright line boundaries for what you can do. Just looking at this, I mean, we're going from, what, I guess qualified physician and qualified psychologist, which I think is kind of what Jim's point may have been, to suitably licensed — licensed or certified examiner, and that's a substantial change. And I think it's just one of those things where we've got to decide in light of the differences between federal judiciary and the state

judiciary and the overlay if the amount of discretion that's intended is a good idea or not.

CHAIRMAN BABCOCK: Yeah. Roger.

MR. HUGHES: Well, I guess I have something of a preference for the use of the word "qualified," and that's because I don't think we want to freight into this rule any invitation that before you can pick or designate an expert you're going to have to do a full blown Daubert analysis of this expert's qualifications and whether they're capable of doing what they've proposed to do, et cetera, et cetera. I think once you've decided that this health care professional is generally capable of evaluating this condition, getting into the weeds over a -- you know, the rest of a Daubert challenge is a bit much, and at that point maybe -- at this point the question of whether they are licensed in this area, the "appropriately certified" is about as far as you need to drive down that trail.

The other thing is I sympathize with this, you know, what we are opening this up to, because I've had cases where on the defense side and they're saying my client's a drug addict or mentally impaired by use of -- you know, pick your favorite self-medication form; and all of the sudden, they're being -- they want to do an independent exam by their, you know, favorite psychologist

or whatever. And the thing of -- and the other thing is 1 if you pick up the Occupations Code, there are innumerable 2 3 forms of certification and licensing in the health care 4 area. 5 That said, the other thing is, is the health care profession itself relies on nonphysicians and 6 nonpsychologists. If you send someone in for psychological testing, the psychologist will have very little to do and will instead have batteries of 9 standardized tests and short form interviews done by 10 assistants, who are trained. They're professionals in 11 their field, but they're not a licensed psychologist. 12 the same thing goes if you go in for treatment by a 13 14 doctor. Frequently half of your care will be provided by a physician's assistant or a nurse or some other 15 16 certification. So while I'm sympathetic to moving it to 17 licensing, I think we have to be sensitive that this is a field that, as some people point out, it's kind of ripe 19 for abuse. 20 CHAIRMAN BABCOCK: Robert. 21 MR. LEVY: A couple of things. One is it is possible that in the federal rules the reference to 22 23 "certified" might be pertaining to states that use certification as the, quote, licensure. In Texas, I think 25 licensure is the appropriate reference. From the broader

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point, I think that there are going to be circumstances
  where a judge should be able to make a decision and a
 2
 3
   determination that it is appropriate for a testing by such
   as an audiologist or someone that is specialized in their
 5
  field, and that information then might be used by the
   subsequent expert. Like a neurologist or somebody else to
6
   reach an expert opinion, so the audiologist is not
8
   necessarily needs to be Daubert qualified; but it's an
9
   appropriate test; and that's why I think that "suitable"
   reference is more appropriate in this kind of situation;
10
   and again, it's up to the judge. The judge is going to be
11
   making that determination, looking at all of the factors.
   So I think that this language does make sense using
13
14
   "suitably," maybe just licensed and not certified.
15
                 CHAIRMAN BABCOCK: Okay. Anybody else?
16
   Buddy.
17
                           Chip, you know, we keep talking
                 MR. LOW:
   about Daubert, and that comes under 702, and 702 is still
   so broad it just says "will aid the jury."
19
20
                 CHAIRMAN BABCOCK:
                                    Yeah.
21
                 MR. LOW: But the court gave interpretations
   of that, and that's not a rule. Our rule, 702, still says
22
23
   "aid the jury," but the courts held it won't aid unless
   their testimony is qualified and the person is qualified,
25
   so they come back to that. So if we have a rule like
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that, the court can determine those things without saying
  he's certified or, you know --
 2
 3
                 CHAIRMAN BABCOCK: Yeah. Anybody else?
   just -- I think my view is sympathetic to Jim's that we're
5
  trying to simplify these rules, we're trying to make them
   less expensive, and now we're going to open up a whole new
   group of experts to come in and fight about. In other
   words, we're introducing, if we adopt this, another level
9
   of things to fight about in court; and I don't know if
  that's wise; and I don't know if that is what is in
10
   keeping with our charge. It is too bad Harvey is not here
11
   because he obviously has some thinking about it and maybe
   knows something on the federal side that none of us do,
13
14 because I've never had it come up in federal court, only
15
   in state.
16
                 MR. PERDUE:
                              I just -- I thought Judge
   Christopher's reading from the -- I guess that's the
17
   comment from the federal rule?
18
19
                 HONORABLE TRACY CHRISTOPHER:
                                               The comment,
20
  uh-huh.
21
                 MR. PERDUE:
                              That is a helpful contour,
   because even from the plaintiff's perspective I get the
22
23
   idea of wanting a voc rehab person to be able to do an
   examination in certain cases. I mean, I understand that,
25
   and I'm sure Justice Brown could kind of verbalize if
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that's the extent of it, but I -- without the language
  that you read in the commentary in the federal rule I get
 2
 3
  worried about this particular language.
 4
                 CHAIRMAN BABCOCK: Yeah. Justice
5
  Christopher.
                 HONORABLE TRACY CHRISTOPHER: Well, you
6
   know, just thinking back to trial court days, I can't
   imagine if the plaintiff had designated as an expert a
   vocational rehab person and the defense says, "I want my
9
  own vocational rehab person, you know, who is not an
10
   actual physician, just a vocational rehab person." I
11
  probably would have let them do it and thought I had the
   power under the old rule frankly. Same thing with a
  dentist. If the case involved dentistry and the expert on
14
   the plaintiff's side was a dentist and the other side
15
16
   wanted a dentist, I would have thought I had the power to
17
   do it.
18
                 CHAIRMAN BABCOCK:
                                    Yeah.
19
                 MR. PERDUE: I'm blessed to not have too
  many defense dentist medical examinations.
20
21
                 CHAIRMAN BABCOCK: All right. If there's
  nothing more -- yeah, Bobby.
22
23
                 MR. MEADOWS: The only thing is moving
             So I think that the -- I can be corrected by the
  members of the subcommittee who are here if I'm wrong
25
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about it, but I would think that the subcommittee would
  accept the formulation articulated by Robert, and that
 2
 3
  would probably be what we would want to come back with,
   unless there is an indication from this committee that
5
  your point of view or some other point of view should
   control. What Robert basically said is we would go with
6
7
   "suitably licensed exam."
8
                 CHAIRMAN BABCOCK: Yeah, it might not hurt
9
   to take a vote on this, see where people are coming out.
  So we'll take the language that's been proposed,
10
   understanding that maybe it will be tweaked some with
11
12 Robert's language or others. How many people are in favor
   of this revised language on 204.1(a)(1)? If you are,
13
14 raise your hand.
15
                 How many people opposed? Well, there were
16
   10 people in favor and 13 opposed, the Chair not voting.
17
                 MR. MEADOWS: So that's helpful, and to
18 break down, again, how we go forward, I think that the
19
   committee sees the value in permitting examinations by
   others than physician and psychologists, just as Justice
20
   Busby indicated, so that's certainly the view of the
21
   committee.
22
                 CHAIRMAN BABCOCK: The subcommittee or this
23
   committee?
24
25
                 MR. MEADOWS:
                               The subcommittee, obviously.
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CHAIRMAN BABCOCK: Right.
 1
 2
                 MR. MEADOWS: So maybe we need to vote on
 3
   that, as to whether or not we change the rule at all to
   permit others beyond physicians and qualified
 5
  psychologists in conducting exams.
                 CHAIRMAN BABCOCK: Okay. You want to frame
 6
 7
   the issue to vote on?
 8
                 MR. MEADOWS: Well, should we leave the rule
 9
   as it is and limit examinations to those stated --
10
                 CHAIRMAN BABCOCK: How many people are in
11 favor of leaving the rule as it is?
12
                 All right, how many are opposed to leaving
  the rule as it is? Hang on. Everybody get their hands
14 up.
15
                      There were 5 in favor of leaving as
                 Okay.
16
  it is, and 18 opposed, the Chair not voting. So those two
   votes confused me a little bit. Kent.
18
                 HONORABLE KENT SULLIVAN:
                                           I'm not sure
19
  they're confusing. I mean, I think --
2.0
                 CHAIRMAN BABCOCK: That's what I'm looking
21
   for, reconciliation.
22
                 HONORABLE KENT SULLIVAN:
                                           I'll do my best.
23 Reconciliation is certainly my strong suit. I think all
24 we're talking about is everyone understands there's a need
25
  for a broader scope to the rule, but you want something
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1 that provides brighter lines and boundaries for the Texas
  trial judiciary.
 2
 3
                CHAIRMAN BABCOCK: Okay. Fair enough.
  Yeah, Skip.
 4
 5
                MR. WATSON: I think most people -- but I
  could be wrong -- are in favor of broadening it to
6
   qualified examiners other than physicians or
  psychologists. That's what I would propose.
9
                HONORABLE KENT SULLIVAN: Which is I thought
10 essentially what I said.
11
                MR. WATSON: Correct.
12
                HONORABLE KENT SULLIVAN: That's what I was
13 trying to imply.
14
                 CHAIRMAN BABCOCK: That was a more succinct
15 way of saying what you said, at least in my view.
16
                 MR. MEADOWS: I think we can take it from
17 here.
18
                 CHAIRMAN BABCOCK: Huh?
19
                 MR. MEADOWS: I think we can -- unless you
20 want to break it down even further, I think we'll make a
21 run at capturing this point of view.
22
                 CHAIRMAN BABCOCK: Okay. Good.
                                                  That's
23 great. All right. What next?
24
                 MR. MEADOWS: That brings us to the
25 requirements of the order. This is a stylistic change
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just to make it clear that the order must state who is to
 2
  perform the exam, the proposed exam.
 3
                 CHAIRMAN BABCOCK:
                                    Okav.
 4
                 MR. MEADOWS:
                               The next changes are also
5
   intended to be stylistic, I'm informed, under Rule 204.2,
   and that is it just breaks up our current rule into
6
   separate paragraphs and makes it clear that, for example,
   the contents of the report, that the report must state --
   set out in detail. This is borrowed from the Federal Rule
9
   35(b)(2) on the -- to ensure that the reports are not
10
   vague. They need to be in sufficient detail as to be, you
11
   know, instructive about what the witness is going to say.
13
                 CHAIRMAN BABCOCK: Okay. Any comments about
14 the change?
                Robert.
15
                 MR. LEVY: Is there under this the ability
16
   of a court to seal a report or otherwise protect it from
17
   disclosure beyond the parties? Because there could be
18 health information that maybe should be restricted.
   not sure if the language you put in on limit delivery, is
20
   that applying to who gets it and whether it was filed?
21
                 MR. MEADOWS: Yes, that it can be limited,
   that it can be limited.
22
23
                 MR. LEVY:
                           Okay.
                                   That makes sense.
24
                 CHAIRMAN BABCOCK: Okay. Any other comments
   about this?
25
```

```
MR. MEADOWS: I think the only --
1
 2
                 CHAIRMAN BABCOCK: Go ahead.
 3
                 MR. MEADOWS: Not to jump the gun.
 4
                 CHAIRMAN BABCOCK: No, go ahead.
 5
                 MR. MEADOWS: I think the only other point
  of discussion under these changes -- because I think (c)
6
  is essentially offered as a rewrite for stylistic reasons,
8 but we get to waiver of the privilege, and again, I think
   we borrowed from the federal rule to make it clear that if
10 there's an examination of the examiner or if there is --
  well, primarily if there's a deposition of the examiner or
11
12 the report is published, then that waives the privilege as
  to that issue in that case, that medical condition in that
14
  case.
15
                 CHAIRMAN BABCOCK: Yeah. Any comments on
16
  that? Okay.
                 MR. PERDUE: What -- this is the federal
17
18 rule? This (d)?
19
                 MR. MEADOWS:
                               That's -- yes, that's my
  understanding.
20
21
                 CHAIRMAN BABCOCK: That's what the note
22
   says.
                               This was borrowed from Federal
23
                 MR. MEADOWS:
   Rule 35(b)(4).
24
25
                 MR. LEVY: It is in that rule.
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MR. MEADOWS: I mean, I don't have the
1
   side-by-side comparison, but my note identifies this
 2
 3
   change as resulting from conforming with Federal Rule 35.
                 CHAIRMAN BABCOCK: Richard Munzinger.
 4
 5
                 MR. MUNZINGER: I can't find where the rule
  refers to whether the report should or should not be filed
6
   with the clerk. Is there anything in the rule concerning
8
   that subject?
9
                 MR. MEADOWS: Not to my knowledge. I don't
10 know that that would -- that the current rule calls for
11
  that.
12
                 MR. MUNZINGER:
                                 Well, you obviously have
13 privacy considerations in medical conditions regardless
  of -- they don't have to be medical conditions, but I
   just -- if this rule were adopted as it is now, my guess
15
16
   would be that most of the reports would be filed with the
17
   clerk.
18
                 MR. MEADOWS:
                               I don't think so.
19
                 HONORABLE TRACY CHRISTOPHER: No.
20
                 MR. MEADOWS: I don't think that's the
21
   practice.
                 CHAIRMAN BABCOCK: Justice Bland.
22
                                                    Then
23
  David.
24
                 HONORABLE JANE BLAND: Going back to your
25
   comment about (d), this looks like there's something wrong
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with the language there. I think we need to take a look
  at it and see if we've got the right phrase.
 2
 3
                 MS. HOBBS: Yeah. I was confused.
 4
                 HONORABLE JANE BLAND: Yeah. We'll take a
 5
   look at that.
 6
                 CHAIRMAN BABCOCK: Okay. David.
 7
                 MR. JACKSON: (e) probably needs to be
 8
   changed to conform with what we're doing here, "physician
 9
   or psychologist fails or refuses," we need to change that
  to "examiner."
10
11
                 CHAIRMAN BABCOCK: Yeah, good point. Okay.
   Any other comments?
13
                 MR. MEADOWS: Well, again, it's Harvey's
14 fault there, I'm sorry. Okay. Does that conclude the
15 discussion of Rule 204?
16
                 CHAIRMAN BABCOCK: Unless there's anybody
  that has any other comments. Okay. So let's move on.
17
18
                 MR. MEADOWS: Okay. That pretty much
19
  marches us through the body of the discovery rules.
  now enter Rule 215, which Alex essentially walked this
20
21
   committee through sometime ago, and not to -- I don't
   really want to commit her to this, but it's my
22
23 recollection in visiting with others that what she did
  with Rule 215 was essentially reworked it to be more in
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  conformity with the federal rule, but the point of
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significance around our work in Rule 215 is with regard to
   spoliation.
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 3
                 CHAIRMAN BABCOCK:
                                    Okav.
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                 MR. MEADOWS: Where we -- you'll find it on
5
  page 77, Rule 215.7 --
                 CHAIRMAN BABCOCK: Before we get to that,
6
   Bobby, we -- we left off at our last meeting on Rule 200,
8
   and today we skipped ahead to 203.1 (c).
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                 MR. MEADOWS: I thought we had marched all
10 the way through.
                 CHAIRMAN BABCOCK: We did not. We stopped
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  right before Rule 200. And there's not a lot -- not a lot
   of changes except that there's an important note here,
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  which I think deserves discussion; and that is on Rule
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   200, deposition upon written questions. "The discovery
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   subcommittee does not recommend adopting the Federal Rule
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   30(a)'s 10-deposition rule for depositions on written
   questions," and the same is said about 201.1.
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                 MR. MEADOWS:
                               Right.
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                 CHAIRMAN BABCOCK: That's what the note
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   says, and I think that's -- that's worthy of some
   discussion because it's my experience and my belief that
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  if you allow unlimited access to a particular discovery
  tool while limiting others, the lawyers are just going to
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   go to the tool that doesn't have any limits on it. So if
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you say, you know, 10 depositions for six or seven hours 1 depending on the court system, that's fine. They'll take 2 advantage of that, but then they'll send out, you know, 50 3 depositions on written questions if we don't have a limit. 5 So I understand the subcommittee has recommended that. would be interesting as to why they think that we should not have a 10-deposition limit for depositions upon 8 written questions and if anybody has any contrary views on 9 that, other than myself. So Justice Bland. 10 HONORABLE JANE BLAND: Chip, I think we did talk about this 10-deposition limit at our last meeting; 11 and at the end the committee, the full committee, decided that we would go ahead and have a default hour limit on 13 14 depositions in connection with level three cases, originally level three cases because they have 15 16 case-specific discovery control plans. We're not going to 17 have any sort of default in connection with limitations on depositions, and the committee voted to rather than have a 19 limit on the number instead have a limit on the hours and adopted that limit, which I think is 60 in connection with 20 21 level two cases. So that limit got imported into level three cases. 22 23 CHAIRMAN BABCOCK: Right. HONORABLE JANE BLAND: And the discussion 24 25 about not having the 10-deposition limit had to go with --

had to do with, you know, the hour -- hourly limit being one that was geared toward reducing expense and let 2 3 lawyers have flexibility about how to use that time. in terms of depositions on written questions I think some 5 lawyers spoke up and said that that is an expedient way to prepare and present proof that's less expensive obviously 6 than oral depositions --8 CHAIRMAN BABCOCK: Yeah. 9 HONORABLE JANE BLAND: -- and that we shouldn't be limiting depositions on written questions 10 11 while at the same time we're telling everybody limits on oral depositions. 12 13 But, but --CHAIRMAN BABCOCK: 14 HONORABLE JANE BLAND: And I think in particular with records, medical records and other sorts 15 16 of records, depositions on written questions. And so I do think we had a discussion about it, because the federal 17 limit was just 10 depositions overall. We talked about how, you know, there could be limits on oral depositions, written depositions, and that kind of thing. I do think 20 we got some discussion from the committee on that. 21 22 CHAIRMAN BABCOCK: Yeah, I think you're 23 right about that, but did we -- and I'm fine with hour limits. I mean, number of deposition or hour limits, 25 either way, as long as there's some bright line there.

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HONORABLE JANE BLAND: We did vote.
                                                      I think
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  it was overwhelming, only two dissenters. We checked that
 2
 3 yesterday at our subcommittee meeting.
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                 CHAIRMAN BABCOCK: That was with respect
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  to --
                HONORABLE JANE BLAND: We did vote to put
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7
   that limit in on level three cases.
8
                 CHAIRMAN BABCOCK: For oral depositions.
                 HONORABLE JANE BLAND: Correct.
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10
                 CHAIRMAN BABCOCK: But we currently have no
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  limits on depositions on written questions, right?
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                MR. MEADOWS:
                              Right.
                 HONORABLE JANE BLAND: Correct.
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14
                 CHAIRMAN BABCOCK: Okay. So the issue is,
15 and if we don't --
                HONORABLE JANE BLAND: But we did discuss
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  the fact that we had no limit and that the federal rule
18 had a 10-limit, a 10-deposition overall limit.
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                 CHAIRMAN BABCOCK: On written questions?
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                HONORABLE JANE BLAND: Right. We did
   discuss that.
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22
                 CHAIRMAN BABCOCK: Okay. So any other
23 thoughts about that?
                MR. MEADOWS: Yeah. It would be good to
24
25 hear because my recollection is that the no limit on
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deposition by written questions was sort of a -- ran parallel with our limitation on oral depositions as a way to conduct needed discovery in a way that's less expensive and efficient. So there was a view, as I recall, that we didn't want to put a limit on deposition on written questions, but if that's not the view of this committee it would be good to hear it.

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CHAIRMAN BABCOCK: Yeah. Well, I guess maybe I'm -- you know, you fight your -- you know, the next war you're fighting your last war, and I just got through a case where the other side in my judgment was abusing the discovery process, and for example, on this issue, the deposition on written questions weren't -weren't for documents, which I can understand why you would want that, but they were all substantive, you know, pages and pages of questions that took, you know, multiple hours to answer. And then you had cross-questions and then the lawyers went to the deposition on written questions. So maybe that's such an outlier that it doesn't require us to spend a lot of time worrying about it, but -- but that is our charge to worry about things like that, so I bring it up again. Maybe again. I don't know if -- what I said last time, but that's concerning to So, Alistair, you look like you're ready to say something.

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MR. DAWSON: Well, I think that your example
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  is an outlier. I mean, I have never seen anyone use a
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  deposition on written questions except to get documents
  proved up. And I don't think that -- I don't think we
 5
  ought to limit that. I think it's an efficient way to
  get, you know, documents produced and perhaps in
   admissible form. And the other thing is, is if you're
   going to go to the number of hours as opposed to a number
9
   of depositions --
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                 CHAIRMAN BABCOCK:
                                    Right.
11
                 MR. DAWSON: -- that you're going to do the
   60 hours, then I don't see how you could use the
   deposition on written questions as a -- to limit,
14 because --
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                 CHAIRMAN BABCOCK: Well, because it doesn't
16
   apply. The hour limit doesn't apply to written --
   depositions on written questions.
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18
                 MR. DAWSON: I don't see how you could
19 have -- how could you count -- oh, you're saying should
  there be a limit on the number of depositions on written
20
21
   questions.
                 CHAIRMAN BABCOCK: Yeah, some limitation.
22
                                                            Ι
  don't care if it's hours or if it's --
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                 MR. DAWSON: I mean, I don't think there
25
   should be, because I think we ought to be encouraging
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people to use that form and get their documents and get 2 them proved up. 3 CHAIRMAN BABCOCK: Sure. 4 MR. DAWSON: It's more efficient, and if 5 somebody is, in your example, you know, trying to use it to get around the oral deposition limit, you can always seek protection from the trial court. So I'd rather have it done that way for the outliers if somebody is going to try and circumvent the rule rather than put an arbitrary 10 limit on the deposition on written questions. 11 CHAIRMAN BABCOCK: Well, you could say -just throwing this out. You could say that deposition on written questions may be used, you know, without 13 14 limitation to prove up documents. However, if the deposition is going to be, you know, on substantive 15 matters then you have this limit, whether it be in hours 16 17 or number. Justice Bland. 18 HONORABLE JANE BLAND: Well, I mean, it 19 usually is prove up documents plus. It might be, you 20 know, "I certify that they're reasonable and necessary." 21 CHAIRMAN BABCOCK: And they haven't been altered. 22 23 HONORABLE JANE BLAND: Yeah. CHAIRMAN BABCOCK: But it's always directed 24 25 at the documents. I mean, you're trying to prove it up as

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a business record or whatever it may be, and you may throw
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   a question in there, you know, this hadn't been altered,
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   it's an original or whatever, but it's always
   document-specific, but then if you go and there's a
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  different --
                 HONORABLE JANE BLAND:
                                        There's sometimes an
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7
   opinion.
             I mean, in the medical context there's sometimes
8
   an opinion.
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                 HONORABLE TRACY CHRISTOPHER:
                                               And now under
   "paid or incurred," that's how they get the testimony
10
   about paid or incurred, are documents on -- deposition on
11
   written questions, and that has to go to every single
12
   medical provider. You know, how much was paid, how much
13
14
  did the insurance pay, how much was written off. I mean,
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   those are substantive questions, you know, about a matter
   of controversy, but it's much cheaper to do it that way
16
17
   than a live deposition.
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                 CHAIRMAN BABCOCK:
                                    Yeah.
                                           Somebody -- yeah,
19
   Tom.
20
                 MR. RINEY:
                             I've had a couple of experiences
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   like you have, usually in federal court, but they are very
   rare; and I think part of that is because drafting them
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   and going through the process is very cumbersome; and
   they're ineffective most of the time, unless it's
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   something that's essentially undisputed as we're talking
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about as related to documents and so forth. So I think
  you balance the efficiency of using the DWQs against
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  limiting them because of the rare abuse. I'd leave it the
   way that it is and just stick with the limits on the hours
5
   on the oral depositions.
                 CHAIRMAN BABCOCK: Yeah, Buddy.
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 7
                 MR. LOW: Is there any provision now against
   just taking a written deposition of somebody? "Who all
9
   did you talk to?" "How did you reach this policy?" And
  shortening your time when you take his oral deposition?
10
   mean, nothing in the rule says that you limit the written,
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   and I know what practice is, but lawyers get around
12
   practice. And so --
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14
                 CHAIRMAN BABCOCK: You've noticed that, huh?
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                 MR. LOW: Yeah. So what would prevent now
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   me having the long written deposition of a man? "Where
   did you reach this policy?" "Who did you talk to," all
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18
   that, and it shortens my time to question him orally.
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                 CHAIRMAN BABCOCK: Well, there's nothing to
   prohibit that, I don't think.
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21
                 MR. LOW: That would be a tool that lawyers
   would use. I'll guarantee you.
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23
                 CHAIRMAN BABCOCK:
                                   Roger.
                 MR. HUGHES: We're going down that same
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25
   road. What I have seen and what some lawyers in my firm
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do is the moment we get a designation of experts from the
   other side, we send a record stripper out to their office.
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  We don't just want what the rules say we get for a
   designation of experts. We want, you know, copies of
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   every deposition in their hands, et cetera, et cetera.
   And that can be pretty onerous, and I've --
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7
                 CHAIRMAN BABCOCK:
                                    Is that a good thing or a
8
   bad thing?
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                 MR. HUGHES: Well, it keeps us in -- you
10 know, it gives us something to do while we're setting up
11
   the oral deposition; but in other words, you use a
   deposition on written question to basically strip the
12
   record that you think you won't get otherwise in advance
13
14
   of the deposition. Or I've seen people send what
   essentially would be a DWQ for records. You know,
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16
   "Produce these the day before your oral deposition."
17
   I mean, I could see some limit, but practically speaking,
   I'm not sure it's worth -- all you're going to do is in
19
   complex cases that's the first thing they're going to get
   rid of.
20
21
                 CHAIRMAN BABCOCK:
                                    Yeah.
                                           Anybody else?
22
          I think that's the only thing that I saw, Bobby,
   Okay.
23
   between 200 and where we started today at 203.
                               Mr. Chairman, before we leave
24
                 MR. MEADOWS:
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   200, do we -- do you feel that we've got clarity on what
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we should do with regard to the subcommittee's recommendation that there be no limit on written 2 3 questions? 4 CHAIRMAN BABCOCK: Yeah. If I thought that 5 there was support for a limit of some type, either number or hours, you know, I'd call for a vote, but I don't think 6 there is. I don't sense that. 8 MR. MEADOWS: So I think that does bring us 9 to Rule 215. 10 CHAIRMAN BABCOCK: Yeah. MR. MEADOWS: And as I said, the body of 11 Rule 215, the proposed changes, I would suggest we just leave them as they are. They've already been discussed by 13 14 Alex Albright, who did the reformulation of the rule in an attempt to align it with the federal rule. So it can stay 15 as it is, and when we come back with the new draft if 16 17 there are issues or concerns about it we can take it up. I think the better use of our time today in terms of the 19 subcommittee going back to work would be to get right into the spoliation rule, which has now been appended to Rule 20 215 as 215.7. 21 So on that let me just frame the issue if I 22 might. Looking back at our assignment from Justice Hecht, we were asked to consider spoliation in the context of a 25 proposed rule from the State Bar committee, which we did;

and our subcommittee in working through that concluded that we did not propose that rule, the adoption of that 3 rule. I'm happy to get into the reasons why, but we as a -- we were unanimous in our subcommittee that the rule 5 that had been submitted by that committee was not appropriate for the recommendation. We next considered 6 the assignment of examining the amendments to the federal rules, primarily with regard to 37(e), which applies to 9 spoliation in the context of ESI only. There's an interesting history around that in terms of what the 10 11 federal system did to examine the question and limit its 12 rule change to ESI. And our subcommittee was recommending unanimously that we adopt what the feds did with Rule 13 37(e) with a slight change that has already been discussed 14 by this committee, the full committee, and that is that we 15 do not -- we want clarification in our rule that severe 16 17 sanctions will not apply to a spoliation that's not intentional. 18 So that's -- that's where we are. 19 what we -- that's where we are -- where we stand right 20 21 I say that our work in examining this -- these proposed rules, possible changes, and the discussion 22 around it has raised questions. Questions have emerged in terms of whether or not we as a subcommittee should be conducting a more fundamental and original examination of 25

spoliation for Texas, a rule of spoliation for Texas, taking up, for example, the question of the duty. 2 is, what is the duty in context of preserving records. 3 Should it be as it is now under Brookshire Brothers and in 5 the Federal Rule 37(e), a substantive standard, that I believe everybody is familiar with in terms of whether or not you're aware of something that was likely to lead to litigation and so forth, and that's not the precise statement of the standard, or whether or not it should be 9 something that is more particularized and objective. A 10 bright line. When the lawsuit is filed, when you receive 11 notice of it, that sort of thing. And another issue that we could consider and 13 are interested in pursuing at this committee if the Court 14 wants us to, is some mechanism for testing the obligations 15 of preservation in litigation. That is, a way to seek 16 relief when confronted with either a concern or an 17 expectation, express expectation by the opponent that a 19 level of scope of preservation might be necessary. this is driven by the belief -- I mean, I think a 20 21 documented concern -- that the cost of preservation of ESI is increasingly expensive and in a lot of cases view this 22 23 unnecessary. 24 So that's where we are. We have a 25 recommendation that we not accept the proposed rule

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offered by the State Bar Rules Committee. We have a
  belief that we should go as far -- at least as far as Rule
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 3
  37(e) with our language for clarification, and a question
   of whether or not we should look more deeply at a Texas
 5
   spoliation rule around the questions that I've just
   identified in terms of duty and procedure.
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                 CHAIRMAN BABCOCK: Okay. Good.
                                                  Where do
8
   you want to start?
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                 MR. MEADOWS:
                               Jump ball.
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                 CHAIRMAN BABCOCK: All right. Does anybody
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  have any comments on any or all of the above?
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                 What about -- go ahead, Justice Busby.
                 HONORABLE BRETT BUSBY: Is there a reason
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14 that this is limited only to electronically stored
15
   information and not covering other instances of
16
  spoliation?
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                 MR. MEADOWS:
                               No.
                                    There's not necessarily a
18 recommendation by our committee that we stop at ESI.
19
   definitely believe that what occurred in the federal rules
  with Rule 37(e) make sense. The part of our question for
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21
  this committee is this larger issue about whether or not
   we should be doing something around spoliation in a
22
23 broader context. That's what the State Bar Rules
  Committee attempted to do in terms of codifying the
25 Brookshire Brothers common law. So that's part of the
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question.
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                 HONORABLE BRETT BUSBY: Well, I guess, my
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   reaction is I don't see a substantive reason just to limit
   this to ESI. I mean, if we're going to have procedures
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   and there is spoliation and it seems like it would be --
   it should be the same standard.
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 7
                 CHAIRMAN BABCOCK: Okay.
                                           Kent.
8
                 HONORABLE BRETT BUSBY: Maybe there is one,
9
   but --
                 CHAIRMAN BABCOCK: Kent, then Robert, then
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11
   Buddy.
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                 HONORABLE KENT SULLIVAN: For me the issue
13 was whether we should simply adopt the federal rule as is
14 or whether we should more broadly explore, at least, other
   alternatives. It looks to me like we do this about once
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16
  every 20 years or so.
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                 CHAIRMAN BABCOCK: Give or take.
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                 HONORABLE KENT SULLIVAN:
                                           I'm sorry?
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                 CHAIRMAN BABCOCK: Give or take.
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                 HONORABLE KENT SULLIVAN: Give or take.
                                                           And
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   given that this is the rule that more than perhaps any
   other really directly butts up against technology issues,
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   I thought it was very important to consider at least
   taking some time once every 20 years to explore other
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   alternatives to just adopting the federal rule; and I
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think Bobby noted the two issues that I had identified; but, you know, I do that without limitation, because I suspect there are others.

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One is the question of what's the proper trigger for a duty of document and data retention and should we consider at least a possibility of an objective trigger, whether that be by some form of written notice, or the filing of an initial pleading or potentially something else, but an objective standard as opposed to the continued use of a subjective standard.

And the second, to just put it a slightly different way, was the issue of whether or not it would be appropriate to consider a possible forum of some type to 14 facilitate presuit management of document or data retention issues that otherwise under the current system 16 affords no forum for relief or for any clarity, either as to whether any duty exists to retain document or data or, if a duty exists, what the scope of that should be. think increasingly that is very problematic; and for those who have, you know, seen the materials I won't belabor the point; but, you know, I read through a number of the materials filed with the federal rules committee or otherwise available.

One in particular that I would suggest people look at is the letter from counsel for Microsoft

that simply details certain information as to the level of data that they store and the attendant cost associated with it and what that projected curve looks like in terms 3 of how quickly the numbers have increased and the cost has increased associated with that activity. I think it's a I think it's at least worth some attention. big deal. And I'll make one final point, and that is from my own perspective I don't feel comfortable in either trying to formulate a rule or trying to vote on a rule without knowing more from people who have greater 10 expertise in this area, and the area that I'm talking 11 12 about is technology in general and the issue of data storage, data accumulation, and the like. I think we are 13 from time to time criticized for always looking through 14 the rearview window in terms of the management of the 15 legal system; and I think we need to at this juncture, 16 particularly on an issue like this, be prospective in our view; and we need to get more information from people who 19 have more information and background and expertise than just lawyers and even judges about what the next 10 to 20 20 years look like in terms of technology and how it may impact the efficacy of the sort of rule we're looking at. 23 Now's the time. 24 CHAIRMAN BABCOCK: Great. Your comment

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about always looking through the rearview window reminds

me of the GEICO commercial, "It's what we do." Robert. 2 MR. LEVY: I do echo Judge Sullivan's 3 perspective on these issues. I think there is an opportunity to do more. There were many issues that the 5 Federal Rules Advisory Committee looked at, ended up deciding not to address for a number of reasons, including limits under the Federal Rules Enabling Act that restrained them from entering into some of the topics that Kent talks about that I think we could consider to 10 recommend to the Supreme Court. I will also reference Justice Busby's point about ESI versus more broadly. That 11 was an issue that came up at the very end of the process in the analysis of the federal rules amendments; and the 13 14 issue, as I understand it, that the committee was looking at was they were concerned about underlining the Silvestri 15 line of cases which involved the loss of physical 16 17 evidence. In this case I think it was a vehicle, a GM vehicle, and they were concerned about undermine -- or upsetting that line of cases. 19 20 I think that was a mistake, and one of the problems that we're already seeing is how do you define what is ESI? Is a videotape ESI? Well, the data on the 22 videotape is electronically stored, but the videotape itself is physical. Similarly, if you have a memo, is the physical memo treated differently than the electronic 25

1 version of it? If you printed it out and you lost that and the electronic version, are there different standards to apply? So I think that the better approach for us is to look at a broader rule that applies to all evidence rather than narrowing it to ESI.

> CHAIRMAN BABCOCK: Buddy.

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MR. LOW: Chip, we could study this for a long time, but apparently the federal rule is working for now or nobody has shown that it hadn't, but if we got the federal rule only, they're going to wonder what happens with the regular documents? Did y'all consider, Bobby, just having a footnote "This does not change the law of Brookshire Brothers" and that, and for that look to that and let's let that develop and just make it clear that we're only doing electronic. And we might have these studies that Judge Sullivan calls for, but that's going to take a lot of time. And have y'all found anything that's made this provision in the federal rule show that it doesn't work, the federal court? Anybody? So what would be wrong, my question to you -- I have no information. Ι have a question. Why wouldn't that work? MR. MEADOWS: I think that it's our view

that if you leave it as it is, that is, essentially the

adoption of 37(e), and you don't do anything else that

what you just described is how it would work.

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Brookshire Brothers and the common law would control
   spoliation in all contexts other than ESI.
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                 MR. LOW:
                           And you would have a footnote to
          Quite often when we pass a rule we say, "This does
   that.
 5
  not affect" -- you know. That's all.
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                 CHAIRMAN BABCOCK: Justice Busby.
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                 HONORABLE BRETT BUSBY: I quess the question
   then would be what's the value of having two separate
   regimes rather than one, and I understand the value of
  speed in getting this out as to ESI and then following up
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   later, but is there anything other than that that would be
11
   a reason for having physical versus electronic treated
12
   differently?
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14
                 And I guess to your question, Buddy, about
  whether it's working okay in federal court, it sounds like
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  at least Robert had some experience that it's not.
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   Because the question is then what is electronically stored
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  information? And you end up with border wars about do
  memos that were written, you know, in physical form but
   then stored electronically, do they fit under Brookshire
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   Brothers, or do they fit under this rule or both, or where
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   are we?
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                 MR. LOW:
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                           My question is what rule have we
24 passed that's perfect?
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                 CHAIRMAN BABCOCK:
                                    Okay. Yeah, Justice
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Christopher. 1 2 HONORABLE TRACY CHRISTOPHER: Well, I think 3 the question is certainly we can have one rule that applies to all forms of potential discovery, documents, 5 tangible items, electronically stored information, but do we want to have different standards for the different 6 types of information? 8 I mean, some things you should know pretty obviously to save. You know, if the reindeer falls off 9 the shelf and hurts somebody and they tell you they're 10 hurt, you should save the reindeer; but saving 11 electronically stored information to me seems to be a 12 little more difficult, especially in the more complicated 14 cases where risk manager gets notice that somebody has made a claim. We're in a big corporation. It doesn't get 15 16 out to everybody, things don't get -- and in the natural 17 course of business things just get destroyed. So, I mean, I think -- I personally think that there probably should 19 be a little different standard between those kind of documents or things, but we could make one rule for 20 21 everything. 22 CHAIRMAN BABCOCK: Robert. 23 MR. LEVY: Well, I -- I think that's a very important point. Potentially the rule as proposed, 24 25 assuming you take out the ESI reference, provides a little

bit of that face point because the question is whether the party failed to take reasonable steps to preserve, and that's the premise. If you have reasonable steps and you still lost the evidence, the inquiry stops. So what you 5 can look at is the failure to preserve the reindeer in the Wal-Mart case, was that reasonable under those circumstances. If not then you go to the next step, whereas it might have been more difficult and, therefore, 9 reasonable to have a electronic data system that could have lost information. So potentially the rule will give 10 us that ability to look at the circumstances of how you 11 save electronic evidence differently than how you would 12 save physical evidence. 13 14 CHAIRMAN BABCOCK: Okay. On the bright line duty of retention, it's really something to think about, 15 but it's easier to think about it than to solve it. A few 16 17 years ago -- well, a long time ago, 10 plus years ago, I was working with one of the TV networks about, okay, when do we -- when is it triggered that we have a duty to save. 20 I said, well, you know, easy, I mean, if you get a 21 complaint; and the network person said, "We get, no kidding, 30 complaints a day. You know, somebody will say 22 23 that they were quoted out of context, and, you know, somebody will say, 'Well, you should have talked to this 24 25 quy, '" and, you know, all of these things, and none of

them rise -- none of them ever result in a lawsuit. their point was if you're telling me we have got to now 3 start saving, you know, 30 complaints a day and go through that whole thing, that's just impossible to do. And, 5 Robert, I know that from discussions with some of your senior people that, you know, you get the same -- same 6 7 type of thing.

> MR. LEVY: Right.

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CHAIRMAN BABCOCK: You know, we're going to 10 magnify the problem. On the other hand, you know, if you're in a general counsel's office what are you going to do? You're going to have to establish a bright line somehow. Surely if you get a letter from a lawyer saying "Save your documents" that would be a bright line where you probably ought to save your documents, but what if you just get a letter from a lawyer saying, "Hey, you know, my client's been damaged"? Is that enough? Kent.

HONORABLE KENT SULLIVAN: Well, that's one of the things I think needs to be considered, and one suggestion that was already thrown out was the notion that in the context of written notice it needs to -- there needs to be a rule that addresses what that is, and at least one suggestion that it ought to be very specific, and there are certainly requisites in order for that to, in fact, trigger a duty to retain documents.

And, again, that's not necessarily the solution, but it's something worth, I think, some consideration of how to solve the problem that you're suggesting. And, of course, the worst problem it seems to me is an entirely substantive standard. Anticipation of litigation. Presumably the universe of those type of possibilities is larger than the universe just driven by some written notice of whatever kind. So, you know, it seems to me the question of what level of certainty is appropriate in both the -- with respect to both the efficacy of the system working properly and some appropriate cost benefit analysis is something worth consideration.

CHAIRMAN BABCOCK: Yeah, because the other problem, you know, from the flip side, let's say we have a rule that says, you know, if these things happen you have a duty to preserve your evidence, whether it's ESI or other things. So if A, B, and C happens. Well, you know, what if the unskilled lawyer, who, you know, hadn't kept up with the amendments, just sends a little old letter, but it doesn't comply with A, B, and C. You know, can the recipient of the letter now go "gotcha" and dump all of their documents with impunity, you know, without any consequences?

HONORABLE KENT SULLIVAN: That's why it

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needs consideration.
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                 CHAIRMAN BABCOCK: Okay. So you're voting
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   for consideration.
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                 HONORABLE KENT SULLIVAN: I may have given
5
  that away.
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                 CHAIRMAN BABCOCK: Led with your chin on
7
   that one.
              Bobby.
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                 MR. MEADOWS:
                               I just want to point out at
9
   this point in the discussion, the question that Tracy
  identified, which is this distinction between ESI and data
10
   and things. So with the falling reindeer, under the
11
   current standard, which is litigation is anticipated, you
   know you've got an obligation to keep this reindeer that's
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14
  really broken and destroyed and would have otherwise be
15
   thrown away. So it doesn't seem -- in that context you
   probably don't want to have a bright line where you have
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   to give notice of a lawsuit or some other formal notice
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   before you have an obligation to deal with that potential
   evidence. But with ESI it's a completely different thing
19
   because the whole idea is the burden imposed on the person
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21
   who suspects litigation is coming and has this huge
   preservation problem.
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23
                 So, again, I'm just maybe issue spotting
  here as opposed to offering any kind of solution, but I do
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   like the idea of an all-encompassing spoliation rule.
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just see difficulties in it. 1 2 CHAIRMAN BABCOCK: Do you agree with Kent 3 that we ought to study the bright line issue? MR. MEADOWS: I mean, I think that's 4 Yes. the -- the subcommittee talked about this issue. 5 That is the question of how deeply we should pursue this whole examination of spoliation rules. Should we stop where we are, should we go deeper, and I think we concluded that it 9 was a good idea, but we wanted guidance from the Court and committee about whether or not we should be undertaking 10 11 things as big as redefining the duty before there's an 12 imposition of sanctions for spoliation. CHAIRMAN BABCOCK: Yeah, Justice 13 14 Christopher. 15 HONORABLE TRACY CHRISTOPHER: Well, I think we also have to consider if we -- if we in Texas redefine 16 the duty, that still does not redefine the duty in other 17 18 places. 19 CHAIRMAN BABCOCK: Right. 20 HONORABLE TRACY CHRISTOPHER: And it 21 wouldn't redefine the duty in federal court. So basically what we have done in Texas by many of our rules is just 22 take litigation that would normally have taken place here and pushed it someplace else. So that's what we would do. 25 If we, you know, kind of go off on our own into some

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different land other than anticipation of litigation.
                 CHAIRMAN BABCOCK: Okay. Robert.
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                 MR. LEVY: You make a very important point.
  It was one of the challenges with the changes to the
5 federal rules, that if we have litigation in state and
  federal court, which standard applies; and we have -- you
   know, many, many parties have litigation across the
   country. That being said, I think that there is real
   value in us looking at this and being a leader and trying
  to develop the law to help guide the national debate on
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  the question. And --
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12
                 HONORABLE TRACY CHRISTOPHER:
                                               But my fear,
  my fear is if we make some very strict this is what has to
14 occur before you're under a duty to preserve litigation
15
   and companies start following that rule, then they're sued
16
  in another state that doesn't have that rule, and they're
17
   in trouble.
18
                 MR. LEVY: But we have to make -- we have to
  deal with that all of the time, and we've got the new
19
   federal rules actually. I understand -- it's on my phone,
20
   but we know that we still are going to have to count on
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   being subject to the law in New York, which is much
22
23
  broader than --
                 HONORABLE TRACY CHRISTOPHER:
24
                                               Then have we
25
   done any good, because we're making a different rule?
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MR. LEVY: We have, because we are moving -we are moving the dial. We are pushing the process
forward, and eventually these other states are going to
follow because the state court decisions often cite the
federal rules, and they cite other leading states. So it
will make a difference. This is not a short-term effort.
It's going to take quite some time, but that's not a
reason for us not to move it forward.

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And, you know, on the question of preservation, as I mentioned, the trigger, ultimately the committee felt it didn't have the power to deal with that because of the fact that under the Rules Enabling Act the rules should apply when a case is filed, and so if there was some event that happens before the case is filed that triggers the duty, the committee didn't feel that it could It also suggested or some suggested that the comment. duty to preserve was relatively well understood, but the fact is, it's not. As we've pointed out, there are many circumstances when you don't know when the trigger applies. And some courts have applied substantial certainty versus reasonable certainty that would solve the problem that you referenced in terms of the complaints that you get that never result in litigation. issue is I think that we can do really good work in this area to solve some significant problems that many parties

have. It's not going to answer all of the problems for everywhere, but at least it will deal with the issues in Texas and perhaps set a trend for the future.

CHAIRMAN BABCOCK: Alistair.

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MR. DAWSON: So I would rather keep the "reasonably anticipated" language. One, you know, there is a body of law that's developed that gives us guidance on when that trigger occurs. Secondly, I'm not sure we can draft a rule that would be encompassing enough on when the trigger occurs if you did away with the "reasonably anticipated" language, but what I would like us to do and I don't know if the committee considered this is perhaps put -- or not perhaps. I would suggest we look at putting limits on the number of custodians from whom you have to provide documents. So say that, you know, we have limits on depositions, say you only have to preserve documents from 10, 15 custodians, and that would substantially reduce the cost; and in all likelihood if you had a reasonable number you're going to preserve 99, 98 percent of the documents anyway and probably a hundred percent of the important documents. And then the other thing I would suggest is that we eliminate the obligation to preserve backup tapes.

MR. LOW: Yeah.

MR. DAWSON: Because that's costly, and the

1 number of times when -- you know, companies typically recycle backup tapes, and if they have to preserve them 2 3 then they can't recycle them, and there's cost involved in And the chances of there being something on the that. 5 backup tape that is not otherwise produced in litigation is pretty small and in my judgment substantially outweighed by the costs. So rather than mess with the trigger, I would rather put limits on the preservation 9 obligations. 10 CHAIRMAN BABCOCK: Yeah. Great. Dee Dee, 11 we're working her fingers to the bone here. So we'll take a break, our morning break, come back at 11:05 and be in 12 recess until then. 13 Thank you. 14 (Recess from 10:46 a.m. to 11:08 a.m.) 15 CHAIRMAN BABCOCK: All right. We're back on 16 the record. We've -- Bobby and the justices and I have 17 had a little discussion during the break, and I think it's our view, collective view, that we probably should do a 19 little more study at the subcommittee level on this whether we can do something worthwhile about the duty of 20 21 retention, the first issue that Kent mentioned, and we think as well this idea -- this concept of some sort of 22 mechanism to test things in a presuit kind of forum. if there's something to be said that can advance the ball, 25 something we can do that would be productive and

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1 worthwhile to the jurisprudence of the state, we ought to
  do it, but if everybody gets in a room and says, "This is
  too hard, then, okay. That sort of, Justice Hecht
  reports, is somewhat what the Federal Rules Committee,
5
  which has been constricted by the Rules Enabling Act in
  ways that we're not, but at some point they have done as
  much as they can and just don't take it to the next step.
  There's no reason why we can't take it to the next step if
   there's a smart step to take, so we'll finish off this
                Bobby, go ahead.
10
  discussion.
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                MR. MEADOWS: Well, I think that brings us
  to the place where we can finish it off. If there are
   other views from the large committee that would be
14 instructive to how we examine these questions of
  redefining duty, how we look at mechanisms for protecting
15
16 parties from abusive discovery, we would appreciate it.
17
                 CHAIRMAN BABCOCK: Okay. Anybody have
18 thoughts?
             Kennon?
19
                 MS. WOOTEN:
                             No comment.
20
                 CHAIRMAN BABCOCK: Inside joke.
                                                  Anybody
21
   else have any thoughts? Kent, you won.
22
                HONORABLE KENT SULLIVAN: Because I was out
23
   of the room.
                 CHAIRMAN BABCOCK: Well, that's part of it.
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25
   We are going to consider the issues further, the issues
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that you raised; but right now, has anybody else got any thoughts about this duty of retention? And I'm going to ask Kent, you, in a minute to flesh out this presuit management issue that you talked about, but right now the duty of retention. Anybody else have any thoughts about that at this stage? Okay. Yeah, Peter.

MR. KELLY: Just a general comment on I think a bright line test does not work. It makes sense when you have the -- in the advanced commercial litigation context where sophisticated parties already have lawyers on the line. When you're dealing with the personal injury context somebody may not even have a lawyer for two to three months, and in that interim evidence can be destroyed. It's sort of a race to destroy the evidence on the part of a defendant before a lawyer gets hired. So having a reasonable basis, of course, you're going to get sued, someone died here, having a reasonable basis rather than a bright line test.

CHAIRMAN BABCOCK: Okay. Robert.

MR. LEVY: One issue I think we should also include in this discussion and I think it probably would be in further study is it's not just when a defendant is on notice, but it's also when a party bringing the claim -- and it could be a commercial case or an injury case -- when that party has a duty to initiate discovery; and

there is a more disconnected but interesting connection between when the work product privilege triggers, and is that the same point in time when the duty to preserve triggers. I think they're separate issues and aren't really connected, but it's raised a number of interesting situations, including a case in New York where they used them as the same and found that the -- in this case the defendant knew or sent e-mails or sent documents with work product privilege, and the court found that that meant that's when they should start preserving, and they had not.

CHAIRMAN BABCOCK: Yeah. There are a lot of cases where they're connected. Okay. Anybody else? All right. Kent, on this issue of a presuit management forum, can you tell us what you have in mind, or do you have any more detail as to what you're thinking about on that?

HONORABLE KENT SULLIVAN: Well, on a broad basis conceptually I think as this area continues to grow, that it makes little sense to have no forum of any kind to obtain relief or clarity from a duty or a perceived duty to retain data or documents, so I start there. As to an analog, one analog that you might consider is like a Rule

get a hearing with a court under certain specified

202 in terms of being able to file something presuit and

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some level of clarity as to issues as to whether a duty
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   exists and what the scope of the duty would be to retain
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  on an ongoing basis.
                 CHAIRMAN BABCOCK: You would have to
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   preserve in the interim, though, right, until you got a
   decision?
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 7
                 HONORABLE KENT SULLIVAN: As a practical
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   matter, I started from a couple of assumptions. Number
   one is everybody is going to at a minimum be forced to
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  retain documents and data according to their own internal
   preservation regime. So that's one starting point.
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   someone deviates from that, you know, that's an obvious
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   issue.
14
                 Under the second is that you're always going
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  to be able to allege that someone intentionally destroyed
   evidence for the specific purpose of depriving the other
16
17
   side from that evidence. That would be under any scenario
   and would always be improper, it seems to me.
19
   question then of what triggers the duty and what are
20
   alternative objective standards to look to, I think that's
21
   part of this inquiry.
22
                 CHAIRMAN BABCOCK: So I'm just trying to see
  how it would work. You've got the company of Sullivan &
   Fuller, and they've got --
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                 HONORABLE KENT SULLIVAN: I'm glad I got top
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billing.

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CHAIRMAN BABCOCK: Fuller & Sullivan, I mean. You guys go outside and work it out. Whatever. You've got a lot of data, and you've gotten this kind of vague claim from Perdue here about some claim his clients 6 have got, and so you say, "Gee whiz, we don't know what we should do here." So you file this presuit petition to have the judge tell you what you've got to save? Is that the concept?

HONORABLE KENT SULLIVAN: Candidly, I think that these two issues that we're discussing need to be 12 looked at in tandem. I think that if Jim Perdue wants to send written notice in a way that triggers some duty, then 14 we ought to have a discussion and seriously look at what should that notice contain. My thought is it needs to clearly ask for document data retention, and it needs to with some specificity indicate the scope of what he's asking me to retain, and then that in turn creates a more specific issue for a court potentially to address, to the extent that my position is that Jim's request is unreasonable.

CHAIRMAN BABCOCK: So Jim sends you a 23 letter, and he says you've got to save all of this stuff, and you say, "Well, no, that's overbroad." You call Jim and you say, "We can't possibly be required to save all of

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this stuff. It doesn't have" --
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                HONORABLE KENT SULLIVAN: He won't take my
3
   call.
 4
                 CHAIRMAN BABCOCK: -- "anything to do with
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  your claim, " and -- I'm sorry. What did you say?
6
  always love a good joke.
7
                HONORABLE KENT SULLIVAN: I said he won't
8
  take my call.
9
                 CHAIRMAN BABCOCK: Yeah, he won't take your
10 call, but let's say he does. He's encouraged to take your
   call, and he says, "No, at this early stage of the
11
  litigation I meant what I said, and so you've got to
12
   preserve it." And you say, "Well, then we're going to go
13
  to -- we're going to invoke, you know, 215.10 and you're
   going to be a defendant for a little bit. Your client is
15
  going to be a defendant for a little bit, and we're going
16
17
   to get the judge to tell us." So that's the concept.
18
                 HONORABLE KENT SULLIVAN: That is the
19
  concept.
                CHAIRMAN BABCOCK: Okay. And would there be
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   appellate rights from that?
                HONORABLE KENT SULLIVAN: I think that's a
22
23 point of discussion. I mean, obviously I think you want
  to limit this because I think we're all concerned about
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   cost, delay, or complication associated with satellite
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litigation. At the same time to me that's not an excuse
   to not look at it at all.
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                 CHAIRMAN BABCOCK:
                                    Okay. Richard.
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                 MR. MUNZINGER: Why would that help
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   anything? If I'm lawyer to the guy who was concerned that
   I should be saving everything, I've got to start saving
6
   the minute I file the petition.
8
                 CHAIRMAN BABCOCK:
                                   Right.
9
                 MR. MUNZINGER: I haven't saved anything.
                 CHAIRMAN BABCOCK: Well, except if the judge
10
   says, "Yeah, Perdue is out to lunch on this and you don't
11
   have to preserve all of this. You just preserve half of
   it." And so he goes, "Okay, great, I'm going to let my
13
14
  automatic delete go forward."
15
                MR. MUNZINGER: And the other side appeals,
16
   and so I still am saving everything.
17
                 MR. LEVY: This is a fascinating topic, and
  this is one of the issues I deal with internally quite
   frequently. So there are a number of different scenarios.
20
   One is that you have a situation where a lawyer sends a
21
   notice of preservation. I think it's way overbroad. I'm
   going to do what I think needs to be done to preserve, but
22
  I'm not -- I'm not going to necessarily negotiate because
   I think I understand the duty. What I want to make sure
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  is that as we develop this we wouldn't want to have a
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presumption that the notice to preserve sets the standard
   and if I don't challenge it in this precase process that
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 3
   I'm foreclosed from arguing that it was overbroad.
                 But there are also some other scenarios that
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5
   make this very complicated, which is, you know, you have a
   situation -- let's say you have an environmental event or
6
   you have a large nationwide class action or a statewide
   issue where you've got multiple different attorneys
   involved or an environmental event where you know you've
9
   got an issue but you don't know who the plaintiffs are,
10
   and you certainly don't know who the lawyers are going to
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   be, but you know there's going to be litigation. Well,
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   the question is can you get quidance even in a -- you
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   know, potentially an ex parte way so that you get an
   independent view of whether what you're doing is
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16
   reasonable? Should that be part of the process, because
   it's going to take time for the case to develop, but as
17
   you point out, we've got to make the decision immediately
19
   about the breadth of the scope; and if we start too narrow
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   and the court comes in and says, "You were too narrow,"
   you can't go back and resave the stuff that's already
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22
   gone.
23
                 CHAIRMAN BABCOCK: You can often, however,
   go back and retrieve it.
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                 MR. LEVY: It's a -- we've done --
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CHAIRMAN BABCOCK: Brutally hard, I know.
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                 MR. LEVY: It's really difficult and
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   extraordinarily expensive and disruptive.
 4
                 CHAIRMAN BABCOCK: Yeah.
                                           Yeah.
                                                  Okay.
5
  Judge -- Justice Christopher.
                 HONORABLE TRACY CHRISTOPHER: I just don't
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   think that creating this kind of a system would be useful
   in state court in Texas because we don't get those kind of
9
   cases in state court in Texas. We don't get class action
  cases in state court in Texas anymore, because it's too
10
   hard to certify a class. People choose to file elsewhere
11
  than they do in state court in Texas. I bet if you asked
12
   this room how many people have had trouble with electronic
14 data in a state court case in Texas we could deal with
   that problem, but in all of the years that I was on the
15
16
   bench we never saw it, and we don't see it in our
17
   appellate cases either. So where is the problem?
                                                      What
  kind of case are we addressing? In state court in Texas.
19
                 CHAIRMAN BABCOCK: Robert, confine your
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  answer to state court in Texas.
                 MR. LEVY: State court in Texas. First of
21
   all, the dynamic has changed considerably since you were
22
  on the trial bench. I'm not saying that other trial
   judges aren't seeing that, but because -- because of the
25
   nature of electronic discovery, that's -- and the
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proliferation, dealing with things like how do you preserve Motofones, things like that, and we don't have a 2 3 process now. So the way that it works now is I'm going to make my decision. I don't have anything other than my 5 judgment, and if the other side doesn't agree with what I've done, then you're going to hear about it later in a 6 spoliation session. But the concept is you're able to 8 foreclose that because you're able to get guidance early. 9 HONORABLE TRACY CHRISTOPHER: 10 understand the concept. What kind of case are you worried 11 about? 12 MR. LEVY: We have cases all the time. have an environmental event that happens in a particular 14 refinery somewhere in the state, and we know we're going to be inundated with litigation, and so right now what 15 we're doing is we're taking an overly broad, overly 16 17 conservative approach of saving absolutely everything, which is extremely difficult and disruptive and expensive 19 and impairing the efficiency of the work that people do 20 because we don't have a way to narrow it other than, you 21 know, taking the risk that later on we'll be called in for The cases that the Supreme Court has issued spoliation. 22 recently have helped in narrowing for us where we think that this issue will be decided, but there is certainly I 25 think value in considering a way to look at it earlier on

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so that you can foreclose that. I think the reason why
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 2
   you're not hearing it from us is --
 3
                 HONORABLE TRACY CHRISTOPHER: We're not
   hearing it. We don't see it in court. We don't see it in
 5
   appellate courts.
                 MR. LEVY: Because we're solving the problem
 6
 7
   by saving way more than we need to and spending a lot of
   excess money doing it, and as Kent pointed out, we're
 9
   saving tens of millions of documents to make sure that we
10 have the, you know, few hundred thousand that end up in
11
   discovery and the few thousand that are actually used in
12
  the case.
13
                 CHAIRMAN BABCOCK:
                                    Okay. Kennon, you ready
14 yet?
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                 MS. WOOTEN: Well, I'll give another example
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   of where it comes up. In representing pharmaceutical
17
   companies that are all over the world, have locations all
  over the world, and it comes up in the qui tam casesthat
19
   are under seal, so they are several years old, and they
20
   date back to marketing, alleged marketing practices going
21
   back to, you know, Eighties and Nineties, and that's an
   issue where we've encountered --
22
23
                 HONORABLE TRACY CHRISTOPHER: Qui tam is
   federal court, right?
25
                 MS. WOOTEN:
                              No.
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HONORABLE TRACY CHRISTOPHER: Also state?
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                 MS. WOOTEN: This is Texas Medicaid Fraud
 3
   Prevention Act.
                MR. PERDUE: That's his fault.
 4
 5
                HONORABLE KENT SULLIVAN: Guilty as charged.
                 CHAIRMAN BABCOCK: Peter.
 6
 7
                 MR. KELLY: I just don't see how it could
8
   work practically. I mean, if Sullivan & Fuller, they seek
   protection to say they can get rid of -- don't have to
  store the information. They file in Collin County.
10
   Perdue wants everything preserved. He files in Bexar
11
  County or down in the Valley. You're going to have -- how
12
   do you resolve who has venue? How do you prevent
13
14 inconsistent adjudications by different trial courts?
  know, the Valley judge might have a completely different
15
16
  view about what needs to be preserved as opposed to the
   Collin County judge. And does this fix venue? Do you get
17
  to fix venue for the entire case? What about the
19
   plaintiff's choice in the venue? You might have good
  reason to file in the Valley rather than Collin County.
20
21
                 I just don't see how you can get through all
   of these jurisdictional issues and having competing
22
   jurisdictions of two different trial courts if you have
   this procedure.
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                CHAIRMAN BABCOCK: Lisa.
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MS. HOBBS: Well, we see the jurisdictional
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  issues come up in the 202 context, so it is a problem.
 3 Apparently no one has jurisdiction over 202 applications.
  I'm just kidding. I think what I was going to say about
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  this procedure is that it does seem like a very possible
  burden for the system to bear. And I wonder even if
   there's really a dispute such that we're asking our trial
   courts to issue an advisory opinion, because if you're
9
   saying, "Here's what I'm doing, I need someone to approve
10
   it," you don't actually know if there's someone out there
   who disapproves what you're going to do. So I'm not sure
11
   there's even a case in controversy. So I would just throw
12
   that out there.
13
14
                 CHAIRMAN BABCOCK: Yeah, Justice Boyce.
15
                 HONORABLE BILL BOYCE: Following up on that
16
   question, I'm trying to envision is this an evidentiary
17
   hearing? Is this akin to a TRO for preservation of the
   scene after the event occurs? Is this just -- is this
19
   affidavits?
                Is this legal argument?
                 MR. LEVY: I think that's -- sorry.
20
21
                 CHAIRMAN BABCOCK: No, go ahead.
22
                 MR. LEVY: I think that's part of what this,
  you know, thinking and analysis should look at, is how do
  you do it? Do you do it based on concepts and broad
25
   parameters, but then later on there might be evidentiary
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issues as to whether you complied with what a judge determined? It would be more challenging if it became evidentiary because then you're going to want discovery, and you're going to create a miniwar about something that is just developing, but I think that there could be ways that a court could make preliminary judgments. And it might even be a rebuttable presumption that if you followed the guidance that you have a safe harbor, but it doesn't mean that later on the other side can't still challenge the issue, but based upon a higher burden, with evidence.

CHAIRMAN BABCOCK: Richard Munzinger.

MR. MUNZINGER: Who do you give notice to, and if I don't get notice, am I bound by the judgment? Is there a res judicata effect if I didn't get a notice? And so then if you say, well, there's a presumption that it was valid and you have a higher burden, I've still got the same due process problem it seems to me if I'm a party who didn't get notice. If it's an environmental problem, the Flint water thing, you could give notice to every resident. You give notice to people downstream in a different state. The complexities of it are massive. That's not news to anybody, but I've got a problem about whether I'm bound by it if we have a system where my rights are still my rights unless taken away after notice

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and an opportunity to be heard.
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                 CHAIRMAN BABCOCK: Well, let's say that you
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   who did not get notice feel that Robert, with court
   sanction, did something wrong. I mean, they destroyed
 5
  something they shouldn't have, and then you have a
   lawsuit. It's in a different court, maybe in a different
6
   state, and Robert comes in and says, "Well, you know, wait
8
   a minute. Don't complain to me. I did the right thing.
9
   I went to a judge, and the judge looked at this and said
   it was okay." May not be res judicata as to you, and
10
   you're certainly probably not collaterally estopped, but
11
   the new judge is probably going to give some weight to
12
   that prior proceeding, don't you think?
13
14
                 MR. MUNZINGER: It depends on the judge, and
15
  it depends on where the judge is.
16
                 CHAIRMAN BABCOCK: Well, sure. Always.
17
                                 It's a real problem.
                 MR. MUNZINGER:
18
                 CHAIRMAN BABCOCK:
                                    Yeah.
                                           Robert.
                 MR. MUNZINGER: I mean, from his point of
19
20
  view.
21
                 MR. LEVY: And I agree, Richard, and I might
   -- depending on the case I might decide that going to this
22
23
  process isn't going to help me because I know that I've
  got other cases other places that aren't going to
25 necessarily be bound by this determination, whatever we
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call it. So that's going to be a judgment that the party
  with the information and the preservation challenge is
 2
 3
  going to have to work through.
 4
                 CHAIRMAN BABCOCK: But do you like the
 5
  concept of having this mechanism?
                 MR. LEVY: I am -- I've got mixed feelings
6
   because one of the challenges will be if I'm forced into a
   proceeding and I've got to prove up my preservation
   process early on, that's going to put me in a difficult
10
   spot, and I also -- I'm not -- I think that what we do is
   appropriate and defensible, but out of context a judge
11
   might not agree; and if a judge makes the decision in a
   specific case that I've got to do something different,
13
14
  that doesn't just impact me in that case. That changes
   the entire paradigm of the way we have to address
15
   preservation, and that could be millions of dollars, tens
16
17
   of millions of dollars because of that one impact.
   there are some real concerns about it as well. I do think
19
   it's an interesting concept to explore and flesh out a
   little bit more.
20
21
                 CHAIRMAN BABCOCK: Do you know that you got
   appointed to that subcommittee?
22
23
                 MR. LEVY: There's rumor of that.
24
                 CHAIRMAN BABCOCK: It was a secret ballot,
25
  but apparently it was unanimous.
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MR. LEVY: I'm happy to help.

CHAIRMAN BABCOCK: Okay. Anybody else got any thoughts about this? Seeing no hands, Bobby, what else should we talk about here?

MR. MEADOWS: I think that concludes the -our initial assignment. At least I think it advances what
we're doing through the initial assignment in terms of
examining the discovery rules, so the question now is
whether we should spend a little time looking at our most
recent assignment of whether or not the rule, Rule 614,
the Rule of Evidence, and 267 should be -- should apply to
depositions as well as trial.

CHAIRMAN BABCOCK: Okay.

MR. MEADOWS: It's an interesting question.

Justice Hecht put some color around it. He may want to,
you know, introduce it to this committee, but essentially
what we're dealing with is something that was considered
by this committee and the Court going back to the
Eighties, and that is the question of whether or not we
should have the rule of exclusion at trial of fact
witnesses apply to depositions. The -- as I appreciate
it, Justice Hecht, there was -- the issue was viewed
differently around the state. The question was considered
in this committee and was not resolved, and the compromise
was the change we have to Rule 199.5, I think, which

expressly states who can attend a deposition. And so the -- the question has now been raised in terms of 2 3 whether or not -- you know, what is the state of play. When the federal rules -- when Federal Rule 30 was amended 5 in 1993, it was expressly stated that the Rule 615 in the federal rules did not apply to depositions, and so that has become the question for us. 8 CHAIRMAN BABCOCK: Okay. And I think this 9 was kicked off by a --10 MR. MEADOWS: A letter from a lawyer, Robert 11 Rodney Alden, Austin lawyer with Byrd Davis, and then he was writing to Justice Hecht, who communicated through you 12 to us that we were to look at the question. And just to 14 jump to the bottom line, although I certainly don't want to forestall any discussions about it, I think it's the 15 view of the -- well, it is the view of the discovery 16 17 subcommittee that we adopt the federal approach to this and expressly state that the rules, our rules, 614, does 19 not apply in discovery. 20 CHAIRMAN BABCOCK: Okay. Yeah. And I see 21 it coming up in state practice a fair amount. Lawyers will pound the table and say, "You cannot have a witness 22 23 in this deposition even if you have complied with the rule and given me notice that he's going to be there and, you 25 know, refused to participate in the deposition until the

```
guy leaves, you know. So it's something that happens.
 2
  It's -- it may be in isolated cases, but it does happen,
 3
  and obviously it's been lingering for a long time.
  your subcommittee thinks we ought to expressly say that
5
  the rule may be the rule for trial, but it's not the rule
  for depositions.
6
 7
                 MR. MEADOWS:
                              Right.
8
                 CHAIRMAN BABCOCK: Okay. How does everybody
   feel about that? Everybody understand what the situation
9
  is? Yeah, Robert.
10
11
                MR. LEVY: I --
12
                 CHAIRMAN BABCOCK: You're quite chatty
13
  today, aren't you?
14
                MR. LEVY: I know. Well, I've thought about
  this issue in the past, and I find it very interesting
15
  that, you know, the idea as I understand the rule is to
16
17
   avoid the situation where a witness would be colored by
  another witness' testimony. So you exclude them from a
   deposition, but then if they can read the transcript,
  what's the point?
20
21
                 CHAIRMAN BABCOCK: Right.
                MR. LEVY: Is the -- if the rule as it's
22
23
  currently applied, does that mean you can't show them the
  deposition or watch the video? So right now it doesn't
25 really make sense anyway. So if you want the rule to work
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all the way you need to tell them they can't look at the
  deposition and then it's difficult. Well, what happens if
 2
 3
  somebody tells them what they said. So I think that it
   does make sense that there is clarity that the rule just
 5
  applies at trial.
 6
                 CHAIRMAN BABCOCK: Yeah.
                                           I think so, too,
 7
   but anybody else? Yeah, Peter.
 8
                 MR. KELLY: To the extent that --
 9
  essentially the trial practice, or at the trial everybody
10 says, "I want to call the next witness by deposition."
  You're not actually calling a witness. You're just
11
  presenting a recorded statement. A deposition is merely a
  recorded statement that has to be -- that has been taken
14 by a court reporter. So by emphasizing that the rule only
   applies in trial and not to depositions, that would be
15
  conformity with that general principle that a deposition
16
17
   is just a recorded statement.
18
                 CHAIRMAN BABCOCK: Okay. Somebody else have
  their hand up? Well, doesn't seem like this is all that
19
  controversial. Okay.
20
21
                               There's unanimity? Is that
                 MR. MEADOWS:
   what you're saying?
22
23
                 CHAIRMAN BABCOCK: Maybe there is, first
  time maybe ever.
25
                 MR. MEADOWS: Well, let's not test it with a
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1
   vote.
 2
                 CHAIRMAN BABCOCK: Yeah, we won't test it.
3
   We'll just assume this one is by acclimation.
 4
                 MR. MEADOWS:
                               That concludes our report.
 5
                 CHAIRMAN BABCOCK: Okay. Good for you.
  Well, it's only 20 of 12:00, so let's keep moving for a
6
   little bit on our agenda, and the next item is the
   amendments to the Code of Judicial Conduct. And, Jim, you
9
   and your subcommittee have dealt with this before and --
  or the big committee has talked about this before, and
10
11
   what do you have to report today?
12
                 MR. PERDUE: Well, with due respect, I am
  going to give the floor to my co-chair, Justice Bland, who
14
  worked up the language that we have for the committee
15
   today.
16
                                                Justice
                 CHAIRMAN BABCOCK: Thank you.
17
   Bland.
18
                 HONORABLE JANE BLAND: Okay.
                                               So I think we
19
   can dispatch with this pretty quickly, but I have guessed
   wrong before about the committee. We had a request from a
20
21
   county judge to amend the Code of Judicial Conduct to
   exclude county judges from the prohibition contained in
22
  Canon 4F of the Code of Judicial Conduct against -- the
  prohibition against active full-time judges conducting
25
  arbitrations or mediations for compensation. And the
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committee -- the full committee has discussed this earlier; and we took a vote; and the vote was that, you 2 3 know, for various reasons that we didn't think it was a good idea to carve out an exclusion for county judges 5 under Canon 4F. But the Court would like language that would effectuate this proposal, and so there's a memo that everybody received that sort of discussed the subcommittee's proposal for adopting this amendment to the Code of Judicial Conduct. And it's a pretty easy amendment to effect because we've got other exceptions 10 carved out for other kinds of judges, and we've got some 11 exceptions for county judges in the code even as it 12 13 stands.

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So if you've got the memo, at the top of the second page there's the current version of Canon 4F. Canon 4F says, "An active full-time judge shall not act as an arbitrator or mediator for compensation outside the judicial system, but a judge may encourage settlement in a performance of official duties." So that's the canon that precludes compensation as an arbitrator or mediator for a full-time judge. Canon 6 of the Code of Judicial Conduct is the canon that sets forth the applicability of various provisions of the Code of Judicial Conduct to various judicial officers. Canon 6B is the Code of Judicial Conduct that applies to county judges, and just below the

language of Canon 4F in your memo is the language of Canon 6B regarding county judges, and right now it reads, "A 2 3 county judge who performs judicial functions shall comply with all provisions of this code except the judge is not 5 required to comply with" -- and then it has right now four exceptions. And some of those have to do with 6 investments, some have to do with sitting on government commissions, and one has to do with the practice of law, 9 and so the fix or the proposed amendment to Canon 6B, which is on the third page of your memo, would be to add 10 to Canon 6B a new exception that would then say, "A county 11 judge who performs judicial functions is not required to 12 comply" and then the new language would be "with Canon 4F, 13 unless the court on which the judge serves may have 14 jurisdiction of the matter or parties involved in the 15 arbitration or mediation." 16

another section of Canon 6 that applies to justices of the peace and municipal court judges, Canon 6C. The canons currently don't require justices of the peace or municipal court judges to comply with Canon 4F. So this would merely track that same language and insert it in Canon 6B where the exceptions are set forth for county court judges, and so that's what the subcommittee proposes to do in connection with incorporating this exception as an

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amendment to the Code of Judicial Conduct.
1
                 CHAIRMAN BABCOCK: Okay. Since you have
 2
 3
   encyclopedic memory about what we've done before, when we
   talked about this before did we vote and were generally
 5
   against doing this, or were we in favor, or what did we
   think about it?
6
 7
                 HONORABLE JANE BLAND: The vote was against
8
   amending the code to create this exception, but we
   received direction from the Court that they would like
   language that would incorporate this exception, and so our
10
   committee has gone back and done that.
11
12
                 CHAIRMAN BABCOCK: Okay, great. That was
   what my less-than-perfect memory was, but the language
14 that the subcommittee has proposed, any comments about it,
15
  Buddy?
16
                 MR. LOW: Chip, this only applies to
17
   constitutional county judges who perform judicial
  functions.
               In many counties they don't perform judicial
   functions, and some they without pay do arbitrate or
19
   mediate, so -- and it doesn't affect county court at law.
20
21
   I mean, it's just a constitutional county court that
   doesn't do -- and that's all it affects, if I've read it
22
23
   correctly, which I might not have done so. Am I correct?
   Is that -- that it only pertains --
25
                 HONORABLE JANE BLAND: Our understanding is
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that it was a county judge that was seeking the exception,
  and so we put the exception under the canon that applies
 2
 3
  to the county judges who are performing judicial
   functions. If you're a county judge not performing
5
  judicial functions, you're not even governed by this.
                 MR. LOW:
                           That's -- but my question, I
6
   wanted to limit so I for once know what I'm voting on.
   It's those that -- we're limiting only those that perform
9
   judicial functions, right?
                 HONORABLE JANE BLAND:
10
                                        Right.
11
                 MR. LOW:
                          Okay.
12
                 CHAIRMAN BABCOCK: But that could be a
   county court at law, couldn't it, as well as a -- no?
13
14
                 MR. LOW:
                           No.
15
                 CHAIRMAN BABCOCK: Don't they perform --
16
                 HONORABLE JANE BLAND: The way that we have
   written the exception and our understanding from the
17
  letter that was written by a county judge, not a county
19
   court at law judge, is that it's a county judge, capital
20
   C, capital J, County Judge. In other words, this
   exception tracks the judicial officer and not the court,
21
22
   because there is some -- there are some, you know, county
  court at law that are constitutionally created, and so we
   don't -- and that was a little bit confusing, but it
25
  looked like the Code of Judicial Conduct has looked at
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that and the exceptions and the applicability go with the
   judicial officer not with the particular kind of court.
 2
 3
                 CHAIRMAN BABCOCK: Got it. Okay.
   good, Buddy?
 4
 5
                 MR. LOW: I'm a little confused, but that's
6
  normal.
            I'm ready.
7
                 CHAIRMAN BABCOCK: You're ready to vote?
8
  Not straight ticket, I hope.
9
                 MR. LOW:
                           No.
10
                 CHAIRMAN BABCOCK: Any other comments about
11
  the language? Yeah, Richard Munzinger.
12
                 MR. MUNZINGER: What do you mean
13
   "jurisdiction over parties" as distinct from "the matter"?
14
                 HONORABLE JANE BLAND: Well, I think -- I
15
  think it might be there isn't a case, there isn't a
16 pending case, but you've got a party in your county that
   is seeking to arbitrate, and so the potential might be
17
  that that party -- that the matter -- that the case may
   come before you because of a party involved. But that
20
   would be just guessing on my part because this language is
21
   language that, as I said, has been lifted from another
   provision where we have excepted 4F for another set of
22
   judicial officers, those that are municipal court judges
   or justices of the peace.
25
                 CHAIRMAN BABCOCK: Yeah, by putting the word
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"may" in there you're opening it up to a pretty broad or
  potentially broad group of cases, because if it hasn't
 3 been filed yet, it may be in his or her court or even if
  it has been filed and could -- and maybe could be
5
  transferred to his or her court, it wouldn't be
  appropriate to act as a mediator or arbitrator.
6
                                                    The way I
   read it, but Lisa.
8
                 MS. HOBBS: I read it the same, and I think
9
   that is good policy.
10
                 CHAIRMAN BABCOCK: That's good policy?
11
                 MS. HOBBS: Yeah. It should be broad, and I
   think it's broad for the JPs and the municipal judges for
13
  a reason.
14
                 CHAIRMAN BABCOCK:
                                    Yeah.
                                           Nina.
15
                 MS. CORTELL: I think the breadth works if
  you limit it to matter, but may have jurisdiction over the
17
   parties separately, that could be -- you could be wiping
  out the whole purpose of this, because in any given
   circumstance -- I know, I don't want to be ridiculous, but
19
20
   I think that arguably you always may have jurisdiction
21
   over a party.
22
                 CHAIRMAN BABCOCK: You're talking about
23 personal jurisdiction?
                 MS. CORTELL:
24
                               Yeah.
25
                 CHAIRMAN BABCOCK: That's a good point.
```

MS. CORTELL: So I would strike "or 1 parties." Although I realize that creates a discrepancy 2 3 with the prior provision. 4 CHAIRMAN BABCOCK: Roger. 5 MR. HUGHES: Well, if you're talking about a county judge, you're talking about an administrative 6 official, and there are a lot of units of local government that are beholding to county administration, and all of 9 the sudden you find out the county judge is going to arbitrate the case over which -- and it's his 10 administrative body that has a lot of input to whether you 11 get funded next year. I can see that being a problem; 12 and, of course, maybe it's because of where I practice. 13 14 The possibility that the county judge is able to arbitrate and mediate, the district judges who practice in that 15 16 county may find the county judge to be an ideal choice to 17 appoint as an arbitrator, which could become very difficult or shall we say somewhat sticky. If you have 19 units -- and it's possible now because the Local Government Code has been amended to permit a waiver of 20 21 immunity for contracts for which immunity has been waived; and so you may have units of government that have signed 22 arbitration agreements that will be enforced by the district court. And then they will appoint the 25 arbitrator, who is the county judge, who is the one that

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administratively decides the -- or has input over the
  funding for that litigant next year. You know, maybe
 2
 3
  that's out in left field, but it's possible in some places
   south of here.
 4
 5
                 CHAIRMAN BABCOCK:
                                    Yeah.
                                           Buddy.
                 MR. LOW: The county judge in Jefferson
6
   County raised some of the same things when I talked to him
   about it, and I don't think there is any shortage of
   mediators. I mean, you can find them pretty easily, and
9
   you can agree on somebody as an arbitrator, so I don't
10
   think there is any pressing need to do that.
11
12
                 CHAIRMAN BABCOCK: Except for this one guy.
                 MR. LOW: Well, yeah, we need to consider
13
14 him. Okay.
15
                 CHAIRMAN BABCOCK: Okay. Any other
16
   comments?
              Okay. We've already taken a vote that we don't
17
   think it's a good idea generally, but now we have
18
   language.
              Having seen the language, does that change
19
   anybody's mind about whether what we thought about before
   that it's not a good idea no matter what the language
20
21
   says? Has anybody changed their mind about that?
   Everybody is shaking their head "no" that I can see.
22
                                                         So
  the Court has got the benefit of our discussion, and the
   big thing was whether we're going to be broad with the
25
   "may" language and whether or not we might strike "or
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parties, " as Nina suggests, and with that I think we can
   leave this, right?
 2
 3
                HONORABLE JANE BLAND: That's right.
 4
                 CHAIRMAN BABCOCK: Okay. Cool. Let's keep
5
             We're on a roll now.
                                   So this matter is done.
   working.
  We're not going to come back to this one. But on the
6
   discovery rules, where is Bobby? Has Bobby left the
8
   building? Is he like Elvis?
                 HONORABLE JANE BLAND: He's out of the room,
9
10 but I can submit that the plan for the subcommittee is to
   incorporate all of the suggestions that we have seen from
11
  the big committee and give you guys a new draft to then
   once again have a discussion about that incorporates the
13
  discussions we've had over the last three meetings.
14
15
                 CHAIRMAN BABCOCK: Yeah.
                                           Great. All right.
                HONORABLE JANE BLAND: And I would like to
16
   -- Kayla Carrick has been our right hand in terms of
  keeping track of everybody's suggestions and the drafts,
   and we're very much indebted to her. She is an excellent
   lawyer, and I just wanted on the record to acknowledge
20
21
   what a great job she's doing for us.
22
                 CHAIRMAN BABCOCK: Yeah.
                                           Thank you, Kayla.
23 You should remember this, Jane, because you remember
   everything about prior meetings. Didn't we acknowledge
25 her once before?
```

HONORABLE JANE BLAND: You can never say 1 2 "thank you" enough, Chip. 3 CHAIRMAN BABCOCK: That was going to be my point. We keep thanking you, Kayla. Thank you. But when 4 5 we come back at our next meeting you'll incorporate everything and then we'll go through that, but 6 specifically, we'll take a hard look at 215, which we've not done this time. We'll see if the subcommittee has 9 come up with language on this duty of retention bright line concept and also whether the subcommittee has come up 10 with language or some concept on the presuit management 11 forum. So that in addition to everything else that's what 12 we'll do. We won't do that, Tracy? 13 14 HONORABLE TRACY CHRISTOPHER: 15 when is the next meeting? That's lot of work for us to 16 accomplish in the next two months over summer vacation. 17 CHAIRMAN BABCOCK: Yeah. The next meeting is on a date to be determined in August, and we don't have 19 that date yet because the Chief's schedule is up in the 20 air. HONORABLE TRACY CHRISTOPHER: That's a lot 21 of work and with people taking vacations. 22 23 CHAIRMAN BABCOCK: There is a lot of work there, and maybe since we're pretty much getting through 25 our agenda, maybe we ought to just not have the August

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meeting, and when is the next one after that? October.
                 MS. WALKER: October 27th.
 2
 3
                 CHAIRMAN BABCOCK: October 27th. Would
   October 27th give you enough time?
 4
 5
                 HONORABLE JANE BLAND: Well, I don't know
6
   that we're the only item on the agenda because we've got
  Martha's --
8
                 CHAIRMAN BABCOCK:
                                    Yeah. We're going to
9
   assign out some new projects, but I don't know that you'll
10 be able to get to those by August, although we have a
   January 1 deadline on one of them.
11
12
                 MS. NEWTON: Yes. On one there is a January
  1 deadline.
13
14
                 CHAIRMAN BABCOCK: But we'll have -- if we
15 have the October meeting and we have December meeting, we
16 will have two meetings to consider that. Would that be
17
   sufficient, do you think?
18
                 MS. NEWTON: I think without seeing a draft
  of the rule it's hard to say, but I think after -- we can
20
   get the assignment out pretty quickly in the next few
   weeks, and after the subcommittee kind of takes a look and
21
   they can let us know how involved they think it will be.
22
   My initial -- just looking at the statute I don't think
   it's too involved of a process.
25
                 CHAIRMAN BABCOCK: Yeah, you said on the
```

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record it would be easy.
 2
                MS. NEWTON: Well, I didn't say it would be
 3
   easy.
 4
                CHAIRMAN BABCOCK: You said very easy.
 5
                MS. NEWTON: I said it looks
   straightforward.
 6
 7
                HONORABLE ANA ESTEVEZ: Ask Jane what she
 8
   said.
 9
                CHAIRMAN BABCOCK: All right. It clearly
10 is.
11
                CHIEF JUSTICE HECHT: For a good committee
  it will be easy.
13
                CHAIRMAN BABCOCK: For a good committee it
14 would be easy. Whoa, ouch. Ouch.
15
                 Oh, okay. Marti says that we have to have
16 the August meeting.
17
                MS. WALKER: No.
                 CHAIRMAN BABCOCK: So it's all her fault.
18
19
                 MS. BARON: We've already ordered the food.
20
                CHAIRMAN BABCOCK: We've already ordered the
21
  food. All right. So we'll advise everybody, but we will
  not put discovery on the August meeting. How about that?
23 We'll save that for October. I'll make a note on that,
  save for October. Okay. Great. We've got one more item.
25
                HONORABLE TRACY CHRISTOPHER: So, Chip,
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1 before we do all of the work of revising everything that's
  been done, and we've taken a lot of individual votes with
 2
 3
  respect to the discovery changes.
 4
                 CHAIRMAN BABCOCK: Yeah.
 5
                 HONORABLE TRACY CHRISTOPHER: And I guess
  before we do all of that work again, is there a consensus
6
   in the group that this is a good thing we have done and we
   should move forward with it? Because I'm not really sure
9
   based upon a lot of the comments in here that the main
  body of this group thinks it's a good idea. Now, if the
10
11
   Supreme Court wants us to do it anyway, we'll do it, but
  would that be an interesting vote?
13
                 CHAIRMAN BABCOCK: It might be interesting
14 depending on how easily you're amused, but --
15
                 HONORABLE TRACY CHRISTOPHER: Pretty easily.
                 CHAIRMAN BABCOCK: But I think it's the
16
  Court's thinking that --
18
                 HONORABLE TRACY CHRISTOPHER: Then we'll do
19
   it.
20
                 CHAIRMAN BABCOCK: Yeah.
21
                 HONORABLE TRACY CHRISTOPHER:
                 CHAIRMAN BABCOCK: And I could be
22
  contradicted by the gentleman to my left and the more
   important person, Martha. Yeah. I think we should go
  ahead and do that.
25
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We've got one more item. And, Pam, I think
1
 2
   you're --
 3
                 MS. BARON:
                             Yeah.
 4
                 CHAIRMAN BABCOCK: -- in charge of that, are
5
  you not?
                 MS. BARON:
6
                             I am.
 7
                 CHAIRMAN BABCOCK:
                                   Okay.
8
                 MS. BARON: I'm sorry that Professor
9
   Dorsaneo --
10
                 CHAIRMAN BABCOCK: Yeah, how's he doing, by
11
  the way?
12
                 MS. BARON: I don't know.
13
                 CHAIRMAN BABCOCK: Does anybody know?
14
                 MR. JACKSON: I saw him a couple of weeks
15 ago, and he's still in pretty bad shape. I mean, he's
16 very cognizant of the rules. We talked about 76 and a
17
   bunch of other stuff, and he's still as sharp as ever at
18 that, but his short-term memory is really bad.
19
                 CHAIRMAN BABCOCK: Mike.
20
                 MR. HATCHELL: I talked to him for about 30
21
  minutes this morning.
22
                 MR. JACKSON: Oh, this morning.
23
                 MR. HATCHELL: Very encouraged.
24
                 CHAIRMAN BABCOCK: Great.
25
                 MR. HATCHELL: I'd like to go off the record
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to talk about his health. 1 2 CHAIRMAN BABCOCK: Yeah. Okay. Well, we'll 3 keep him in our thoughts. 4 (Off the record) 5 CHAIRMAN BABCOCK: Back on the record, and I think my last comment was let's keep him in our thoughts 6 7 Okay, Pam, up to you. and prayers. 8 MS. BARON: All right. Thank you. 9 appellate rules subcommittee has been charged by the Court to look at whether or not the deadline for filing petition 10 for review specified in rule -- TRAP Rule 53.7 could be 11 modified in some way to accommodate a situation where an indigent parent represented by appointed counsel and 13 14 appointed counsel either fails to file a petition at all or files it out of time when the indigent parent had 15 16 wanted to pursue further appeal. And the questions from the referral letter or the first one was whether or not 17 there was any jurisdictional bar to doing so, and then the second question was, if not, how do we go about providing 19 for this kind of procedure. 20 21 And just to kind of bring you up to speed, the Texas Supreme Court decided In the Interest of P.M. 22 case, and rehearing was denied in that case this morning, that the right to appointed counsel to an indigent parent 25 in a parental termination suit brought by governmental

entity under Texas Family Code Section 107.013(a) does extend to representation at the level of the Texas Supreme 2 3 It had previously held -- and I think it's the *In* the Interest of M something. I'm sorry. 4 5 MR. RODRIGUEZ: M.S. MS. BARON: M.S., yes. That the right to 6 counsel under that statute -- and these are purely statutory rights we're looking at -- encompassed the right to have effective assistance of counsel. So the Court's 9 referral letter speaks in terms of effective assistance of 10 counsel. We've tried, as we'll discuss later, to narrow 11 kind of what that means in the context of Supreme Court representation. So the first question was whether there's 13 a jurisdictional impediment. The Texas Supreme Court has 14 held probably for a century and to this day denies late 15 16 petitions, not just dismissing them, but it dismisses them 17 for want of jurisdiction. So it's recognized it as a 18 jurisdictional question, but nothing in the Constitution 19 or statutes of the state sets a particular time frame 20 during which a petition has to be filed, and that comes from court Rule 53.7. 21 The U.S. Supreme Court in the Bowles vs. 22 Russell case was looking at a sort of a similar issue, but there the time limit for perfecting appeal in federal 25 court had been provided in the statute, and the Court

viewed that as a jurisdictional limitation, but said this is different than time deadlines for perfecting appeal 2 3 that are set in a rule which are not jurisdictional. Texas Court of Criminal Appeals has held that the time for 5 perfecting appeal is not jurisdictional, although if you fail to do it within that time the court's jurisdiction is 6 never invoked, so it has no ability to recognize equitable extensions of time. So it's sort of just terminology, but 9 it effectively constitutes jurisdictional bar in the Court of Criminal Appeals. To me the idea that it's not 10 jurisdictional kind of shakes me to my emotional core. 11 12 CHAIRMAN BABCOCK: Let the record reflect that Ms. Baron is shaken to her emotional core. 13 14 But there are -- there is MS. BARON: Yes. a body of case law that would support that conclusion. 15 But what the committee in our discussions sort of came up 16 17 with the idea that if it is jurisdictional -- and it may very well not be -- it's a jurisdictional bar of the 19 Court's own creation. It doesn't come from the Legislature or the Constitution; and, therefore, the Court 20 21 itself, what it has made it has the ability to change. So we think that regardless of the answer to that question 22 and once you start reading those cases you fall into a very deep hole, doesn't necessarily affect what our 24 25 subcommittee needed to do. And so we would recommend

filing a rule that accommodates this issue.

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We had the benefit of input from the clerk of the court, Blake Hawthorne, in terms of how often this issue comes up. It's somewhat frequent, and turning away an indigent parent who may not have communicated with counsel because they were incarcerated or because of communications issues or because counsel failed to tell them of the right to proceed to the Texas Supreme Court does seem to require some type of special treatment. Blake was also good enough to point out that there is a 10 current procedure in the rules in 4.5 to extend the time for filing a petition for review in another kind of case, 12 which is when a litigant gets late notice of a court of 14 appeals judgment and this is the deadline, because they didn't know. And we used that as a model and proposed to 16 do something sort of similar in proposed new TRAP Rule 4.6, which somewhat parallels 4.5, but obviously involves a different fact situation. 18

So then we looked at -- so that's kind of the mechanism we came up with, was to try and track an existing rule and procedure that the clerk's office and the Court is familiar with, but apply it to indigent parents and parental termination suits. Then we kind of got into how broad a scope should the rule be, who's covered, who's not covered, and at this point in the P.M.

case and in the M.S. cases the right that's been 1 identified by the Texas Supreme Court is a pure -- purely a statutory right under a particular statute, and it may be that there are parents in parental termination cases 5 who aren't indigent. The statute also doesn't cover private termination suits, so there are other situations 6 where parents may be being deprived of their children. They may have ineffective assistance of counsel, but the Supreme Court hasn't addressed whether that's a situation where special procedures or concerns come into play, if 10 11 there's some constitutional right to effective assistance of counsel even if you are nonindigent or involved in any 12 other kind of proceeding. 13

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Also, the statute covers not just parental termination, but also conservancy of a child suit brought by a governmental unit and does provide for appointed counsel for indigent parents in that situation. again, that wasn't within the scope of the referral, so we footnoted it wouldn't be that hard to accommodate the other situation under the statute should the Court or the committee want us to do that.

Then we kind of looked at time limits, and there are a lot of concerns that have to be balanced in making that determination. You do want to afford an indigent parent who is having communication issues a

little bit of a buffer to discover that counsel has not proceeded as requested or that this procedure is available and they didn't know about it, but it can't go on forever because there are children out there whose future is being determined. Uncertainty and lack of finality may affect the ability to place them, so that was a concern, too. So what we did is we punted a little bit, I will just say. We just took the 90 days that's in Rule 4.5 and applied it in parental termination suits. So they would have 90 days from -- right now you have 45 days to file a petition for review after the latest of two events, either the court of appeals judgment or the overruling of the last timely filed motion for rehearing of the court of appeals judgment. So instead of 45 days an indigent parent with a statutory right to appointed counsel would have 90 days. That 90 days wouldn't be to file your petition but to file a motion with the Texas Supreme Court asking for the extra time, and so the Supreme Court would decide, well, do you meet this, do you get the extra time. And once the extra time is found to be granted then your time for filing the petition runs from that date. there's a fair amount of time built into this for the indigent parent. Then we had trouble a little bit with what

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should the standard be. Just saying it wasn't filed due

to ineffective assistance of counsel kind of invites

factual disputes and is a little bit difficult standard.

We tried to make it a little bit more objective. I was

kind of pushing to was it filed or was it not filed, but

there are other situations where a client could

affirmatively say, "Don't file," and at that point we

shouldn't entertain giving parties who have at least

knowingly said, "Don't file a petition for review" to come

in and get the extra time and disrupt placement of the

child on a more permanent basis.

So what we've asked is, one, the party coming in who wants extra time would have to show that a petition was not timely filed and that they either weren't informed by appointed counsel of their right to file a petition for review or they instructed counsel to file one and it wasn't done timely, and conceivably there could occasionally be fact issues under that scenario, but infrequently the clerk's office currently deals with late notice of judgment, which is similar. You have to make certain allegations about when you got it and have affidavits, and they seem to deal with that on a regular basis without the Court having very often to refer — refer it back to trial court for an evidentiary hearing to determine that.

So we've tried to keep it sort of a switch

on or off standard that would make it easy for the indigent parents with appointed counsel or the indigent 2 parent pro se to come in and make that showing. So I 3 think -- oh, the other thing is I think I guess in the --5 in the P.M. case the Court said appointed counsel can meet its obligation to make -- to provide representation in the Texas Supreme Court by filing a petition for review that complies with the Anders vs. California case, and the Court is seeing a lot more Anders briefs being filed by 9 appointed counsel. In fact, their statistics are going up 10 pretty significantly in terms of petitions filed as a 11 result of that process. 12 13 We are going to treat -- sometimes they

14 style them Anders briefs, according to Blake Hawthorne, the clerk of the court. Sometimes they're called Anders petitions for review. We're counting either of those for purposes of the rule as the filing of a petition for review by appointed counsel, and we are reluctant to start saying in the rule itself "petition for review or Anders brief." We don't really like to cite cases in rules, I think, generally in this body, so we have added a comment to that effect to let counsel know that's what we're considering. We're equating the two, and your obligations can be met by that filing.

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So that with that as a background I guess I

would open it up to see if any subcommittee member wants to correct or add to anything I've said, and barring that then we'll go to the rule. Evan.

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MR. YOUNG: I don't want to correct anything, but I do want to supplement. Everything that Ms. Baron said I agree with, and I am particularly grateful because she kind of grabbed this, realized we were coming up, and then we put this together because she worked so quickly to do it all. With respect to the jurisdictional question I think we all reached that consensus that whether it is or it isn't, it doesn't matter for these purposes. I do think that that word "jurisdictional" is a really messy word that at some point it might make some sense to give some deeper thought to; and that's what the U.S. Supreme Court is trying to do; but it doesn't make a whole lot of sense to me to think that a court-created rule that is being treated as subject matter jurisdiction in practice really is jurisdictional in the sense that we use that word, if that word is going to have the kind of precision we would like it to. again, that shouldn't limit anything that's happening here.

The other aspect is this was the referral that we got based on this one particular context, based on this particular case. The problem that I foresee is that

it's not at all clear to me that creating a special rule just for this one kind of context can be so readily 3 What is it about this one narrow circumstance that says that it uniquely out of all kinds of petitioners, out of all kinds of cases, not just in family law but in any other kind of law, should have the special solicitude of their own TRAP rule about special timing, relaxation of timing requirements. And it may be that 9 this really is the only circumstance like that, but if it isn't, I would foresee demands from a host of others to 10 say, "Well, wait, my client likewise is in some special 11 need. My client likewise has some kind of right, 12 statutory or constitutional, to effective representation" 13 and counsel they had at the time appointed or pro se or 14 whatever didn't deliver on getting something to the Texas 15 Supreme Court. So I can imagine a demand for a 16 17 proliferation of TRAPs that would identify and enumerate and tailor to all of these unique circumstances, which can't really be a good thing. 19 20 So given that the Court referred us this 21 narrow question, I agree, this is within its power. would solve a particular problem. It would be a 22 justifiable way to do it, but I would think that it would be worth some consideration. If the Court is confident 25 this is the only place it wants to qo, it could by fiat

say, "Sure, there are others who are similarly situated and might have this claim. Too bad. We only care about 2 3 parents, indigent parents, who are subject to this particular statute, " or it might say, "We perhaps don't 5 think that this remedial solution to this particular violation of a right makes necessary -- is necessarily the one, the fact that your right to effective counsel has been violated necessarily means the Supreme Court of Texas 9 should give you special timing relaxation." Or it might consider saying, "Well, let's have something that's a 10 little bit more generic that wouldn't be limited to this 11 particular context," would still be limited in its 12 application and scope to who could take advantage of this 13 demand for extra time, but wouldn't necessarily invite the 14 squawking about additional TRAPs for people who contend 15 16 they likewise have had some unjust thing happen to them 17 that means they should have more time than everybody else 18 to file a petition for review. 19 So to summarize, I think everything that 20 Ms. Baron said is absolutely correct. This is responsive to what the Court has asked us to do, but I'm not certain 21 that that referral necessarily was contemplating all of 22 23 these other potential developments; and if it was, then strike everything that I've just said. If not, maybe some

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further thought would be warranted.

CHAIRMAN BABCOCK: Judge Newell. 1 2 HONORABLE DAVID NEWELL: If I could weigh in 3 on it, one of the things that -- I would agree with everything Evan is saying in that we have our own -- we're 5 wrestling with the same problem with regard to notices of appeal in DNA appeals because there is a unique 6 circumstance in criminal law whereby a defendant who asks for DNA testing and then can appeal that determination is not necessarily getting notice, and the reason we went to try to create this rule was because it could be cabined 10 under the proviso that the criminal justice system is 11 based on the idea that a sentence has to be pronounced in front of a defendant; and then his writ of habeas corpus 13 that, which is going to return directly to us, he never 14 has to be present when we issue the ruling. So the bulk 15 of criminal law never has a problem with the defendant 16 17 getting notice of what his appealable order is going to be except this brand new proceeding for DNA testing wherein 19 the defendant doesn't have to be there when the trial court signs the order, and so we've done exactly what 20 21 y'all are trying to do here with our own Rule 4.6, by the way. So we'll have to change it to 4.7 or something like 22 23 that. 24 MS. BARON: Oh, no. 25 HONORABLE DAVID NEWELL: So we've done the

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same thing, but the discussion that we had --
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                             You had it first.
                 MS. BARON:
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                 HONORABLE DAVID NEWELL: -- is very much
   exactly what Evan was saying, people saying, "Well, what
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  about this proceeding? What about this type of
  proceeding?" And because of that, it led to us holding
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   off for about two years while this problem persisted, and
   so you have to be very careful I think of trying to say
   what is the independent justification for why this is the
  only circumstance whereby this rule can take place.
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                 The other observation I have is just from a
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  little bit of experience with ineffective assistance.
   You're still going to have factual disputes about whether
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14 or not the client actually told someone to do the PTR.
   is probably better -- we have limited ours to lack of
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  notice. That is the best that we can do, but I still see
   a great potential for a lot of factual disputes even in
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  this rule. So anyway, that's it.
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                 CHAIRMAN BABCOCK: Thank you. Pam, Anders
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  vs. California I remember being a case where the appellate
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   lawyer tells the appellate court that the appeal has no
   merit.
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                MS. BARON: Correct. That's what an Anders
                There are way more experts in this room than
24 brief does.
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  me on this subject, but as best I understand it, it says,
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"The appeal has no merit. I've advised my client of this
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  and their right to file separately from me to make an
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  argument that it does have merit." Does that sort of
   colloquially covers it?
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                 CHAIRMAN BABCOCK:
                                    So --
                 HONORABLE DAVID NEWELL: But they do have to
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   go -- the lawyer has to go through and say, "These are the
   arguments I could have made. These are why they don't
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   work." So it's not just saying, "I don't want to do it."
10 It's like, "I've looked, I've looked, and I can't do it,
   but here you go. This is the benefit of what I've looked
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  at, but you take a chance and look at it." And then he
   gets off. That's the whole idea. The premise behind it
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  is that's the way the attorney on appeal can get off.
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                 MS. BARON:
                             Right.
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                 HONORABLE DAVID NEWELL: That's what he has
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  to do.
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                 CHAIRMAN BABCOCK: So our invocation of
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   Anders is -- I'm just trying to think of the circumstance.
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   So the appointed counsel files with the Texas Supreme
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   Court an Anders brief, says, "There's nothing to this."
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                 MS. BARON:
                             Right.
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                 CHAIRMAN BABCOCK: And then somebody else
  can come in and say, "Oh, yes, there is" or how does that
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  work?
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MS. BARON: Yeah. They can come --
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                 CHIEF JUSTICE HECHT: The party can.
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                 CHAIRMAN BABCOCK: The party can.
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                 MS. BARON:
                             The party can.
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                 CHAIRMAN BABCOCK: All right. Yeah, Judge
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  Estevez.
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                 HONORABLE ANA ESTEVEZ: Just to give you a
   little more information since I have the criminal side,
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  too. Every now and then --
                 CHAIRMAN BABCOCK: Your court has criminal
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  jurisdiction.
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                 HONORABLE ANA ESTEVEZ: Right. I guess I
13 didn't word that right.
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                 CHAIRMAN BABCOCK: As opposed to --
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                 HONORABLE STEPHEN YELENOSKY: Hey, look, we
16 all do.
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                 HONORABLE ANA ESTEVEZ: Another thing that
18 does happen at least, and I'm sure it won't happen in the
19 civil world, but in the court of appeals, the court of
  appeals sometimes sends back an Anders brief and tells the
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   appellate lawyer to brief another issue that it finds it
   does have merit.
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                 HONORABLE DAVID NEWELL: Right.
                 HONORABLE ANA ESTEVEZ: So --
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                 HONORABLE NATHAN HECHT: The appellate court
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is supposed to -- even though you get an Anders brief that
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   says, "I've looked at these issues. There's no merit to
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   any of them, " the appellate court is supposed to do its
   own research and go through the record and make sure
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   that's right.
                 CHAIRMAN BABCOCK: Yeah.
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                 MS. BARON: Okay, good.
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                 CHAIRMAN BABCOCK: Judge Busby.
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                 HONORABLE BRETT BUSBY: And we do that and
10 have in cases found an issue that the lawyer didn't find
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   in the Anders brief, and so usually we send it back and
   have them appoint a new lawyer to brief that issue because
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   this lawyer has asked to withdraw contemporaneously with
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14 filing the Anders brief.
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                 HONORABLE ANA ESTEVEZ: They could have been
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  ineffective, I suppose.
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                 CHAIRMAN BABCOCK: Judge Higginbotham
  appointed me in a case where a lawyer had filed an Anders
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   brief, and the thrust of the Anders brief was that the
   appeal had no merit because the defendant had admitted his
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   quilt and cited to the record, and so I'm thinking, what
   am I going to say, right? So I went to the record, and in
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  the record cite the defendant is saying, "I am not guilty
   of this crime." Maybe there was ineffective assistance, I
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  don't know. Okay. Any other comments? Yeah, Richard.
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MR. MUNZINGER: In terms of justifying a
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  rule for this circumstance, if I understand the
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  circumstance correctly, it is limited to indigent clients
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   whose children have been taken away by government.
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   a justification for a special rule, in my opinion.
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                 CHAIRMAN BABCOCK: Yeah. Good point.
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   Roger.
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                 MR. HUGHES:
                              I was -- I was a bit uncertain
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   after I read the rule about what the scope of the rule
  would be because when I read the rule it appears that it
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   only applies when the indigent parent has a
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   court-appointed counsel at the intermediate level and
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   somehow that lawyer is the one who doesn't get the
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14 brief -- who doesn't get the PFR filed on time, but
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   somehow if the indigent parent had for-pay counsel in the
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   court of appeals who as soon as the counsel got the
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   opinion said, "I'm out of here. Goodbye. You're on your
   own," and the person is not informed by their paid counsel
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   after the counsel is withdrawn of their right to appeal or
   doesn't know that they're indigent, the rule wouldn't give
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   that parent an extension? Are they just out of luck?
                 MS. BARON: Well, that's certainly not the
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  intent, and that's something we can fix.
                 MR. HUGHES: Yeah, because when I read it
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   says, "A parent with a statutory right may move for
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additional time to file if the parent's appointed counsel failed to file the petition timely." That may have been 2 exactly the intent, but if you had paid counsel who jumped 3 ship in the court of appeals, you don't get this rule. 5 Also, I guess the next thing is what if they were pro se in the court of appeals, and after getting the opinion says, "Oh, my God, I should have asked for that 8 court-appointed lawyer after all"? Is that -- how would 9 that affect that parent? This just may be --10 MS. BARON: My understanding is that you can't withdraw unless another counsel has been appointed 11 when you have appointed counsel. I guess we had not 12 addressed the situation where an indigent parent might 13 14 choose not to exercise their right to appointed counsel. 15 Is that something that happens, or is the trial court required to appoint anyway? I don't know that answer to 16 17 that. 18 CHAIRMAN BABCOCK: Justice Busby has the 19 answer. 20 HONORABLE BRETT BUSBY: Well, I don't think we've ever seen a case where the parent has been pro se. 21 Part of the unique thing in this circumstance is that the 22 23 statute puts it in terms of an attorney ad litem, so they're not actually representing the parent. They are 24 25 representing the interest of the parent, but they do not

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work for the parent when they're appointed in this
   capacity, and so there are additional hoops that have to
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  be jumped through to discharge them and that sort of
   thing. So I don't think we've ever seen a case where the
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  parent is pro se.
                 HONORABLE TRACY CHRISTOPHER:
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                 HONORABLE BRETT BUSBY: You have?
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                 HONORABLE TRACY CHRISTOPHER:
                                               Well, I mean,
   I have seen one where they either want to be pro se or
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  they want new counsel.
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                 HONORABLE BRETT BUSBY: We do see that in
   the criminal context where people decline counsel, and
   there it's sort of, "Okay, if you want to do that then
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14 you're on your own"; and we allow people to -- you know,
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   you also have a -- just as you have a right to be
  represented by counsel, you have a right not to have
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   counsel foisted upon you if you don't want it; and so if
  you have exercised that right, then you're on your own.
   You know, and the judges -- typically we'll see records
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   where they've made an inquiry, "Are you sure you want to
   do this, and do you understand what this means and that
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   sort of thing.
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                 But I think the reason it doesn't address
  the other circumstance that you mentioned, Roger, which is
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  you have paid counsel in the court of appeals who maybe
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jumped ship is that you would have a malpractice claim at that point against the lawyer, but it also -- you might 3 also -- I'm not sure that In Re: P.M. would apply to that circumstance because the court was only dealing with 5 indigent counsel and saying counsel -- attorneys ad litem who had been appointed to represent indigent parents because that's all the statute covers and saying in that context the court was holding it does extend to the -your obligation extends to filing a petition for review. You're not finished in the court of appeals. 10 So I don't know whether the ruling would be the same if you had paid 11 counsel or not. We don't have any direction from the 12 Supreme Court on that. 13 14 CHAIRMAN BABCOCK: Skip. 15 MR. WATSON: Well, on the subcommittee I -section 107.013 and In The Interest Of P.M.'s 16 17 interpretation of that where the Court "shall appoint an attorney ad litem" in this situation if the person is 19 indigent, I'm -- I'm not sure we can write a rule that deals with the trial court's failure to pick up from P.M. 20 21 that "I don't care if you're paid or not paid, sir, before you withdraw, I have to make a determination of whether 22 this person is indigent. You know, P.M. picks that up, that it's up to the trial court or the court of appeals In The Interest Of P.M. to be sure that that ball is not 25

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dropped. The statute is mandatory. P.M. is mandatory.
   They just didn't think of that wrinkle, but I don't think
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  we can draw -- do a rule that says, "Hey, pick up a step
  here, trial court."
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                 CHAIRMAN BABCOCK: Any other comments?
   Yeah, Judge Newell.
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                 HONORABLE DAVID NEWELL: The other thing I
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   would -- one thing I would add, if you're looking for sort
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   of one of the things I think gets to the bottom of why
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  this rule would be special and suggesting why it is
   important to keep this rule special and limited cabin,
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  because that's such an elegant verb, the thing to keep in
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  mind is that there is no vehicle for a writ of habeas
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  corpus post-termination in the civil context in the way
   that there is in criminal to restore these rights. You
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   know, so whatever the deficiency on the part of the
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   attorney is not something that you have any vehicle has
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   ever existed. So this new -- this new rule of ineffective
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   assistance is definitely unique and to this type of
   situation, type of proceeding, which might provide some
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   limitation on the rule.
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                 The downside to that very thing, though, is
  that that means this will have a tremendous tension to
   become your own brand new writ process in this context,
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   so --
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MS. BARON: Right.
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                 HONORABLE DAVID NEWELL: I'm not saying good
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   or bad.
            That's just my perspective.
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                 MS. BARON: Don't ask for what you want, you
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  might get it, right?
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                 HONORABLE DAVID NEWELL: That's right.
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   That's right.
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                 CHAIRMAN BABCOCK: Okay. Any other
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   questions, thoughts, comments about this? Justice
  Christopher.
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                 HONORABLE TRACY CHRISTOPHER: So the
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  indigent parent just asserts one of these two things.
                                                          Is
   there a response or any sort of evidentiary finding on
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  that? Or they just assert it and the court accepts it as
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  true?
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                 MS. BARON: I think the procedure right now
   under 4.5 on late notice of judgment, although I think
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  that may usually be supported by affidavit, is that the
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   court generally accepts the statement as true and grants
   the extra time. And, you know, probably the better side
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   of caution is to give people this chance to file. The
   great majority, 99 percent of these cases, are not
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  granted, but people do need to have the ability to be
  heard in that one percent that are. So I think that I
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   guess counsel could come in and respond, "I told him, and
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1 here's the letter, " and at that point the court can either
  accept counsel's and deny the request or send it to the
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  trial court just for a very short determination of whether
   notice was given or not or whether the filing of a
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  petition was requested or not. I just don't know that the
   court would ask for that to happen very often.
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                 CHAIRMAN BABCOCK: Justice Christopher.
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                 HONORABLE TRACY CHRISTOPHER:
                                               Well, my only
   concern is that these appointed counsel who feel like they
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10 have covered their bases --
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                 MS. BARON: Right.
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                 HONORABLE TRACY CHRISTOPHER: -- and didn't
  file the petition for review because the client said,
   "Don't file the petition for review," now is being accused
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   of being ineffective without any sort of way for that
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   counsel to say, "I'm not." And, I mean, maybe, maybe the
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   court will see frequent flyers up there that, you know,
  the appointed counsel isn't doing its job or her job, is
   not filing the Anders brief when they should have, and but
   that would be something that the trial court should know
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   before they appointed that appointed counsel appointed
   counsel. But, I mean, I think appointed counsel do take
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   it seriously when they're accused of being ineffective.
   All counsel do.
25
                 MS. BARON: Well, of course. Of course they
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1
   do.
 2
                 HONORABLE TRACY CHRISTOPHER: And there's no
3
   mechanism here for saying "Huh-uh, not true."
 4
                 MS. BARON: We could provide for optional
5
   response or the court could request a response.
   that take care of that problem?
6
7
                 HONORABLE TRACY CHRISTOPHER: I just think
8
   you take that out. You just say, "Here's an extra do over
   for the" -- you know.
9
10
                 MS. BARON:
                             Take what out? I'm sorry.
11
                 HONORABLE TRACY CHRISTOPHER:
                                               Take out a
   requirement. It's just "My petition for review wasn't
12
   filed, and I want one, and I'm filing it within 90 days."
14
                 MS. BARON: Well, that's -- my subcommittee
15
  thought that was too liberal an approach in terms of
   clients that could have said "Don't file" and then say --
16
17
   and then come in and now are saying, "Oh, they didn't file
   it, "but I think I'm with you. I would like to see just a
   very easy switch on, switch off, without fact issues that
   have to be determined, but this was the compromise that we
20
21
   reached in terms of trying to not just grant it as a
22
   matter of right in any case where a petition wasn't timely
23
   filed.
          So that's a balancing, and I'm open to either side
   of that.
24
25
                 CHAIRMAN BABCOCK: Justice Busby.
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HONORABLE BRETT BUSBY: We did discuss that 1 in the subcommittee, and the first draft that we looked at 2 3 was if it wasn't timely filed you get another -- all you have to do is the parent has to file a motion for an 5 extension and say it wasn't timely filed, and they get a do over. My perspective is I think that's almost worse for appointed counsel because then you're looking -you're ineffective without them even having to say, "Well, they didn't tell me." You just didn't file it, and P.M. says you're supposed to, so I think if we're concerned 10 about counsel, that that's actually putting them in a 11 12 worse position of being -- and we also used the terminology in one version of this "ineffective assistance 13 of counsel," and so we took that out because we think 14 really what they're talking about in this particular --15 what we're dealing with is a more limited thing, which is 16 17 did you file it or not. But I think if I were appointed counsel in one of these cases I would want a mechanism to 19 say if one of these parents said, "Counsel didn't file one, and I want to file one, "I would want a mechanism to 20 21 say, "Yeah, I didn't file one because they told me not to. I talked to them and they said, 'I don't want to file a 22 petition for review.'" And so I would much rather go with your -- with the suggestion that we provide for an optional response than to just say because you didn't file 25

a petition for review timely you get a do over, which may 1 capture some circumstances when the parent said, "I don't 2 3 want one and then change their mind later. CHAIRMAN BABCOCK: Evan, and then Lisa. 4 5 MR. YOUNG: It seems like if we don't have any criteria we're effectively just extending from 45 days 6 to 90 days in this category of case. A much simpler thing to do is to say in all cases you have 45 days, except in 9 this one case you have 90 days to file a petition for review or ask for an extension. And maybe that would be 10 good, but it does seem like there are other interests that 11 the court might be interested in, which is to say that the 12 more time that passes with uncertainty the child is also 13 in a situation where that future is increasingly in doubt, 14 and you might be incentivizing that ill group of people 15 who have incentives perhaps to play games with ex-spouses 16 17 or whatever. So this seemed like the compromise that made the most sense, unless the Court just wants to extend that 19 time, and wouldn't that effectively be what it would boil down to if we didn't have some requirement other than it 20 21 just wasn't timely filed? 22 CHAIRMAN BABCOCK: Lisa. Then Skip. 23 MS. HOBBS: I don't have a strong opinion about what way you do it, with the standard or without a 24 25 standard, but if you're going to have a standard I feel

like this should at least be verified so that they're swearing to the facts, and so I know it sounded like in 2 the other rule it was done by affidavit, but I bet you 3 could just make it a verified motion. 5 HONORABLE BRETT BUSBY: By an indigent parent in prison? I would --6 7 HONORABLE TRACY CHRISTOPHER: Well, they can 8 do the swear under oath. 9 MS. HOBBS: They can do the swear under oath. And I would put it in the rule and tell them what 10 they need to say, too. I wouldn't even assume they knew 11 what the word "verified" meant, but that's a pretty easy thing to add. 13 14 CHAIRMAN BABCOCK: Skip. 15 MR. WATSON: Well, I was of the view but 16 didn't push it that the cleanest way to do it was what 17 Judge Christopher and Pam originally -- the way Pam did it of just rather than setting up a mechanism where a response might come in and the thing gets drawn out or "No, you didn't do it," just because of the gravity of 20 what we're dealing with and the fact that there is no do 21 over, my guess is if this is going to get filed, even if 22 23 it's disputed, it's probably going to get granted. So why not just set it up that if it's filed, it's granted, and 24 25 we're moving on? You know, we're not building in the

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That was my view of it.
 1
   extra steps.
 2
                 CHAIRMAN BABCOCK: Okay. Justice
 3
   Christopher, then Justice Bland.
 4
                 HONORABLE TRACY CHRISTOPHER: Well, it seems
 5 to me that it would be better to require, all right, so
  the Supreme Court has said you have to have appointed
   counsel, and appointed counsel may file Anders briefs.
   Right? So that means anyone who's been appointed now
   knows they have to file -- they have to continue to file
10 and either file an Anders brief or have written permission
11
  from their client not to file.
12
                 MS. BARON:
                             Right.
13
                 HONORABLE TRACY CHRISTOPHER:
                                               So why don't
14 we just make that the rule and eliminate this whole step?
   Because that way they will file an Anders brief unless
15
  their client gave them written permission not to file and
16
17
   then you wouldn't have these pro se problems.
18
                 CHAIRMAN BABCOCK: Justice Bland, then
19
   Justice Busby.
20
                 HONORABLE JANE BLAND: Well, picking up on
21
   what Evan said about the timing and how this can be
   affected by this rule, if there is no petition for review
22
  filed and the plenary -- if there is no petition for
   review filed, our court -- and I think most, if not all of
   the appellate courts -- issue the mandate forthwith so
25
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that -- so that the parties now have certainty about the status of this child. And that's important in these cases 2 3 where we are trying to determine those rights at a time when, you know, it's important for this child to have --5 to have parents; and so if we put this in the rule, you know, did y'all consider or think about what this does in connection with I think our plenary power will have expired and even under, you know, normal procedure we 9 would be able to issue the mandate short of 90 days from the date of the judgment? And it looked like you tracked 10 11 4.5 where there hasn't been notice of the judgment, but in 4.5 you have to then do it within 15 days of when you do 12 get notice but in no event later than 90 days. 13 words, 90 days is the outside on that so what I'm 14 15 wondering is whether this is too generous a time frame for 16 cases and is only going to apply to a very few number of 17 cases as has been discussed or, you know, very, very few, but this rule could delay cases for everybody.

CHAIRMAN BABCOCK: Justice Busby.

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HONORABLE BRETT BUSBY: I think we're open to suggestions of shorter time periods, didn't have a strong feeling about that on the subcommittee, but as far as Justice Christopher's suggestion about getting written permission not to file, I think that's an interesting idea. I don't think it necessarily belongs in this rule

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1 because I don't know if you -- because that would be a
  requirement on the appointed counsel, whereas this is
 2
 3
  talking about requirements for the indigent parent to get
  an extension. So I think we would probably need to put
5
  that someplace else in order that they would find it and
6 know about it, and I don't know if there are equivalent
   rules for them or if that's all done by statute. So I
   don't know where we would put that necessarily, but that
   could be considered.
9
10
                 My main concern was if a lawyer has a
11
   conversation with an indigent parent and says, you know,
   "You've got no case. I have an obligation to file for
12
   you, but I think it would be a waste of time, but for
13
14 these reasons and the parent agrees, I don't think we
   ought to force them to file an Anders petition just to
15
16
   avoid this whole procedure here and spend the taxpayers
   money on that when the client has said, "I don't want it."
17
18
   So --
19
                 HONORABLE TRACY CHRISTOPHER: Well, I just
20
  think it ought to be in writing and signed and then --
                 HONORABLE BRETT BUSBY: Well, and that's
21
          I think that would be fine, but --
  fine.
22
23
                 HONORABLE TRACY CHRISTOPHER: And maybe
  filed with the court.
25
                 HONORABLE BRETT BUSBY: But we have to do
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that someplace else other than here, I think, in this
 2
  particular rule, but if the Court wants us to look at that
 3
  we certainly can.
 4
                 CHAIRMAN BABCOCK: Roger, and then Judge
5
  Estevez.
                 MR. HUGHES: Well, in the interest of
6
   calculating some just sort of deadline because I think
   that's a good point. Mandate has got to issue sometime,
   and the clerks need to know when to issue them. I was
9
  wondering whether the appellate justices here have any
10
   sort of feeling about when these motions extension have
11
   been rolling in? I mean, are we getting -- usually are
12
   these cases where the person goes -- comes screaming in a
13
14
  couple of days past the deadline, or are these like a lot
   of them like within 30 days? I mean, if you extend this
15
   out, what's the date that's most likely to catch all of
16
17
   them without getting us too far out? That's my question.
18
                 HONORABLE TRACY CHRISTOPHER: This is just
19
  at the Supreme Court, so --
20
                 HONORABLE BRETT BUSBY: Right. We did ask
21
   Blake about that, and he seemed to indicate that 90 days
   would be enough, but I don't think any of us pressed him
22
   on was there a number short of that that would catch most
   of them.
24
25
                 CHAIRMAN BABCOCK:
                                    Okay.
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MS. BARON: I mean, right now all
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  petitioners basically have 60 days because you have 45
 2
          Then you have 15 days in which to seek an
 3
   extension. So this is really only an additional 30 days
 5
  being provided outside of that time limit.
                 CHAIRMAN BABCOCK: Yeah. Okay. Any other
6
7
   questions or any other comments?
8
                 HONORABLE ANA ESTEVEZ: I just had a --
9
                 CHAIRMAN BABCOCK: Oh, I'm sorry, Judge
10
  Estevez.
             Yeah.
11
                 HONORABLE ANA ESTEVEZ: I just had a comment
   and a few of you guys touched on it, but the public policy
   of the Family Code and even in the termination when these
13
14 are considered are always the best interest of the child.
   And what we're not thinking about when we're extending
15
  this is someone has determined that someone was a really
16
   bad, bad parent already, and you know; and maybe there's
17
  some error in the record; and they absolutely have a right
19
   to appeal. But the reality is there's been a full
20
   proceeding that has proved by clear and convincing
21
   evidence that something, you know, has -- they have met
   one of these termination. There is usually someone
22
  waiting who has been either a foster parent or a family
  parent or someone like that that is waiting to give
   certainty to this child and adopt this child and give them
25
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this life that they truly believe in and should have, and I think we -- you know if it's only a 30-day extension then that's probably not going to create a world of difference for the child, but the reality is I see with the terminations that at the last minute they want one, and it's not necessarily for the child. It's "Oh, I might as well do it. It's free."

CHAIRMAN BABCOCK: Yeah. Evan.

MR. YOUNG: Sorry to be so chatty, but

Justice Christopher's idea is kind of growing on me. I

don't know where exactly it would go, but it would avoid

the proliferation threat I think and perhaps advance these
interest of finality and timeliness for interest of the

child if when maybe the judgment of the court of appeals

comes down or whatever or in the rules somewhere it says,

"Appointed counsel in such-and-such a case must within the
time allowed for a petition for review either file a

petition for review or an Anders petition for review or a

verified statement that their client has directed that no
further contesting of the order shall proceed" or
something like that.

To me that might be a lot better than having a whole standalone rule with all of the risks that we have talked about and incentivize everyone I think to move more rapidly and allow that to happen.

CHAIRMAN BABCOCK: Skip.

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To wrap it up, I don't want us MR. WATSON: to lose sight of the first question that the Court asked in its charge of is this whole issue jurisdictional, and you know, I stopped and sort of pondered that, that the Court has said it's jurisdictional. So its asking us is it jurisdictional was sort of to me a way of saying, you know, "Look at this and see if it might should have been worded differently or could be worded differently." And I kind of came down, I think, like Pam, that it rocked me because I always assumed it was jurisdictional and the Court has always said it's jurisdictional, but when we looked at the cases that we're going through and saying it's jurisdictional if it's statutory. But if it's a court-made rule, I took them as saying the real issue is did you timely invoke the jurisdiction; and, you know, it might be helpful if the Court chose to clarify that. I can't imagine why that was asked if that wasn't a question in somebody's mind.

CHAIRMAN BABCOCK: Sure. Justice Busby.

HONORABLE BRETT BUSBY: And we did talk about that in the subcommittee, and I guess I came down sort of where Evan did, that at least under the way the U.S. Supreme Court has been considering this, it's probably not jurisdictional because it's set by rule, but

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given that the Supreme Court has said that it's
   jurisdictional, you know, it sort of doesn't really matter
 2
   whether it's jurisdictional or not because it's set by
 3
   rule, and it can be changed by rule. But, you know, the
 5
   Supreme Court has been sensitive in other contexts like
  Dubai Petroleum against Kazi and other cases about saying
6
   when something is really jurisdictional and when it's not.
8
                 So but I think one of the things that's
9
   significant is when the U.S. Supreme Court has clarified
  this it's done it in opinions rather than in rules; and so
10
11
   it seems like if the Court wants to clarify it, it's more
   appropriate to do that in an opinion; and that's why we
12
   didn't put anything in the rule about it whether it's
  iurisdictional or not.
14
15
                 CHAIRMAN BABCOCK: Okay. Any other
16
   comments? All right. Well, we've gotten through our
17
   agenda, which is great news for everybody.
18
                 MS. BARON: Can we -- should we take some
19
   votes? What do you want our subcommittee to do next?
20
                 CHAIRMAN BABCOCK: Well, I'll look for
21
   direction to my left, but I think -- well, you tell me,
   but I thought that maybe they would tweak and deal with
22
23
   Martha.
24
                 CHIEF JUSTICE HECHT:
                                       Yeah.
25
                 CHAIRMAN BABCOCK:
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MS. BARON: Okay. Because I don't know that
1
  I have a consensus from the room whether we want it to be
 2
 3
  a file/no file standard or whether it should be a "They
   didn't tell us" or "They didn't follow our instruction"
5
  standard and whether 90 days should be shortened. I guess
  those were kind of -- and three, whether it should be
   verified. Those would be the three things that I don't
   think we have direction on.
9
                 CHAIRMAN BABCOCK: Okay. How many people
10 think it should be verified?
11
                HONORABLE ANA ESTEVEZ: Or just sworn.
12
                 CHAIRMAN BABCOCK: How many think it should
13 not be verified?
14
                MR. WATSON: You're assuming there's a
15 standard in there to verify.
16
                 CHAIRMAN BABCOCK: Right. Ten think it
   should, five think it shouldn't. How many think it should
17
  be less than 90 days?
19
                 How many think it should be more that -- how
  many think it should be 90 days? So five for less than 90
20
21
   days, 16 for 90 days. And your third vote was?
                MS. BARON: Should there be a standard other
22
23 than it didn't get filed timely?
24
                 CHAIRMAN BABCOCK: Everybody that thinks
25
  there should be a standard beyond it didn't get filed
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timely, raise your hand.
 2
                 HONORABLE BRETT BUSBY: I'm not sure that's
3
  clear enough for --
 4
                MS. BARON: That counsel screwed up. Should
5
  the standard be counsel screwed up or it just didn't get
  filed?
6
7
                 MR. YOUNG: Like "I asked for it to be filed
8
  and it didn't get filed or "Counsel never told me."
9
                 MS. BARON: Right.
10
                 MR. WATSON: What it says now versus it
11 doesn't say -- all it says is it didn't --
12
                HONORABLE BRETT BUSBY: Well, it seems like
  there are three options on the table. One is it didn't
14 get filed timely, another one is what it says now, and the
   third one is Judge Christopher's option of having to -- of
15
16 having some sort of certification that there was written
17
   permission not to file.
18
                MS. BARON: I'd like to deal with that third
19
  one separately if that's okay.
20
                CHAIRMAN BABCOCK: Okay.
21
                HONORABLE BRETT BUSBY: I'm not sure they
   are, but okay. I'm not sure how to vote.
22
23
                 CHAIRMAN BABCOCK: Well, the subcommittee
24 chair has -- can frame the votes here, so the people who
25
  are in favor of limiting it -- you better phrase this,
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1
   Pam.
 2
                 MS. BARON: Whether it should be as (b) as
 3
  currently written, which requires either an instruction to
  file and it wasn't filed or a lack of informing petitioner
5
  of the right to file. That's option one. Okay. Option
   one is that.
6
7
                 CHAIRMAN BABCOCK: Everybody in favor of as
8
   currently written, raise your hand.
                 All right. And those who --
9
10
                 MS. BARON: The other option is it just
11 didn't get timely filed.
12
                 CHAIRMAN BABCOCK: Just didn't get timely
  filed. So 6 for as written, 13 as for just didn't get
14 timely filed. And there's a third option that Justice
15
  Busby is itching for us to vote on.
16
                 MS. BARON: It's not relevant now, right?
17
                 HONORABLE BRETT BUSBY:
                                         Right.
18
                 CHAIRMAN BABCOCK: Which is not relevant, so
19 you're out of order.
20
                 HONORABLE TRACY CHRISTOPHER: No, I think it
   is relevant.
21
22
                 CHAIRMAN BABCOCK: Justice Christopher
23 thinks it is relevant.
24
                 HONORABLE TRACY CHRISTOPHER: My proposition
25
  is we don't have this rule at all, and we have a mandate
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that appointed counsel either file an Anders brief or file
   a statement with the Supreme Court that he has written
 2
 3
  permission from his client not to file.
 4
                 HONORABLE BRETT BUSBY: Or file a petition.
 5
                 HONORABLE TRACY CHRISTOPHER:
                                               Right.
                 CHAIRMAN BABCOCK: How many people are in
6
7
   favor of the Christopher proposal? Whoa, a late vote.
8
                 How many are against the Christopher
   proposal? So there are 10 in favor of the Christopher
9
10 proposal, 3 against.
                 HONORABLE ANA ESTEVEZ: Can I make a comment
11
  real quick? That is the same standards as a criminal
  case, so it's not unusual. They get appointed for
13
14 appellate purposes.
15
                 CHAIRMAN BABCOCK: Not only the Chair not
16
  voting, but a number of other people not voting, which is
17
  fine. Justice Boyce.
18
                 HONORABLE BILL BOYCE: Is there benefit to
19
  looking at the side-by-side comparison of these two
   approaches for further discussion? Because my short
20
  answer on the vote is I'd kind of like to think about that
21
   a little while and look at it. And rather than just --
22
23
                 CHAIRMAN BABCOCK: You're on the
  subcommittee, aren't you?
25
                 HONORABLE BILL BOYCE: I am, but
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1 specifically in relation to Judge Christopher's
  suggestion, I'd be in favor of looking at drafts going
 3 both ways --
 4
                 CHAIRMAN BABCOCK:
                                    Okay.
 5
                 HONORABLE BILL BOYCE: -- and pondering
 6
   this.
 7
                 CHAIRMAN BABCOCK: I'll tell you what I
 8
  would propose. Between now and our August meeting the
   subcommittee can -- based on these votes and on your
10 motion to have additional time to consider, which is
  granted, y'all can get with Martha and make sure that she
11
12 has what she needs. If we need to put it on the August
  agenda, we'll do it, and if the Court is satisfied with
14 the discussion then we'll leave it off the August.
15
                 MS. BARON: Okay. And I appreciate Justice
16 Boyce's offer to draft the alternative proposal.
17
                 MR. YOUNG: Here, here.
                 MR. DAWSON: I'm not sure that's what he
18
19
  said.
20
                 CHAIRMAN BABCOCK: He was very magnanimous
   about that.
21
22
                 HONORABLE BILL BOYCE: Boy, that was a very
23
  efficient comment. It had all sorts of things packed into
24
   there.
25
                 CHAIRMAN BABCOCK: All right. Before we --
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we've got lunch, by the way. But, yeah, Justice Busby.
1
 2
                 HONORABLE BRETT BUSBY: I was just going to
 3
   say if anybody has a suggestion of where we might put such
   a requirement, that would be helpful because I honestly
 5
   don't know where Justice Boyce's proposal is going, you
  know, what rule that should fit in. So if anybody has
6
   suggestions, it would be great to know that.
8
                 CHAIRMAN BABCOCK: Very good.
9
                 MS. BARON: Oh, and I had one more thing.
                 CHAIRMAN BABCOCK:
10
                                   Yes.
                 MS. BARON: Also, in light of other
11
   developments, the rule would be renumbered 4.7.
13
                 CHAIRMAN BABCOCK: Don't anybody leave yet
14 because we have something very important to talk about
  other than the fact we don't have a date for August yet.
15
16
                 HONORABLE DAVID NEWELL: I was going to say
   about the rule numbering, I do appreciate that. By the
17
   same token, looking at the whole section, would it make
   more sense for us to be 4.7, because otherwise it's
   creating sort of a here's a civil rule, here's a criminal
20
21
   rule, here's a civil rule?
22
                 MS. BARON: That would make me super happy.
23
                 HONORABLE DAVID NEWELL: We've actually
   already done our 4.6.
25
                 MS. BARON: Oh, well, then never mind.
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HONORABLE DAVID NEWELL: The question I 1 would have would be we're going into comments process, 2 would be whether or not we could renumber it at that time, 3 but then I guess if we do it first then we would have to 5 renumber it later. So I don't know. 6 CHAIRMAN BABCOCK: Justice Busby. 7 HONORABLE BRETT BUSBY: And it may not end 8 up in Rule 4 at all if we need to put this requirement 9 someplace else. 10 HONORABLE DAVID NEWELL: Fair enough. 11 MS. BARON: Oh, that's right. Okay. We'll stick with proposed 4.7 at this point. 13 CHAIRMAN BABCOCK: Okay. I would just offer the Court the 14 MS. HOBBS: advice that I think they have the -- probably have the 15 authority to renumber a rule later and just make the 16 17 correction to the number and not to the rule. So as your former general counsel, that is my advice to you. 19 CHAIRMAN BABCOCK: All right. Who knew. 20 Okay. Well, we started this meeting noting a sad event, 21 but we're going to end on a happy note. With the United States Supreme Court's opinion just a few weeks ago in 22 Water Splash, Inc. vs. Menon, which I would like to read from a passage if that's all right. "The Texas Court of 25 Appeals majority sided with Menon and held that the

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Convention" -- The Hague Convention -- "prohibits service
  of process by mail. Justice Christopher dissented.
 2
 3
  Court of Appeals declined to review the matter en banc,
  and the Texas Supreme Court denied discretionary review.
 5 The disagreement between the panel majority and Justice
  Christopher tracks a broader conflict among courts as to
   whether the Convention permits service through postal
   channels." Moving forward, "We vacate the judgment of the
9
   court of appeals because it refused to heed Justice
  Christopher's cogent and, dare we say, brilliant
10
11
   argument."
12
                 MR. HUGHES:
                             Here, here.
                 (Applause)
13
14
                 MR. YOUNG: And it was unanimous.
15
                 CHAIRMAN BABCOCK: And it was unanimous,
16 Justice Gorsuch not participating. I added a few words at
17
  the end there about it, but if I had been their clerk I
18 would have put that down there. So that's good. So we've
   got lunch here if anybody is hungry, and we can be in
   recess until sometime in August, and thanks for all of
20
21
   your hard work, all of the subcommittees. Great pieces of
   work. Thank you.
22
23
                 (Adjourned)
24
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1	* * * * * * * * * * * * * * * * * * * *
2	REPORTER'S CERTIFICATION
3	MEETING OF THE SUPREME COURT ADVISORY COMMITTEE
4	
5	* * * * * * * * * * * * * * * * * * * *
6	
7	
8	I, D'LOIS L. JONES, Certified Shorthand
9	Reporter, State of Texas, hereby certify that I reported
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12	reduced to computer transcription by me.
13	I further certify that the costs for my
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16	Given under my hand and seal of office on
17	this the <u>6th</u> day of <u>July</u> , 2017.
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